

As your Mayor, I've been proud to stand strongly against domestic violence and human trafficking, wherever it occurs, and say

“NO MORE....NADA MAS.”

Mayor Edwin Lee

2015 State of the City Address

This report would not have been possible without the tremendous efforts of Department on the Status of Women Policy Fellow Julie Lim, who tracked down data and made it beautiful. Members of the Mayor's Task Force on Anti-Human Trafficking provided feedback, Women's Policy Director Minouche Kandel supervised the production of the report, and intern Jenna Waldman helped with editing.

The Mayor's Task force on Anti-Human Trafficking is administered by the Department on the Status of Women, under the supervision of Dr. Emily M. Murase, Executive Director.

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Visit <http://sfgov.org/dosw/mayors-task-force-anti-human-trafficking> for more information about the Task Force and to download a copy of this report.

STOP HUMAN TRAFFICKING IN SAN FRANCISCO

Call the National Human Trafficking Resource Center at 1-888-373-7888 (24/7) or text BeFree (233733) to get help and connect with a service provider in your area, report a tip with information on potential human trafficking activity; or learn more by requesting training, technical assistance, or resources.

To report suspicious activity to the San Francisco Police Department, call their Trafficking Tip Line at 1-415-643-6233.

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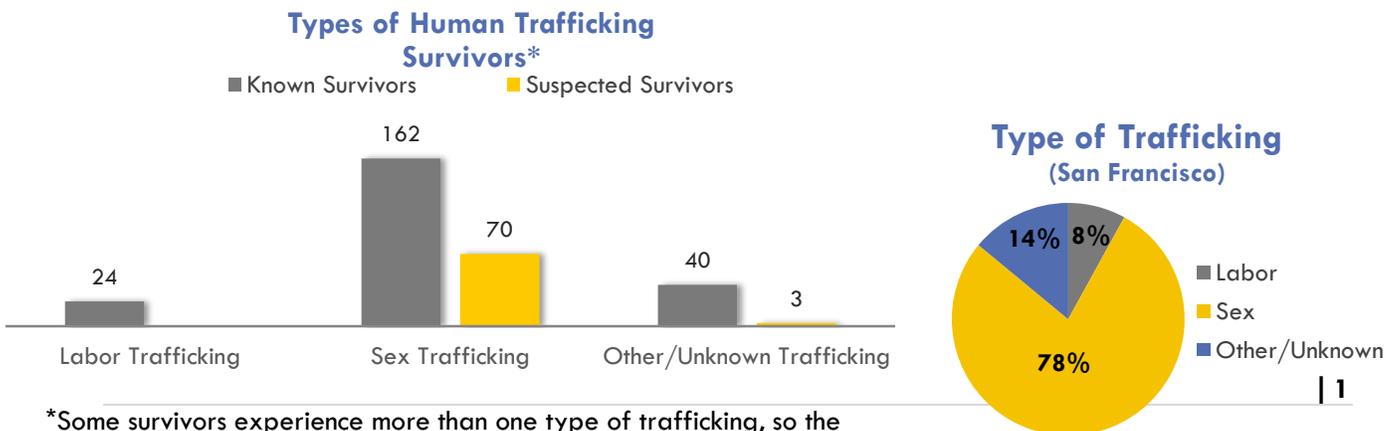
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EXECUTIVE SUMMARY

The trafficking in persons for labor or sexual exploitation is one of the most significant human rights issues of the 21st century. Experts estimate that human trafficking is a \$32-billion-a-year industry in the world.¹ The United States is both a destination and source of human trafficking victims. The U.S. Department of Justice estimates that approximately 17,500 men, women and children are trafficked into the United States every year.² Sadly, San Francisco is a hub for human trafficking and a hot spot for child sex trafficking. The FBI includes the San Francisco Bay Area in its list of the 13 highest child sex trafficking areas in the nation.³ Human trafficking is not a new crime, but it has long flourished under the radar. In the past few years, San Francisco has increased efforts to recognize and respond to the trafficking of persons in a systematic way. In March 2013, Mayor Edwin Lee launched the Mayor’s Task Force on Anti-Human Trafficking. The Task Force meets to identify gaps in services, improve anti-trafficking policies, and increase the City’s responsiveness to this issue.

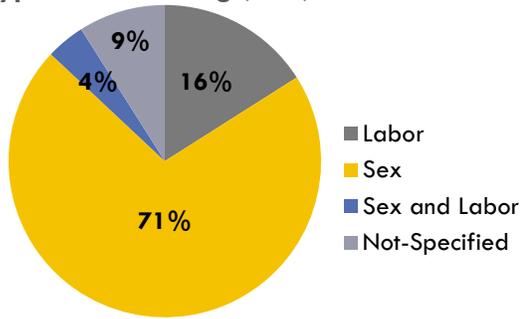
The Task Force is pleased to provide the first Human Trafficking Report in San Francisco, covering the second half of 2014. This report compiles data from **19** government and community-based agencies, and provides a snapshot of identified human trafficking cases. **It is important to note that the data is duplicated.** In order to protect confidentiality, we obtained aggregate, anonymous case counts from each agency, so it is possible and likely that the same individual is counted by multiple agencies. At the same time, we realize that many survivors are likely not identified by any agencies. This is not prevalence data, but rather represents cases currently identified by these agencies. We hope that the information contained in this report serves as a catalyst for discussion around this issue and provides a baseline for tracking the number of trafficking survivors and perpetrators in San Francisco.

291 KNOWN & SUSPECTED HUMAN TRAFFICKING SURVIVORS IDENTIFIED BY 19 AGENCIES



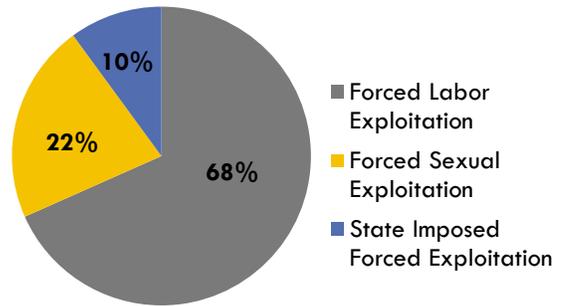
*Some survivors experience more than one type of trafficking, so the same survivor may be counted above as both a labor and a sex trafficking case.

Type of Trafficking (U.S.)



*2014 STATISTICS - POLARIS PROJECT

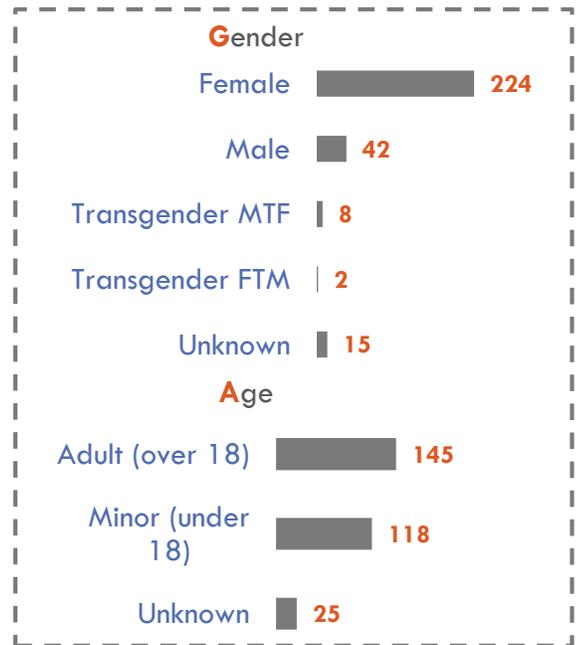
Type of Trafficking (World)



*2014 ILO HUMAN TRAFFICKING CENTER

- For the last six months of 2014, the Task Force identified 291 known or suspected survivors.
- Labor trafficking is under-reported and under-investigated compared to sex trafficking. Seventy-eight percent of survivors identified by the Task Force were sex trafficking survivors while only 8% were identified as labor trafficking survivors. The National Human Trafficking Resource Center released national human trafficking statistics in 2014 that are similar to San Francisco's.⁴ Nationally, 71% of the reported cases involved sex trafficking and only 16% involved labor trafficking.⁵ However, data from the International Labor Organization (ILO) indicates that labor trafficking is three times as prevalent as sex trafficking worldwide.⁶
- Women, including transgender women, comprised known or suspected survivors in 84% of the identified human trafficking cases where the gender was known, while men, including transgender men, comprised 16% of those cases.
- Agencies identified 118 victims of trafficking under the age of 18, including 104 survivors of child sex trafficking.

DEMOGRAPHICS



The Task Force created a template (see Appendix B) to help agencies report information on trafficking cases they may have identified. Nineteen agencies provided data for this report. Many agencies do not systematically screen cases for trafficking. For many agencies, the numbers of survivors identified most certainly is an under-count. However, this preliminary study is a starting point for exposing the issue of human trafficking occurring in San Francisco.

OVERVIEW OF HUMAN TRAFFICKING

WHAT IS HUMAN TRAFFICKING? Human trafficking is a crime that exploits people for profit and deprives them of their basic human rights. Every year, thousands of men, women and children are trafficked in their own countries and abroad.⁷ Despite the abolition of slavery in the United States and in almost all countries around the world, trafficking in persons continues to be one of the fastest growing criminal enterprises, ranking second in illegal profits, right behind the drug trade and just ahead of the illegal arms trade.⁸

The federal Trafficking Victims Protection Act (TVPA) defines severe forms of human trafficking as:

- Sex trafficking is the recruitment, harboring, transportation, provision, or obtaining of a person for the purposes of a commercial sex act, in which the commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such an act has not attained 18 years of age.
- Labor trafficking is the recruitment, harboring, transportation, provision, or obtaining of a person for labor or services, through the use of force, fraud, or coercion for the purposes of subjection to involuntary servitude, peonage, debt bondage, or slavery.

In the United States, sex trafficking can be found online, in brothels masquerading as massage businesses, nail salons, or other type of business, at truck stops, and on the street. Labor trafficking is based in agriculture, domestic servitude, travelling sales crews, restaurants, carnivals, and other industries.⁹ In 2005, California passed the California Trafficking Victims Protection Act (AB 22), the first state law, setting higher criminal penalties for human trafficking.¹⁰ In 2011, California enacted a new law, the Transparency in Supply Chains Act, which requires certain retailers to disclose their efforts of eradicating slavery and human trafficking from their supply chains.¹¹

California is particularly vulnerable to trafficking in persons because of its proximity to international borders, its seaports and airports, a significant immigrant population, and a large economy that includes industries that attract forced labor.¹² California, together with New York, Texas, and Oklahoma, has the largest concentration of survivors of human trafficking in the United States.¹³ Human trafficking is found throughout California, with major hubs centered around Los Angeles, Sacramento, San Diego, and San Francisco.¹⁴ The FBI has identified San Francisco as one of the worst areas in the country for the commercial sexual exploitation of children.¹⁵

WHO IS A TRAFFICKING SURVIVOR? In the United States, survivors can be men or women, adults or children, foreign nationals or U.S. citizens. According to the National Trafficking Resource Center, survivors are frequently lured by false promises of a lucrative job, stability, education, or a loving relationship. While human trafficking spans all demographics, some circumstances and vulnerabilities lead to a higher susceptibility to victimization and human trafficking.¹⁶ Run-away and homeless youth, along with survivors of domestic violence, sexual assault, war or conflict, and social discrimination are frequently targeted by traffickers. There is also a gender element to this crime as the majority of survivors reported globally are women.¹⁷

WHO IS A TRAFFICKER? Traffickers lure and ensnare people into forced sex and labor trafficking by manipulating and exploiting their vulnerabilities. Human traffickers recruit, transport, harbor, obtain, and exploit victims –using force, threats, lies, or other psychological coercion.¹⁸ Traffickers offer potential victims false promises, such as a high-paying job, educational opportunity, or marriage. In other cases, they may kidnap survivors or use physical violence to control them.¹⁹

Often, the traffickers and survivors share the same national, ethnic, or cultural background, allowing the trafficker to better understand and exploit the vulnerabilities of their survivors. According to the United Nations Institute for Training and Research, globally, 67% of persons convicted of trafficking in persons are men while 33% are women.²⁰ Traffickers can be lone individuals or extensive criminal networks. Pimps, gangs, family members, labor brokers, employers of domestic servants, small business owners, and large factory owners have all been found guilty of human trafficking.²¹

Some traffickers were once victims of trafficking themselves, and agree to move up the “trafficking hierarchy” either out of fear of violence or by personal choice.²² Traffickers use force, fraud, and coercion to instill fear in and control their victims. According to the US Department of Health and Human Services, Administration for Children and Families, violence is used especially during the initial period after a person has been trafficked in order to break his or her resistance, which in turn makes it easier to control them.²³ Even traffickers are often under the control of a superior and may continue to face abuse. Additionally, they are often assigned the most visible tasks with high risks of detection by law enforcement.²⁴

CUMULATIVE DATA

The Department on the Status of Women collected data from eight government and eleven community-based agencies covering the last six months of 2014. The collected data includes information about the human trafficking survivors and traffickers identified by these agencies. The data includes the type of human trafficking and demographic characteristics. We use the term “survivor” and not “victim” in this report to emphasize the agency of persons who are trafficked.

Many trafficking survivors, and in particular sexually trafficked youth, may not identify as “trafficked” or may be reluctant to disclose their trafficking status. Agencies reported on both cases where trafficking was confirmed by their client, as well as cases in which they suspected trafficking had occurred due to the presence of certain indicators. However, none of the cumulative data in this section includes the San Francisco Police Department figures for suspected trafficking survivors. The Police Department did not use the standard definition of human trafficking when reporting its data. See the Police Department page for further discussion.

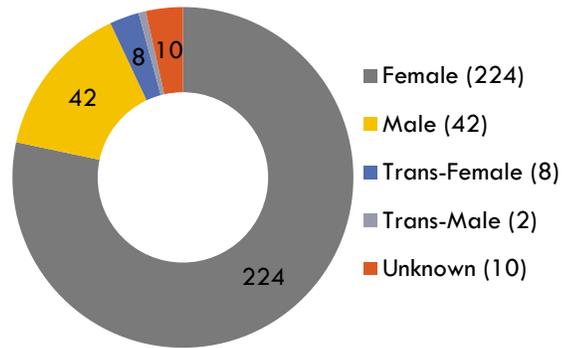
San Francisco Human Trafficking Survivors Identified (July 1-December 31, 2014)*

SERVICE PROVIDERS	KNOWN SURVIVORS	SUSPECTED SURVIVORS
Asian Pacific Islander Legal Outreach	23	0
Asian Women’s Shelter	15	0
Child And Adolescent Support Advocacy Resource Center	6	3
Department of Human Service: Family & Children’s Services	43	6
Department of Public Health: Newcomers Health Program	9	0
Huckleberry Youth Program	16	46
Larkin Street	22	1
Not For Sale	27	0
San Francisco Child Abuse Prevention Center	7	0
San Francisco District Attorney: Victim Services	8	0
San Francisco Police Department: Special Victims Unit	6	0
San Francisco SafeHouse	7	1
Sojourner Truth Foster Family Service Agency, Inc.	28	15
St. James Infirmary	2	0
SUBTOTAL	219	72
GRAND TOTAL	291	

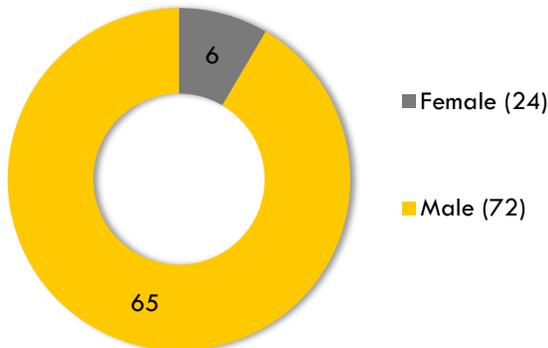
*See section on limitations of the data at the end of this report for a discussion on how data may be both duplicated and underrepresented.

GENDER

KNOWN & SUSPECTED SURVIVORS



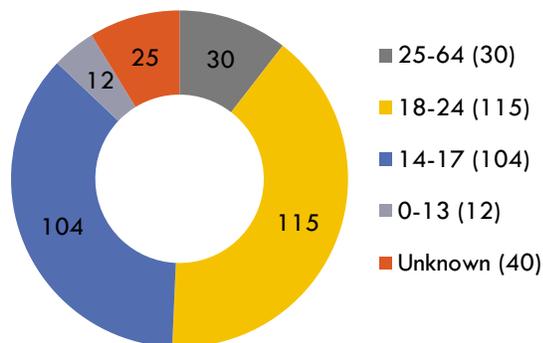
TRAFFICKERS



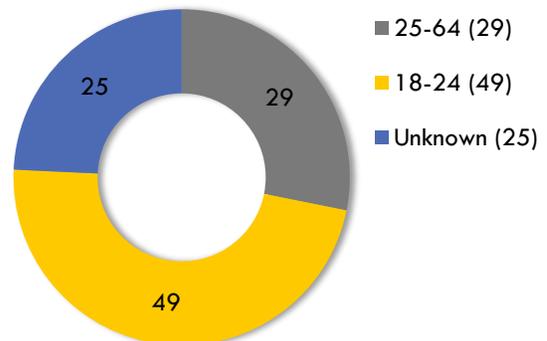
According to our data, the majority of people trafficked for sexual exploitation or subjected to forced labor are female, and most traffickers are male. The trade in human beings is fed by gendered vulnerabilities to trafficking.

AGE

KNOWN & SUSPECTED SURVIVORS



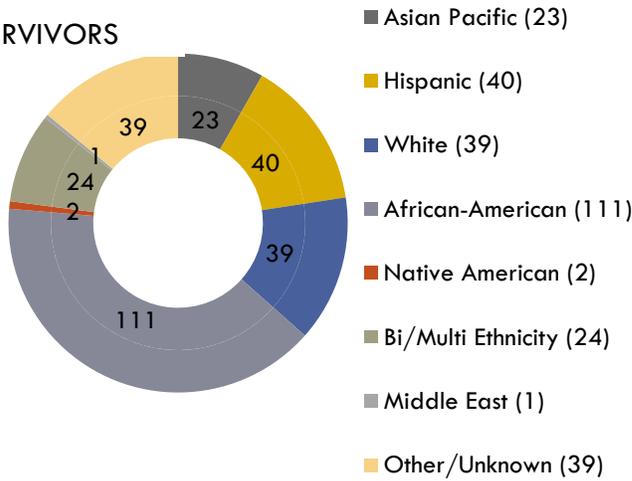
TRAFFICKERS



By definition, any minor engaged in commercial sexual activity is considered a human trafficking survivor, even if no force, fraud, or coercion is present. Most survivors identified were adults, but 118 minors (40%) were identified. See page 6 for a discussion of commercially sexually exploited youth.

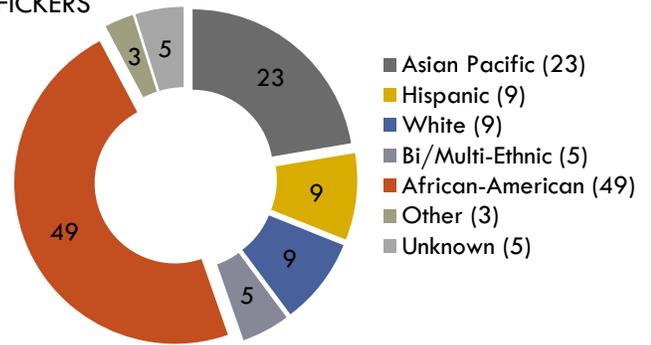
ETHNICITY

SURVIVORS

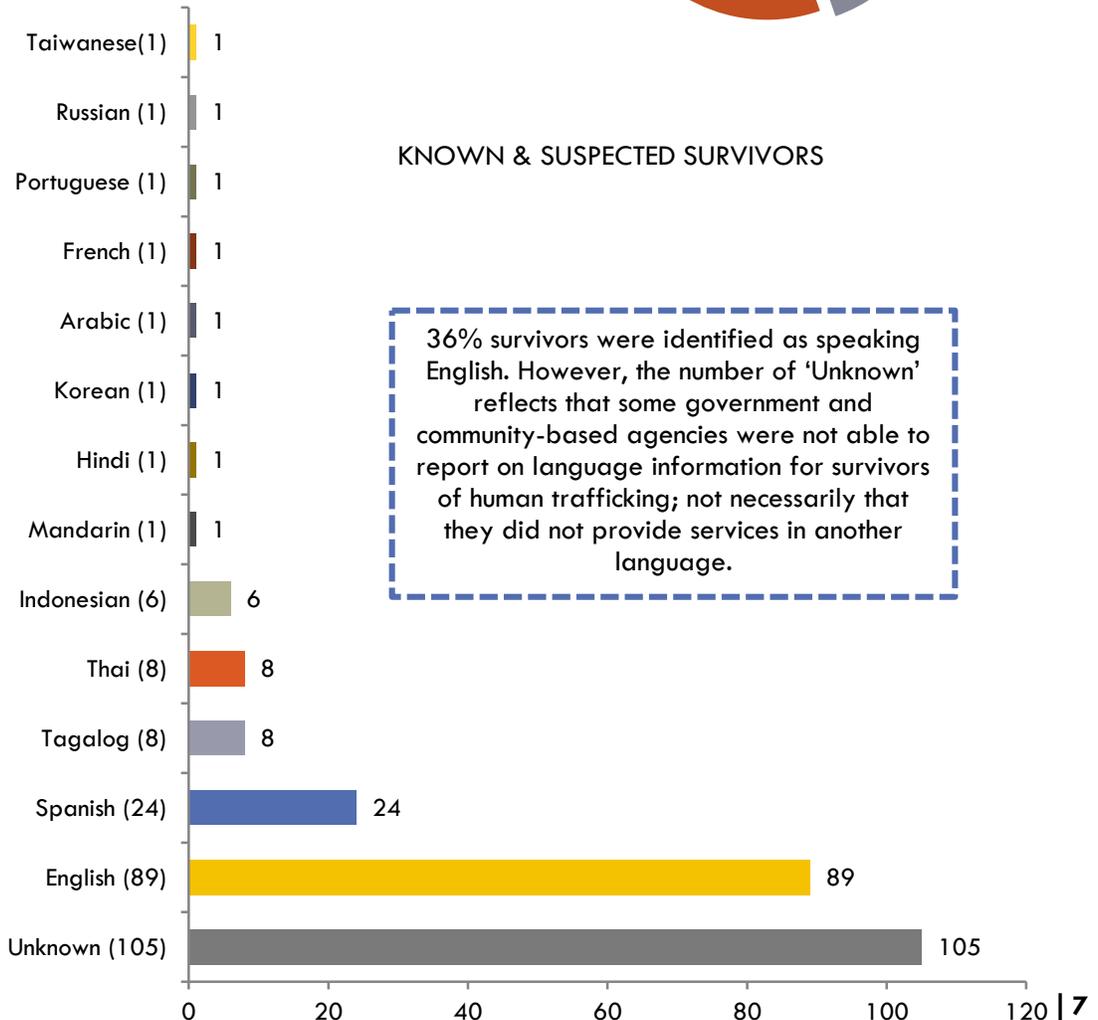


Of trafficking survivors, 37% are African-American, 13% are Hispanic, 13% are White, and 8% are Asian Pacific Islander. Of identified traffickers, 48% are African-American and 22% are Asian Pacific Islander. Often the traffickers and survivors share the same national, ethnic, or cultural background, allowing the trafficker to better understand and exploit the vulnerabilities of their victims.

TRAFFICKERS



LANGUAGE



KNOWN & SUSPECTED SURVIVORS

36% survivors were identified as speaking English. However, the number of 'Unknown' reflects that some government and community-based agencies were not able to report on language information for survivors of human trafficking; not necessarily that they did not provide services in another language.

Human Trafficking of Minors in San Francisco: *Commercially Sexually Exploited Youth*

For the last six months of 2014, city agencies identified **118** known and suspected minor survivors of all forms of human trafficking. **One-hundred four** cases involved child sex trafficking. We also include below the number of transition aged youth (TAY) (18-24) survivors of trafficking served by child serving agencies, because these agencies report that many TAY survivors were first trafficked as minors. Including TAY survivors, agencies identified 231 trafficking survivors, 217 of whom were sex trafficked.

104 KNOWN OR SUSPECTED SEX TRAFFICKING CASES OF MINORS

118 TOTAL MINORS IDENTIFIED AS SURVIVORS OF ALL FORMS OF TRAFFICKING



4 in 10 trafficking survivors are minors;

4 in 10 trafficking survivors are transition aged youth;

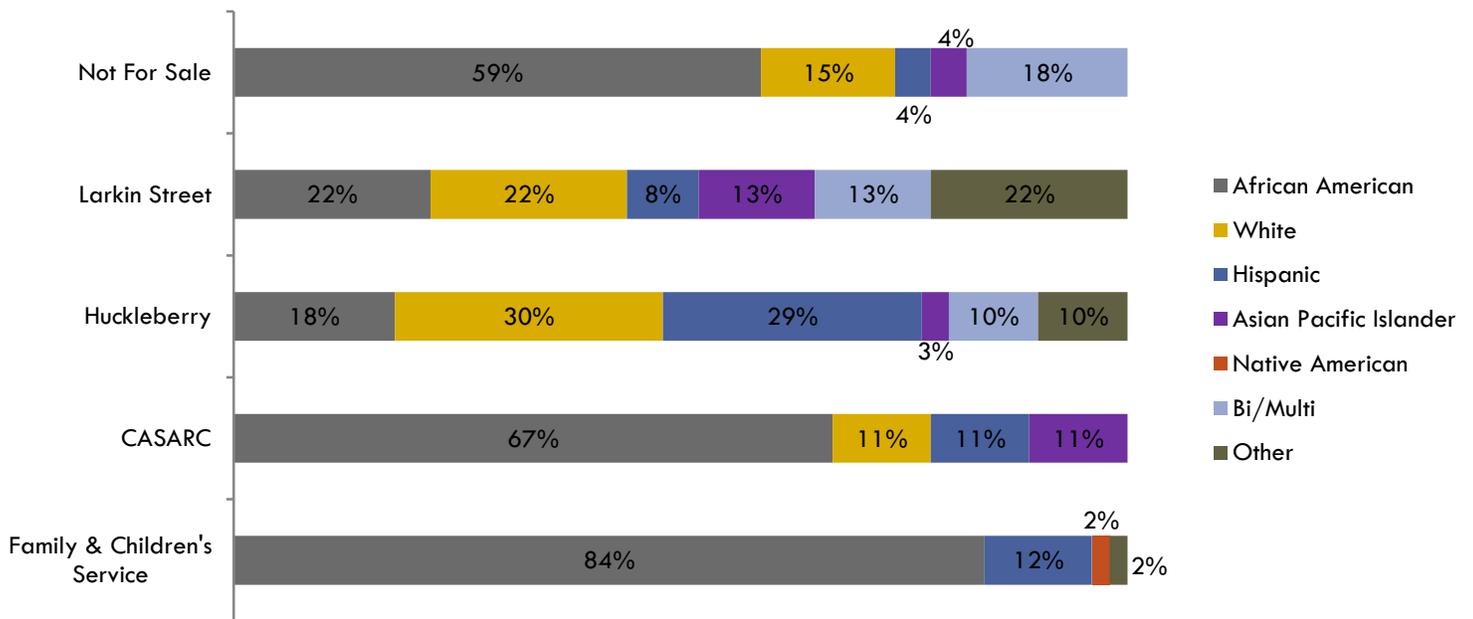
SERVICE PROVIDERS	KNOWN & SUSPECTED SURVIVORS			
	UNDER 18			18-24
	LABOR	SEX	UNKNOWN/ UNSPECIFIED	SEX
Department of Human Service: Family & Children's Services		25		24
Department of Public Health: Newcomers Health Program		0	2	0
San Francisco Police Department		6		0
San Francisco District Attorney Victim Services		2		2
Child And Adolescent Support Advocacy Resource Center		0	9	0
Asian Pacific Islander Legal Outreach		0	2	0
Asian Women's Shelter		0		4
Huckleberry Youth Program		31		29
Sojourner Truth Foster Family Service Agency		38		5
San Francisco SafeHouse		0		2
Larkin Street	1	2		20
Not For Sale		0		27
Subtotal by type of trafficking	1	104	13	
Subtotal by age			118	113
GRAND TOTAL			231	

MINOR AND TRANSITION AGED YOUTH SURVIVORS IDENTIFIED (July 1 - December 31, 2014)

In total, 217 minor and transitional aged youth known or suspected to be survivors of sex trafficking were identified by city agencies in the last 6 months of 2014. While many of these cases may be duplicated, there are likely many cases that are not being counted at all.

According to U.S. Justice Department estimates, more than 40 percent of all human trafficking incidents opened for investigation were for sexual trafficking of a child.²⁵ According to our data, the majority of minor and transitional aged youth survivors identified were African American or White. While we were unable to collect information on immigration status in our report, other studies of minor sex trafficking victims in the United States indicate that the vast majority are US citizens or legal permanent residents.²⁶

ETHNICITY OF MINOR AND TRANSITION AGED YOUTH SURVIVORS IDENTIFIED



The Mayor's Task Force on Anti-Human Trafficking has prioritized efforts to combat child sex trafficking in San Francisco. San Francisco Family & Children's Services is developing an interagency protocol for serving commercially sexually exploited youth (CSEY), and has promoted a response to CSEY that treats minors as survivors of child abuse, not as criminals. Family and Children's Services is also piloting a screening tool to assess children for risk of involvement in commercial sexual exploitation. The Task Force identified the need for a peer based 24-hour response to sexually trafficked youth, and successfully advocated for city funding to address this need. All staff of San Francisco Unified School District wellness centers (High School Health Clinics) have received training on human trafficking. All Juvenile Probation Department staff will soon get training on CSEY and all staff of Family and Children Services recently attended CSEY training.

SAN FRANCISCO **G**OVERNMENT **A**GENCIES

Department of Public Health: Newcomers Health Program

Department of Human Service: Family & Children's Services

Child and Adolescent Support Advocacy Resource Center

San Francisco Police Department: Special Victims Unit

San Francisco District Attorney: Prosecution

San Francisco District Attorney: Victim Services

Adult Probation Department

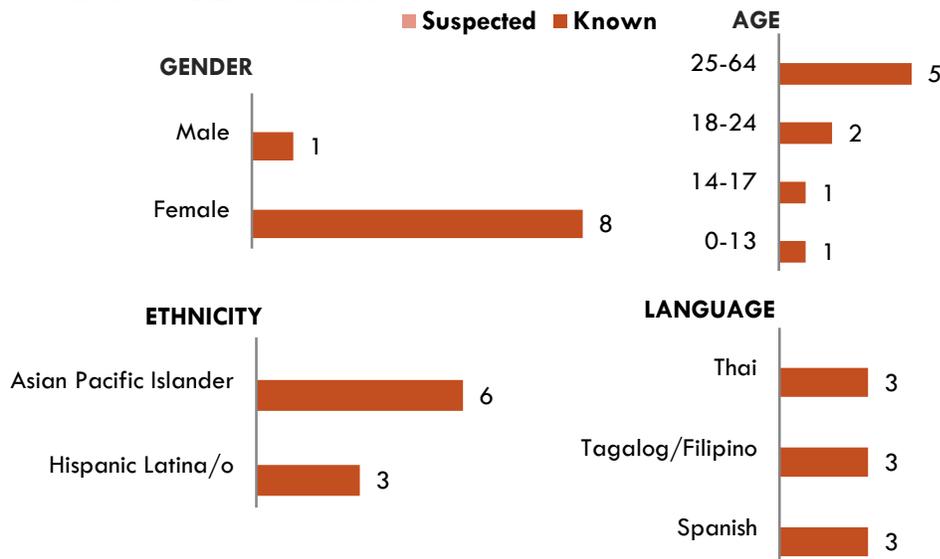
Juvenile Probation Department

DEPARTMENT OF PUBLIC HEALTH: NEWCOMERS HEALTH PROGRAM

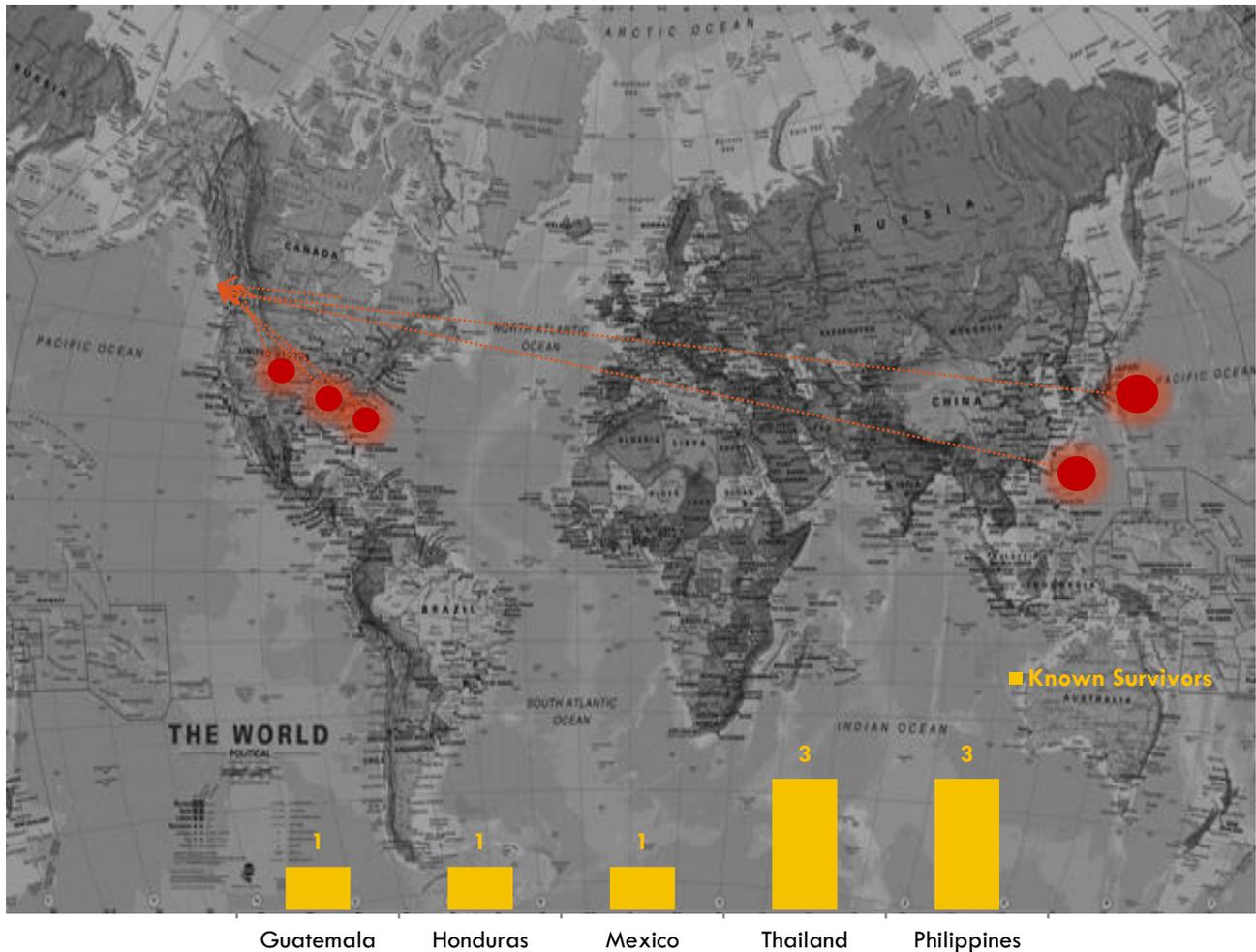
The Newcomers Health Program, a program of the San Francisco Department of Public Health, is a clinic and community-based refugee and immigrant health program that promotes the health of refugees and immigrants in San Francisco. Through the collaborative relationships with community service agencies, the Newcomers Health Program provides culturally and linguistically appropriate, and comprehensive health services to refugees, asylees, and eligible victims of trafficking regardless of their immigration status. Clinic-based staff works at San Francisco General Hospital's Family Health Center's Refugee Medical Clinic.



SURVIVOR DEMOGRAPHICS



ORIGIN OF TRAFFICKING SURVIVORS AT NEWCOMERS HEALTH PROGRAM



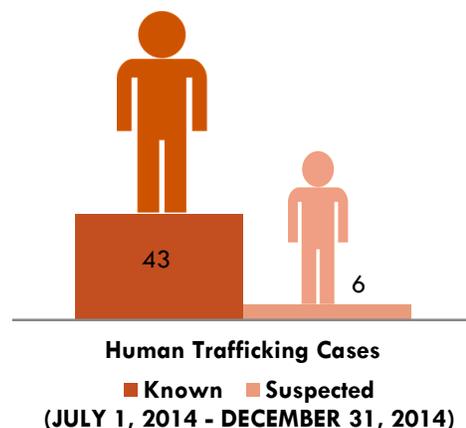
The Newcomers Health Program provides comprehensive refugee medical and mental health assessments, community health education, various trainings, and outreach independently and through collaborations with various community-based organizations, refugee resettlement agencies and other county programs. Newcomers Health Program staff speaks Arabic, Burmese, Cantonese, Mandarin, Mongolian, Spanish, and Russian. Currently there is an increase in asylees and survivors of human trafficking who also qualify for refugee services and benefits.

During the last six months of 2014, Newcomers Health Program provided physical and mental health services to nine certified survivors of human trafficking from 5 different countries: Thailand, Philippines, Mexico, Honduras and Guatemala.

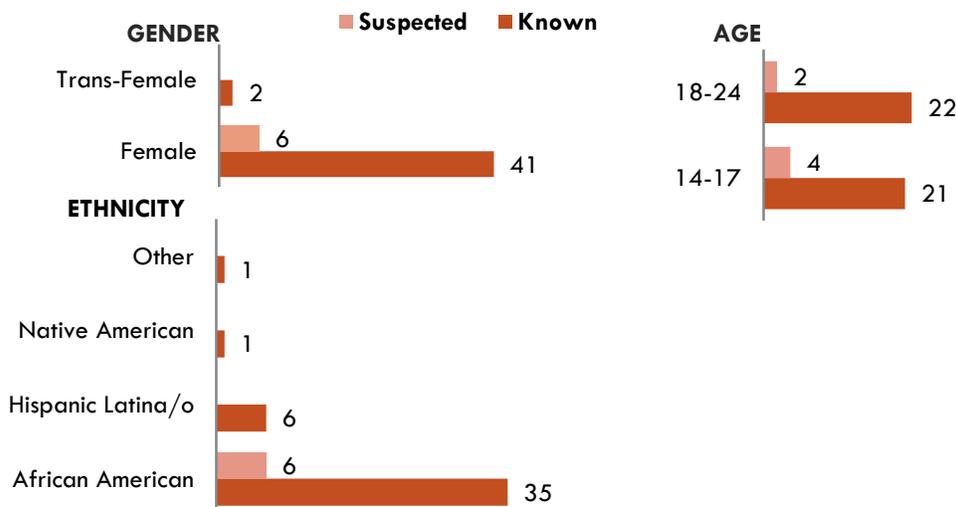
DEPARTMENT OF HUMAN SERVICES: FAMILY AND CHILDREN'S SERVICES

San Francisco Family and Children's Services is a division of the Department of Human Services within the Human Services Agency that runs the 24-hour child abuse hotline and responds to cases of children who have been abused or neglected. Family and Children's Services is currently developing a San Francisco County interagency protocol for serving Commercially Sexually Exploited Children (CSEC). Family and Children's Services is also working with West Coast Children's Clinic to develop and pilot a screening tool to assess children for their risk of involvement in commercial sexual exploitation.

During the second half of 2014, Family and Children's Service identified 43 known survivors and 6 suspected survivors of trafficking.



SURVIVOR DEMOGRAPHICS



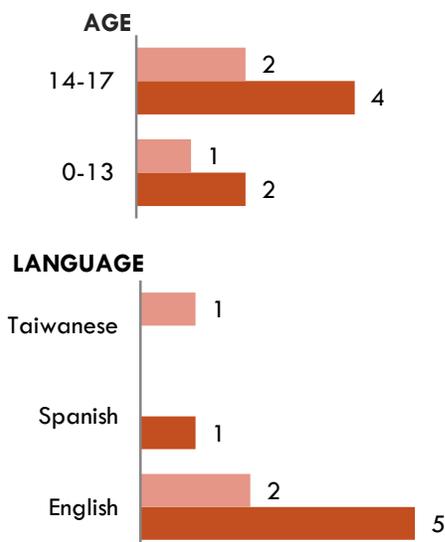
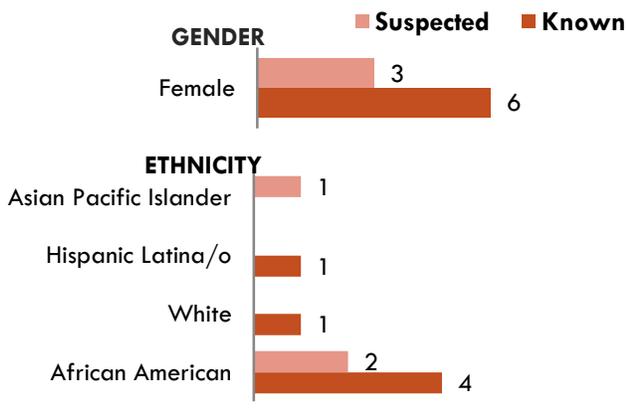
CHILD AND ADOLESCENT SUPPORT ADVOCACY RESOURCE CENTER

Child and Adolescent Support Advocacy Resources Center (CASARC) serves children and adolescents (up to age 18) who have been sexually or physically abused or subjugated by human traffickers. Forensic medical and crisis management services are available 24 hours a day at San Francisco General Hospital, including multidisciplinary interviews (MDI), screening interviews, and all forensic medical exams for sexual abuse or assault to collect evidence. CASARC provides trauma-focused psychotherapy for individuals, groups, and families. CASARC also offers educational trainings for community providers, including teachers, students, health care providers, and mental health professionals.

CASARC served 6 known and 3 suspected survivors of human trafficking, including 2 survivors of labor trafficking during the second half of 2014.



SURVIVOR DEMOGRAPHICS

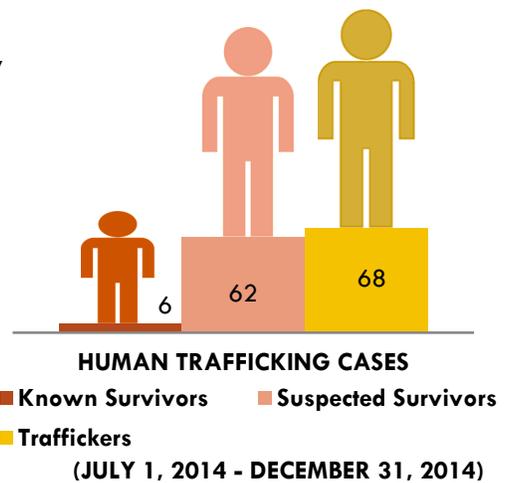


SAN FRANCISCO POLICE DEPARTMENT SPECIAL VICTIMS UNIT

The Special Victims Unit of the San Francisco Police Department Unit investigates all human trafficking cases. In reporting their data, the Special Victims Unit counted every adult woman they encounter in a sex work situation as a suspected survivor of sex trafficking. State and federal law require the use of force, fraud or coercion for an adult to be considered a human trafficking victim.

During the last six months of 2014, the Special Victims Unit identified 68 and arrested 4 traffickers. They identified 6 survivors of child sex trafficking.

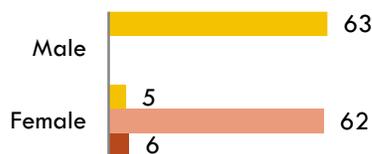
The Police Department reported 62 cases of adult sex trafficking. The Police Department counted every adult sex worker they encountered as a possible sex trafficking survivor, even if there was no sign of force, fraud or coercion. Since this is not consistent with the legal definition of human trafficking, this report does not include these numbers in the cumulative data. We point it out here to illustrate the importance of uniform reporting criteria.



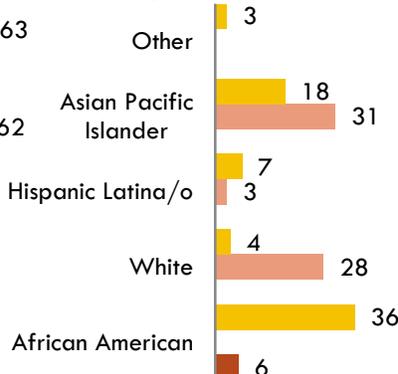
SURVIVORS AND TRAFFICKERS DEMOGRAPHICS

■ Traffickers ■ Suspected Survivors ■ Known Survivors

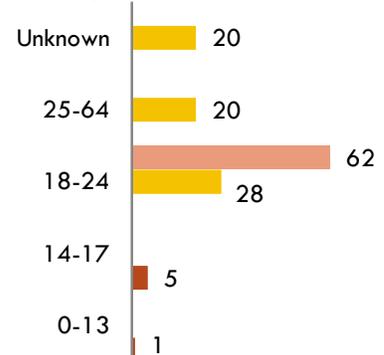
GENDER



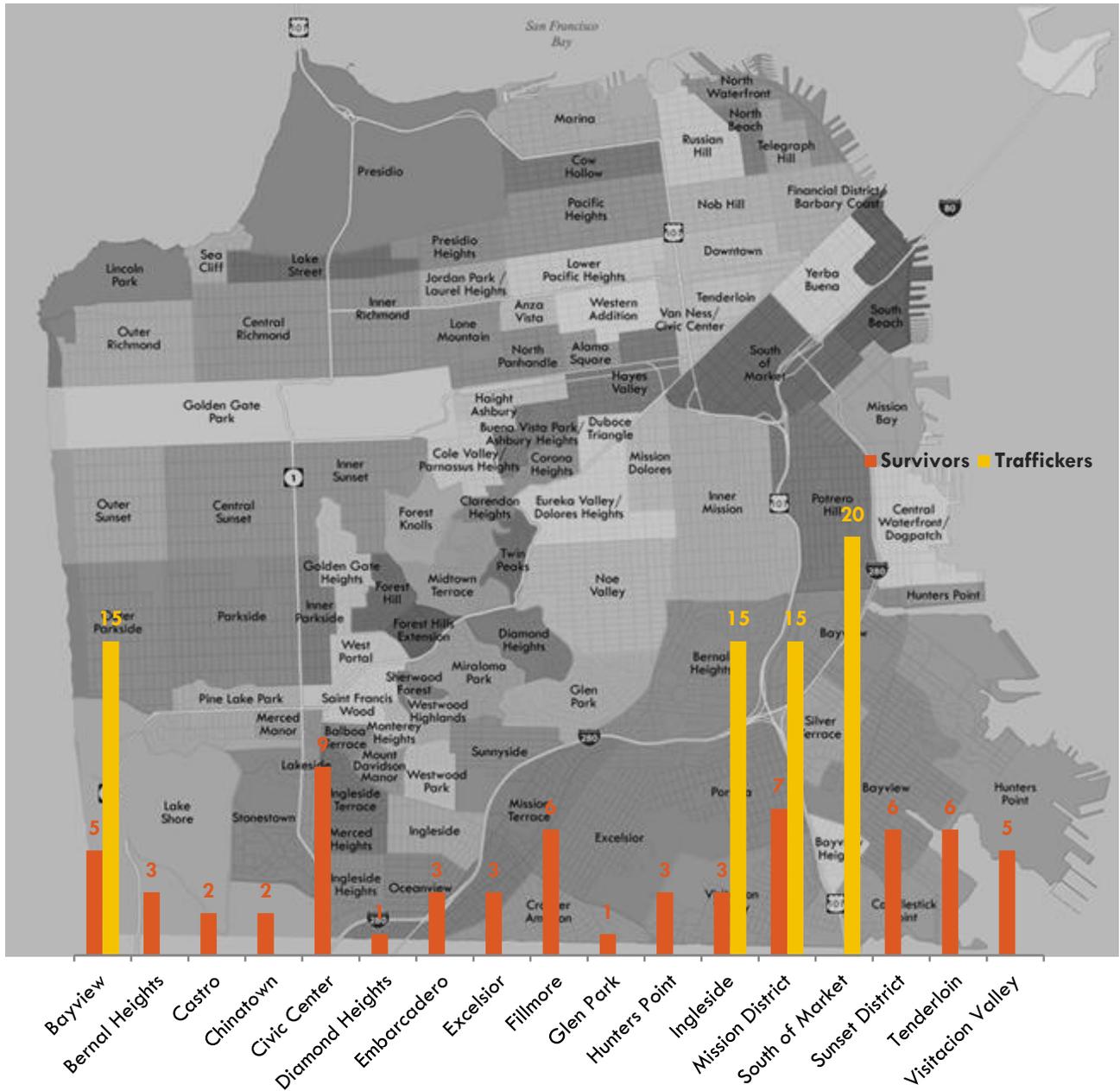
ETHNICITY



AGE



TRAFFICKING SITES OF SUSPECTED SURVIVORS AND TRAFFICKERS AT THE SPECIAL VICTIMS UNIT



SERVICES	SURVIVORS
Emergency Shelter	15
Transitional or Permanent Housing	22
Food Assistance	25
Case Management	50
Physical Health Services	47
Advocacy/Accompaniment	37
Counseling/Support group	3
Financial Assistance	18

This table shows how many survivors that the police identified received services from other service providers.

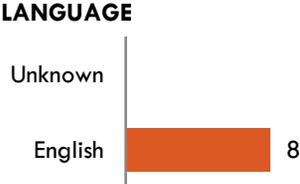
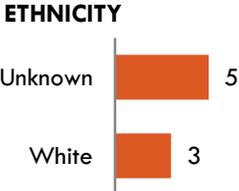
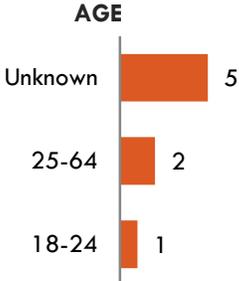
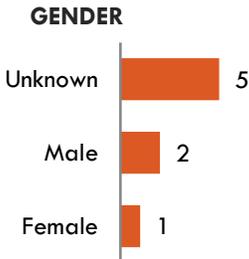
SAN FRANCISCO DISTRICT ATTORNEY: PROSECUTION

The San Francisco District Attorney is responsible for prosecuting crimes committed within the City and County of San Francisco. This agency includes the Criminal Division and the Victim Services Division. The District Attorney’s adult Sexual Assault Unit prosecutes human trafficking cases.

During the second half of 2014, the adult Sexual Assault Unit identified 2 child sex trafficking survivors, 6 adult sex trafficking survivors, and 8 perpetrators of human trafficking.



TRAFFICKER DEMOGRAPHICS



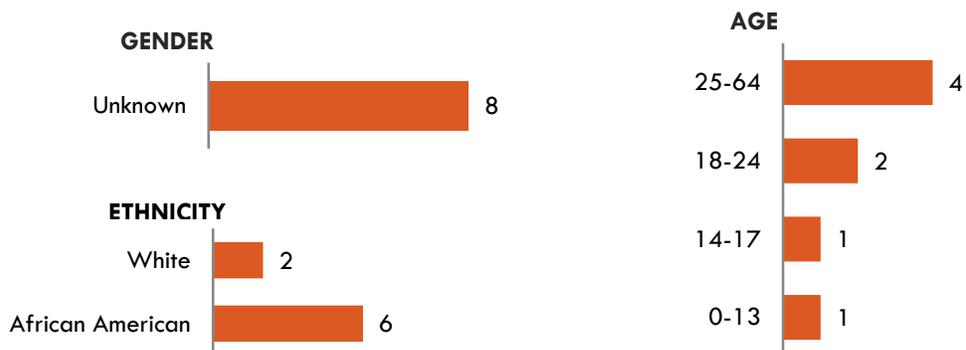
SAN FRANCISCO DISTRICT ATTORNEY: VICTIM SERVICES

The District Attorney's Victim Services offers case management, advocacy, and legal assistance for trafficking survivors. Trained Advocates help victims navigate the criminal justice system by assisting with crisis intervention, victim compensation program claims, court escort, case status, transportation, resources, referrals, and more. Services are provided in English, Cantonese, Mandarin, Spanish, and Vietnamese. Services are offered not only to victims whose cases have been charged, but also to victims whose cases have not and will not be charged.

During the second half of 2014, the Victim Services served 8 sex trafficking survivors.



SURVIVOR DEMOGRAPHICS



ADULT PROBATION DEPARTMENT

The Adult Probation Department contributes to public safety through its court services, supervision and treatment referral functions, and supervises approximately 6,000 clients on court-ordered supervision, diversion programs, and post release community supervision. In the last six months of 2014, the Adult Probation Department had no human trafficking cases supervised by their officers.

0 ZERO

Human Trafficking Cases
(JULY 1, 2014 - DECEMBER 31, 2014)

JUVENILE PROBATION DEPARTMENT

The Juvenile Probation Department investigates referrals of youth who are alleged to be beyond parental control, or who are alleged to have committed a crime, by providing supervision services for youth who are wards of the court or who have been deemed in need of such services by the Court.

In the last six months of 2014, the Juvenile Probation Department had no referrals for youth alleged to be engaged in commercial sexual activity. This reflects efforts to avoid using the juvenile delinquency system to intervene with commercially sexually exploited youth. JPD is not currently screening all youth in its system for trafficking, so there are quite likely trafficked youth involved with JPD who were brought in another charge.

0 ZERO

Human Trafficking Cases
(JULY 1, 2014 - DECEMBER 31, 2014)

The Juvenile Probation Department also runs the Girls Court for young women considered most at risk, many of whom have histories of commercial sexual exploitation. Girls Court is a one-day per month calendar to provide gender-specific services to increase the retention and success of this target population. Two leading community providers, Huckleberry House and the Center for Young Women's Development (CYWD) are present during Girls Court and in pre-court meetings to share their expertise and to advise the team. Girls Court is committed to working with at risk girls and will continue to build their community connections and partnerships to advance the provision of out of custody services.

SAN FRANCISCO **COMMUNITY BASED** **AGENCIES**

Asian Women's Shelter

Asian Pacific Islander Legal Outreach

Huckleberry Youth Program

Larkin Street

Not For Sale

Sojourner Truth Foster Family Service Agency

San Francisco SafeHouse

San Francisco Child Abuse Prevention Center

Freedom House

St. James Infirmary

ASIAN WOMEN'S SHELTER

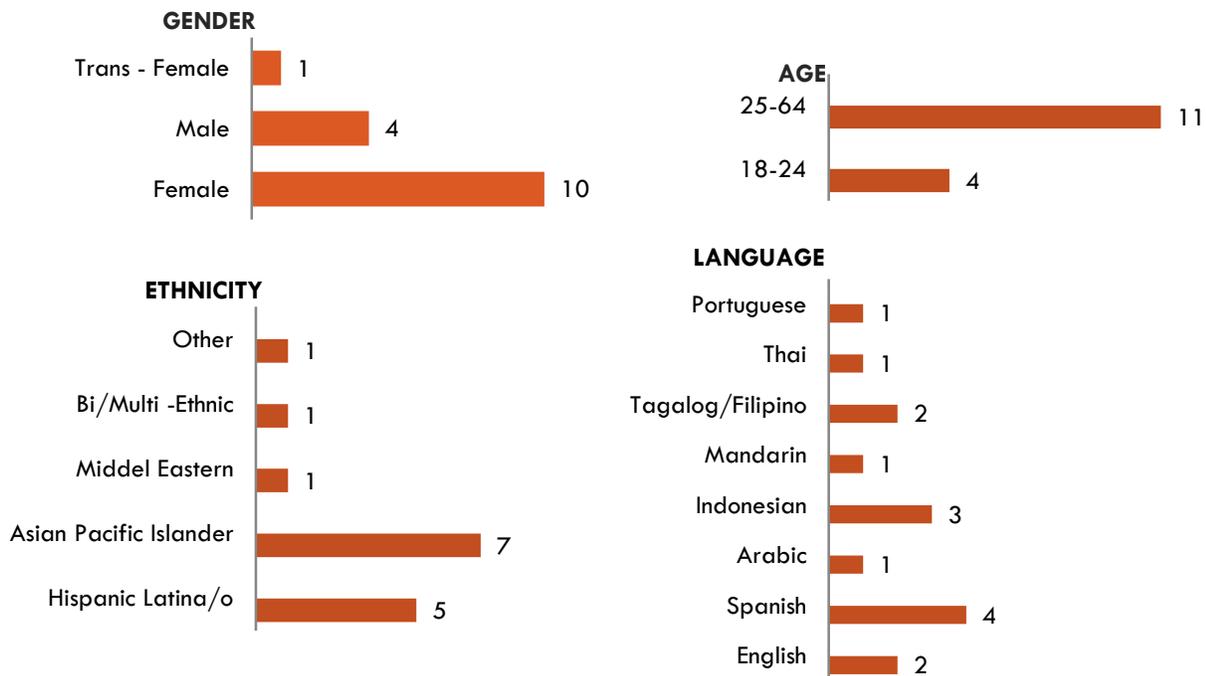
Asian Women's Shelter provides shelter, comprehensive case management, accompaniment, and advocacy for adult trafficking and domestic violence survivors. Asian Women's Shelter is dedicated to meeting the urgent needs of survivors of human trafficking. Asian Women's Shelter welcomes survivors of all backgrounds, though they specialize in the needs of Asian Pacific Islander individuals and families.

During the second half of 2014, Asian Women's Shelter served 6 survivors of sex trafficking and 9 survivors of labor trafficking.

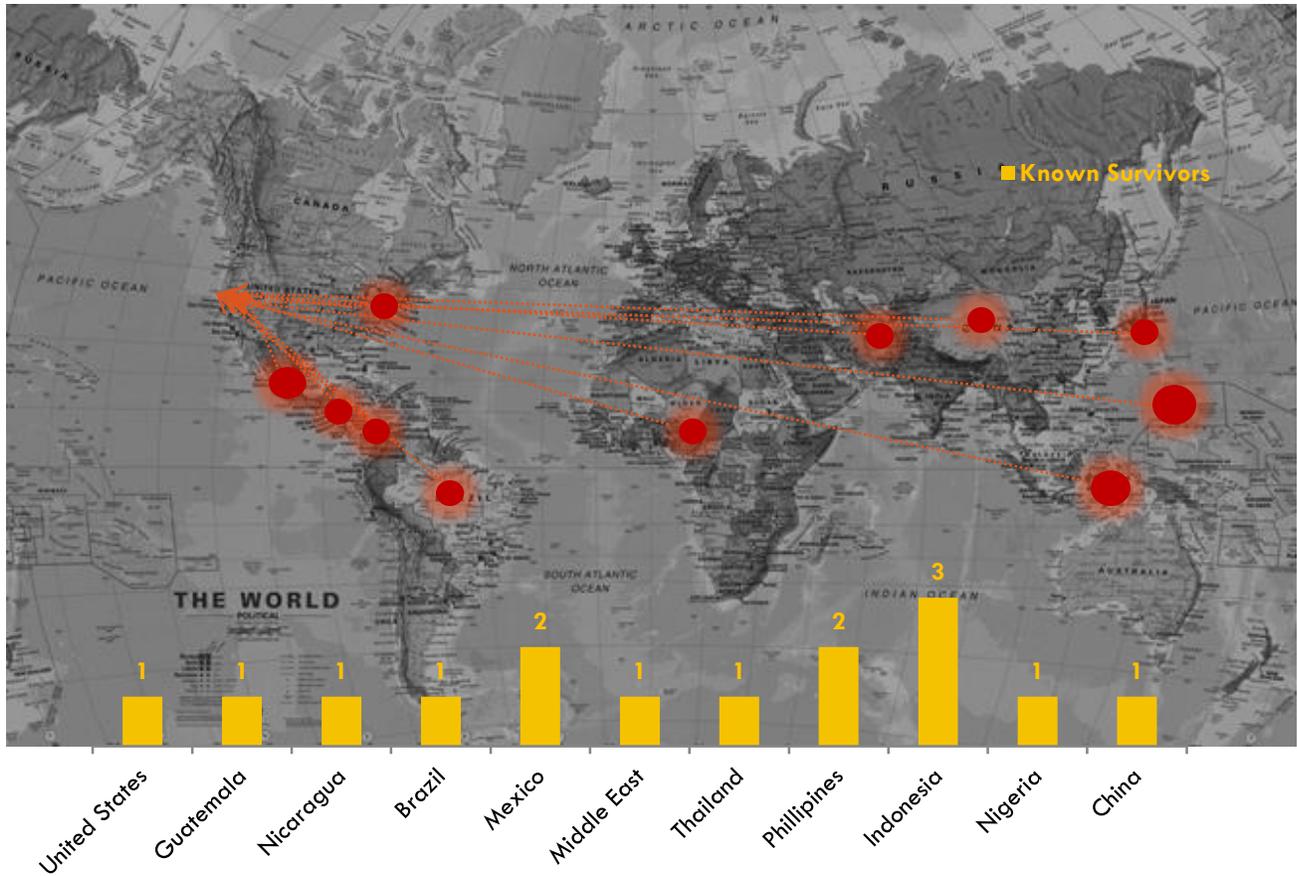


(JULY 1, 2014 - DECEMBER 31, 2014)

SURVIVOR DEMOGRAPHICS



ORIGIN OF TRAFFICKING SURVIVORS AT ASIAN WOMEN'S SHELTER



This table shows the types of other services received by Asian Women's Shelter trafficking clients.

SERVICES RECEIVED FROM SERVICE PROVIDERS	KNOWN SURVIVORS
Emergency Shelter	6
Transitional or Permanent Housing	6
Food Assistance	8
Case Management	15
Physical Health Services	8
Advocacy/Accompaniment	15
Education / Training	6
Mental Health Service	5
Counseling/Support group	6
Legal Assistance	15 (APILO)
Referral to Criminal Justice Agencies	15 (APILO)

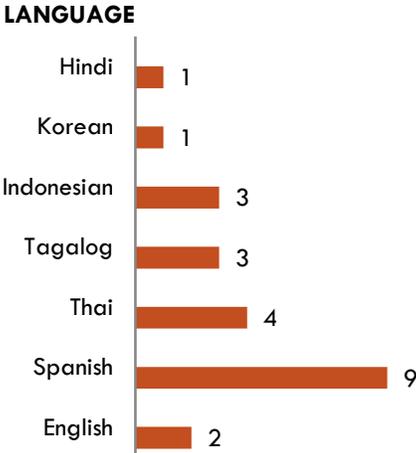
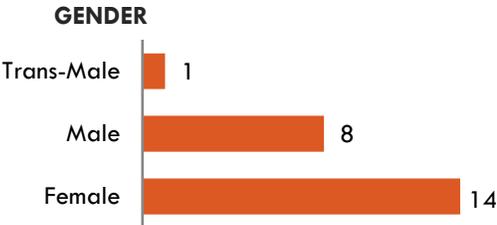
ASIAN PACIFIC ISLANDER LEGAL OUTREACH

Asian Pacific Islander Legal Outreach (APILO) offers legal representation and assistance to trafficking survivors, including help to stabilize their immigration status. APILO has long been committed to immigrants' rights and remains one of the few agencies providing direct legal services to immigrant victims of crime and their families. APILO has represented and counseled thousands of immigrants and their loved ones in immigration court, naturalization and adjustment hearings, and complex motions for relief for immigrants who had been subjugated by human traffickers. APILO has also conducted human trafficking identification training with San Francisco Unified School District High School Wellness Counselors and School Counselors, Oakland International High School, San Francisco Woman Against Rape, Riley Center and Building Futures with Women and Children.

During the second half of 2014, APILO's Anti-Human Trafficking Project provided 23 known survivors of trafficking with direct legal assistance.

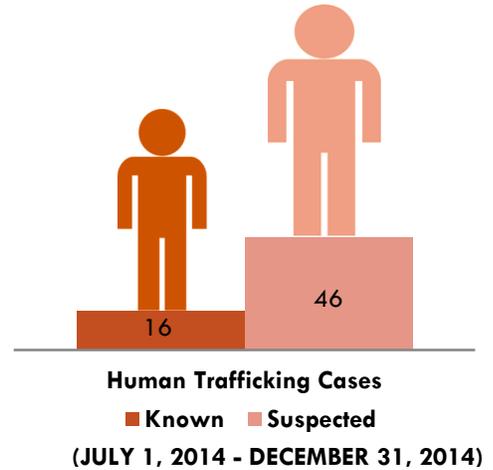


SURVIVOR DEMOGRAPHICS



HUCKLEBERRY YOUTH PROGRAMS

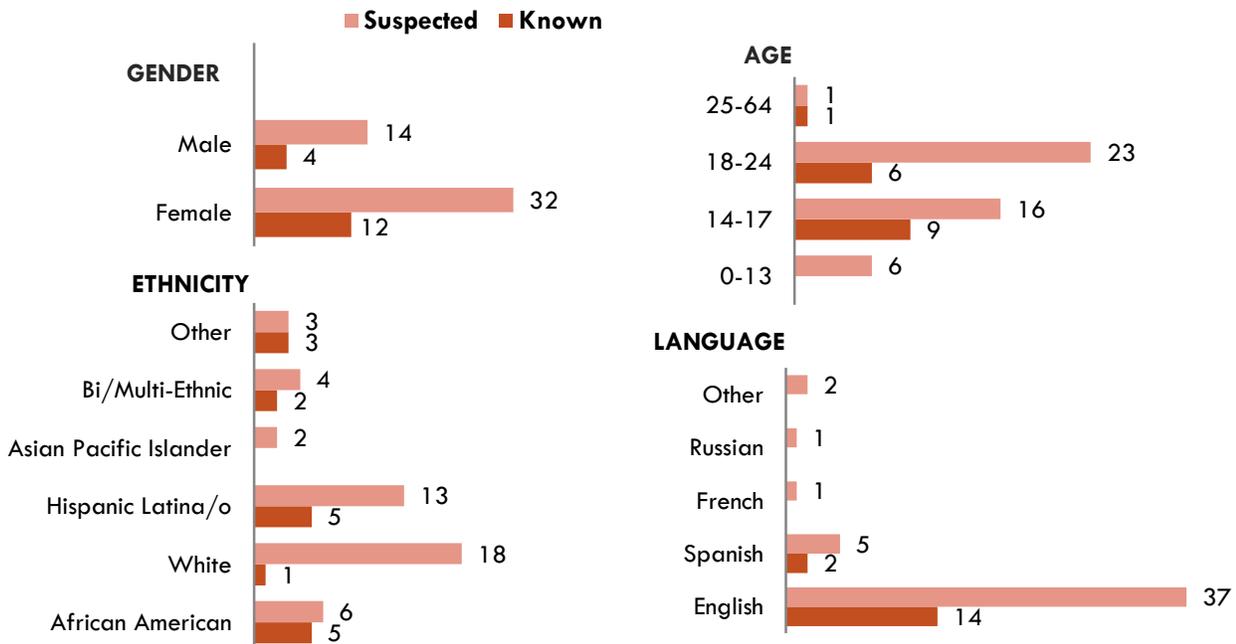
Huckleberry Youth Programs has been providing a continuum of services to at risk, runaway, and homeless youth and their families for nearly 50 years. Services include a 24 hour crisis line and emergency shelter for youth ages 11-17, a juvenile justice diversion program, counseling services, health center, and college pipeline program. Trauma-informed screening processes identify exploited youth at each program site, and case managers work to provide linkages and referrals for services. Specialized case management and groups for commercially sexually exploited youth are provided to youth ages 11-24.



SERVICES PROVIDED	KNOWN SURVIVORS	SUSPECTED SURVIVORS
Emergency Shelter	5	8
Case Management	5	18
Physical Health Services	11	30
Counseling/Support group	1	7

During the second half of 2014, Huckleberry offered services to 16 known (9 Child and 7 Transition-Aged Youth) and 46 suspected (22 Child and 24 Transition-Aged Youth) survivors of sex trafficking.

SURVIVOR DEMOGRAPHICS



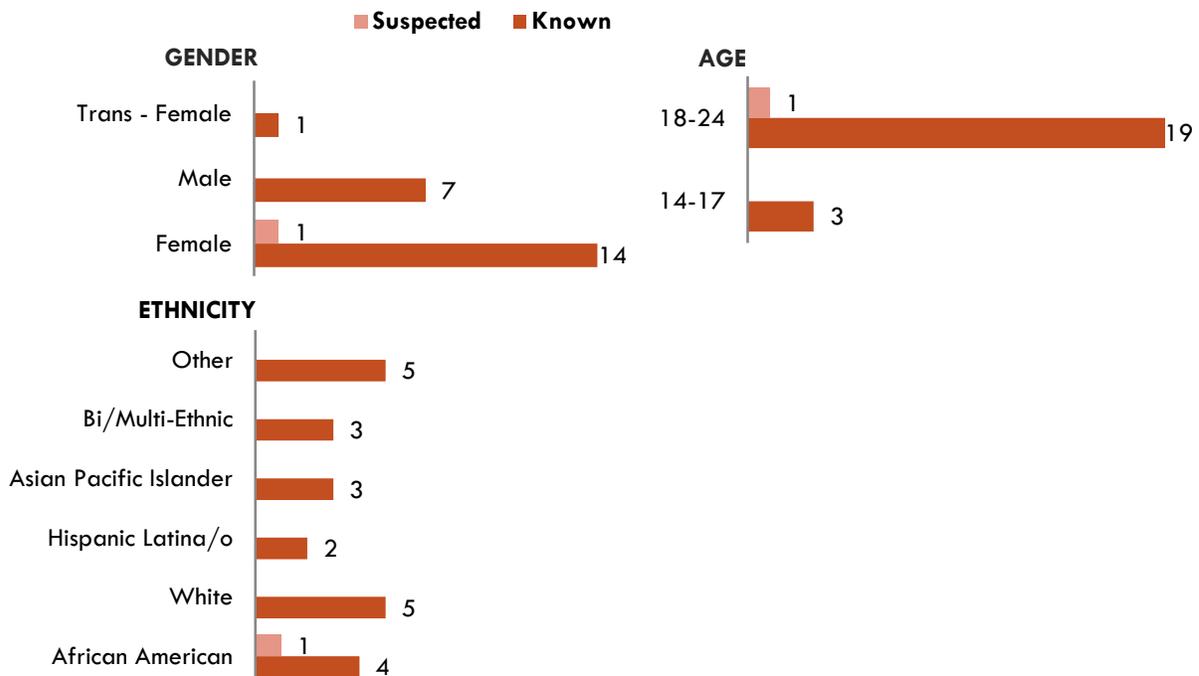
LARKIN STREET YOUTH SERVICES

Larkin Street Youth Services provides services to homeless youth in San Francisco, staffs a 24-hour hotline, runs drop-in centers, offers basic services such as food, resources, and referrals, and provides a range of housing options—from emergency homeless shelters to longer-term housing. Each Larkin Street housing program and facility offers youth age-appropriate support to accommodate each stage of their journey, keeping them on track toward rejoining their families or progressing toward independence and self-sufficiency. Larkin is currently piloting a CSEC screening tool.

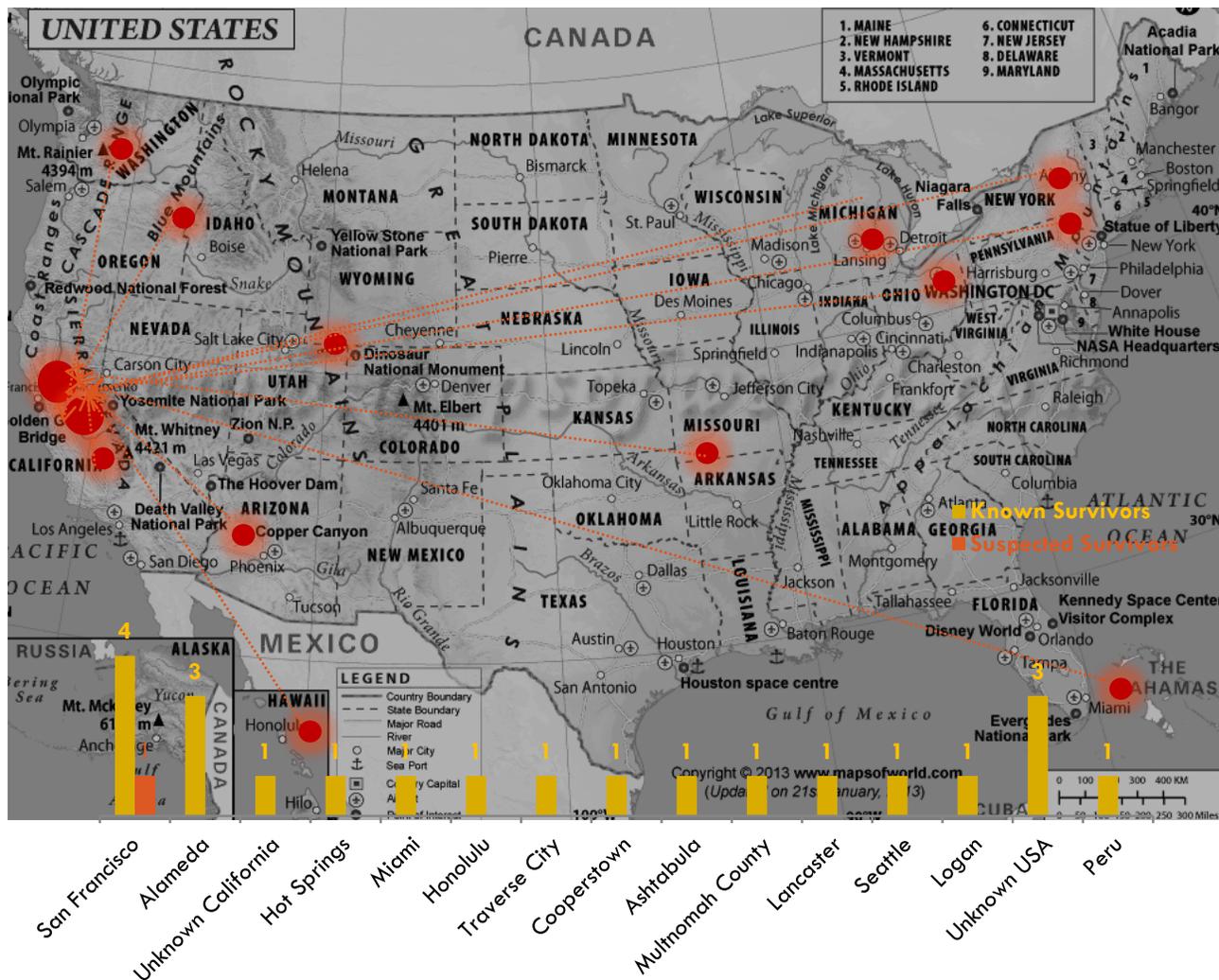
During the second half of 2014, Larkin identified 22 known and 1 suspected survivor of human trafficking.



SURVIVOR DEMOGRAPHICS



ORIGIN OF TRAFFICKING SURVIVORS AT LARKIN



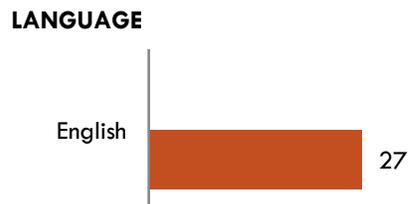
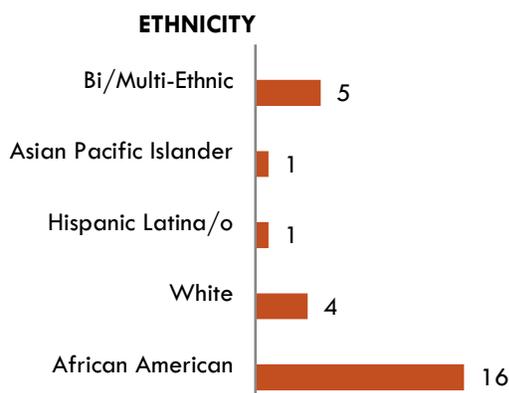
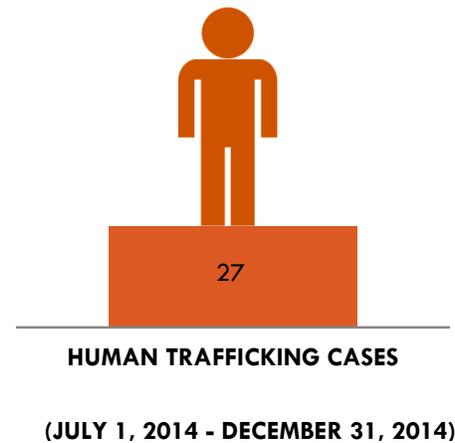
SERVICES REFERENCED	KNOWN SURVIVORS
Emergency Shelter	9
Transitional or Permanent Housing	9
Education and Training	11
Case Management	16
Physical Health Services	9
Mental Health Services	2
Counseling/Support group	13
Out of Home Placement	1

This table shows the types of services Larkin Street Youth Services clients received.

NOT FOR SALE

Not For Sale designed its Reinvent Program to prepare disconnected youth ages 18-24, affected by trafficking, exploitation, and related traumas, for work in the Bay Area's booming industries. After four weeks of work-readiness training and life-skills coaching, graduates of the program are placed in paid traineeships within Not For Sale's network of Bay Area businesses.

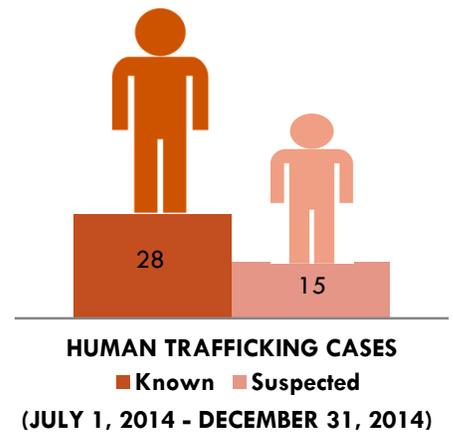
During the last six months of 2014, Not For Sale worked with 27 survivors of human trafficking. All of the survivors received work readiness training, and 6 survivors are currently employed full time.



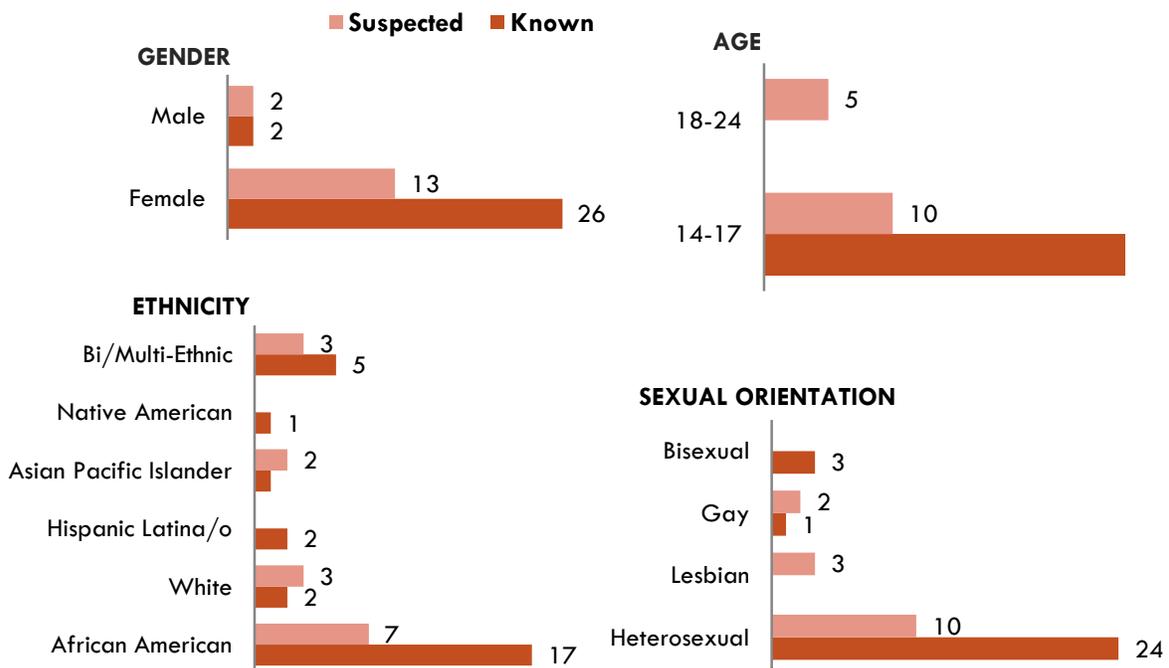
SOJOURNER TRUTH FOSTER FAMILY SERVICE AGENCY, INC.

Sojourner Truth Foster Family Service Agency, Inc. addresses the alarming increase of foster youth who are being sexually exploited in the state of California.

Sojourner Truth FFA serves children, youth, transition aged youth, and families of the greater Bay Area. The services target the CSEC population, ages 12 through 21; including pregnant and parenting teenagers. Sojourner Truth FFA provides indispensable direct specialized services for foster children who are CSEC survivors. The staff of licensed clinicians provides individual case management, counseling and therapy, as well as mental health assessment and wrap-around services.

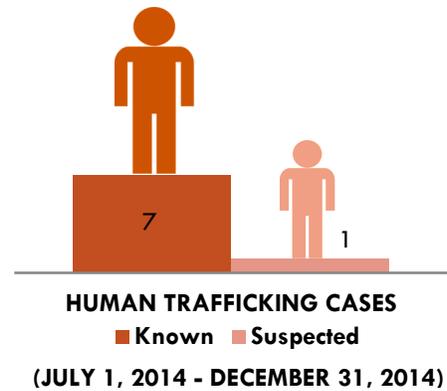


SURVIVOR DEMOGRAPHICS

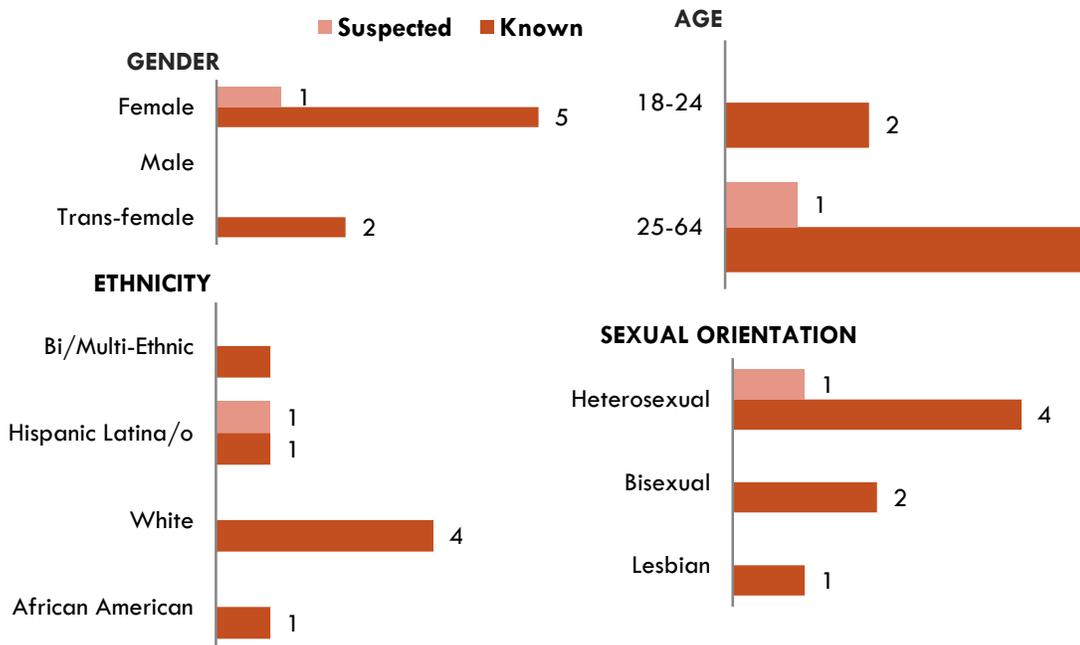


SAN FRANCISCO SAFEHOUSE

San Francisco SafeHouse is an 18-month transitional housing program for adult homeless, prostituted women. Many of the clients at San Francisco SafeHouse were sex trafficked as minors. SafeHouse offers supportive housing and a full array of recovery services that enable residents to confront the trauma of the past in a healing environment, while developing independent living skills. Services include individual, intensive case management with clinical staff, substance abuse treatment at offsite programs, attention to medical problems and subsidized dental care, individual and group therapy, nutrition education, fitness training, money management consultation, financial and guidance support for schooling, retreats, and an innovative internship program that offers job readiness training and often leads to a permanent position. Staff also assists residents in locating permanent housing after leaving SafeHouse.



SURVIVOR DEMOGRAPHICS



SAN FRANCISCO CHILD ABUSE PREVENTION CENTER

The San Francisco Child Abuse Prevention Center is dedicated to the prevention of child abuse and neglect, the promotion of healthy families, and the mental health of parents and children. The San Francisco Child Abuse Prevention Center operates the TALK Line, a 24-hour support hotline for parents and caregivers to help cope with the stress of parenting in healthy ways and serve as a preventive measure to stop child abuse. The San Francisco Child Abuse Prevention Center is leading the Children's Advocacy Center (CAC) and partnering with the City and County of San Francisco agencies that respond to child abuse. During the second half of 2014, the San Francisco Child Abuse Prevention Center identified seven known survivors of human trafficking.



FREEDOM HOUSE

0

ZERO
CASES
FROM SAN
FRANCISCO

Human Trafficking Cases
(JULY 1, 2014 - DECEMBER 31, 2014)

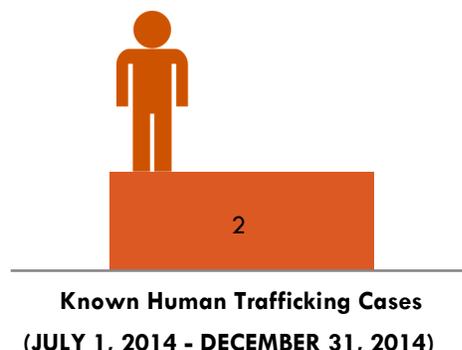
Freedom House provides survivors of human-trafficking with a safe home and long-term aftercare. Freedom House runs the Monarch, the first safe house in Northern California for adult female survivors of human trafficking, and the Nest, a residential shelter for minors. During the past six months of 2014, Freedom House served survivors from the East Bay, Peninsula, Santa Clara County, and other local areas, but did not shelter a trafficking survivor who originated from the city or county of San Francisco.

ST. JAMES INFIRMARY

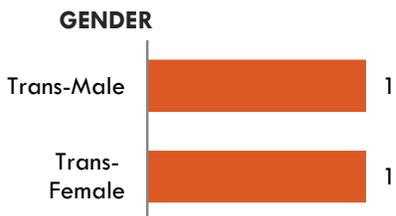
St. James Infirmary, a peer-based occupational health and safety clinic, provides compassionate and non-judgmental health care and social services to sex workers through a comprehensive continuum of services.

St. James Infirmary's services include primary care, gynecological and urological care, transgender hormone therapy, HIV/STI, TB and Hepatitis counseling and testing, STI treatments, hepatitis A and B immunizations, acupuncture, massage and Reiki therapy, peer and mental health counseling, support groups, food and clothing, syringe access and disposal, condoms and lube, information and service linkages, apprenticeship and internship programs, and research and education.

During the second half of 2014, St. James Infirmary identified 2 known survivors of human trafficking. Both were transgender individuals. St. James Infirmary is in the process of developing a "bad date line" that will allow sex workers to inform one another, and law enforcement if desired, about predators who assault or traffick sex workers.



SURVIVOR DEMOGRAPHICS



SERVICES RECEIVED FROM SERVICE PROVIDERS	KNOWN SURVIVORS
Food Assistance	1
Physical Health Services	1
Advocacy/Accompaniment	1
Mental Health Services	1
Counseling/Support group	1
Referral to Criminal Justice Agencies	1

PREVENTION AND EDUCATION IN THE SAN FRANCISCO UNIFIED SCHOOL DISTRICT

The San Francisco Unified School District continues to educate youth about human trafficking through several initiatives run by community based agencies. Human Trafficking education is coordinated through the School District Office of School Health Programs, which offers a broad range of specialized skills, services, and programs, including various research based health and wellness programs and professional development for students to be safe, healthy, and ready to learn. The Office of School Health Programs is now providing on-going trainings to address the needs of the most vulnerable youth: LGBTQ students, unaccompanied minors, youth in foster care, human trafficking victims, and survivors of commercial sexual exploitation. The following programs ran in San Francisco schools in 2014 in partnership with community based agencies:

Training for Wellness Center Staff

The Asian Pacific Islander Legal Outreach Anti-Human Trafficking Project has been active in outreach, training, and education with the School District. Asian Pacific Islander Legal Outreach worked with SFUSD to train all wellness center staff in child sex trafficking. Asian Pacific Islander Legal Outreach has performed trainings on human trafficking identification and cultural sensitivity targeted specifically to educators working with high-school aged children and schools with a high population of recent immigrants.

Classroom Education for Students

Love Never Fails started developing a human trafficking curriculum with Mission High School in 2014, which will be implemented this coming school year. "Love Don't Hurt" is an Abuse Prevention and Sex Trafficking Awareness Program to instruct students about the forms and cycles of abuse and teach sex trafficking awareness.

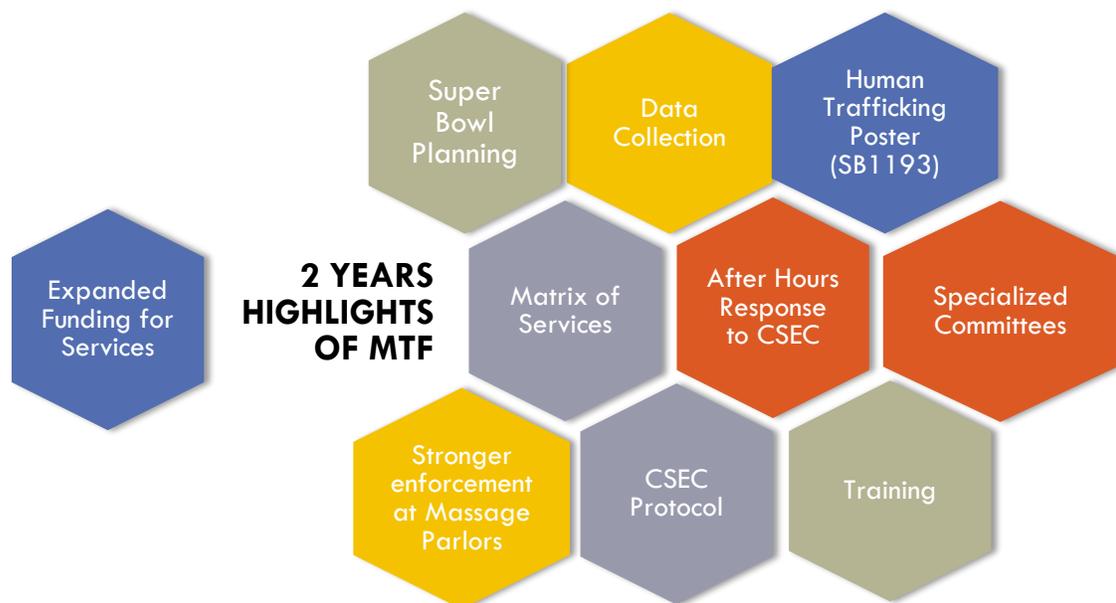
Support Group for Bereaved Youth and Families

Sojourner Truth FFA (Addie's House Program) organizes students at Washington High School to run a girls self-empowerment support group of bereaved youth. The educational goals include a combination of violence prevention, restorative practices, positive sexual behaviors, and prevention and intervention skills against sexual exploitation of minors.

ABOUT THE MAYOR'S TASK FORCE ON ANTI-HUMAN TRAFFICKING

In March 2013, Mayor Edwin Lee launched the Mayor's Task Force on Anti-Human Trafficking to coordinate current efforts to combat foreign and domestic human trafficking and commercial sexual exploitation of children in San Francisco. The Mayor's Task Force focuses on improving the City's response to human trafficking and identifying gaps in services for survivors. The Task Force takes a comprehensive, victim-centered approach and includes partners from law enforcement, social services agencies, and community based organizations. The Task Force focusses on long-term, local solutions to this complex issue that affects the whole community.

The mission of the Task Force is to advance anti-trafficking efforts in the following ways: (1) Examine the nature and scope of human trafficking across San Francisco and the Bay Area; (2) Evaluate progress in combating human trafficking in San Francisco; (3) Identify challenges and opportunities in protecting and assisting victims and bringing traffickers to justice; (4) Identify and address gaps in services for survivors of human trafficking; (5) Create a city-wide strategic plan including milestones and timelines; and (6) Release an annual report on Task Force activities. The Department on the Status of Women staffs the Mayor's Task Force. The entire Task Force meets bi-monthly. Four specialized subcommittees also meet regularly: Child Sex Trafficking, Illicit Massage Parlor, Super Bowl, and Sex Worker & Trafficking. During its two years, the Mayor's Task Force has generated a strong collaboration among city and community agencies.



SPECIALIZED COMMITTEES

The Task Force has formed four committees: (1) Child Sex Trafficking; (2) Illicit Massage Parlor; (3) Sex Worker & Trafficking; and (4) Super Bowl and Trafficking

DATA COLLECTION

The Task Force agreed on the need to start collecting data on the number of trafficking cases each agency handles and devoted much time to develop a data collection tool. Eight government departments and eleven non-profit agencies provided data for the last six months of 2014.

MATRIX OF SERVICES

The Task Force mapped out the services that exist for trafficking survivors in San Francisco, and created a hand-out, available at <https://sfgov.org/dosw/node/1761>.

AFTER HOURS RESPONSE TO COMMERCIALLY SEXUALLY EXPLOITED CHILDREN AND YOUTH

The Child Sex Trafficking Committee identified a crucial gap in existing services: the need for an after-hours emergency response to commercially sexually exploited children and drafted a proposal to fund this need. The FY 2016 budget approved by Mayor Lee includes funding to pilot this program.

SB 1193 OUTREACH EFFORTS

San Francisco collaborated with Alameda and San Mateo counties to design an anti-human trafficking notice required by State Law (SB 1193). On March 2014, posters were mailed to 687 businesses affected by SB 1193, which mandates that certain California establishments post anti-trafficking notices. In April 2014, San Francisco participated in a city wide check of bars, hospitals, and adult establishments. Thirty-three volunteers fanned out to 13 neighborhoods and visited 203 San Francisco businesses to check on their compliance with SB 1193.

STRENGTHENING ENFORCEMENT OF ILLICIT ACTIVITIES AT MASSAGE PARLORS

The Department of Public Health assembled a compelling analysis of illegal activities at massage establishments in San Francisco, and was influential in shaping state legislation, which passed in 2014 and brought back local control of massage establishments. The Illicit Massage Parlor Committee identified the need for better outreach to connect with women who might be trafficked at massage establishments, resulting in a successful budget request to the City to fund bilingual health outreach workers. Supervisor Katy Tang successfully carried legislation to strengthen regulation of massage establishments.

POLICY AND PROTOCOL DEVELOPMENT

The Human Services Agency agreed to opt into the state Department of Social Services' program for Commercially Sexually Exploited Children. Family and Children's Services is creating an interagency protocol for responding to sexually trafficked youth. The Sex Worker and Trafficking committee identified the need for policies at the Police Department and District Attorney's offices that would create an environment where sex workers who were victims or witnesses to violent crimes could feel safe reporting those crimes. Both policies should be complete in 2015.

TRAINING

The San Francisco Unified School District trained all wellness center staff in child sex trafficking. The Department of Public Health trained 88 Environmental Health inspectors in spotting signs of human trafficking. Family and Children Services trained all their staff and foster care providers. Juvenile Probation Department will be training all of their staff in 2015.

SUPER BOWL PLANNING

The Task Force forged new collaborations with the Super Bowl 50 Host Committee and the regional efforts coordinated by the South Bay Coalition to End Human Trafficking. Planning a human trafficking training for hospitality industry staff and discussion of supply chain audits began.

EXPANDED FUNDING

The Department on the Status of Women approved funding for several new programs addressing human trafficking. In FY 2013-2014, Asian Women Shelter, APILO and LYRIC received funding to provide services to sexually trafficked LGBT youth. Beginning in FY 15-16, Not for Sale, Safe House and St. James Infirmary will receive funding for programs that address human trafficking.

PARTICIPANTS IN THE MAYOR’S TASK FORCE ON ANTI-HUMAN TRAFFICKING*

CITY DEPARTMENTS	STAFF
BOARD OF SUPERVISORS	Katy Tang, Dyanna Quizon, Carol Mo
CASARC	Dr. Tonya Chaffee
CITY ATTORNEY’S OFFICE	Elizabeth Pederson, Melissa Millsaps
DEPT. OF CHILDREN, YOUTH AND FAMILIES	Glenn Eagleson, Mia Satya
DISTRICT ATTORNEY’S OFFICE	Tara Anderson, Julius De Guia
HUMAN RIGHTS COMMISSION	Nadia Babella
HUMAN SERVICES AGENCY	Johanna Gendelman, Barrett Johnson, John Tsutakawa
JUVENILE PROBATION	Ana Villagran
LABOR STANDARDS ENFORCEMENT	Donna Mandel
MAYOR’S OFFICE	Paul Henderson, Diana Oliva-Aroche
POLICE	Capt. Teresa Gracie, Lt. Trenia Wearing, Sgt. Inspector Antonio Flores, Lt. Michael Dudoroff, Capt. Joseph McFadden
PUBLIC DEFENDER	Rebecca Marcus, Simin Shamji
PUBLIC HEALTH	Edward Walsh, Alison Lustbader, Cindy Comerford, Cristy Dieterich
STATUS OF WOMEN	Dr. Emily Murase, Minouche Kandel, Stephanie Nguyen, Grace Fisher, Kristin Snell, Eva Morgenstein, Celia Flinn
UNIFIED SCHOOL DISTRICT	Maya Webb, Carley Amigone
US ATTORNEY’S OFFICE	Annemarie Conroy
VICTIM WITNESS	Delia Montiel, Maria Bee
COMMUNITY AGENCIES	STAFF
APILO	Leah Chen Price, Hyun-mi Kim.
ASIAN WOMEN’S SHELTER	Hediana Utarti, Elizabeth Kirton
BAYSWAN	Carol Leigh
CALIFORNIA MASSAGE THERAPY COUNCIL	Beverly May
COMMUNITY UNITED AGAINST VIOLENCE	Carolina Morales
ECPAT	Brenda Hepler
FAMILY BUILDERS	Jill Jacobs
FREEDOM HOUSE SF	Frances Byrne
HUCKLEBERRY YOUTH PROGRAMS	Mollie Brown, Patrick Buckalew
LARKIN STREET YOUTH SERVICES	Irene Casanova
LEGAL SERVICES FOR CHILDREN	Carolyn Reyes
LYRIC	Denny David
NALLS FOUNDATION	Kelly Gillian
NORTHERN COALITION AGAINST HUMAN TRAFFICKING	Sister Marie Gaillac
NOT FOR SALE	Venus Rodriguez
RTI INTERNATIONAL	Alexandra Lutnick
SAGE	Ellyn Bell, Paniz Bagheri
SAN FRANCISCO CHILD ABUSE PREVENTION CENTER	Kathy Baxter, Katie Albright
SAN FRANCISCO COLLABORATIVE AGAINST HUMAN TRAFFICKING	Nancy Goldberg, Antonia Lavine
SAN FRANCISCO SAFE HOUSE	Jessica Li
SFWAR	Zully Batres
SOJOURNER TRUTH FOSTER FAMILY SERVICE AGENCY	Carletta Jackson-Lane
ST. JAMES INFIRMARY	Stephanie Ashley, Dee Michel, Cyd Nova, Pratima Gupta
US PROSTITUTES COLLECTIVE	Rachel West

*These agencies participated in the Task Force in 2014

LIMITATIONS OF THE DATA

While the information in this report is a crucial baseline to track human trafficking cases identified by city agencies, it has limitations. Most notably, it is not an accurate reflection of the prevalence of human trafficking in San Francisco. The report contains information only on cases that come to the attention of participating agencies; we know that many cases are not identified. The number of survivors identified most certainly is an under-representation and should be considered a starting point for further study. Furthermore, many government and community-based agencies do not screen their clients for human trafficking, which would identify other cases.

Also, the data is most certainly duplicated in certain cases. The same survivors might have been identified by more than one government or community-based agency. However, given the lack of comprehensive screening and the number of victims who are accessing services (and thus not counted), it is most likely that the number of duplicated cases is far less than the number of undercounted cases.

Finally, not all agencies are using the same definition of human trafficking. The Police Department, for example, counted all adult sex workers as suspected trafficking survivors, even without signs of force, fraud, or coercion, which state and federal law require.

CONCLUSIONS AND RECOMMENDATIONS

1. Systematic Screening for Human Trafficking

Government and community-based agencies in San Francisco that work with at-risk populations should institutionalize systematic screenings for survivors of human trafficking. Data from screenings informs research and reporting on trends, demographics, and specific challenges in San Francisco. Systematic screening also allows agencies to evaluate their provision of services and gage where they have room for improvement based on the population served. Many agencies were not able to submit data about human trafficking survivors to this report because they did not screen the population using their services. **For the next Mayor's Task Force's Report on Human Trafficking, increased screening for human trafficking will produce a more accurate and comprehensive report.**

2. Consistent Definition of Human Trafficking

All government and community-based agencies in San Francisco should use one clear and consistent definition of human trafficking. This will allow agencies to accurately reflect how many survivors they serve and avoid interagency confusion about the issue. The Mayor's Task Force's Human Trafficking Report used the definition of human trafficking from the federal Trafficking Victims Protection Act (TVPA). Partner agencies that did not use this definition when screening for human trafficking were not included in the cumulative analysis of this report. Adhering to a consistent definition allows the Task Force to undertake a broad analysis of San Francisco and helps agencies avoid conflation between survivors of human trafficking and consenting sex workers or laborers.

3. Increased Efforts on Labor Trafficking

This report demonstrates a divergence from the worldwide statistics in types of trafficking. According to the International Labor Organization, 68 percent of human trafficking worldwide is forced labor exploitation. However, labor accounted for only 11 percent of reported survivors in San Francisco. It is likely that labor trafficking is more prevalent in San Francisco, but government and community-based agencies are not identifying and serving this population at the same rate as survivors of sex trafficking. City agencies should invest more effort and resources in accounting for and aiding labor trafficking survivors in San Francisco.

ENDNOTES

- ¹International Labour Organization, *ILO Action Against Trafficking in Human Beings* (2008).
- ² Siskin, Alison and Wyler, Liana, *Trafficking in Persons: U.S. Policies and Issues for Congress*, Congress Research Service (2010).
- ³ U.S. Dept. of Justice, *The Federal Bureau of Investigation's Efforts to Combat Crimes Against Children, Audit Report 09-08* (2009).
- ⁴ Polaris Project. What is Human trafficking?
http://www.polarisproject.org/index.php?option=com_content&task=view&id=26&Itemid=86
- ⁵ Polaris Project. What is Human trafficking?
http://www.polarisproject.org/index.php?option=com_content&task=view&id=26&Itemid=86
- ⁶ International Labour Organization, New ILO Global Estimate of Forced Labour: 20.9 million victims
http://www.ilo.org/global/about-the-ilo/newsroom/news/WCMS_182109/lang--en/index.htm
- ⁷ United Nations Office on Drugs and Crime. United Nations Convention against Transnational Organized Crime and its Protocols. <http://www.unodc.org/unodc/en/treaties/CTOC/index.html>
- ⁸ Polaris Project. What is Human trafficking?
http://www.polarisproject.org/index.php?option=com_content&task=view&id=26&Itemid=86
- ⁹ <http://www.polarisproject.org/human-trafficking/overview>
- ¹⁰ "How an infamous Berkeley human trafficking case fueled reform". San Francisco Public Press. February 16, 2012. Retrieved 29 November 2012.
- ¹¹ http://info.sen.ca.gov/pub/09-10/bill/sen/sb_0651-0700/sb_657_bill_20100930_chaptered.html
- ¹² California Department of Justice, *The State of Human Trafficking in California* (2012).
- ¹³ *Hidden Slaves: Forced Labor in the United States*, Human Rights Center, University of California, Berkeley, September 2004.
- ¹⁴ <http://www.law.berkeley.edu/files/FreedomDenied.pdf>
- ¹⁵ U.S. Dept. of Justice, *The Federal Bureau of Investigation's Efforts to Combat Crimes Against Children, Audit Report 09-08* (2009).
- ¹⁶ <http://www.traffickingresourcecenter.org/type-trafficking/human-trafficking>
- ¹⁷ Polaris Project. What is Human trafficking?
http://www.polarisproject.org/index.php?option=com_content&task=view&id=26&Itemid=86
- ¹⁸ Polaris Project. What is Human trafficking?
http://www.polarisproject.org/index.php?option=com_content&task=view&id=26&Itemid=86
- ¹⁹ Polaris Project. What is Human trafficking?
http://www.polarisproject.org/index.php?option=com_content&task=view&id=26&Itemid=86
- ²⁰ https://www.unitar.org/dcp/sites/unitar.org.dcp/files/uploads/newcoverhuman_trafficking_final.compressed.compressed.pdf
- ²¹ Polaris Project. What is Human trafficking?
http://www.polarisproject.org/index.php?option=com_content&task=view&id=26&Itemid=86
- ²² https://www.unitar.org/dcp/sites/unitar.org.dcp/files/uploads/newcoverhuman_trafficking_final.compressed.compressed.pdf
- ²³ Practice Guide for Intake and Investigative Response To Human Trafficking of Children, (2014)
- ²⁴ Global Report on Trafficking in Persons. (2012). Vienna: United Nations Office on Drugs and Crime
- ²⁵ Attorney General Eric Holder Speaks on Human Trafficking for the Frank and Kula Kumpuris Distinguished Lecture Series (Little Rock, Ark., Apr. 24, 2012), available at <http://www.justice.gov/iso/opa/ag/speeches/2012/ag-speech-120424.html>
- ²⁶ California Child Welfare Council, *Ending the Commercial Sexual Exploitation of Children: A Call for Multi-System Collaboration in California* (2013)

APPENDIX A

MATRIX OF HUMAN TRAFFICKING SERVICES

Asian Pacific Islander Legal Outreach

Offers legal representation and case management assistance to trafficking survivors, including help to obtain legal immigration status. **(415) 567-6255**
1121 Mission Street, SF

Asian Women's Shelter

Provides shelter, complete case management, accompaniment, and advocacy for trafficking survivors. **(415) 751-0880**
3543 18th St #19, San Francisco

Newcomers Health Program – SF Dept. of Public Health

Offers comprehensive health assessments, primary health care support and referrals, and medical and mental health interpretation. **(415) 581-2479**

Nalls Foundation/F.D. Home

Runs a foster group home with expertise in trafficked youth. **(415) 505-6427** 545 Holloway Avenue, SF

Freedom House

Offers two long-term shelters and aftercare programs for trafficking survivors: The Monarch for women 18 years and older and The Nest for girls 12 to 17. **(650) 488-0831**

Huckleberry Youth Programs

➤ **Huckleberry House**

Staffs a 24 hour hotline. Comprehensive, short-term crisis counseling and shelter program for adolescents between the ages of 11 and 17. Individual and family counseling available. **(415) 621-2929 (24-hour)**
1292 Page St, San Francisco

➤ **Huckleberry Youth Health Center/Cole St Clinic**

Specialized case management services for exploited youth ages 12-21. Primary, reproductive and mental health services for youth ages 12-24. **(415) 386-9398**
555 Cole Street, San Francisco

Human Services Agency- Family & Children's Services

Runs 24-hour hotline with resources for children who have been abused or neglected. **(800) 856-5553**
170 Otis Street, San Francisco

Larkin Street Youth Services

Staffs 24-hour hotline; Drop-In centers offer basic services such as food, resources, and referrals, shelter to youth between the ages of 12 and 24. **(800) 669-6196**
134 Golden Gate, San Francisco
536 Central Ave, San Francisco
869 Ellis Street, San Francisco

Legal Services for Children

Offers legal counsel, advice and, in some situations, legal representation to victims of human trafficking who are under the age of 18 to assist them with their living situation, immigration status or other legal issues. **(415) 863-3762**
1254 Market St. 3rd Floor, SF

LYRIC

Offers support group for sexually trafficked LGBTQ youth. **(415) 703-6150**
127 Collingwood Street, SF

Not For Sale

Offers employment training and education to survivors of trafficking. **(650) 560-9990**
2225 3rd Street, San Francisco

District Attorney's Victim Services

Offers case management, advocacy, and legal assistance for trafficking survivors. **(415) 553-9044**
850 Bryant Street #320, SF

San Francisco Safe House

Offers shelter, case management, therapy, food and clothing, job readiness training, and assistance in locating permanent housing for adult survivors of sex trafficking. **(415) 643-7861**
559 Ellis St, San Francisco

Sojourner Truth Foster Family Service Agency, Inc.

Provides individual case management, counseling and therapy, as well as mental health assessment, and wrap-around services for youth ages 12-21. **(415) 647-0662**
150 Executive Park Blvd, #3300, San Francisco

St. James Infirmary

Offers primary medical care, holistic care, harm reduction services, case management, therapy and transgender health services (including HRT) for current and former sex workers. **(415) 554-8494**
1372 Mission Street, San Francisco

SERVICES AVAILABLE	Hotline	Emergency Shelter	Long-Term Shelter/Trans. Housing	Human Trafficking Case Management	General (Intensive) Case Management	Resource Coordination/ Advocacy	Legal Advocacy/ Assistance	Mental Health Services - Crisis Counseling/Therapy	Support Group	Life Skills Groups	Employment Training/ Education	Medical/Health Services	Alternative Medicine	Drop-In Community Space
API Legal Outreach				x	x	x	x							
Asian Women's Shelter	24-hour	x		x	x	x	x	x	x	x			x	x
Department of Public Health (Community Behavior Health Services)				x	x	x		x				out service		
Department of Public Health (Maternal, Child, and Adolescent Health)												x		
Newcomers Health Program - Department of Public Health					x	x		x				x		x
Nalls Foundation/ Freedom House		x	x	x	x	x	x	x	x	x	x	x		
Human Services Agency			Youth placement	x	x	x								
Huckleberry Youth Programs	24-hour	x		x	x	x		x	x	x		with DPH		
Larkin Street Youth Services	24-hour	x		x	x	x		x			x	with DPH		x
Legal Services for Children							x							
LYRIC									x					x
Not For Sale											x			
San Francisco Safe House		x	x	x	x	x		x	x	x	x	x		
Sojourner Truth Foster Family Service Agency, Inc.	24-hour	x	Youth placement	x	x	x		x	x	x		with DPH		
St. James Infirmary					x	x		x	x	x		x	x	x
Victim Services (DAO)					x	x	x							

APPENDIX B

*Updated on June 18, 2015

DATA COLLECTION TEMPLATE

<p>SAN FRANCISCO MAYOR'S TASK FORCE ON ANTI-HUMAN TRAFFICKING</p> <p><i>Trafficking in Persons Data Collection Form</i></p> <p>COVER PAGE</p>

Reporting Period:	
Agency:	
Program:	
Prepared by:	
Phone & Email:	
Type of Agency (check one):	
<input type="checkbox"/>	Social Service CBO
<input type="checkbox"/>	Criminal Justice
<input type="checkbox"/>	Government Agency (non-criminal justice)

Instructions:

Please provide data related to survivors and suspects seen by your agency during **Fiscal Year** ____ only.
 For the purposes of this form, Trafficking in Persons is defined as:
 The recruitment, harboring, transportation, provision or obtaining of a person for 1 of 3 purposes:
 1. Labor or services through the use of force, fraud, or coercion for the purposes of subjection to servitude, peonage, debt bondage, or slavery;
 2. A commercial sex act through the use of force, fraud, or coercion;
 3. Any commercial sex act if the person is under 18 years of age, regardless of whether any form of coercion is involved.

The San Francisco Human Trafficking Data Collection System is intended to collect data on alleged human trafficking incidents, offenders, and victims from the San Francisco government and non-governmental agencies with stake in human trafficking investigation, prosecution and assistance of the victims. Information collected includes incident status, type of human trafficking, reporting agency, number of known victims, number of known offenders, whether the case was confirmed as human trafficking, the demographic characteristics of offenders and victims, case processing information.

PLEASE NOTE: The Mayor's Task Force on Anti-Human Trafficking is committed to preserving client confidentiality. No personally identifiable information will be collected in this process.

DEFINITIONS

The following definitions of common terms and data collection variables are used for the purposes of this data collection system:

Human Trafficking incident: Any effort (collecting and reporting information, providing assistance and case management, creating and submitting documentation, etc.) by any of the reporting agencies based on a claim of sex trafficking, labor trafficking or other forms of trafficking/crimes in which elements of potential human trafficking were identified

Sex trafficking: The recruitment, harboring, transportation, provision, or obtaining of a person for the purpose of a commercial sex act, which commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such act has not attained 18 years of age

Labor trafficking: The recruitment, harboring, transportation, provision, or obtaining of a person for labor or services, through the use of force, fraud, or coercion for the purpose of subsection to involuntary servitude, peonage, debt bondage, or slavery.”

Other forms of trafficking:

The recruitment, harboring, transportation, provision, or obtaining of a person through the use of force, fraud, or coercion for the purpose of subsection to involuntary servitude, peonage, debt bondage, or slavery, where no elements of sex or labor trafficking have been identified

(REFERENCES: Section 7102(8) of Title 22 US Code.

“7102 (8) SEVERE FORMS OF TRAFFICKING IN PERSONS.—The term “severe forms of trafficking in persons” means—

(A) sex trafficking in which a commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such act has not attained 18 years of age ((9) The term “sex trafficking” means the recruitment, harboring, transportation, provision, or obtaining of a person for the purpose of a commercial sex act).;

or

(B) the recruitment, harboring, transportation, provision, or obtaining of a person for labor or services, through the use of force, fraud, or coercion for the purpose of subsection to involuntary servitude, peonage, debt bondage, or slavery.”

Section 236.1(g) of the California Penal Code

“g) The Legislature finds that the definition of human trafficking in this section is equivalent to the federal definition of a severe form of trafficking found in Section 7102(8) of Title 22 of the United States Code.”

The Trafficking Victims Protection Act of 2000 (TVPA) and its 2003, 2005, and 2008 reauthorizations)

Age definition:

Age 17 includes children aged 17 up until their 18th birthday.

History of Trafficking: Survivors/victims include clients who are currently receiving services and have had a history of human trafficking.

SAN FRANCISCO MAYOR’S TASK FORCE ON ANTI-HUMAN TRAFFICKING
Data Collection Form: Demographics of Known Victims/Survivors

Agency:

Program:

SERVICE PROVIDERS & CRIMINAL JUSTICE: Please use this section to describe the trafficking survivors served by your agency.

Number of Trafficking Survivors by Ethnicity, Age of First Contact with Agency, and Gender	Female						Subtotal (Gender Identity x Ethnicity)	Male						Subtotal (Gender Identity x Ethnicity)	
	0-13	14-17	18-24	25-64	65+	Unknown		0-13	14-17	18-24	25-64	65+	Unknown		
African American							-								-
Asian Pacific Islander							-								-
White							-								-
Hispanic Latina/o							-								-
Middle Eastern							-								-
Native American							-								-
Bi/Multi-Ethnic							-								-
Unknown or Other							-								-
Subtotal (Age x Gender)	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-

Number of Trafficking Survivors by Ethnicity, Age of First Contact with Agency, and Gender	Trans-female (Male to Female)						Subtotal (Gender Identity x Ethnicity)	Trans-male (Female to Male)						Subtotal (Gender Identity x Ethnicity)	
	0-13	14-17	18-24	25-64	65+	Unknown		0-13	14-17	18-24	25-64	65+	Unknown		
African American							-								-
Asian Pacific Islander							-								-
White							-								-
Hispanic Latina/o							-								-
Middle Eastern							-								-
Native American							-								-
Bi/Multi-Ethnic							-								-
Unknown or Other							-								-
Subtotal (Age x Gender)	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-

Sexual Orientation		Penal Code:
	Survivors & Victims	(Law enforcement only)
Heterosexual		
Queer/Questioning		
Lesbian		
Gay		
Bisexual		
Decline to State/Unknown		

NOTES:

SAN FRANCISCO MAYOR'S TASK FORCE ON ANTI-HUMAN TRAFFICKING

Data Collection Form: Demographics of Suspected Victims/Survivors

Agency:

Program:

SERVICE PROVIDERS & CRIMINAL JUSTICE: Please use this section to describe the trafficking survivors served by your agency.

Number of Trafficking Survivors by Ethnicity, Age of First Contact with Agency, and Gender	Female						Subtotal (Gender Identity x Ethnicity)	Male						Subtotal (Gender Identity x Ethnicity)	
	0-13	14-17	18-24	25-64	65+	Unknown		0-13	14-17	18-24	25-64	65+	Unknown		
African American							-								-
Asian Pacific Islander							-								-
White							-								-
Hispanic Latina/o							-								-
Middle Eastern							-								-
Native American							-								-
Bi/Multi-Ethnic							-								-
Unknown or Other							-								-
Subtotal (Age x Gender)	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-

Number of Trafficking Survivors by Ethnicity, Age of First Contact with Agency, and Gender	Trans-female (Male to Female)						Subtotal (Gender Identity x Ethnicity)	Trans-male (Female to Male)						Subtotal (Gender Identity x Ethnicity)	
	0-13	14-17	18-24	25-64	65+	Unknown		0-13	14-17	18-24	25-64	65+	Unknown		
African American							-								-
Asian Pacific Islander							-								-
White							-								-
Hispanic Latina/o							-								-
Middle Eastern							-								-
Native American							-								-
Bi/Multi-Ethnic							-								-
Unknown or Other							-								-
Subtotal (Age x Gender)	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-

Sexual Orientation	Survivors & Victims	Penal Code:	
		(Law enforcement only)	
Heterosexual			
Queer/Questioning		NOTES:	
Lesbian			
Gay			
Bisexual			
Decline to State/Unknown			

SAN FRANCISCO MAYOR'S TASK FORCE ON ANTI-HUMAN TRAFFICKING

Data Collection Form: Demographics of Suspected Traffickers

Agency:

Program:

CRIMINAL JUSTICE (Police, District Attorney, FBI, ETC.): Please use this section to describe the trafficking suspects seen by your agency.

Number of Trafficking Suspects by Ethnicity, Age of First Contact with Agency, and Gender	Female						Subtotal (Gender Identity x Ethnicity)	Male						Subtotal (Gender Identity x Ethnicity)	
	0-13	14-17	18-24	25-64	65+	Unknown		0-13	14-17	18-24	25-64	65+	Unknown		
African American							-								-
Asian Pacific Islander							-								-
White							-								-
Hispanic Latina/o							-								-
Middle Eastern							-								-
Native American							-								-
Bi/Multi-Ethnic							-								-
Unknown or Other							-								-
Subtotal (Age x Gender)	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-

Number of Trafficking Suspects by Ethnicity, Age of First Contact with Agency, and Gender	Trans-female (Male to Female)						Subtotal (Gender Identity x Ethnicity)	Trans-male (Female to Male)						Subtotal (Gender Identity x Ethnicity)	
	0-13	14-17	18-24	25-64	65+	Unknown		0-13	14-17	18-24	25-64	65+	Unknown		
African American							-								-
Asian Pacific Islander							-								-
White							-								-
Hispanic Latina/o							-								-
Middle Eastern							-								-
Native American							-								-
Bi/Multi-Ethnic							-								-
Unknown or Other							-								-
Subtotal (Age x Gender)	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-

Sexual Orientation		Suspected Traffickers	Penal Code:
Heterosexual			
Queer/Questioning			
Lesbian			
Gay			
Bisexual			
Decline to State/Unknown			
			(Law enforcement only)
			NOTES:

SAN FRANCISCO MAYOR'S TASK FORCE ON ANTI-HUMAN TRAFFICKING

Data Collection Form: Trafficking Details and Services

Agency:

Program:

Please enter the total number of survivors or suspects that your agency has worked with for each subcategory. Only use green cells.	Service Providers & Criminal Justice		Criminal Justice Only
TYPE OF TRAFFICKING	Known Victim/Survivor	Suspected Victim/Survivor	Suspected Trafficker
Child Trafficking (0-17)			
Sex Trafficking (e.g. pimping and pandering)			
Labor Trafficking			
Total Child Trafficking	0		0
Adult Trafficking (18+)			
Sex Trafficking			
Labor Trafficking			
Total Adult Trafficking	0		0
SITE(S) OF TRAFFICKING (First Contact/Occurrence)			
BY NEIGHBORHOOD	Known Victim/Survivor	Suspected Victim/Survivor	Suspected Trafficker
Alamo Square			
Bayview			
Bernal Heights			
Castro			
Chinatown			
Civic Center			
Cole Valley			
Cow Hollow			
Diamond Heights			
Embarcadero			
Excelsior			
Fillmore			
Financial District			
Fisherman's Wharf			
Glen Park			
Haight-Ashbury			
Hayes Valley			
Hunters Point			
Ingleside			
Japantown			
Laurel Heights			
Marina District			
Midtown Terrace			
Mission District			
Nob Hill			
Noe Valley			
North Beach			
Outer Mission			
Pacific Heights			
Parkmerced			
Parnassus			
Portola			
Potrero Hill			
Presidio			
Richmond District			
Russian Hill			
Sea Cliff			
South Beach			
South of Market			
Sunset District			
Telegraph Hill			
Tenderloin			
Twin Peaks			
Union Square			
Upper Market			
Visitacion Valley			
West Portal			
Western Addition			
Yerba Buena			
Other (please list):			

ORIGIN OF SURVIVOR / SUSPECTED TRAFFICKER	Known Victim/Survivor	Suspected Victim/Survivor	Suspected Trafficker
Domestic			
San Francisco County			
California (outside San Francisco, list cities if known below)			
Alameda County			
Sacramento County			
United States (list cities/states if known below)			
Total Domestic Trafficking	0		0
International			
Central & South America (list countries below if known)			
Guatemala			
North America (list countries below if known)			
Mexico			
Dominican Republic			
Canada			
Europe (list countries below if known)			
Middle East (list countries below if known)			
Asia/Pacific Islands (list countries below if known)			
Thailand			
India			
Philippines			
Africa (list countries below if known)			
Other (please list):			
Total International Trafficking	0		0
SERVICES RECEIVED FROM SOCIAL SERVICE PROVIDERS			
Emergency Shelter			
Transitional or Permanent Housing			
Food Assistance			
Case Management			
Physical Health Services			
Advocacy and Accompaniment			
Education and Training			
Mental Health Services			
Counseling and Support Groups			
Financial Assistance			
Legal Assistance			
Out of Home Placement (HSA/CFS)			
Referral to Criminal Justice Agencies			
Referral to Juvenile Justice System			
Other (please list):			
Number of individual survivors provided services			
Average number of hours (staff time) needed to assist a trafficking survivor / work a trafficking case:			
CRIMINAL JUSTICE AGENCIES			
		Suspected Trafficker	
Reports Made to Law Enforcement:			
Number of Suspects Arrested by:			
Police Department			
FBI			
Homeland Security / ICE			
District Attorney/US Attorney			
Number of Cases Reviewed			
Number of Cases Charged			
Outcome of Cases:			
Convicted of Trafficking			
Convicted of Additional/More Serious Charge			
Convicted of Lesser Charge			
Dismissed			
Not Guilty			
REFERRAL INFORMATION			
	Known Victim/Survivor	Suspected Victim/Survivor	Suspected Trafficker
Agencies Referred From (please list):			
Agencies to which your agency most often refers trafficking survivors or suspects for additional services (please list):			
San Francisco Police Department (Special Victims Unit)			
District Attorney's Office (Victim Services Division)			

SAN FRANCISCO MAYOR'S TASK FORCE ON ANTI-HUMAN TRAFFICKING

Data Collection Form: Languages Spoken

Agency:

Program:

Please enter the total number of survivors or suspects that your agency has worked with for each subcategory. Only use green cells.	Service Providers & Criminal Justice		Criminal Justice
	Known Victim/Survivor	Suspected Victim/Survivor	Suspected Trafficker
Total Number of Survivors/Suspects			
Number of monolingual or limited-English proficient survivors/suspects			
Number of survivors/suspects who are fluent in English			
Primary language for those survivors/suspects who speak limited or no English:			
Amharic			
Arabic			
ASL			
Burmese			
Cambodian			
Cantonese			
Creole			
Farsi			
Fijian			
French			
German			
Hindi			
Hmong			
Indonesian			
Italian			
Japanese			
Korean			
Laotian			
Mandarin			
Mien			
Mongolian			
Moroccan			
Nigerian			
Portuguese			
Punjabi			
Russian			
Samoan			
Spanish			
Tagalog/Filipino			
Taiwanese			
Thai			
Tongan			
Urdu			
Vietnamese			
Other			
Total all languages excluding English			
Total all languages including English			



For more information, please contact:

The San Francisco Department on the Status of Women
25 Van Ness Avenue, Suite 240 | San Francisco, CA 94102
415.252.2570 | dosw@sfgov.org | sfgov.org/dosw



This report is available online at:

<http://sfgov.org/dosw/mayors-task-force-anti-human-trafficking>
