BOARD OF APPEALS, CITY & COUNTY OF SAN FRANCISCO

Appeal of MICHAEL KLOTSMAN, Appellant(s)	Appeal No. 14-105
vs.	
DEPARTMENT OF BUILDING INSPECTION,	
Respondent	

NOTICE OF APPEAL

NOTICE IS HEREBY GIVEN THAT on June 06, 2014, the above named appellant(s) filed an appeal with the Board of Appeals of the City and County of San. Francisco from the decision or order of the above named department(s), commission, or officer.

The substance or effect of the decision or order appealed from is the ISSUANCE on May 30, 2014, to Gary Yeung, Plumbing Permit (remove stove and cap off gas pipe) at 2047 Polk Street.

APPLICATION NO. PP2014/05/30/128

FOR HEARING ON July 23, 2014

Address of Appellant(s):	Address of Other Parties:
Michael Klotsman, Appellant	Gary Yeung, Permit Holder
2047 Polk Street Apt. A	c/o Stanley Riddell, Attorney for Permit Holder
San Francisco, CA 94109	201 California Street, 17th Floor
	San Francisco, CA 94111



Date Filed:

BOARD OF APPEALS

JUN 0 6 2014 APPEAL # 14-105

CITY & COUNTY OF SAN FRANCISCO BOARD OF APPEALS

PRELIMINARY STATEMENT OF APPEAL

I / We, **Michael Klotsman**, hereby appeal the following departmental action: **ISSUANCE** of **Plumbing Permit PP2014/05/30/128** by the **Department of Building Inspection** which was issued or became effective on: **May 30, 2014**, to: **Gary Yeung**, for the property located at: **2047 Polk Street**.

BRIEFING SCHEDULE:

The Appellant may, but is not required to, submit a one page (double-spaced) supplementary statement with this Preliminary Statement of Appeal. No exhibits or other submissions are allowed at this time.

Appellant's Brief is due on or before: **July 03, 2014**, **(no later than three (3) Thursdays prior to the hearing date)**, up to 12 pages in length, double-spaced, with unlimited exhibits, with an original and 10 copies delivered to the Board office by 4:30 p.m., and with additional copies delivered to the other parties the same day.

Respondent's and Other Parties' Briefs are due on or before: July 17, 2014, (no later than one (1) Thursday prior to hearing date), up to 42 pages in length, doubled-spaced, with unlimited exhibits, with an original and 10 copies delivered to the Board office by 4:30 p.m., and with additional copies delivered to the other parties the same day.

Only photographs and drawings may be submitted by the parties at hearing.

Hearing Date: Wednesday, July 23, 2014, 5:00 p.m., City Hall, Room 416, One Dr. Carlton B. Goodlett Place.

All parties to this appeal must adhere to the briefing schedule above, however if the hearing date is changed, the briefing schedule MAY also be changed. Written notice will be provided of any change to the briefing schedule.

In order to have their documents sent to the Board members prior to hearing, **members of the public** should submit an original and 10 copies of all documents of support/opposition no later than one (1) Thursday prior to hearing date by 4:30 p.m. Please note that names and contact information included in submittals from members of the public will become part of the public record. Submittals from members of the public may be made anonymously.

Please note that in addition to the parties' briefs, any materials that the Board receives relevant to this appeal, including letters of support/opposition from members of the public, are distributed to Board members prior to hearing. All such materials are available for inspection at the Board's office. You may also request a copy of the packet of materials that are provided to Board members at a cost of 10 cents per page, per S.F. Admin. Code Ch. 67.28.

If you have any questions please call the Board of Appeals at 415-575-6880

The reasons for this appeal are as follows:

Planning Department believes this permit was issued in error.

Appellant or Agent (Circle One):

Signature:<

Print Name:_MICHAEL

KLOTSMAN

BOARD OF APPEALS

APPEAL # 14-105

Permits, Complaints and Boiler PTO Inquiry

Plumbing Permit Details Report

Report Date:

6/6/2014 4:18:44 PM

Application Number: PP20140530128

Address(es): Description: 0574 / 002 : 2047 POLK

REMOVE STOVE AND CAP OFF GAS PIPE.

Stage:

Action Date Stage Comments

5/30/2014 ISSUED 5/30/2014 FILED

Contractor Details:

ST

License Number: 533324

Name: Company Name: CT CONSTRUCTION & PLUMB

CUONG VY TANG

Address:

1847 48TH AV SAN FRANCISCO CA, 94122

Phone:

4152037178

Appointment Details:

Appointment Date Appointment AM/PM Appointment Code Appointment Type Description Time Slots

Inspection Details:

Activity Date Inspector Inspection Description Inspection Status

For information, or to schedule an inspection, call 558-6570 between 8:30 am and 3:00 pm.

Online Permit and Complaint Tracking home page.

Technical Support for Online Services

If you need help or have a question about this service, please visit our FAQ area.

Contact SFGov Accessibility **Policies** City and County of San Francisco @2000-2009

1 2	Dave Crow (SBN: 212944) Crow & Rose, Attorneys at Law 605 Market Street, Suite 400 San Francisco, CA 94105	BOART OF APPEALS JUL 0 3 2014
3	Phone: (415) 552-9060 Fax: (415) 795-1270	APPEAL # 14-105
4 5	Attorney for Appellant, Michael Klotsman	
6	BOARD OF APPEALS	
7	CITY AND COUNTY	OF SAN FRANCISCO
8	MICHAEL KLOTSMAN	Appeal No. 14-105
9	Appellant,)) APPELLANT'S BRIEF) OPPOSING THE PERMIT
10	vs.)
11	CITY AND COUNTY OF SAN FRANCISCO	Subject Property: 2047 Polk StreetPermit Type: Plumbing PermitPermit No.: PP2014/05/30/128
12	DEPARTMENT OF BUILDING INSPECTION)) Date; July 23, 2014
13	Respondent	Time: 5:00 P.M. Location: One Dr. Carlton B. Goodlett Place
14) Room: 416
15	I. INTRODUCTION	
16	On May 22, 2014, Permit Holder sent Mr. 1	Klotsman a Notice of Application for Permit to
17	Demolish Appellant, Michael Klotsman's unit at 2	047A Polk Street. Mr. Klotsman applied for and
18	received Block Book Notification for the subject p	remises parcel on May 27, 2014. With the Block
19	Book Notification, Mr. Klotsman intended to apply	for Discretionary Review from the Planning
20	Department for any demolition permit subsequently	y issued to the Permit Holder.
21	Instead of applying for a demolition building	ng permit, Permit Holder applied for the plumbing
22	permit at issue to effect demolition of Mr. Klotsma	n's unit, by capping off the gas line to the stove an
23	removing the stove from use. Because the Planning	Department is not charged with reviewing
24	plumbing permits, Mr. Klotsman was unable to see	k Discretionary Review, which would have
25	considered the effects of the removal of a rent-cont	rolled, affordable and habitable unit from the
26	housing market.	
27	Mr. Klotsman has now been served with a l	Notice of Termination of Tenancy of the premises

APPELLANT'S BRIEF - APPEAL NO.: 14-105

based upon the Permit Holder's intent to remove the unit from housing use pursuant to Rent Ordinance

§37.9(a)(10).

12.

Revocation of the permit is appropriate here because: 1) The permit belies its intended purpose to remove the unit from housing use; 2) The *plumbing* permit, as issued and intended for housing removal, is counter to San Francisco Building and Planning codes which require *building* permits for housing removal; 3) The permit, as issued, cannot be adequately reviewed for its effect on the community; and 4) Mr. Klotsman will incur substantial costs defending an unlawful detainer that could be avoided by allowing him to pursue his administrative remedy, which would have been available had the permit been accurately couched as a building permit seeking to remove the unit.

II. STATEMENT OF FACTS

The subject property is located at 2047-49 Polk Street. The subject property was built in 1909 consisting of two residential flats.

Mr. Klotsman's unit is a large remodeled one-bedroom apartment. (See photos attached as Exhibit A.) There are no outstanding DBI notices of violation on the unit. The unit is habitable but for a nonconforming kitchen.

Appellant leased the premises from Permit Holder at 2047A Polk Street on August 10, 2009. (See pages 1 and 9 of the lease attached as Exhibit B.) It should be noted on page 9 of the agreement the Landlord/Permit Holder states: "The 2047A Polk Street unit has been completely renovated and restored. The tenant agreed that the unit as "perfect" condition. Appellant pays rent of \$1,650.00 per month."

In October 2013, Mr. Klotsman filed a petition at the San Francisco Rent Board alleging a decrease in services for lack of heat in the apartment. On February 18, 2014, in a Rent Board mediation, Mr. Klotsman settled his claims with the Permit Holder for lack of heat. During the mediation, the Permit Holder also settled an unlawful rent increase and over-charging Mr. Klotsman's security deposit.

On May 22, 2014, Permit Holder sent Mr. Klotsman a Notice of Application for Permit to Demolish Residential Dwelling, in accordance with California Civil Code §1940.6, dated May 22, 2014. (See attached, Exhibit C.)

The notice also informed Mr. Klotsman: "NOTICE IS HEREBY GIVEN that the owners of the

premises known as 2047A Polk Street, in San Francisco, California, will apply to the San Francisco Department of Building Inspection for a permit to demolish or otherwise permanently remove the premises from housing use. (Exhibit C.)

On May 27, 2014, Mr. Klotsman applied for Block Book Notification. (See attached, Exhibit C, page 2.)

On June 5, 2014, Mr. Klotsman called the Planning Department concerned that he had not heard from them regarding the imminent filing of demolition permit by the landlord. They checked the record and found that the only recent permit filed for the unit was a plumbing permit.

The next day, June 6, 2014 Mr. Klotsman visited the Planning Department to discuss the legality of the permit, and to determine if a discretionary review could be initiated given that a BBN was in place. He was informed that the plumbing permit, as issued, for the intent of removing a dwelling unit from housing did not meet Planning Department Dwelling Unit Removal requirements and would indeed need to undergo Discretionary Review.

Although the Planning Department recognized that the plumbing permit was being used as a basis for removing a dwelling unit from housing, they had no authority nor operational jurisdiction over over-the-counter plumbing permits. Mr. Klotsman faced a similar challenge in speaking with the Plumbing Department; he was informed they had no authority to suspend the permit because it was for a stove removal (not a dwelling unit removal).

Indeed, Permit Holder had only applied for the plumbing permit at issue in this case, ostensibly to effect a demolition of the subject premises. (Exhibit E.) The description of work covered by the permit states," Remove stove and cap off gas pipe." There is nothing on the face of the permit that indicates the Permit Holder's intent to demolish Mr. Klotsman's unit.

On June 4, 2014 Permit Holder served Mr. Klotsman a Notice of Termination of Tenancy. (See attached Exhibit F.)

III. THE BOARD OF APPEALS HAS BROAD DISCRETION IN GRANTING AND DENYING PERMITS.

San Francisco administrative authorities exercise discretion in the review of permit applications pursuant to San Francisco Business and Tax Regulations Code, article I, section 26, subdivision (b),

which provides: "[I]n the granting or denying of any permit [...] the granting [...] power may take into consideration the effect of the proposed business or calling upon surrounding property and upon its residents, and inhabitants thereof; and in granting or denying said permit [...] may exercise its sound discretion as to whether said permit should be granted [...] denied or revoked."

"Section 26 [...] vest[s] administrative authorities with very broad discretion to decide whether and on what conditions an applicant will be granted a permit. And if the application is for a building permit, the fact that the applicant's project complies with zoning ordinance and building codes does not restrict the scope of that discretion." *Martin v. City and County of San Francisco* (2005), 135 Cal. App.4th 392, 400. "[C]ompliance with the zoning laws and building codes did not entitle [the applicant] to a building permit as a matter of course." *Guinnane v. San Francisco Planning Department* (1989), 209 Cal.App.3d 732, 736.

"[I]t is well established that section 26 administrative discretion is not cabined by specific criteria that may be set forth in city codes or ordinances. Instead, that discretion is informed by public interest, encompassing anything impacting the public health, safety or general welfare." *Martin*, supra, 135 Cal.App.4th at p. 407.

"[B]oth the planning commission (under § 26) and the board of permit appeals (under § 3.651 of the city charter) are authorized to exercise independent discretionary review of a building permit application, the final authority being reposed in the board. Further ... such review is not confined to a determination whether the applicant has complied with the city's zoning ordinances and building codes." *Guinnane*, supra, 209 Cal.App.3d at p. 740, fn. added. "The board generally enjoys "complete power to hear and determine the entire controversy, [is] free to draw its own conclusions from the conflicting evidence before it and, in the exercise of its independent judgment in the matter, affirm or overrule...." (Citations.) However, that power must be exercised within the bounds of all applicable city charter, ordinance and code sections, and any action on its part that exceeds these bounds is void." *City and County of San Francisco v. Board of Permit Appeals* (1989) 207 Cal.App.3d 1099, 1104-1105.

Clearly the Board of Appeals has the discretion to review the permit within the parameters of the project itself, i.e. whether the permit actually accomplishes what it purports to accomplish. The

Board also has broad discretion to consider the impact of the plumbing permit on planning priorities, and housing/tenancy issues, given its true purpose to effect a demolition of an affordable rent controlled unit.

IV. THE PLUMBING PERMIT AT ISSUE CANNOT SUPPORT A DEMOLTION OR REMOVAL OF THE UNIT

Permit Holder will argue that the plumbing permit to remove the stove and cap off the gas line constitutes a de facto or implicit removal of the unit.

San Francisco Building Code §106A.1 explicitly states otherwise: "Except as specified in Section 106A.2, no building or structure regulated by this code shall be erected, constructed, enlarged, altered, repaired, moved, improved, removed, converted or demolished unless a separate permit for each building or structure has first been obtained from the Building Official."

San Francisco Building Code §106A.2 contains a long list of exceptions not requiring a building permit, but removal or demolition of a housing unit is not one of them.

In other words, a building permit is required to demolish a unit or remove it from housing use. In fact, removing a nonconforming kitchen is a common method of removing a unit from housing use, however a building permit to demolish is required to initiate the process.

Additionally Planning Code §175(b) states, "No such application, permit or license shall be approved or issued by any City department for the construction, reconstruction, enlargement, alteration, relocation or occupancy of any structure if the construction or other activities that would be authorized by the requested permit or license would not conform in all respects to this Code, or if the structure or any feature thereof is designed, constructed, arranged, maintained or intended to be used for a purpose or in a manner contrary to the provisions of this Code." (Emphasis added.)

In this case the plumbing permit would not have been approved had the Permit Holder been forthcoming about real reason he sought the permit.

Civil Code §1940.6(a)(2) states in part: "The owner of a residential dwelling unit or the owner's agent who applies to any public agency for a permit to demolish that residential dwelling unit shall give written notice of that fact to [a] current tenant [...] prior to applying to the public agency for the permit to demolish that residential dwelling unit."

Permit Holder acknowledged the necessity of a demolition permit by serving the required notice under Civil Code §1940.6(a)(2). Permit Holder also seeks to evict Mr. Klotsman under Rent Ordinance 37.9(a)(10) which specifically provides, "The landlord seeks to recover possession in good faith in order to demolish or to otherwise permanently remove the rental unit from housing use and has obtained all the necessary permits on or before the date upon which notice to vacate is given [...]

San Francisco Planning Code section 317(b)(10) states: "'Removal' shall mean, with reference to a Residential Unit, its Conversion, Demolition, or Merger.

The plumbing permit, on its face, does not mention a demolition or removal at all. (Exhibit E.) In this case, Permit Holder does not seek to fix the plumbing or, for example, provide an electric stove for the unit. His true intent is to use the permit to demolish/remove the unit from housing use, as further confirmed by Permit Holder's service of the Notice of Termination of Tenancy. (Exhibit F.)

The plumbing permit should be revoked because simply because it cannot legally support or justify a demolition. Permit Holder, given his intent, was required to file a building permit.

V. DISCRETIONARY REVIEW IS APPROPRIATE IN THIS CASE

If the permit is revoked and Permit Holder seeks to renew his effort to demolish or remove the unit by application for a demolition permit, Mr. Klotsman, by virtue of his Block Book Notification (Exhibit C.) would be given ten to days to apply for Planning Department Discretionary Review.

Mr. Klotsman will seek Discretionary Review for the primary purpose of preserving his rent-controlled housing. According to the Mayor's Executive Directive 13-01, December 18, 2013, Task (2) allowing discretionary review for loss of housing units: "The Planning Commission could then consider the reasons for the reduction in housing units, with special attention paid to preserving existing rental stock." (Emphasis added.)

A. Exceptional and extraordinary circumstances justify Discretionary Review of a demolition permit.

In this case the exceptional and extraordinary circumstances have been created by the rapid loss of affordable housing and dramatic rent increases in San Francisco during the last few years as recognized by the San Francisco Planning Department Executive Summary, March 13, 2014, recommending the amendment to Planning Code section 207.3 providing for authorization of dwelling

"San Francisco is experiencing a boom in development with over 6,000 units currently under construction and another 4,700 units permitted to start construction. Over 3,500 new units were added to the City's housing stock in the last two years, a steep increase from the 270 net new units built in 2011. This recent boom may well surpass the tenyear average of 2,245 net units built between 2001 and 2010. Rental prices in San Francisco rose almost 110%, over the last year. A recent report published by Trulia indicates that the median asking rents in recent listings varied by neighborhoods ranging up to \$3,300 per bedroom. Parallel with this steep rise in rents, eviction rates have soared. The Office of Budget and Legislative Analyst published a report in October 2013, which indicated a 38.2% increase in all of evictions while Ellis Act evictions types increased by a dramatic 168%.

In his State of the City speech in early January 2014, Mayor Lee acknowledged a housing shortage and established a seven-point plan for housing. The City has been taking on many approaches to preserve existing affordable housing stock while developing more affordable housing. San Francisco's current housing crisis necessitates the City to diligently preserve housing affordable to low and middle income households.

Unauthorized units, more commonly known as illegal units, constitute an anecdotally large portion of San Francisco's housing stock. While the City does not maintain any database on these units, anecdotal references estimate a range between 30,000 to 50,000 of such units in San Francisco. Having been built without permits, many of these units may not comply with city code requirements.

Historically, once the City became aware of existence of such units, the life and safety hazard concerns required the owners to remove and demolish such units. Between 2000 and 2011, about 250 of such units have been removed. In response to the existing housing crisis and the need for preserving our existing housing stock, the City has recently changed its approach towards these units.

In his Executive Directive to all Departments, published on December 18, 2013, the Mayor called for establishing a discretionary review to ensure that property owners have made every effort to maintain a housing unit before removal of the unit. The proposed Ordinance would provide a new avenue for maintaining additional unauthorized units through the provisions offered under the State law."

Accordingly, the removal of Mr. Klotsman's unit, a habitable, affordable unit, as shown the attached photographs (Exhibit A.) is an action diametrically opposed to recent policies enacted to mitigate the extreme and extraordinary circumstances of the housing crisis. Discretionary Review is more than justified in this case.

B. The permit to demolish will conflict with the City's General Plan and the Planning Code's Priority Policies.

Planning Code section 101.1(b) articulates the priority policies to be considered in granting this request for Discretionary Review and they will be discussed in turn:

Planning Code section 101.1(b)(2): "That existing housing and neighborhood character be

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conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods."

The permit to demolish will conflict with this priority because it removes affordable, rentcontrolled housing stock from the neighborhood and, at the very least, will destroy the economic diversity of the neighborhood.

Planning Code section 101.1(b)(3): "That the City's supply of affordable housing be preserved and enhanced."

Mr. Klotsman pays \$1,650.00 per month and has lived in the unit for five years. (Exhibit B.) This affordable unit will be permanently lost if it is removed.

San Francisco Planning Code section 317(b)(10) states: "'Removal' shall mean, with reference to a Residential Unit, its Conversion, Demolition, or Merger.

The building permit application would likely demonstrate the property owner's intent to demolish the unit.

The removal/demolition of Mr. Klotsman's unit as requested in the permit application would not withstand Planning Commission scrutiny under the following subparts of Planning Code section 317(d)(3)(c):

When considering this demolition permit the Planning Commission is charged to consider:

"(i) whether the property is free of a history of serious, continuing Code violations;"

There are no active notices of violation on the unit.

"(ii) whether the housing has been maintained in a decent, safe, and sanitary condition;"

As demonstrated by the photographs (Exhibit A) the unit is clearly maintained in a decent, safe and sanitary manner.

"(v) whether the project converts rental housing to other forms of tenure or occupancy;"

If a permit seeks to remove the unit, the tenure would certainly change, it would remain to be seen how the property owner intended to use the unit and should be the subject of further inquiry.

"(vi) whether the project removes rental units subject to the Rent Stabilization and Arbitration Ordinance or affordable housing;"

A demolition permit would remove an affordable rent-controlled unit.

"(vii) whether the project conserves existing housing to preserve cultural and economic neighborhood diversity;

As stated above, removing the unit will not conserve existing housing to preserve cultural and economic neighborhood diversity;

"(viii) whether the project conserves neighborhood character to preserve neighborhood cultural and economic diversity;"

As stated above, removal of the unit will not preserve economic diversity.

"(ix) whether the project protects the relative affordability of existing housing;"

As stated above, project will not protect the relative affordability of existing housing, but will instead remove an affordable unit.

In this case removal of Mr. Klotsman's unit is diametrically opposed to all of the Policy Priorities designed to preserve rent-controlled, affordable housing.

C. Mr. Klotsman will be prejudiced if his appeal is denied.

As stated earlier, Mr. Klotsman will incur substantial costs defending an unlawful detainer that could be avoided by allowing him to pursue his administrative remedy, which would have been available had the permit been accurately couched as a building permit seeking to remove the unit. While he may be able to prevail in a demurrer to an unlawful detainer, the cost of that motion alone could be as much \$5,000.00. If he fails at demurrer, Mr. Klotsman might have incur further cost of discovery, various motions and eventually trial, which could run \$50,000.00 or more.

D. Revocation of the plumbing permit will not prejudice the Permit Holder.

Revocation of the plumbing permit is justified because the permit, in and of itself, cannot legally support a removal of the unit. The Permit Holder continues to collect rent and may simply apply for the appropriate building permit should he wish to remove Mr. Klotsman's dwelling unit from the housing market.

E. Revocation of a subsequent building permit would not prejudice the Permit Holder.

"[C]ompliance with the zoning laws and building codes did not entitle [the applicant] to a building permit as a matter of course." *Guinnane v. San Francisco Planning Department*, supra.

Permit Holder may argue that he is not required to take steps to legalize the unit according to

new procedures enumerated Planning Code section 207.3. That is true, but any potential damages articulated by Permit Holder would be highly speculative, given San Francisco's new emphasis on the priority to maintain affordable rent controlled units. Certainly, the benefits of legalization far outweigh the costs.

If Permit Holder avails himself of the procedure outlined in Planning Code section 207.3 to legalize Mr. Klotsman's unit, he will create a continued legal, income stream for the property. If Permit Holder leaves the unit vacant, he loses income. If he desires to expand the commercial space, that action would fly in the face of San Francisco's Master Plan.

III. CONCLUSION

In this case the plumbing permit cannot support a demolition or removal of the unit. Had the permit been properly couched as a building permit, Mr. Klotsman could have availed himself of Planning Department Discretionary Review. Discretionary Review would likely be granted given emphasized priority to retain affordable housing stock.

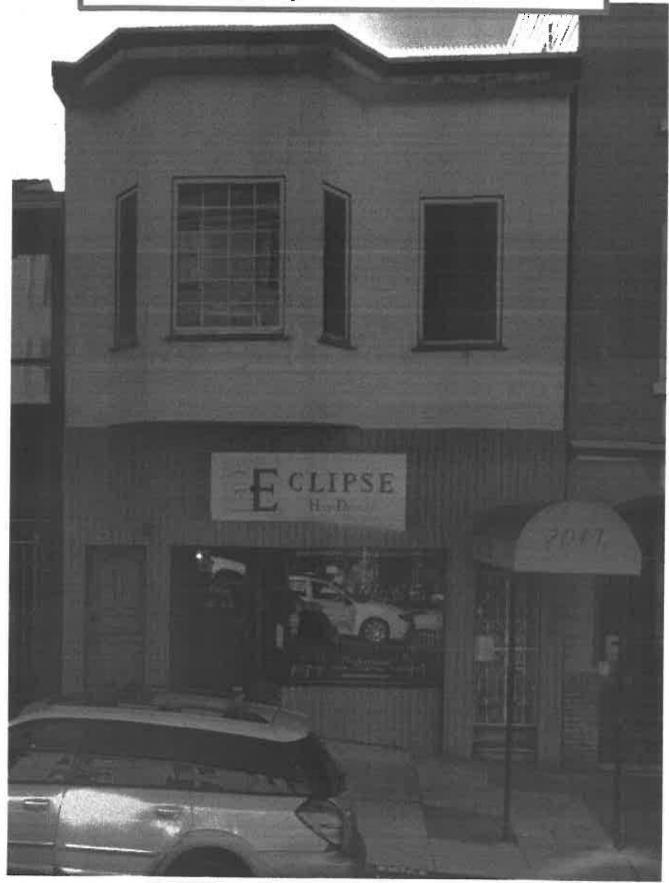
For the reasons stated above, Appellant respectfully requests revocation of Permit No. PP2014/05/30/128.

Dated: July 2, 2014

Dave Crow

Attorney for Appellant, Michael Klotsman

2047/49 Polk St











SAN FRANCISCO APARTMENT ASSOCIATION RESIDENTIAL TENANCY AGREEMENT

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Colifornia, (the "Promises"). No other portion of the building (the
"Building"), where the Primises is leasted, in Indicated for lease unless expressly provided for in this needleatiel Terrancy Agreement (the
"Appearment"). The Premises is previsive as 🖾 Unfurnished or 🗌 Published (see adsorbed Furnished Inventory). The appliances
provided at Prooption of the tenancy are described as
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3. PRINCICAL POSSECSION: If Owner is unable to deliver possession of the Frenches at the commercement of the term, University
not be liable for any during caused thereby, not shall the Agreement be void or so idable, but Testant shall not be liable for any rem
until pomes on is active?
4. AEST: The initial monthly base sent for the Franciscs shall be US 5 1650
the FIFTH day of each and every month (the Due Date") without officets, deductions or profits. All contished by paid to
or such other purpos as Owner shot
Complete in writing. Terunt legists anways to pay rent by personal check, cashier's abeck, or maney coder and not use costs unless
specifically required by Owner. Rent shall be paid to Owner at the following address: 2047 MOSE STREET, SAN
or at such other place designated by Owner, during needed biologic hours or a
Commended by Onder. In the event of roommunes, or another form of multiple occupancy, Tenant understoods and agrees that ren
shall be said with a Single payment and that it is made. Femand so collect individual checks independency in order to submit a combined
slock prepriet. Nothing in this Pensymbol while a construed as a direction by Quies to make payment in a particular manner, nutead
It is a promise by Tursest to pay to the manner set forth herein. Tursest bases the rest of loss or delay of any payment made by mail
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coyment to say other very shall be not and void. Owner will accept nere payments only from the accept Terrent(s). No third party direct
will be accepted, man shall Owner be liable to Tonant in any exty as a result of refusing any third party check. Should Gumer elect to
facerpt is third party check such acceptance shall not be construed as a waiver of this provision. Monthly remaindeneds received in prior
assists to which the renot given will be held un-asshed in a sensited location and deposited go the rest of the snooth.
.7.
5. SSCURITY REPOSED: Gefore the communicement of the term. Tenant that pay a security besond of US 3 2 / C/J the
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"Security Deposit" for the purposes at ordinal coe Section 1950.5, to run relationship accepted mit, and format is precise such processes of the Security Deposit and Owner may commingle the Security Deposit with other lands of Powner. Owner may retain such processes of the Security Deposit and allowed by law including, but not limited to, amounts required to remady future defaults by the tenset in any abligation which is a mention of the security power and to any of apply tensers, exclusive of remaining that their Demonstrat, within the unit period elected by law refure any countries of this Powners to Veneral after Tenant has viscated the Premises. Tenant plant not be described to lieve viscated the Premises to General this Powners and elegacy of all persons claiming any right to possess the Premises, and b) Xenors has conveniented the Premises to General reasons may from will be maded to Tenant at the Premises selicin Tenant program, in redsing to Conser, a mailing address to which the indicate, if any, of the Security Reposit and the accounting should be sent. Given's check of other direct related the deposit and regardless of the Security Deposit and the accounting should be sent. Given's check of other direct related the deposit and regardless of the identity of the partners been occupying the Premises. Tonant may not apply the Security Deposit, or any portion thereof, to the last manth's rest.

If required by law, County shall pay to Terrant sample interest as directed by such law, liets destrotions, on the amount held as a Security Deposit, provided this tenancy does not to minute ballots the Security Deposit, hote basic held for one (1) year. Said payment of interest shall be read ease a year commercing with the date the Security Deposit has been held for a year. Upon Tenant's surrounder of the President, if the Security Deposit is insufficient to reliefly Tenant's default to read, to reply destroy or caused by Tenant, and to close the President, October may use from the accrual ungold interest or failback, thereof, if any, chall be readed to Tenant's last known address in the same morner as any refund of the

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Page 1 of 16

NO SECURE STREET AND THE SECURE SECURE AND COMMENTANT OF THE SECURE SECU

- 49. NOR-RENT CONTROLLED JURISDICTIONS: This Agreement may be used for hoosing that is subject to the provisions of the San Francisco Residential Rent Stabilization and Arbitration Ordinance ("Rent Circleance"), or exempt from said taw. He provision of this Agreement will in any very create rights for Tenant under the Rent Ordinance for any exempt sental premises, nor create any operatural obligation on the part of Owner to comply with the Rent Ordinance or any mandate of the San Francisco Residential Rest Stabilization and Arbitration Sound.
- SD. ATTORNEY FEED: In any action between Owner and Tonant in which Tenant would arright be entitled to recover reasonable attorney fees based on any statute, the parties agree that the right to recover reasonable interenty fees in any such action shall be mutual and reciprocal note that any such action shall be mutual and reciprocal note that any such action shall be agree that "reasonable fees" shall mean under \$15,000.
- In any action wising out of this Agreement, or the tensacy between Owner and Yenard, the presaling party shades entitled to recome resconable attorney feet and costs.
- (it any action arising out of this Agreement, or the tenancy between Guster and Tenant, such side shall beer their own attorney fees and costs. (if neither box in Paragraph 50 is checked, this provision shall govern.)
- 11. NO SELECT FROM FORFAITURE: Utabler and Lement slipulate that for purposes of Code of Civil Procedure Section 1179, that as a condition for granting rolled from forfature, Tenant shall pay all back rent. Owner's attorney fees and costs, and any other damages sustained by Owner, as a condition for religificon infecture.
- 52. ENTRS ASSESSION: This Agreement consists of the foregoing numbered Paragraphs and Vitachments identified in this Agreement foreign (United to the foreign)
 - Application to Rent
 - House Rules
 - Move-In/Move-Dut Condition Report
 - Mold Notification
 - Obcosure of Information on Lord-Sixed Point and Lord Rosed Point Human's
 - EPA hopitet enutied "Protect Your Family From Lead to Your Home"
 - Purking Agreement
 - Pet Agreement
 - Storage Agreemen
 - C Otter:
 - Ct Other:
 - Ottom:

Owner and Tenant aring whether and name that the drafting of the Agreement of policy of agent blodg. This Agreement shall not be construed against either Owner or Tenant on the ground test such person authorized or areflect this Agreement. The folioping constitutes the aptire Agreement between the parties and may be repaidled only in ariting agreed by all parties except that Owner may change the terms of the tenancy and the Agreement constitute Child Co. 227. The parties except that Construe pursuant to Section 527, thigh by remaining in pass source the Promose when the change effect, femant is deemed by such affected the act to have construed to the change.

the 20476 polk stood unit has been Completely removed and and restored, the Toward Agreed that the unit as perfect condition with SING

NOTICE OF APPLICATION FOR PERMIT TO DEMOLISH RESIDENTIAL DWELLING

Civil Code §1940.6

TO: Michael Klotsman
All Other Occupants
2047A Polk Street
San Francisco, CA 94109

NOTICE IS HEREBY GIVEN that the owners of the premises known as 2047A Polk Street, in San Francisco, California will apply to the San Francisco Department of Building Inspection for a permit to demolish or otherwise permanently remove the premises from housing use.

NOTICE IS FURTHER GIVEN that the owners expect the earliest possible approximate date on which the demolition or permanent removal to occur will be August 8, 2014, unless you voluntarily vacate the premises sooner.

NOTICE IS FURTHER GIVEN that the owners expect the approximate date on which your tenancy will terminate will be August 1, 2014.

NOTICE IS FURTHER GIVEN that advice regarding this notice is available from the San Francisco Residential Rent Stabilization and Arbitration Board.

Dated: May 22, 2014

Cooper, White & Cooper LLP

Stanley W Riddell

201 California Street, 17th Floor

San Francisco, CA 94111

(415) 433-1900

Attorney for Owner

Gary Yeung



Report for Parcel: 0574002

Block Book Notifications Report: 0574002

A Block Book Notification (BBN) is a request made by a member of the public to be notified of permits on any property that is subject to the San Francisco Planning Code.

BLOCK BOOK NOTIFICATIONS:

BBN No.:*

BBN24241

Name:*

Jordan Klein

Title:*

Organization:*

MOEWD

Address.*

San Francisco, CA, 94103

Phone 1:*

415-554-6645

Phone 2.*

Email:*

Jordan.Klein@sfgov.org

Site:*

Polk from California to Broadway

Blocks:*

Notify of:*

Invest in Neighborhoods Notification-Polk

Notes:*

Parcel is in Invest in Neighborhoods corridor. Do not hold over the counter permits. Please notify the listed contact at Office of Economic & Workforce Development for any changes of use, expansion, new construction or miscellaneous permit referrals involving the following uses: Group Housing, Bars, Liquor Stores, Walkup Facilities, Institutions, Restaurants, Massage, Fringe Financial, Adult

entertainment, Other entertainment, Medical Cannabis Dispensaries, and Tobacco

Paraphemalia.

Request Date:*

4/29/2013

Pay Date:*

Fee:*

Amount Paid:*

Entered:*

4/29/2013

Expires:*

BBN No.#

BBN24261

Name:*

Sue Exline

Title:*

Organization:*

MOEWD

Address:*

San Francisco, CA, 94103

Phone 1:*

415-558-6332

Phone 2:*

Susan.Exline@sfgov.org

Email* Site:*

All Invest in Neighborhood Corridors

San Francisco Property Information Map - Print Version

Blocks:*

Notify of:*

Invest in Neighborhoods Notification

Notes:*

Parcel is In Invest in Neighborhoods corridor. Do not hold over the counter permits. Please notify Sue Exline for any changes of use, expansion, new construction or miscellaneous permit referrais involving the following uses: Group Housing, Bars. Liquor Stores, Walk-up Facilities, Institutions, Restaurants, Massage, Fringe

Financial, Adult entertainment, Other entertainment, Medical Cannabis

Dispensaries, and Tobacco Paraphernalia.

Request Date:*

4/29/2013

Pay Date:*

Fee:*

Amount Paid:*

Entered:*

4/29/2013

Expires:

BBN No.:*

BBN24373

Name:*

Michael Klotsman

Title:*

Organization:*

Address:*

2047 Polk Street Unit A, San Francisco, CA, 94109

Phone 1:*

323.543.6888

Phone 2.*

415.644.5125

Email:*

klotsman@me.com

Site:*

2047,2049 Polk Street

Blocks:*

1

Notify of:*

All permit activity on block/lot as fallows

Notes:*

All building permits appliactions; change of use; Other: Demolition

Request Date:*

5/27/2014

Pay Date.*

5/27/2014

Fee:*

\$35.00

Amount Paid:*

\$35.00

Entered:*

5/28/2014

Expires.*

5/27/2015

The Disclaimer: The City and County of San Francisco (CCSF) does not guarantee the accuracy, adequacy, completeness or usefulness of any information. CCSF provides this information on an 'as is' basis without warranty of any kind, including but not limited to warranties of merchantability or fitness for a particular purpose, and assumes no responsibility for anyone's use of the information.

Printed: 6/24/2014

http://propertymap.sfplanning.org?dept=planning



PLUMBING PER .T

CITY AND COUNTY OF BAN FRANCISCO DEPARTMENT OF BUILDING INSPECTION

DATE AND TIME, 00/30/2014 (0/24/35 AN

PERMIT # PP2. 40530128

ISSUED

Call between 8:00 are and 3:00 pm to echodule an impaction - (415) 558-0570 24-hour Web inspection schooliling at: https://doi.org/doi.jplumbing/ 24-hour voice Inspection schooliling - (415) 575-6955

RENEWAL AMENDMENT PID PERMIT & 2047 Joe Location 13014 BLK/LOT 0574 2047 POLK ST Link six Unii HE KILLIT Link STA MOLK ELDG AFTER EID PMT# District 4 Carrot ferina YEUNG GARY C Owner/Confuct Chindu Address POLK SAN FRANCISCO 2047 SI CA Owner Phone 4163239119 Oresin (ther text an itemate order processes) Chapter 3 Commons of this Co. (200) of Discuss 2 of the Turkess and Firmssian costs, and any latence is a full foliar annotation. ECHTRACTOR HOMEGINER PERSON Approving Impedior Company Name Lise: sak Expiration Class BIRC # C T CONSTRUCTION & PLUMB 06/30/2014 533324 B1,016,036 159977 Address. City State 210 1347 46TH AV SAN PRANCISCO CA 94122 -thone 4162037178 DESCRIPTION OF WORK CLAPPACED BY THE PERMIT BENOVE STOVE AND CAP OF FIGAS PIPE F-1.3 MAX INSPECTIONS AVAILABLE VALUATION 0 00 DUDG STES ADMIN FUND 0.00 NUMBER OF ADDITIONAL INSPECTIONS 12.00 0.007.1 FA. U.M SURVEY: 5.00 NUMBER OF PLAN REVIEW HOURS: 0.00 MISCELLANEOUS: 040 0.70/ EA 0.00 NUMBER OF ADMINITIONERS. 10 0.00 11 EA. 0.00 FIRE SPRINKLER 316 FIRE SPRINKLER (NEW/REMOCEL): O fee 3 00 TEA 0.30 SINGLE RESIDENTIAL UNIT: 160.00 PESTAL RAND INEW/REMODE J. 0 OUTLETS 0.00 PLUMBING INSTALLATION WITHOUT 9 LNITS 0.00 0.00 Web fee: 0.10 PLUMBING INSTALLATION (WITH): Fenalty UNITS Tech sumharge (2%) 140 NEW BOILER INSTALLATION. 00 6.00 / 1 EA 0.00 TOTAL PERMIT FEE: OFFICE, MERCIAND RETAIL BUILDING. (D 0.0071EA 0.00 163 2L * NOT VALID FOR PERMIT IF ANY EMPLOYED DESCENDS INTO EXCAVATION DEEPER THAN 6" Effective 8/7/2009 - Parmit shall expere 1 year from date of Gausense CONST WRITE HELDWITHIS LINE FOR DETICAL USE BALV Late B 1/270 विकास के क NOTION FO ARE LEAST HOLD HARMERS CLAUSE YOU permitted (1) by acceptance of the neural agreeds to 1 density and harmless the CBs and directly of So. Figure 50 from \$10 from all 4 section 1 for the section of the secti and and the control of the control o 1 I have and will a circletar of concert to self-insure for we know companisation are anything by Section 1700 of the Later Code for the performance of the work for which this certail is beingd. 1). I have and and maintain workers complementation insurance, as required by Section 4100 of the Labor Code, for the performance of the wind to which this germit is sound. My workers are persuited insurance contents and policy reparameters:

Carrier:

Policy Rembers: Policy Numbers III. The cost of the work to be done is \$100 or less. IV 3 certify that in the performance of the work for which this permit is usual, I shall not an along any person in any person in any person of the control of the workers' of inproduction gives of California. I further expensively provided the California of the Ca V. 3 certify as the owner for the upon for the supon for the supon first is the performance of the work for which this period is issued, I will employ a contractor who complies with the workers' compensation laws of California and wide, prior to the commencement of any work, will file a constructed to proof this ion in with the Legislar bands are THEAL'S MAKE CHECK PAYABLE TO: DEPARTMENT OF CUILDING INSPECTION 1880 MISSION CHEET SAN FRANCISCO CA 94103 Plimbing inapector's signatures: Adunt T , it. Final Date YORG FOR ROUANNO PARTOVED THAT ON STOROGY 10 YOR IS AM

Chief thumbing respects

CUSTOMER COPY
Issued by: CVICTORI

NOTICE OF TERMINATION OF TENANCY

TO: Michael Klotsman
All Other Occupants
2047A Polk Street
San Francisco, CA 94109

NOTICE IS HEREBY GIVEN that your tenancy at the premises known as 2047A Polk Street, in San Francisco, California is terminated sixty (60) days from the date of service on you of this notice, and that you must vacate the premises and surrender possession thereof to your landlord, Gary Yeung, c/o Cooper, White & Cooper LLP, 201 California Street, 17th Floor, San Francisco, CA 94111, (415) 433-1900, on or before that date or you will be guilty of an unlawful detainer of the premises. Your failure to surrender possession and vacate the premises within the sixty (60) days will result in legal proceedings being commenced against you to recover possession of the premises and to seek a judgment for costs, including reasonable attorney fees, if appropriate, and damages for your unlawful detainer of the premises.

NOTICE IS FURTHER GIVEN that your tenancy is being terminated pursuant to San Francisco Administrative Code, Chapter 37, Section 37.9(a)(10), on the grounds that the landlord seeks to recover possession of the premises in good faith, without ulterior reasons and with honest intent, to demolish or otherwise permanently remove the rental unit from housing use and have obtained all the necessary permits on or before the date upon which this notice is served on you.

NOTICE IS FURTHER GIVEN that you may have the right to relocation expenses. Pursuant to Section 37.9C, each authorized occupant of a rental unit, regardless of age, who has resided in the unit for 12 or more months ("Eligible Tenant") shall receive \$5,261.00, \$2,630.50 of which shall be paid at the time of the service of the notice of termination of tenancy, and \$2,630.50 of which shall be paid when the unit is vacated. In no case, however, shall the landlord be obligated to provide more than \$15,783.00 in relocation expenses to all Eligible Tenants in the same unit. The landlord is providing you with the first \$2,630.50 of the \$5,261.00 relocation expenses: a check in the amount of \$2,630.50 made payable to Michael Klotsman is enclosed in the certified mailing of this notice to Michael Klotsman.

NOTICE IS FURTHER GIVEN that you may have a right to receive additional relocation expenses pursuant to Section 37.9C. Each Eligible Tenant who is 60 years of age or older or who is disabled within the meaning of Section 12955.3 of the California Government Code, and each household with at least one Eligible Tenant and at least one child under the age of 18 years, shall be entitled to receive an additional payment of \$3,508.00, \$1,754.00 of which shall be paid within fifteen (15) calendar days of the landlord's receipt of written notice from the Eligible Tenant of entitlement to the relocation payment along with supporting evidence, and \$1,754.00 of which shall be paid when the Eligible Tenant vacates the unit.

NOTICE IS FURTHER GIVEN that a true and correct copy of San Francisco Administrative Code, Chapter 37, Section 37.9C is attached hereto.

1000035.1 NOTICE OF TERMINATION OF TENANCY 2047A Polk Street NOTICE IS FURTHER GIVEN that State law permits former tenants to reclaim abandoned personal property left at the former address of the tenant, subject to certain conditions. You may or may not be able to reclaim property without incurring additional costs, depending on the cost of storing the property and the length of time before it is reclaimed. In general, these costs will be lower the sooner you contact your former landlord after being notified that property belonging to you was left behind after you moved out.

NOTICE IS FURTHER GIVEN that advice regarding this notice is available from the San Francisco Residential Rent Stabilization and Arbitration Board.

DATED: June 4, 2014

COOPER, WHITE & COOPER LLP

By: Stanley W. Riddell, Esq. 201 California Street, 17th Floor

San Francisco, CA 94111

(415) 433-1900

Attorney for Owner

Gary Yeung

ec: S.F. Rent Board

- 11			
1 2	Dave Crow (State Bar #212944) Crow & Rose, Attorneys at Law 605 Market Street, Suite 400 San Francisco, CA 94105		
3	Phone: (415) 552-9060 Fax: (415) 795-1270		
5	Attorney for the Appellant, Michael Klotsman		
6			
7	PROOF OF SERVICE BY MAIL		
8	CASE NAME: Klotsman v. SFDBI APPEAL NO.:14-105		
9	I Dave Crow, declare:		
10	That I am employed within the City and County of San Francisco; that my business address is		
11	605 Market Street, Suite 400, San Francisco, CA 94105: that I am over the age of eighteen (18) years		
12	A second of the		
13	That on July 3, 2014, I served the following:		
14	APPELLANT'S BRIEF OPPOSING THE PERMIT		
15	upon Permit Holder, by putting the same in an envelope, first class postage affixed thereto and		
16	This of States Post Office mail box in the City and County of San Francisco,		
17	California, addressed to his attorney as follows:		
18	Mr. Stanley Riddell		
19	Cooper, White & Cooper 201 California Street, 17 th Floor		
20	San Francisco, CA 94111		
21	I declare under penalty of perjury that the foregoing is true and correct and that this declaration		
22	was executed on July 3, 2014 at San Francisco, California.		
23			
24	4 My March		
2	Dave Crow		
2	6		
2	7		
2	8		

COOPER, WHITE & COOPER LLP JEFFERY P. WOO (SBN 132697) iwoo@cwclaw.com 2 STANLEY RIDDELL (SBN 203338) sriddell@cwclaw.com 201 California Street, 17th Floor San Francisco, California 94111 Telephone: (415) 433-1900 5 (415) 433-5530 Facsimile: 6 Attorneys for Gary Yeung, Real Party In Interest 7 8 **BOARD OF APPEALS** 9 CITY AND COUNTY OF SAN FRANCISCO 10 11 APPEAL NO. 14-105 MICHAEL KLOTSMAN, 12 Appellant, 13 RESPONSE BRIEF OF REAL PARTY IN INTEREST GARY YEUNG 14 VS. CITY AND COUNTY OF SAN FRANCISCO July 23, 2014 Date: 15 Time: 5:00 p.m. DEPARTMENT OF BUILDING 416, One Dr. Carlton B. Goodlett Room: INSPECTION, 16 Place Respondent. 17 Permit: PP2014/05/30/128 18 19 GARY YEUNG, Real Party In Interest. 20 21 INTRODUCTION I. Gary Yeung, real party in interest, is the owner of 2047-2049 Polk Street (the "Building"). 22 23 The Building contains an illegal residential unit, 2047A (the Unit"). Gary Yeung has begun the process of permanently removing the Unit from housing use as authorized by San Francisco Rent 24 25 Stabilization and Arbitration Ordinance (the "Rent Ordinance") section 37.9(a)(10.) 26 Michael Klotsman (the "Tenant") currently occupies the Unit. By this appeal Tenant seeks to subordinate the Rent Ordinance to San Francisco Planning Code, which does not even apply in 27 the circumstances at issue here. The Tenant purports to rest his argument on four points: First, 28

COOPER, WHITE & COOPER LLP ATTORNEYS AT LAW 201 CALIFORNIA STREET SAN FRANCISCO, CA 94111-5002

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that the permit at issue here belies its intended purpose to remove the unit from housing use; Second, that the permit as issued is counter to the San Francisco Building codes; Third, the permit cannot be adequately reviewed for its effect on the community; and Fourth, Tenant will incur substantial costs if an unlawful detainer has to be filed by Gary Yeung (see Tenants Brief, pg.2, L2-8.) None of these arguments have any application to the circumstances at issue here.

II. FACTS AND PROCEDURAL BACKGROUND

Gary Yeung purchased the Building in 2006. The building contained the Unit which had been installed without permits. The Building consists of the Unit, one lawful residential unit, and one commercial unit, that contains Gary Yeung's salon. Tenant claims that the Building was originally constructed as a two residential unit building in 1909 but offers not support for that assertion (Tenants Brief, pg. 2, L10-11.) In fact, the legal configuration of the Building is as a second-floor single-family dwelling over a first floor commercial space (See 3R Report, copy attached collectively as Ex. "1".) Gary Yeung rented 2047A Polk Street to Tenant in 2009.

In December 2013 Gary Yeung had a wall heater installed in the unit in response to the Tenant's complaints. As the Unit is not legal the wall heater was installed without permits. Subsequently, the Tenant made a complaint to the Department of Building Inspection, which then issued a Notice of Violation ("NOV") to Gary Yeung for installing the wall heater without permits (See NOV, copy attached as Ex. "2"). In response to the NOV Gary Yeung hired a contractor to obtain a permit to remediate the wall heater (See copy of permit PP20140220343, attached as Ex. "3").

However, after the work was completed the Tenant called PG&E to have a safety inspection done of the heater in the Unit, and PG&E issued a hazard notice (Copy attached as Ex. "4"). Gary Yeung determined that it would cost a minimum of \$10,000 to bring the heating up to PG&E compliance in the non-conforming Unit. For this among other reasons Gary Yeung decided to exercise his rights under the Rent Ordinance §37.9(a)(10) and take the Unit permanently out of housing use.

While not explicitly required by San Francisco's governing ordinances, California Civil Code §1940.6 imposes a potential penalty on a residential property owner who does not give a

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tenant notice if the owner is applying to a public agency for a permit to remove a rental unit. Out of an abundance of caution, a pre-permit notice was served on the Tenant pursuant to Civil Code §1940.6, a copy attached as Ex. "5." While the notice is headed by the term permit to demolish, an inspection of the first paragraph of Ex. "5" shows it incorporates the language of Rent Ordinance sec. 37.9(a)(10) "a permit to demolish or otherwise permanently remove the premises from housing use." Subsequently, Gary Yeung had Tenant served with a Notice to Terminate Tenancy in compliance with the Rent Ordinance.

It appears from Tenant's argument that he is upset because he signed up for Block Book Notification (a move urged by the Tenant's Union, among others) mistakenly thinking that triggered discretionary review, and any move by the owner to permanently remove an illegal residential unit would come within the meaning of Planning Code sec. 307. This is simply not so, and the action requested by the Tenant should be denied.

III. LEGAL AUTHORITY AND ARGUMENT

A. The Permit at Issue Here Complies With Applicable Requirements

The San Francisco Rent Ordinance (Administrative Code Ch. 37) governs just cause evictions for tenants who are covered by the Rent Ordinance. The just cause evictions are enumerated in section 37.9(a)(1-16).

Section 37.9(a)(10) of the Rent Ordinance states:

"The landlord seeks to recover possession in good faith in order to demolish or to otherwise permanently remove the rental unit from housing use and has obtained all the necessary permits on or before the date upon which notice to vacate is given, and does so without ulterior reasons and with honest intent; provided that a landlord who seeks to recover possession under this Section 37.9(a)(10) shall pay relocation expenses as provided in Section 37.9C except that a landlord who seeks to demolish an unreinforced masonry building pursuant to Building Code Chapters 16B and 16C must provide the tenant with the relocation assistance specified in Section 37.9A(e) below prior to the tenant's vacating the premises" (emphasis added.)

It does not require an owner to demolish a unit. An owner can also recover possession of a rental unit if the good-faith intent is to permanently remove the unit from housing use. In the past it has been common for an owner to recover an illegal "in-law" unit using this provision of the Rent Ordinance. Contrary to the Tenants assertion here, that the permit was obtained "...

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ostensibly to effect a demolition of the subject premises (See Appellant Brief, pg.3, L19-20), the permit was obtained to remove the illegal Unit permanently from housing use.

The Pre-Permit Notice served on the Tenant pursuant to California Civil Code sec. 1940.6 informed the Tenant that the Gary Yeung "... will apply to the San Francisco Department of Building Inspection for a permit to demolish or otherwise permanently remove the premises from housing use". This language mirrors that of 37.9(a)(10) of the Rent Ordinance. The notice of termination repeats this same language.

The Owner Is Not Demolishing The Illegal Unit B.

Tenant asserts to contradictory positions to attempt to support his position, that the Planning Department informed that the permit at issue "...would indeed need to undergo Discretionary Review" (Tenant Brief, pg.3, l.12-13) and that the Planning Department told Tenant that the Department had no authority nor jurisdiction over over-the-counter plumbing permits. (Tenant Brief, pg.3, L.14-16.) Tenant does get it right when he says "There is nothing on the face of the permit [at issue here] that indicates the Permit Holder's intent to demolish [the Unit]". (Tenant Brief, pg.3, L.21-22.) Gary Yeung intends to remove the illegal Unit permanently from housing use. The notice under Civil Code sec. 1940.6 was served to protect Gary Yeung from possible liability of \$2,500 under that State statute for not serving the notice.

The Planning Code defines removal with reference to a residential unit as its Conversion, Demolition, or Merger. The Planning Code defines a "Residential Unit" as a legal conforming or non-conforming unit as defined in Planning Code Section 102.7, or a legal non-conforming Live/Work Unit as Defined in Planning Code Section 102.13. (Zoning Controls on the Removal of Dwelling Units-A San Francisco Planning Code Implementation Document-Feb. 2014 Update, pgs.1-5 attached as Ex. "6").

Demolition of a residential unit has a very explicit definition under San Francisco Planning Code Planning. Section Code sec. 317 (b)(2) defines it as:

" 'Residential Demolition' shall mean any of the following:

(A) Any work on a Residential Building for which the Department of Building Inspection determines that an application for a demolition permit is required, or

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(B) A major alteration of a Residential Building that proposes the Removal of more than 50% of the sum of the Front Facade and Rear Facade and also proposes the Removal of more than 65% of the sum of all exterior walls, measured in lineal feet at the foundation level, or

- (C) A major alteration of a Residential Building that proposes the Removal of more than 50% of the Vertical Envelope Elements and more than 50% of the Horizontal Elements of the existing building, as measured in square feet of actual surface area.
- (D) The Planning Commission may reduce the above numerical elements of the criteria in Subsections (b)(2)(B) and (b)(2)(C), by up to 20% of their values should it deem that adjustment is necessary to implement the intent of this Section 317, to conserve existing sound housing and preserve affordable housing."

The San Francisco Department of Building Inspection has not determined that an application for a demolition permit is required for the work covered by the permit at issue here. Nor could it. The Unit is not a legal conforming or no-conforming dwelling unit. It is an illegal unit built without permits.

Gary Yeung does not intend (and is not required by Rent Ordinance sec. 37.9(a)(10)) to remove more than 50% of the sum of the front or rear facade or propose to remove more than 65% of the sum of all exterior walls, measured in lineal feet at the foundation level. Nor does he propose to remove more than 50% of the vertical envelope elements and more than 50% of the horizontal elements of the Building. The work intended here does not require a Planning Department review of plans or project, and is fully consistent with the requirements of San Francisco's ordinances. Tenant is simply incorrect that the permit at issue here cannot support the removal of the Unit under Rent Ordinance sec. 37.9(a)(10).

C. Executive Order 13-01

On February 3, 2014, the San Francisco Planning Department and Department of Building Inspection issued a joint memorandum addressing Executive Order 13-01 (Copy attached as Ex. "7"), making recommendations for its implementation. The Memorandum recommended that Mandatory Discretionary Review of the removal of a residential unit only apply to a building with three or more residential units (presumably legal residential units) where a unit is being removed

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rather than legalized under Ordinance No. 43-14. On May 8, 2014, the Planning Department issued a further memorandum, along with a draft of Implementation Guidelines (Copy attached as Ex. "8"), which repeated the guideline that discretionary review is appropriate only where a residential unit is being removed from a building with three or more residential units.

Here. Gary Yeung is not removing from housing unit a legal unit from a building with three or more residential units. The building has a single legal residential unit and the illegal unit, along with one commercial space. He is permanently removing the illegal Unit from housing use under the Rent Ordinance sec. 37.9(a)(10). Discretionary Review of the permit at issue here is not appropriate under these circumstances.

The Board of Supervisors Has Addressed the Issue of Illegal Units Under Ord. 43-D. 14.

The Tenant cites recent policy steps taken by the City and County of San Francisco involving the legalization of illegal "in-law" units to a legal status, and urges that these be a basis for the Board's decision here (Tenant Brief, pg.6, L.23 - pg. 9, L.12.) The Tenant also cites City and County of San Francisco v. Board of Appeals (1989) 207 CA3d 1099, as the authority for the Board to take the steps urged by the Tenant. (Tenant Brief, pg.4, L.16-26.) However, the question determined in that case was not whether the Board had authority to hear the appeal of a Planning Department's decision to deny a permit. It was that a decision of the Board must comport with existing ordinances and regulations. City and County of San Francisco v. Board of Appeals 207 CA3d at 1104-1105.

On April 14, 2014, Mayor Lee signed as approved San Francisco Ordinance 43-14 (Copy attached as Exhibit "9".) This ordinance provides a mechanism, by amending certain Planning and Building Codes, for an owner of a building to voluntarily seek legal status for an existing dwelling unit constructed without required permits. As the Ordinance and Department of Building Inspection's guidelines make clear, this is a voluntary program. Here, the owner Gary Yeung has reached the conclusion that taking the Unit permanently out of housing use under Rent Ordinance sec. 37.9(a)(10) is preferable to trying to legalize the Unit. As the guidelines for implementation, both those of the Planning Department and the Department of Building Inspection make clear, this

response to the Planning Departments Executive Directive 13-01 dealing with guidelines for the removal of housing units contemplates that discretionary review for loss of housing units would apply only to building larger than two legal units. As the Building is authorized for only a single legal residential unit, the Building wouldn't meet this threshold step of Executive Directive 13-01.

E. Tenant Will Not be Prejudiced by Issuing the Permit

Tenant contends that he will be prejudiced if the permit is issued because he will incur substantial costs in opposing an unlawful detainer lawsuit. The Tenant could easily avoid these costs by simply complying with the 60-day notice to vacate that was served on him, along with the first half of the required relocation. Tenant here attempts to misuse the Permit Appeal process to force Gary Yeung into complying with a process that is not required by San Francisco Planning Codes, Building Codes, or the Administrative Code.

III. CONCLUSION

As Gary Yeung has complied with the requirements for the removal of an illegal unit, the Board should order that the permit be granted and that the Department of Building Inspection issue the permit.

DATED: July 17, 2014

COOPER, WHITE & COOPER LLP

Stanley W. Riddell

Attorneys for Gary Yeung, Real Party In Interest

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COOPER, WHITE
& COOPER LLP
ATTORNEYS AT LAW

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Edwin M. Lee, Mayor Tom C. Hui, S.E., C.B.O., Director

Report of Residential Building Record (3R)

(Housing Code Section 351(a))

BEWARE: This report describes the current legal use of this property as compiled from records of City Departments. There has been no physical examination of the property itself. This record contains no history of any plumbing or electrical permits. The report makes no representation that the property is in compliance with the law. Any occupancy or use of the property other than that listed as authorized in this report may be illegal and subject to removal or abatement, and should be reviewed with the Planning Department and the Department of Building Inspection. Errors or omissions in this report shall not bind or stop the City from enforcing any and all building and zoning codes against the seller, buyer and any subsequent owner. The preparation or delivery of this report shall not impose any liability on the City for any errors or omissions contained in said report, nor shall the City bear any liability not otherwise imposed by law.

Address of Building

2047 - 2049 POLK ST

Block 0574

Lot 002

Yes

Other Addresses

1. A. Present authorized Occupancy or use: ONE FAMILY DWELLING & COMMERCIAL

B. Is this building classified as a residential condominium?

Yes No ✓

C. Does this building contain any Residential Hotel Guest Rooms as defined in Chap. 41, S.F. Admin. Code?

No V

2. Zoning district in which located: POLK

3. Building Code Occupancy Classification: R3/B

- 4. Do Records of the Planning Department reveal an expiration date for any non-conforming use of this property? Yes No V The zoning for this property may have changed. Call Planning Department, (415) 558-6377, for the current status. If Yes, what date?
- 5. Building Construction Date (Completed Date): 1909
- 6. Original Occupancy or Use: TWO FAMILY DWELLING

7. Construction, conversion or alteration permits issued, if any:

Application #	Permit #	Issue Date	Type of Work Done	Sta	atus_
15589	15589	Mar 23, 1908	NEW CONSTRUCTION	1	N
109900	100436	Jul 29, 1948	ALTER PORCH	(C
236456	211152	May 24, 1960	STUCCO BUILDING FRONT	(С
9404677	759865	Dec 01, 1994	LEGALIZE 2ND FLOOR BACK TO SINGLE FAMILY DWELLING OVER 1ST FLOOR COMMERCIAL - CFC 1 FD	(C
200112265895	956024	Dec 26, 2001	REPLACE 12 WINDOWS	(С
8. A. Is there an active B. Is this property c			al on file? ceedings for code violations?	Yes Yes	No ✓ No ✓
9. Number of residenti	al structures	on property? 1			
10. A. Has an energy i	nspection bee	en completed? Y	Tes ✓ No B. If yes, has a proof of compliance been issued?	Yes ✓	No

Date of Issuance:

24 OCT 2013

Date of Expiration: 24 OCT 2014

By:

MAGGIE HE

Report No: 201310175478

Patty Herrera, Manager, Records Management Division

Jayle Res

Gayle Revels

Acting Chlef Financial Officer

Records Management Division 1660 Mission Street - San Francisco CA 94103 Office (415) 558-6080 - FAX (415) 558-6402 - www.sfdbi.org Department of Building Inspection 1660 Mission Street - San Francisco CA 94103 - (415) 558-6080 Report of Residential Record (3R) Page 2

Address of Building

2047 - 2049 POLK ST

Block 0574

Lot 002

Other Addresses

THIS REPORT IS VALID FOR ONE YEAR ONLY.

The law requires that, prior to the consummation of the sale or exchange of this property, the seller must deliver this report to the buyer and the buyer must sign it.

(For Explanation of terminology, see attached)

TEPARTMENT OF BUILDING INSPECTION FLORIDANT WAS	WW 1036022 3	9.01
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		21094109
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EXPIRED PERMIT (SFEC 106A.4.4); CANCELLED PERMIT (SFEC 106	A.3.7) PAF_	AND THE PERSON NAMED IN COLUMN
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L Other		
AFFROX. DRIL OF WORLD	BUILDING INS	PECTION
THE DE	Building Inspi	ection Division 60 Mission St. 558-6096
CONTACT INSPECTOR DAVIP (Inspector — Print Name)	Housing Insp	ection Services
OFFICE HOURS 7170 TO 7:00 AM AND 3:00 TO 4:00 PM	6th Floor, 166	80 Mission St. 558-6220 pection Division
PHONE AT 558 -6047 C of H	3rd Floor, 16	pection Division 60 Mission St. 558-6030
By: (Inspector's Signature) CC: DCP DEID DEID DBID DHIS DCED DRS DAD SFFD DPH		pection Division 60 Mission St. 558-6054 ement Division





PLUMBING PERMIT

CITY AND COUNTY OF SAN FRANCISCO DEPARTMENT OF BUILDING INSPECTION

DATE AND TIME: 02/20/2014 09:49:43 AM

PERMIT # PP20140220343

ISSUED

Call between 8:00 am and 3:00 pm to schedule an inspection - (415) 558-6570 24-hour Web inspection scheduling at: https://dbiweb.sfgov.org/dbi_plumbing/ 24-hour voice inspection scheduling - (415) 575-6955

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Chief Plumbing Inspector:

CUSTOMER COPY Issued by: CVICTORI

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NOTICE OF APPLICATION FOR PERMIT TO DEMOLISH RESIDENTIAL DWELLING

Civil Code §1940.6

TO: Michael Klotsman

All Other Occupants 2047A Polk Street

San Francisco, CA 94109

NOTICE IS HEREBY GIVEN that the owners of the premises known as 2047A Polk Street, in San Francisco, California will apply to the San Francisco Department of Building Inspection for a permit to demolish or otherwise permanently remove the premises from housing use.

NOTICE IS FURTHER GIVEN that the owners expect the earliest possible approximate date on which the demolition or permanent removal to occur will be August 8, 2014, unless you voluntarily vacate the premises sooner.

NOTICE IS FURTHER GIVEN that the owners expect the approximate date on which your tenancy will terminate will be August 1, 2014.

NOTICE IS FURTHER GIVEN that advice regarding this notice is available from the San Francisco Residential Rent Stabilization and Arbitration Board.

Dated: May 22, 2014

Cooper, White & Cooper LLP

Stanley W Riddell

201 California Street, 17th Floor

San Francisco, CA 94111

(415) 433-1900

Attorney for Owner

Gary Yeung

PROOF OF SERVICE BY MAIL - CCP §§ 1013a, 2015.5

I declare that: I am employed in the City and County of San Francisco, California. I am over the age of eighteen years and not a party to the within entitled cause; my business address is 201 California Street, 17th Floor, San Francisco, California 94111.

On May 22, 2014, I served the following document:

NOTICE OF CHANGE OF TERMS OF TENANCY (RENT INCREASE)

By First-Class Mail: I am readily familiar with the business practice at my place of business for collection and processing of correspondence for mailing, with the United States Postal Service. Correspondence so collected and processed is deposited with the United States Postal Service that same day in the ordinary course of business. On the date specified above, as to each of the parties identified below, a true copy of the above referenced document was placed for deposit in the United States Postal Service in San Francisco, California, in a sealed envelope with postage thereon fully prepaid, via First-Class Mail; and on that same date that envelope was first placed for collection in the firm's daily mail processing center, located at San Francisco, California following ordinary business practices, addressed as follows:

Michael Klotsman 2047A Polk Street San Francisco, CA 94109

All Other Occupants 2047A Polk Street San Francisco, CA 941090

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Dated: May 22, 2014

Jum of

PROOF OF SERVICE BY CERTIFIED MAIL - CCP \$\$ 1013a, 2015.5

I declare that: I am employed in the City and County of San Francisco, California.

I am over the age of eighteen years and not a party to the within entitled cause; my business address is 201 California Street, 17th Floor, San Francisco, California 94111.

On May 22, 2014, I served the following document(s):

NOTICE OF APPLICATION FOR PERMIT TO DEMOLISH RESIDENTIAL DWELLING (Civil Code §1940.6)

By Certified Mail – Return Receipt Requested: I am readily familiar with the business practice at my place of business for collection and processing of correspondence for mailing, with the United States Postal Service. Correspondence so collected and processed is deposited with the United States Postal Service that same day in the ordinary course of business. On the date specified above, as to each of the parties identified below, a true copy of the above referenced document was placed for deposit in the United States Postal Service in San Francisco, California, in a sealed envelope with postage thereon fully prepaid, via Certified Mail, Return Receipt Requested; and on that same date that envelope was first placed for collection in the firm's daily mail processing center, located at San Francisco, California following ordinary business practices, addressed as follows:

Michael Klotsman 2047A Polk Street San Francisco, CA 94109

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Dated: May 22, 2014

Jenny Yu

NOTICE OF TERMINATION OF TENANCY

TO: Michael Klotsman
All Other Occupants
2047A Polk Street
San Francisco, CA 94109

NOTICE IS HEREBY GIVEN that your tenancy at the premises known as 2047A Polk-Street, in San Francisco, California is terminated sixty (60) days from the date of service of your of this notice, and that you must vacate the premises and surrender possession thereof to your landlord, Gary Yeung, c/o Cooper, White & Cooper LLP, 201 California Street, 1 Floor San Francisco, CA 94111, (415) 433-1900, on or before that date or you will be guilty of an unlawful detainer of the premises. Your failure to surrender possession and vacate the premises within the sixty (60) days will result in legal proceedings being commenced against you to recover possession of the premises and to seek a judgment for costs, including reasonable attorney fees, if appropriate, and damages for your unlawful detainer of the premises.

NOTICE IS FURTHER GIVEN that your tenancy is being terminated pursuant to San Francisco Administrative Code, Chapter 37, Section 37.9(a)(10), on the grounds that the landlord seeks to recover possession of the premises in good faith, without ulterior reasons and with honest intent, to demolish or otherwise permanently remove the rental unit from housing use and have obtained all the necessary permits on or before the date upon which this notice is served on you.

NOTICE IS FURTHER GIVEN that you may have the right to relocation expenses. Pursuant to Section 37.9C, each authorized occupant of a rental unit, regardless of age, who has resided in the unit for 12 or more months ("Eligible Tenant") shall receive \$5,261.00, \$2,630.50 of which shall be paid at the time of the service of the notice of termination of tenancy, and \$2,630.50 of which shall be paid when the unit is vacated. In no case, however, shall the landlord be obligated to provide more than \$15,783.00 in relocation expenses to all Eligible Tenants in the same unit. The landlord is providing you with the first \$2,630.50 of the \$5,261.00 relocation expenses: a check in the amount of \$2,630.50 made payable to Michael Klotsman is enclosed in the certified mailing of this notice to Michael Klotsman.

NOTICE IS FURTHER GIVEN that you may have a right to receive additional relocation expenses pursuant to Section 37.9C. Each Eligible Tenant who is 60 years of age or older or who is disabled within the meaning of Section 12955.3 of the California Government Code, and each household with at least one Eligible Tenant and at least one child under the age of 18 years, shall be entitled to receive an additional payment of \$3,508.00, \$1,754.00 of which shall be paid within fifteen (15) calendar days of the landlord's receipt of written notice from the Eligible Tenant of entitlement to the relocation payment along with supporting evidence, and \$1,754.00 of which shall be paid when the Eligible Tenant vacates the unit.

NOTICE IS FURTHER GIVEN that a true and correct copy of San Francisco Administrative Code, Chapter 37, Section 37.9C is attached hereto.

NOTICE IS FURTHER GIVEN that State law permits former tenants to reclaim abandoned personal property left at the former address of the tenant, subject to certain conditions. You may or may not be able to reclaim property without incurring additional costs, depending on the cost of storing the property and the length of time before it is reclaimed. In general, these costs will be lower the sooner you contact your former landlord after being notified that property belonging to you was left behind after you moved out.

NOTICE IS FURTHER GIVEN that advice regarding this notice is available from the San Francisco Residential Rent Stabilization and Arbitration Board.

DATED: June 4, 2014

COOPER, WHITE & COOPER LLP

By: Stanley W. Riddell, Esq.

201 California Street, 17th Floor

San Francisco, CA 94111

(415) 433-1900

Attorney for Owner

Gary Yeung

cc: S.

S.F. Rent Board

SEC. 37.9C. TENANTS RIGHTS TO RELOCATION FOR NO-FAULT EVICTIONS.

(a) Definitions.

- (1) Covered No-Fault Eviction Notice, For purposes of this section 37.9C, a Covered No-Fault Eviction Notice shall mean a notice to quit based upon Section 37.9(a)(8), (10), (11), or (12).
- (2) Eligible Tenant, For purposes of this section 37.9C, an Eligible Tenant shall mean any authorized occupant of a rental unit, regardless of age, who has resided in the unit for 12 or more months.
- (b) Each Eligible Tenant who receives a Covered No-Fault Eviction Notice, in addition to all rights under any other provision of law, shall be entitled to receive relocation expenses from the landlord, in the amounts specified in section 37.9C(e).
- (c) On or before the date of service of a Covered No-Fault Eviction Notice, the landlord shall notify all occupant(s) in the unit in writing of the right to receive payment under this section 37.9C and the amount of that relocation and shall provide a copy of section 37.9C. Such notification shall include a statement describing the additional relocation expenses available for Eligible Tenants who are senior or disabled and for households with children. The landlord shall file a copy of this notification with the Rent Board within 10 days after service of the notice, together with a copy of the notice to vacate and proof of service upon the tenant.
- (d) A landlord who pays relocation expenses as required by this Section in conjunction with a notice to quit need not pay relocation expenses with any further notices to quit based upon the same just cause under Section 37.9(a) for the same unit that are served within 180 days of the notice that included the required relocation payment. The relocation expenses continued herein are separate from any security or other refundable deposits as defined in California Code Section 1950.5. Further, payment or acceptance of relocation expenses shall not operate as a waiver of any rights a tenant may have under law.

(e) Relocation expenses shall be:

- (1) Each Eligible Tenant receiving a Covered No-Fault Eviction Notice shall receive \$4,500.00, \$2,250.00 of which shall be paid at he time of the service of the notice to quit, and \$2,250.00 of which shall be paid when the unit is vacated. In no case, however, shall the landlord be obligated under this section 37.9C(e)(1) to provide more than \$13,500.00 in relocation expenses to all Eligible Tenants in the same unit.
- (2) In addition, each Eligible Tenant who is 60 years of age or older or who is disabled within the meaning of Section 12955.3 of the California Government Code, and each household with at least one Eligible Tenant and at last one child under the age of 18 years, shall be entitled to receive an additional payment of \$3,000.00. \$1,500.00 of which shall be paid within fifteen (15) calendar days of the landlord's receipt of written notice from the Eligible Tenant of entitlement to the relocation

payment along with supporting evidence, and \$1,500.00 of which shall be paid when the Eligible tenant vacated the unit. Within 30 days after notification to the landlord of a claim of entitlement to additional relocation expenses because of disability, age, or having children in the household, the landlord shall give written notice to the Rent Board of the Claim for additional relocation assistance and whether or not the landlord disputes the claim.

(3) Commencing March 1, 2007, these relocation expenses, including the maximum relocation expenses per unit, shall increase annually, rounded to the nearest dollar, at the rate of increase in the "rent of primary residence" expenditure category of the Consumer Price Index (CPI) for All Urban Consumers in the San Francisco-Oakland-San Jose Region for the preceding calendar year, as that data is made available by the United States Department of Labor and published by the Board.

GARY YEUNG 2047 POLIC STREET SAN FRANCISCO GA 94109 June 1 2014 Date	1016 11-8165/3210 95
PAY TO THE Michael \$26 ORDER OF SIX HUNDRY BUT DOLLAR FIRST REPUBLIC BANK	G Security
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PROOF OF SERVICE BY CERTIFIED MAIL - CCP \$\$ 1013a, 2015.5

I declare that: I am employed in the City and County of San Francisco, California.

I am over the age of eighteen years and not a party to the within entitled cause; my business address is 201 California Street, 17th Floor, San Francisco, California 94111.

On June 4, 2014, I served the following document(s):

NOTICE OF TERMINATION OF TENANCY

By Certified Mail – Return Receipt Requested: I am readily familiar with the business practice at my place of business for collection and processing of correspondence for mailing, with the United States Postal Service. Correspondence so collected and processed is deposited with the United States Postal Service that same day in the ordinary course of business. On the date specified above, as to each of the parties identified below, a true copy of the above referenced document was placed for deposit in the United States Postal Service in San Francisco, California, in a sealed envelope with postage thereon fully prepaid, via Certified Mail, Return Receipt Requested; and on that same date that envelope was first placed for collection in the firm's daily mail processing center, located at San Francisco, California following ordinary business practices, addressed as follows:

Michael Klotsman 2047A Polk Street San Francisco, CA 94109

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Dated: June 4, 2014

S.F. RESIDENTIAL RENT STABILIZATION BOARD ARBITRATION BOARD

SOLY JUN -5 PM 2: 55

BECEINTE

PROOF OF SERVICE BY MAIL - CCP §§ 1013a, 2015.5

I declare that: I am employed in the City and County of San Francisco, California. I am over the age of eighteen years and not a party to the within entitled cause; my business address is 201 California Street, 17th Floor, San Francisco, California 94111.

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Michael Klotsman 2047A Polk Street San Francisco, CA 94109

All Other Occupants 2047A Polk Street San Francisco, CA 94109

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Dated: June 4, 2014

ANN JUN -5 PH 2: 55

S.F. RESIDENTIAL RENT
STABILIZATION BOARD
ARBITRATION BOARD

BECEINED



Zoning Controls on the Removal of Dwelling Units

A SAN FRANCISCO PLANNING CODE IMPLEMENTATION DOCUMENT



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1650 Mission Street Suite 400 San Francisco, CA 94103-3114 www.stplanning.org

Summary

During recent decades, the loss of existing housing has been a significant issue of San Francisco land use. Unchecked, such housing loss can have profound effects on neighborhood character and on the financial accessibility of housing.

The Planning Code, in Section 317, as well as in Articles 2, 7, 8,10, and 11, requires a public hearing before the Planning Commission to review any application that would remove dwelling units, whether by demolition, merger with other dwellings, or by conversion to non-residential uses. The Code does provide some administrative exceptions, where Planning staff may approve an application to remove dwelling units without a public hearing, if the project meets certain specific requirements.

In the majority of cases, whether Conditional Use authorization or Discretionary Review is mandated depends on the number of units proposed for removal, their location within the building, and the zoning district of the property. Proposed removal of three or more units will always require a Conditional Use hearing. Of course, applications to remove or significantly alter historic structures require additional review.

Please note that pursuant to Mayor Lee's Executive Directive 13-01 (issued December 18, 2013), the Planning Department has implemented additional policies aimed at preserving the loss of housing. See the joint Planning/DBI response memorandum to Executive Directive 13-01 for more information.

This document explains the definitions, criteria, and procedures for filing and the review of applications to remove dwellings. Some of those criteria are numerical thresholds and values – those are subject to periodic, administrative updates that respond to changing economic conditions. The Planning Commission may adjust certain other numerical standards in order to implement the intent of the Code more effectively. Please see the Department's website, www.sfplanning.org, or go to the Planning Information Center for the latest adopted values, and to obtain applications, other forms and information.

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Part I. Policies & Objectives

The City and County of San Francisco is experiencing a crisis in its ability to house its citizens, particularly those of low-income households. San Francisco's well-being and vitality depend on the City having a range of housing types and prices for all its inhabitants.

The Master Plan for the City and County of San Francisco is called The General Plan, and it guides all improvement and development. Its Elements, Objectives, and Policies contain goals that can compete for priority. As a means to resolve this, Section 101.1(b) of The Planning Code establishes eight Priority Policies. Before issuing permits for demolition or change of use, the City must find that the proposal is consistent with the General Plan and the Priority Polices. Those relating to the loss of residential units and replacement construction are:

PRIORITY POLICY 2

That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods.

PRIORITY POLICY 3

That the City's supply of affordable housing be preserved and enhanced.

The General Plan is the foundation for Planning Code requirements that protect and conserve existing housing and neighborhood character. It recognizes that sound, existing housing is our most financially accessible for ownership and our greatest pool of rental housing. Mandated hearings increase the scrutiny of applications that would demolish, convert, or merge residential units. The Housing Element of the General Plan contains Objectives and Policies that affect the loss and replacement of residential units. Please review the Housing Element of the San Francisco General Plan for more detail.

Part 2: Planning Code Requirements

The Planning Code requires a public hearing for the review of any proposal to remove dwelling units, whether by demolition, merger with other dwellings, or by conversion to non-residential uses, with certain exceptions. In many Zoning Districts of San Francisco, Conditional Use Authorization is required to remove a dwelling unit. Proposed removal of three or more units will always require a Conditional Use hearing. Where Conditional Use is not required, the Planning Commission will consider applications to remove dwellings at Discretionary Review hearings.

Where applications that are demolitions, or tantamount to demolitions, are required to have Conditional Use or Discretionary Review hearings, the replacement building or alteration project shall also be considered. Permits for demolitions of dwellings cannot be issued until the permits for the replacement structures are issued.

Further, Planning Code Section 101.1(e) states, in pertinent part:

"Prior to issuing a permit for any demolition, conversion or change of use, and prior to taking any action which requires a finding of consistency with the Master Plan, the City shall find that the proposed project ...is consistent with the Priority Policies established above. [i.e., in Section 101.1(b)]. For any such permit issued...after January 1, 1988 the City shall also find that the project is consistent with the City's Master [General] Plan."

Therefore, applications to remove dwellings must be accompanied by Section 101.1 ("Proposition M") findings demonstrating, on balance, that the project is in conformity with the Priority Policies and the General Plan.

To determine what level of review is required for the removal of a Residential Unit, review Planning Code Section 317 as well as the appropriate Code section for the particular district, and note that requirements also vary by floor of occupancy (see Article 2 for Residential, Residential-Commercial, Commercial, Industrial, and Production Distribution Repair Districts; Article 7 for Neighborhood Commercial Districts; and Article 8 for Mixed-Use and Downtown Residential Districts).

For Special Use Districts, additional requirements overlay those of the base zoning. See the appropriate Code sections for each Special Use District. In cases where there are overlapping requirements, the more restrictive generally applies.

For those applications where some elements of a project or some sections of the Code may require Conditional Use Authorization, and others require Discretionary Review, the Commission will consider the project in a single Conditional Use case. Please note that the Dwelling Unit Removal Application must be completed and appended to the Conditional Use Authorization Application, if both apply.

For more information or for assistance in determining the required level review or the process for the removal of Residential Units, please contact the Planning Information Center (PIC) at (415) 558-6377, or drop-by in person at 1660 Mission Street, ground floor.

Part 3: Definitions

This section provides definitions that relate to the review of projects that would remove Residential Units.

Applicant: The owner of a property, or an agent for the owner, who has submitted an application, as required by the Building and/or Planning Codes, to remove a Residential Unit. Also called "Project Sponsor."

Conditional Use: Uses or changes of use permitted within individual zoning districts only when specifically so authorized by the Planning Commission under Section 303 of the Planning Code and as regulated elsewhere in the Planning Code.

Conversion of a Dwelling: The removal of cooking facilities in a residential unit, or the change of use (as defined and regulated by the Planning Code) or the change of occupancy (as defined and regulated by the Building Code) of any dwelling unit to a non-residential use. This definition shall not apply to conversions of residential hotel units, which are subject to the Residential Hotel Conversion Ordinance (Chapter 41 of the San Francisco Municipal Code – Ordinance No. 121-90, File No. 113-89-2).

DBI: The San Francisco Department of Building inspection

Demolition of Residential Buildings: Items listed under sub-sections A, B, and C below apply to non-historic buildings, and shall mean any of the following:

- A. Any work on a Residential Building for which the Department of Building Inspection determines that an application for a demolition permit is required.
- B. A major alteration of a Residential Building that proposes the Removal of more than 50% of the sum of the Front Façade and Rear Façade, and also proposes the Removal of more than 65% of the sum of all exterior walls, measured in lineal feet at the foundation level, or
- C. A major alteration of a Residential Building that proposes the Removal of more than 50% of the Vertical Envelope Elements and more than 50% of the Horizontal Elements of the existing building, as measured in square feet of actual surface area.

- D. For residential structures that qualify as historic resources, the demolition definition in Planning Code Section 1005(f) governs, as follows:
 - (f) For purposes of this Article 10, demolition shall be defined as any one of the following:
 - Removal of more than 25 percent of the surface of all external walls facing a public street(s); or
 - (2) Removal of more than 50 percent of all external walls from their function as all external walls; or
 - (3) Removal of more than 25 percent of external walls from function as either external or internal walls; or
 - (4) Removal of more than 75 percent of the building's existing internal structural framework or floor plates unless the City determines that such removal is the only feasible means to meet the standards for seismic load and forces of the latest adopted version of the San Francisco Building Code and the State Historical

Please see Part 4 of this document for a more detailed explanation of projects that are residential demolitions.

Dwelling Unit: A living space within a structure, which contains cooking facilities and within which a person or persons reside for 32 days or more at a time. Please note: although live-work units are commercial occupancies, for the purposes Section 317 of the Planning Code, legal non-conforming live-work units are considered residential units but not dwellings.

Façade: An entire exterior wall assembly, including but not limited to all finishes and siding, fenestration, doors, recesses, openings, bays, parapets, sheathing, and framing.

Front Façade: A Façade fronting a right-of-way, or the portion of the Façade most closely complying with that definition, as in the case of a flag lot. Where a lot has more than one frontage on rights-of-way, all such frontages shall be considered Front Facades except where a façade meets the definition of "Rear Façade."

Hazardous: For the purposes of Soundness Reports, all buildings, structures, property, or parts thereof, regulated by the Planning Code, that are structurally unsafe or not provided with adequate egress, or that constitute a fire hazard, or are otherwise dangerous to human life, safety, or health of the occupants or the occupants of adjacent properties or the public, are defined as "hazardous."

Horizontal Elements: shall mean all roof areas and all floor plates, except floor plates at or below grade.

HRE and HRER: Historic Resource Evaluation provided by the Sponsor's historic preservation consultant, and Historic Resource Evaluation Response, which is the Department's written evaluation of the HRE, to determine whether a building is an historical resource.

Mandatory Discretionary Review: A hearing before the Planning Commission that is required by Code or by Policy, at which the Commission will determine whether to approve, modify, or disapprove a building permit.

Merger: shall mean the combining of two or more legal Residential Units, resulting in a decrease in the number of Residential Units within a building, or the enlargement of one or more existing units while substantially reducing the size of others by more than 25% of their original floor area, even if the number of units is not reduced.

Rear Façade: The Façade facing the part of a lot that most closely complies with the applicable Planning Code rear yard requirements.

Removal: With reference to a wall, roof or floor structure, Removal is its dismantling, or its relocation, or its alteration of the exterior function by construction of a new building element exterior to it. Where a portion of an exterior wall is removed, any remaining wall with a height less than the Building Code requirement for legal head room shall be considered demolished. Where exterior elements of building are removed and replaced for repair or maintenance, in like materials, with no increase in the extent of the element or volume of the building, such replacement shall not be considered Removal for the purposes of this Section. The foregoing does not supersede any requirements for or restrictions on noncomplying structures and their reconstruction as governed by Article 1.7 of this Code.

Removal: With reference to a Residential Unit is its Conversion, Demolition, or Merger.

Residential Building: is any structure containing one or more Residential Units as a principal use, regardless of any other uses present in the building.

Residential Unit: is a legal conforming or nonconforming dwelling unit as defined in Planning Code Section 102.7, or a legal non-conforming Live/Work Unit as defined in Planning Code Section 102.13.

Soundness: is an economic measure of the feasibility of repairing a sub-standard dwelling. It compares an estimate of construction-repair cost called the *Upgrade Cost* to an estimate called the *Replacement Cost*, which is the estimated cost of constructing a new dwelling similar in size and quality to the proposed demolition, in current dollars. See Part 4 of this document, "Demolitions," for technical definitions of these terms.

Soundness Report: is a document, prepared in a format approved by the Planning Department, which analyzes the Soundness of a structure proposed for Demolition. See Part 4 of this document, "Demolitions," for technical guidance.

Vertical Envelope Elements: are all above-grade exterior walls that provide weather and thermal barriers between the interior and exterior of the building, or that provide structural support to other elements of the building envelope.



SAN FRANCISCO PLANNING DEPARTMENT



DATE:

February 3, 2014

TO:

Honorable Mayor Edwin M. Lee

FROM:

DBI Director Tom C. Hui and Planning Director John S. Rahaim

RE:

Executive Directive 13-01

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

ax:

415.558.6409

Planning Information: 415.558.6377

This memorandum responds to your Executive Directive 13-01: Housing Production and Preservation of Rental Stock. In that Directive, you charged the Directors of the Planning Department and Department of Building Inspection (DBI) to form a working group and to implement three primary tasks: 1) recommend City policies and administrative actions to preserve and promote rental housing in San Francisco; 2) implement a process for Planning Commission Discretionary Review hearings when a loss of housing is proposed; and 3) serve as an advisory body to municipal departments with permitting authority and as a clearinghouse for code compliance checks for buildings that are being withdrawn from the rental market (collectively, the "Executive Directive Tasks").

To this end, we co-chaired a working group including representatives from the Mayor's Office, Planning Department, DBI, Mayor's Office of Housing, Rent Board, Fire Department, SFDPW, SFPUC, MoD, OCII, City Attorney's Office, Planning Commission, and Building Inspection Commission, as well as representatives from non-City agencies, such as SPUR, Council of Community Housing Organizations, SF Apartment Association, Small Property Owners, and the Housing Rights Committee. The Working Group met three times in public meetings during January, 2014. This document memorializes the Working Group's recommendations.

The Working Group organized the recommendations under each of the three Executive Directive tasks, with a specific focus on short-term tasks that the Departments can implement without legislation or further extensive study. We are committed to implement immediately the responses under each Task. These responses include:

Tasks 1 and 2: Thirteen short-term, administrative changes that will speed review and approval of new housing permits; retain existing, habitable units; and encourage private parties to build more housing, consistent with our General Plan.

Task 3: Two short-term measures will ensure that the Rent Board will be able to inform tenants about their rights to habitable units and that the City routinely checks on and enforces existing compliance as units transition under Rent Ordinance Sections 37.9(a)(8-10, 13).

We understand that in February you will convene a Task Force consisting of housing experts, City departments, tenant and housing advocates, realtors and property owners to work with you and the Board of Supervisors on housing issues. The goal of this group will be to set the stage for 30,000 new and rehabilitated homes by 2020 and to implement the seven pillars of your housing plan. We have

Executive Directive 13-01 Recommendations

additional mid-term and long-term ideas that may either require community vetting and/or legislation to realize. We believe this Task Force would be the appropriate ad hoc body to vet the Working Group's ideas for mid-term and long-term strategies to produce and preserve housing that are not included in this document. We are pleased to offer these ideas to your Task Force, and to present them in more detail at the appropriate time.

Task 1: Recommendations to the Mayor.

Prior to a final decision on implementing any of the measures listed below, to the degree that is required, appropriate environmental review as required by CEQA would be undertaken.

There are general process-improvement changes Planning and DBI could make to facilitate the production of affordable units and the retention of existing units. These changes include the following:

1. Priority Processing. Revise the Planning Director's Bulletin Number Two to prioritize 100% affordable housing projects, followed by projects with at least 20% on-site or 30% off-site affordable housing, as the Planning Department's highest priority. Market-rate housing projects will be prioritized based on how the Project intends to satisfy its inclusionary affordable housing obligation. Priority will be based on the project's proportion of affordable units produced – either on-site or off-site. The Planning Department will revise the Affidavit for Compliance with the Inclusionary Affordable Housing Program to indicate that if an affordable housing project is seeking priority processing, the Affidavit for Compliance must be completed and submitted in conjunction with the filing of the Environmental Evaluation Application, entitlement, or Building Permit Application (whichever is filed first).

Also, revise administrative polices for priority project review currently contained in DBI's Administrative Bulletin, AB-004, Priority Permit Processing Guidelines, in a similar fashion. Assist other City agencies in preparing administrative policies that prioritize affordable housing, if no such policies currently exist.

- Ombudsman for HOPE SF and Affordable Housing Projects. Assign one primary staff
 person each in Planning and DBI to facilitate the entitlement and plan-check process for
 HOPE SF and affordable housing projects.
- 3. **Affordable Housing Policies and Procedures.** Establish inter-agency MOU's relating to the review and approval process for affordable housing projects, including internal agency policies and procedures to implement the goals and objectives of Mayor's ED 13-01.
- 4. Encourage density. Ask the Planning Commission to adopt a policy that encourages developers to maximize their permitted density when constructing major alterations or new construction projects.
- 5. **Training/Public Information.** Create informational bulletins and/or training sessions relating to the City's permitting process for housing projects.
- 6. **Justify Removal of Illegal Units.** If a property owner seeks to remove an illegal dwelling unit, require the submittal of findings that outline why they are removing, rather than legalizing, the dwelling-unit. These findings would be considered by the Planning Commission at a Mandatory Discretionary Review Hearing (see Task 2).

- 7. **Housing Element EIR.** Prioritize and support the Housing Element EIR so that the Planning Department can rely on it for housing initiatives.
- 8. Concurrent Review. Ensure that City agencies (Planning, DPW, MoD, DBI, Fire) review applications simultaneously for housing projects, when appropriate. For 100% affordable housing projects, and projects with at least 20% on-site or 30% off-site affordable housing, require pre-application meetings with all relevant City agencies before permits are filed, and establish a requirement for concurrent review for all reviewing agencies. Concurrent review should occur when projects are well-defined and unlikely to substantially change in such a way that would compromise the efficiencies gained by concurrent review. The Departments may consider offering a fee waiver for pre-applications meetings for 100% affordable housing projects if approved by the Board of Supervisors.
- 9. Improve Tracking and Transparency of 100% Affordable Projects: Implement a system to identify pipeline projects that are 100% affordable and implement a publically-accessible tracking system with an up-to-date status of all such projects. When housing projects are approved, an on-line tracking system should indicate the number of affordable units and market rate units approved for construction, and confirm when CFCs/TCOs have been issued.
- 10. Agency Coordination on Affordable Housing Projects. Interagency coordination including coordination of design review is of paramount importance for affordable housing projects. Key projects such as Mother Brown's Emergency Shelter require efficient, timely cooperation from not only the permitting agencies but also asset-holding agencies such as the School District and the Human Services Agency. Those responding to agency comments and corrections also must act within agency-set response timelines/deadlines.
- 11. Expedite Hiring of City Staff who Review Housing Permits. The City's hiring process is lengthy. Permitting agencies can commit to quick filling of positions but need the assistance of other agencies such as the Department of Human Resources to hire in an efficient manner.
- 12. **Accountability**. Create performance standards for recommendations that will be implemented as a result of this Executive Directive.

Task 2: Discretionary Review for Loss of Housing Units.

The Working Group has identified two implementation measures for Task 2.

- DBI Housing Checklist. DBI will create a new housing checklist for building permit
 applications connected to buildings larger than two units. Should any of the following occur
 in the building, the permit may not be approved over-the-counter and shall instead be
 referred to the Planning Department to be processed as a Mandatory Discretionary Review:
 - a. The work will result in the removal or loss of a housing unit, legal or otherwise.
 - b. The work will result in the permanent displacement of any tenant from their housing unit, legal or otherwise.
- 2. Mandatory Discretionary Review for the loss of Dwelling Units. For properties with more than two dwelling units, the Planning Department will initiate Discretionary Review for the loss of any dwelling units, legal or otherwise. For building permits to remove an unpermitted unit where there is a feasible path to legalize the unit, the Department will recommend that

Executive Directive 13-01 Recommendations

the current housing affordability crises creates an "exceptional and extraordinary" circumstance such that the Commission should deny the permit and preserve the unit. For building permits where there is no feasible path to legalize the unit, the Department will place the Discretionary Review on the consent calendar with a recommendation to approve the permit. The Planning Department will work with DBI and with the City Attorney's Office (and other relevant agencies, including the Fire Department) to ensure this policy addresses possible life-safety issues on the properties.

Task 3: Planning and Building Approvals & Notification.

The Working Group has identified two implementation measures for Task 3.

- 1. The Department of Building Inspection and Planning Department will review the Notices received from the Rent Board under Task 3 and identify any properties subject to existing administrative code enforcement actions by either Department. The Departments will update the records on those existing violations and, where appropriate, initiate interdepartmental inspections in order to cure the violations.
- 2. The Rent Board will include information on applicable City Codes designed to ensure the habitability of residential units and each Departments' code enforcement process in the tenant information packet currently provided to tenants affected by a Notice of Intent to Withdraw units from the residential market under Rent Ordinance Section 37.9A.

We look forward to continue to work with you on ways to encourage the production of housing in the City, especially low and moderate income housing. We are available to discuss our proposal with you in detail and look forward to implementing these concepts as quickly as possible.

AMENDED IN BOARD 4/1/14

FILE NO. 131148

ORDINANCE NO. 43-14

[Planning, Building, Administrative, and Subdivision Codes - Legalization of Dwelling Units Installed Without a Permit]

Ordinance amending the Planning and Building Codes to provide a process for granting legal status to existing dwelling units constructed without the required permits, temporarily suspending the code enforcement process for units in the process of receiving legal status, and prohibiting units from being legalized under the provisions of this Ordinance if there have been no-fault evictions; amending the Administrative Code to prohibit the costs of legalization from being passed through to the tenant; amending the Subdivision Code to prohibit legalized units from being subdivided and separately sold; affirming the Planning Department's California Environmental Quality Act determination; making findings of consistency with the General Plan, and the priority policies of Planning Code, Section 101.1; and directing the Clerk of the Board of Supervisors to submit this Ordinance to the California Department of Housing and Community Development in accordance with California Government Code, Section 65852.2(h).

16.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.
Additions to Codes are in single-underline italics Times New Roman font.
Deletions to Codes are in strikethrough italies Times New Roman font.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in strikethrough Arial font.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. General and Environmental Findings.

(a) This ordinance is adopted under the California Second Unit Law (Government Code Section 65852.2).

- (b) The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). The Board of Supervisors hereby affirms this determination. Said determination is on file with the Clerk of the Board of Supervisors in File No. 131148 and is incorporated herein by reference
- (c) Pursuant to Planning Code Section 302, the Board of Supervisors finds that these Planning Code amendments will serve the public necessity, convenience, and welfare for the reasons set forth in this ordinance and in Planning Commission Resolution No. 19101. A copy of Planning Commission Resolution No. 19101 is on file with the Clerk of the Board of Supervisors in File No. 131148 and is incorporated herein by reference.
- (d) On March 13, 2014, in Resolution No.19101, the Planning Commission adopted findings that the actions contemplated in this ordinance are consistent, on balance, with the City's General Plan and the eight priority policies of Planning Code Section 101.1. The Board of Supervisors adopts these findings as its own.
- (e) Nothing in this ordinance is intended to change the personal obligations of property owners under existing private agreements.

Section 2. The Planning Code is hereby amended by adding Section 207.3, to read as follows:

SEC. 207.3. AUTHORIZATION OF DWELLING UNITS CONSTRUCTED WITHOUT A PERMIT IN AN EXISTING BUILDING ZONED FOR RESIDENTIAL USE.

Notwithstanding Section 207.2 or any other provision of this Code, certain dwelling units that were constructed without benefit of permit in an existing residential building or in an ancillary structure located on the same lot may be granted legal status subject to the conditions and procedures

set forth below. For purposes of this Section 207.3, a dwelling unit shall not include single room occupancy units.

(a) Purpose and Findings.

(1) In California Government Code Section 65852.150, the Legislature declared that second units are a valuable form of housing in California because they "provide housing for family members, students, the elderly, in-home health care providers, the disabled, and others, at below market prices within existing neighborhoods" and that "homeowners who create second units benefit from added income, and an increased sense of security."

(2) San Francisco has long had a housing shortage, especially of affordable housing.

The housing market continues to be tight and housing costs are beyond the reach of many households.

Policy 1.5 of the City's 2009 Housing Element states that secondary units in existing residential buildings represents a simple and cost-effective method of expanding the City's housing supply.

(3) The City has no definitive information on the number of dwelling units that have been added to existing residential buildings without the benefit of a permit, but unofficial estimates indicate that as many as 30,000 to 40,000 such dwelling units exist as of 2013. Often these illegal units have been built in the basements, garages, and attics of existing buildings or in rear-yard structures. While many of these units may not meet existing Planning Code requirements, they constitute a major supply of San Francisco's affordable housing units, often meet life and safety standards, and may require only exceptions from density, open space, and other Planning Code requirements in order to become legal.

(4) Providing a mechanism to grant legal status to an illegally constructed dwelling unit in an existing building zoned for residential use furthers several public policy objectives. By encouraging the legalization of these units, the City can add legitimate units to the City's supply of affordable housing, ensure that these units are safe and habitable, and properly include these units when calculating the City's existing housing supply.

(1) Except as provided in subsection (2) below, this Section 207.3 shall apply to an existing building or an ancillary structure on the same lot, that is located in a district where residential use is principally permitted, and that has one or more dwelling units that were constructed prior to January 1, 2013 without benefit of permit and used as residential space. One of the unauthorized dwelling units per lot meeting this threshold requirement may be granted legal status under this Section, regardless of the density limits of the zoning district.

(2) No-fault eviction. The Department shall not approve an application for legalization if any tenant has been evicted from the unit pursuant to Administrative Code Sections 37.9(a)(9). through (a)(14) where the tenant was served with the notice of eviction after March 13, 2014 if the notice was served within ten (10) years prior to filing the application for legalization. Additionally, the Department shall not approve an application for legalization of the unit if any tenant has been evicted pursuant to Administrative Code Section 37.9(a)(8) where the tenant was served with a notice of eviction after March 13, 2014 if the notice was served within five (5) years prior to filing the application for legalization. The Department shall verify with the Rent Board that no no-fault eviction had been filed. This subsection (b)(2) shall not apply if the tenant was evicted under Administrative Code Section 37.9(a)(11) and the applicant(s) have either: (A) certified that the original tenant reoccupied the unit after the temporary eviction or (B) submitted to the Department a declaration from the property owner or the tenant certifying that the property owner or the Rent Board has notified the tenant of the tenant's right to reoccupy the unit after the temporary eviction and the tenant chose not to reoccupy it.

(c) Notices of Violation. If the Director or Zoning Administrator has issued a notice of violation for the unauthorized unit for which legalization is being sought and all violations would be corrected by legalization of the unit, the Director or Zoning Administrator shall:

(1) temporarily suspend the notice of violation and enforcement action upon in	<u>uitiation</u>
he legalization process by the owner or owner's authorized agent and acceptance of the re	<u>quired</u>
lications by the City; and	

- (2) rescind the notice of violation and remove any related liens on the property if legalization of the unit is approved within one year of initiation of the process set forth in subsection (d).
- existing dwelling unit if the unit complies with Planning Code requirements as specified in subsection

 (e) below and with other City codes as specified in subsection (f) below, if the Rent Board verifies that

 no no-fault eviction was filed pursuant to subsection (b)(2) above, and if the permit application is

 completed at and plans approved by the Department of Building Inspection. In compliance with the

 State's Second Unit Law (California Government Code 65852.2), the Department shall exercise

 ministerial approval of the application if the dwelling unit is in a single-family home and thus within

 the scope of the State's Second Unit Law.

(e) Compliance with Planning Code Requirements; Exceptions.

- (1) A dwelling unit authorized under this Section 207.3 must satisfy all applicable requirements of this Code except for the rear yard requirements set forth in Section 134, the usable open space requirements set forth in Section 135, and the light and air requirements set forth in Section 140, and except as otherwise provided in this Section 207.3.
- (2) A dwelling unit in an ancillary structure on the same lot as the single-family or multi-family building shall not require a variance from the rear yard requirements of Section 134 in order to be granted legal status under this Section 207.3.
- (23) One such dwelling unit on the lot is allowed to exceed the permitted density

 authorized for that zoning district provided that a residential use is principally permitted in that zoning

 district. Authorization of an additional unit over the density limits will not change the official zoning

classification of the lot; provided, however, that the additional dwelling unit shall count towards the density limits if the parcel is under its density limit capacity.

(3) 4) The reduction of parking requirements shall be permitted without requiring compliance with Section 161(j) of this Code. Off-street parking requirements may be reduced to the extent necessary to retain dwelling units authorized under this Section 207.3, without requiring compliance with Sections 305, 161(j) or 307(g) or (i) of this Code.

(f) Compliance With Other City Codes. A dwelling unit authorized under this Section 207.3 must meet all applicable provisions of other City codes other than the provisions of the Planning Code cited in subsection (e). Any Code equivalencies authorized under the Building Code, Electrical Code, Plumbing Code, Mechanical Code, Fire Code, or other applicable Code shall be considered by the relevant agency.

Legalization of a dwelling unit under this Section 207.3 shall not affect whether the dwelling unit is subject to the Residential Rent Stabilization and Arbitration Ordinance (Chapter 37 of the Administrative Code). A dwelling unit that was subject to the Residential Rent Stabilization and Arbitration Ordinance prior to legalization under this Section 207.3 shall remain subject to the Residential Rent Stabilization and Arbitration Ordinance after legalization. Landlords shall pay relocation assistance to tenants who are temporarily displaced due to work required for dwelling unit legalization pursuant to the provisions in Section 37.9C of the Residential Rent Stabilization and Arbitration Ordinance or California Civil Code Section 1947.9 for displacements of less than 20 days.

(g) Additional Dwelling Unit Considered a Lawful Nonconforming Use. Any dwelling unit authorized under this Section 207.3 shall be considered a lawful nonconforming use subject to the provisions of Planning Code Sections 180 through 189; provided, however, that expansion of the additional dwelling unit within the building envelope shall be permitted as part of the legalization process.

- (h) Subdivision and Lot Splits Prohibited. Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot with an additional unit authorized under this Section 207.3 may not be subdivided in a manner that would allow for the additional unit to be sold or separately financed pursuant to any condominium plan, housing cooperative, or similar form of separate ownership.
- (i) Merging Secondary and Original Units. If the property owner wants to merge the secondary and original units, the owner may request merger pursuant to Section 317 of this Code. If the Planning Department or Commission approves the merger, the secondary unit will be removed from the Planning Department's Master List and the Assessor-Recorder's records after the final certificate of occupancy is obtained and the merger has occurred.
- (j) Reports. Six months from the effective date of this Section 207.3 and every six months for the first three years after the effective date, the Zoning Administrator and the Director of the Department of Building Inspection shall issue a joint report on the effectiveness of the additional dwelling unit authorization program. After three years, the report will be included in the City's Annual Housing Inventory. The report shall, at a minimum, state the number of screening forms and building permit applications that have been filed pursuant to this Section 207.3. For the first three years, copies of these reports shall be submitted to the Clerk of the Board of Supervisors, the Mayor, and the Controller. Upon receiving the reports one year and two years after the effective date, the Clerk of the Board of Supervisors shall schedule a public hearing for each report on the agenda of the appropriate Board of Supervisors committee to consider the effectiveness of the program.
- (k) Master List of Additional Dwelling Units Approved. The Planning Department shall create and maintain a master list of dwelling units approved pursuant to the provisions of this Section 207.3 and corresponding property addresses for use by the San Francisco Rent Stabilization and Arbitration Board, Tax Assessor, and other interested City departments, boards or commissions.

Supervisors Chiu, Wiener, Avalos, Mar, Breed, and Cohen BOARD OF SUPERVISORS

Section 3. The Planning Code is hereby amended by revising Section 311, to read as follows:

SEC. 311. RESIDENTIAL PERMIT REVIEW PROCEDURES FOR RH, RM, AND RTO DISTRICTS.

* * * *

- (b) Applicability. Except as indicated herein, all building permit applications for demolition and/or new construction, and/or alteration of residential buildings in RH, RM, and RTO Districts shall be subject to the notification and review procedures required by this Section. Subsection 311(e) regarding demolition permits and approval of replacement structures shall apply to all R Districts.
- (1) For the purposes of this Section, an alteration in RH and RM Districts shall be defined as any change in use *or change in the number of dwelling units of a residential building*. removal of more than 75 percent of a residential building's existing interior wall framing or the removal of more than 75 percent of the area of the existing framing, or an increase to the exterior dimensions of a residential building except those features listed in Section 136(c)(1) through 136(c)(24) and 136(c)(26).
- (2) For the purposes of this Section, an alteration in RTO Districts shall be defined as a change of use described in Section 312(c) or a change in the number of dwelling units of a building, removal of more than 75 percent of a building's existing interior wall framing or the removal of more than 75 percent of the existing framing, or an increase to the exterior dimensions of a building except for those features listed in Section 136(c)(1) through 136(c)(24) and 136(c)(26).

Section 4. The Building Code is hereby amended by adding Section 106A.3.1.3, to read as follows:

(1) a Dwelling Unit Legalization Checklist form, created by the Department, together with floor plans for the entire building and a plan showing the location of all structures on the subject lot;

(2) evidence from the San Francisco Water Department, telephone, gas or electric records, written lease agreements, or other evidence acceptable to the Department showing that the dwelling unit for which approval is sought existed prior to January 1, 2013;

(3) an assessment prepared by a licensed contractor, architect, or engineer that outlines a plan to comply with all applicable requirements of the Building Code and other Codes administered and enforced by the Department; and

(4) other information as the Building Official shall require.

(b) Imminent and Substantial Hazard. If the Department identifies an imminent and substantial hazard as described in Section 102A.16 of this Code during the screening process, the Department shall inform the applicant of the appropriate remedial actions and notifications to tenants. The Department shall not pursue remedial code enforcement actions and notifications to tenants based solely on information provided by the applicant during the screening process, unless the Department identifies an imminent and substantial hazard or the applicant consents.

(2) rescind the notice of violation and remove any related liens on the property if

legalization of the unit is approved within one year of initiation of the process set forth in subsection

(a).

(e) Funding Resources Information. The Department shall provide information about the Mayor's Office of Housing and Community Development Code Enforcement Rehabilitation Fund and other potential funding sources that may be available for code compliance.

the required applications by the City; and

Section 5. The Administrative Code is hereby amended by revising 37.7, to read as follows:

SEC. 37.7. CERTIFICATION OF RENT INCREASES FOR CAPITAL IMPROVEMENTS, REHABILITATION WORK, ENERGY CONSERVATION IMPROVEMENTS, AND RENEWABLE ENERGY IMPROVEMENTS.

(a) Authority. In accordance with such guidelines as the Board shall establish, the Board and designated Administrative Law Judges shall have the authority to conduct hearings in order to certify rental increases to the extent necessary to amortize the cost of capital improvements, rehabilitations, energy conservation improvements, and renewable energy improvements. Costs determined to be attributable to such work and improvements shall be amortized over a period which is fair and reasonable for the type and the extent of the work and improvements, and which will provide an incentive to landlords to maintain, improve and renovate their properties while at the same time protecting tenants from excessive rent increases. Costs attributable to routine repair and maintenance, or any costs attributable to legalizing an existing dwelling unit under Section 207.3 of the Planning Code, shall not be certified.

Section 6. The Subdivision Code is hereby amended by revising Section 1359 and adding Section 1380.1, to read as follows:

SEC. 1359. PARCEL MAP.

(a) The requirements of Subsection (c) of Section 1356 of this Code shall apply to Parcel Maps.

* * * *

(c) In the case of Conversions where a Tentative Map is not required, the requirements of Section 1314 and the requirements of Article 9 on Conversions shall apply, provided that hearings as provided in Sections 1313 and 1332 shall not be required, and

provided further that Article 9 shall not be applied to two-unit buildings where both units are owner-occupied for one year prior to the application for Conversion. *This exemption for owner-occupied two unit buildings shall not apply to units legalized pursuant to Section 207.3 of the Planning Code.*

SEC. 1380.1. UNITS LEGALIZED PURSUANT TO PLANNING CODE SECTION 207.3.

Notwithstanding any other provisions of this Code, a dwelling unit constructed without benefit of permit and legalized pursuant to the provisions of Section 207.3 of the Planning Code may not be subdivided in a manner that would allow for the unit to be sold or separately financed pursuant to any condominium plan, housing cooperative, or similar form of separate ownership.

Section 7. Equivalencies. The Director of the Department of Building Inspection and the Fire Marshal shall determine whether equivalencies from the provisions of the San Francisco Building Code can be developed in order to facilitate authorization of existing dwelling units under Planning Code Section 207.3, shall prepare one or more Administrative Bulletins to define and implement the code equivalencies, and shall coordinate with the Zoning Administrator in the development of any joint Administrative Bulletins that the Planning and Building Departments determine are necessary or desirable in order to implement the policy and provisions of this ordinance. Any Administrative Bulletins developed jointly or by either Department shall be completed within one year of the effective date of this ordinance.

Section 8. Notice. Within one month from the effective date of this ordinance, the Clerk of the Board of Supervisors shall cause to be published at least once in a newspaper of general circulation notice that the program for authorization of existing dwelling units under Planning Code Section 207.3 is in effect. The Tax Collector shall mail notice to property

owners with the first property tax bill sent after the effective date of this ordinance. The notices by the Clerk of the Board and the Tax Collector shall advise property owners of the provisions of Section 207.3. The Zoning Administrator and the Director of the Department of Building Inspection shall supplement the aforementioned notices with any additional notice they deem necessary to insure that the public receives adequate notice of the provisions of said Section 207.3.

Section 9. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board

of Supervisors overrides the Mayor's veto of the ordinance.

Section 10. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 11. Severability. If any section, subsection, sentence, clause, phrase, or word of this ordinance is for any reason held to be invalid or unconstitutional by a decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of the ordinance. The Board of Supervisors hereby declares that it would have passed this ordinance and each and every section, subsection, sentence, clause, phrase, and

word not declared invalid or unconstitutional without regard to whether any other portion of this ordinance would be subsequently declared invalid or unconstitutional.

Section 12. Conflict with Federal or State Law. Nothing in this ordinance shall be interpreted or applied so as to create any requirement, power, or duty in conflict with any federal or state law.

Section 13. Directions to Clerk. The Clerk of the Board of Supervisors is hereby directed to submit a copy of this ordinance to the California Department of Housing and Community Development within 60 days following adoption pursuant to Section 65852.2(h) of the California Government Code.

APPROVED AS TO FORM:

DENNIS/J. HERRERA, City Attorney

By:

JUDITH A. BOYAJIAN Deputy City Attorney

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City and County of San Francisco Tails

City Hall I Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Ordinance

File Number:

131148

Date Passed:

April 08, 2014

Ordinance amending the Planning and Building Codes to provide a process for granting legal status to existing dwelling units constructed without the required permits, temporarily suspending the code enforcement process for units in the process of receiving legal status, and prohibiting units from being legalized under the provisions of this Ordinance if there have been no-fault evictions; amending the Administrative Code to prohibit the costs of legalization from being passed through to the tenant; amending the Subdivision Code to prohibit legalized units from being subdivided and separately sold; affirming the Planning Department's California Environmental Quality Act determination; making findings of consistency with the General Plan, and the priority policies of Planning Code, Section 101.1; and directing the Clerk of the Board of Supervisors to submit this Ordinance to the California Department of Housing and Community Development in accordance with California Government Code, Section 65852.2(h).

March 24, 2014 Land Use and Economic Development Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

March 24, 2014 Land Use and Economic Development Committee - REFERRED WITHOUT RECOMMENDATION AS AMENDED

April 01, 2014 Board of Supervisors - AMENDED

Ayes: 10 - Avalos, Breed, Campos, Chiu, Cohen, Farrell, Kim, Tang, Wiener and Yee

Excused: 1 - Mar

April 01, 2014 Board of Supervisors - NOT AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE

Ayes: 5 - Breed, Farrell, Tang, Wiener and Yee

Noes: 5 - Avalos, Campos, Chiu, Cohen and Kim

Excused: 1 - Mar

April 01, 2014 Board of Supervisors - AMENDED

Ayes: 10 - Avalos, Breed, Campos, Chiu, Cohen, Farrell, Kim, Tang, Wiener and

Yee

Excused: 1 - Mar

April 01, 2014 Board of Supervisors - AMENDED

Ayes: 10 - Avalos, Breed, Campos, Chiu, Cohen, Farrell, Kim, Tang, Wiener and

Yee

Excused: 1 - Mar

April 01, 2014 Board of Supervisors - PASSED ON FIRST READING AS AMENDED

Ayes: 8 - Avalos, Breed, Campos, Chiu, Cohen, Farrell, Kim and Wiener

Noes: 2 - Tang and Yee

Excused: 1 - Mar

April 08, 2014 Board of Supervisors - FINALLY PASSED

Ayes: 9 - Avalos, Breed, Campos, Chiu, Cohen, Farrell, Kim, Mar and Wiener

Noes: 2 - Tang and Yee

File No. 131148

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 4/8/2014 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board

Date Approved