

Juvenile Probation  
Department  
Budget Proposal  
FY 2021-22 &  
FY 2022-23

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Juvenile Probation  
Commission –

Finance Committee  
January 26, 2021

Katherine W. Miller  
Chief Probation Officer

# Mayor Breed's Overview

- Overcame historically high, pandemic-induced budget shortfall, all while preserving jobs and services, and making progress on key priorities
- Use of one-time sources and “easy” reductions helped to stem the dramatic impacts, but those solutions will be harder to come by as the City deals with the lingering economic effects of COVID and as one-time solutions go away
- Need to prioritize economic recovery, programs that produce meaningful, equitable outcomes, mental health and homelessness, and continued COVID response

# Mayor Breed's Policy Priorities and Instructions

- Emphasis on racial equity in departmental proposals
- Prioritizing programs with demonstrated outcomes centered around equity
- Supporting small business and economic recovery
- Implementing homelessness and mental health programming
- Continuing to respond to COVID

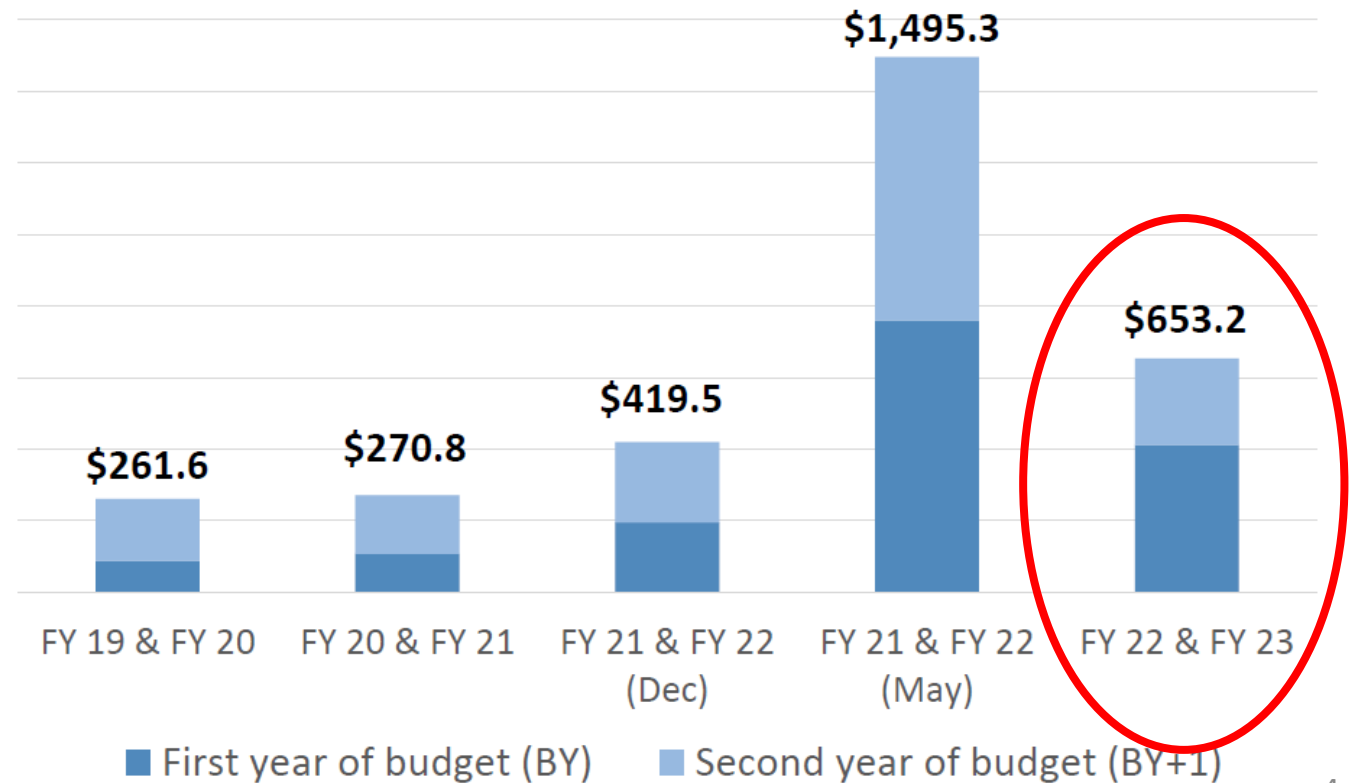
# City's Fiscal Outlook

FY 2021-22 and FY 2022-23 deficit projection: **\$653.2 million over two years**

## Key Drivers:

- Revenue declines
- Unbudgeted labor costs
- Ongoing COVID expenses

Deficit at Time of Budget Instructions (\$M)



# Citywide Budget Process

- Mayor released budget instructions in December 2020
  - General Fund reductions of 7.5% in FY 2021-22 and FY 2022-23
  - Contingent reductions of 2.5% in each year if needed
  - All reduction options – including layoffs – are on the table
- Departments with Commissions to hold two budget hearings, 15 days apart
  - Finance Committee – **today**
  - Full Commission – February 10, 2021
- Departments submit budgets for **FY22 & 23** by February 22
- Mayor to present proposed budget to BOS by June 1
- BOS reviews proposed budget in June and July; Mayor signs in July

# Prior Year Efforts

- Comprehensive Clean Up of JPD Finances & Budget
- COVID-19 Response
- Right-sizing JPD:
  - Lowest proposed budget since FY 13-14 & lowest proposed staffing in decades
  - 16 unfilled departures since January 2020, including:
    - 6 Juvenile Hall Counselors/Sr. Counselors
    - 1 Cook
    - 6 Probation Officers
    - 2 Probation Clerks
    - 1 Industrial Hygienist
  - 17% decrease in DPOs
- \$9 Million Justice Reinvestment

# Juvenile Justice Landscape



- On-going COVID-19 Response
- Local:
  - Close Juvenile Hall Work Group
  - Blue Ribbon Panel on Juvenile Justice Reform
  - DA Diversion Initiatives
  - Police Diversion Initiatives
- State:
  - Transitional Age Young Adults in Juvenile Hall
  - Closure of the Division of Juvenile Justice
  - Decertification of OOS (out of state) Group Homes
  - Raise the Age

# Vision & Priorities

- **Equitably right-size** the juvenile justice system.
- **Center the voices**, experiences, and well-being of young people and their families.
- Effectively serve the needs of justice-involved youth through **strengths-based youth-and family-centered strategies** that are grounded in the community.
- **Improve coordination** across government agencies and community-based organizations to provide holistic support that helps justice-involved youth thrive and prevents future justice involvement.
- **Keep youth in their communities whenever possible**; provide safe alternatives to detention for youth who cannot return home; and reserve secure detention as a last resort when it is necessary to protect the safety of youth and those around them.
- Collaborate with the community and partner agencies to **expand diversion opportunities** that prevent justice system involvement.
- **Reinvest and redirect juvenile justice funding** to the community.
- **Advance transparency and accountability** through data-driven operations, and evidence-based and promising practices.



# Juvenile Probation Department Budget Process

## Racial Equity-Centered Goals

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- **Reimagine** how the City addresses juvenile crime, from referral through reentry, in collaboration with the community and our system partners, emphasizing research and evidence-based practices, and sustainably addressing pervasive racial disparities throughout the system.
- Advance a **Whole Family Engagement** strategy that places racial equity at its center to ensure that all youth have equal access to successful outcomes, and that advances youth-and family-centered case plans and goal development, with the supports and resources necessary to help justice-involved youth thrive.
- **Bolster equitable leadership development** opportunities for Black, Latino and Asian/Pacific Islander staff throughout the Department, and pursue just transitions for staff whose positions may end with the closure of Juvenile Hall.

# Departmental Budget Plan

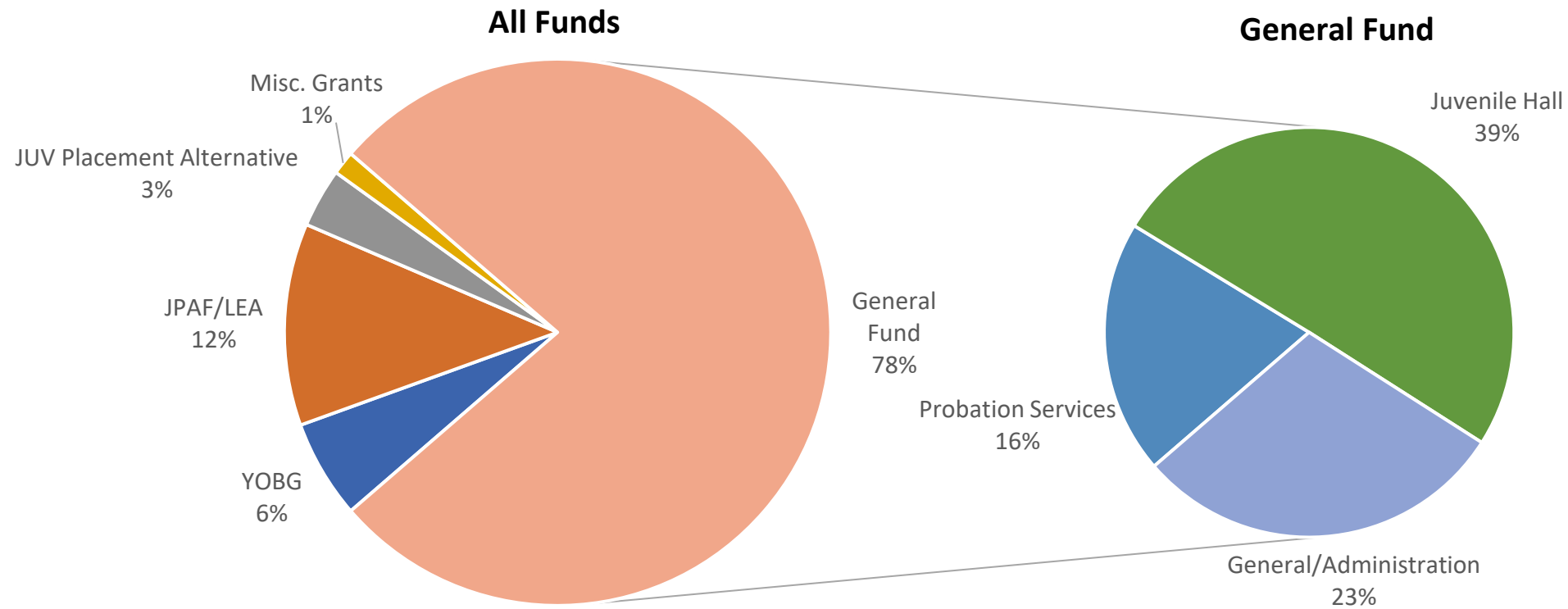
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- General Fund
  - 7.5% reduction target: **(\$1,924,906)** each year
  - 2.5% contingency reduction target: **(\$641,635)** each year
- Special Revenue Funds
  - Juvenile Probation Activities: reduce **(\$660,000)** and **(\$840,000)**, respectively
  - Youthful Offender Block Grant: balance **+\$1,440,000** and **\$1,370,000**, respectively
  - **NEW** Department of Juvenile Justice Realignment: **+\$790,000** and **+\$2,350,000**, respectively
  - Miscellaneous balancing
    - STC: reduce **(\$20,000)** each year
    - Camp Fund: eliminate **(\$220,000)** each year
    - Re-Entry: add **+\$70,000** each year

<b>JUV Juvenile Probation</b>							
<b>Authorized Positions</b>	<b>2020-21 Current Year Budget</b>	<b>2021-22 Base Budget</b>	<b>Balancing Proposals, BY</b>	<b>2021-22 Departmental Budget Proposal</b>	<b>2022-23 Base Budget</b>	<b>Balancing Proposals, BY + 1</b>	<b>2022-23 Departmental Budget Proposal</b>
Total Authorized	188.61	186.73	(15.00)	<b>171.73</b>	186.62	(15.00)	<b>171.62</b>
Non-Operating Positions (cap/other)	(5.00)	(5.00)	(1.00)	<b>(6.00)</b>	(5.00)	(1.00)	<b>(6.00)</b>
<b>Net Operating Positions</b>	<b>183.61</b>	<b>181.73</b>	<b>(16.00)</b>	<b>165.73</b>	<b>181.62</b>	<b>(16.00)</b>	<b>165.62</b>
<b>Sources</b>							
InterGovernmental Rev-Federal	1,774,214	1,774,214	-	<b>1,774,214</b>	1,774,214	-	<b>1,774,214</b>
Intergovernmental Rev-State	9,382,892	9,215,529	1,275,887	<b>10,491,416</b>	7,764,604	2,587,110	<b>10,351,714</b>
Charges for Services	3,000	3,000	-	<b>3,000</b>	3,000	-	<b>3,000</b>
Other Revenues	10,000	10,000	-	<b>10,000</b>	10,000	-	<b>10,000</b>
Expenditure Recovery	180,000	180,000	-	<b>180,000</b>	180,000	-	<b>180,000</b>
General Fund Support	29,934,119	30,354,876	(2,010,040)	<b>28,344,836</b>	31,098,402	(1,950,264)	<b>29,148,138</b>
<b>Sources Total</b>	<b>41,284,225</b>	<b>41,537,619</b>	<b>(734,153)</b>	<b>40,803,466</b>	<b>40,830,220</b>	<b>636,846</b>	<b>41,467,066</b>
<b>Uses - Operating Expenditures</b>							
Salaries + Mandatory Fringe Benefits	28,298,564	29,843,524	(1,591,997)	<b>28,251,527</b>	30,971,189	(1,640,660)	<b>29,330,529</b>
Non-Personnel Services	5,979,435	4,852,816	943,905	<b>5,796,721</b>	4,852,816	2,503,107	<b>7,355,923</b>
City Grant Program	235,000	235,000	-	<b>235,000</b>	235,000	-	<b>235,000</b>
Capital Outlay	536,846	384,139	-	<b>384,139</b>	-	-	<b>-</b>
Materials & Supplies	612,670	582,670	(71,323)	<b>511,347</b>	582,670	(71,323)	<b>511,347</b>
Programmatic Projects	1,865,886	2,032,925	90,262	<b>2,123,187</b>	582,000	(54,914)	<b>527,086</b>
Services Of Other Depts	3,755,824	3,606,545	(105,000)	<b>3,501,545</b>	3,606,545	(99,364)	<b>3,507,181</b>
<b>Uses Total</b>	<b>41,284,225</b>	<b>41,537,619</b>	<b>(734,153)</b>	<b>40,803,466</b>	<b>40,830,220</b>	<b>636,846</b>	<b>41,467,066</b>
<b>Uses - Division Description</b>							
JUV Juvenile Hall	18,541,148	18,306,152	349,123	<b>18,655,275</b>	18,847,407	1,758,580	<b>20,605,987</b>
JUV Probation Services	12,389,567	13,166,831	(895,890)	<b>12,270,941</b>	12,071,313	(1,008,994)	<b>11,062,319</b>
JUV General	10,353,510	10,064,636	(187,387)	<b>9,877,249</b>	9,911,500	(112,740)	<b>9,798,760</b>
<b>Uses by Division Total</b>	<b>41,284,225</b>	<b>41,537,619</b>	<b>(734,153)</b>	<b>40,803,466</b>	<b>40,830,220</b>	<b>636,846</b>	<b>41,467,066</b>

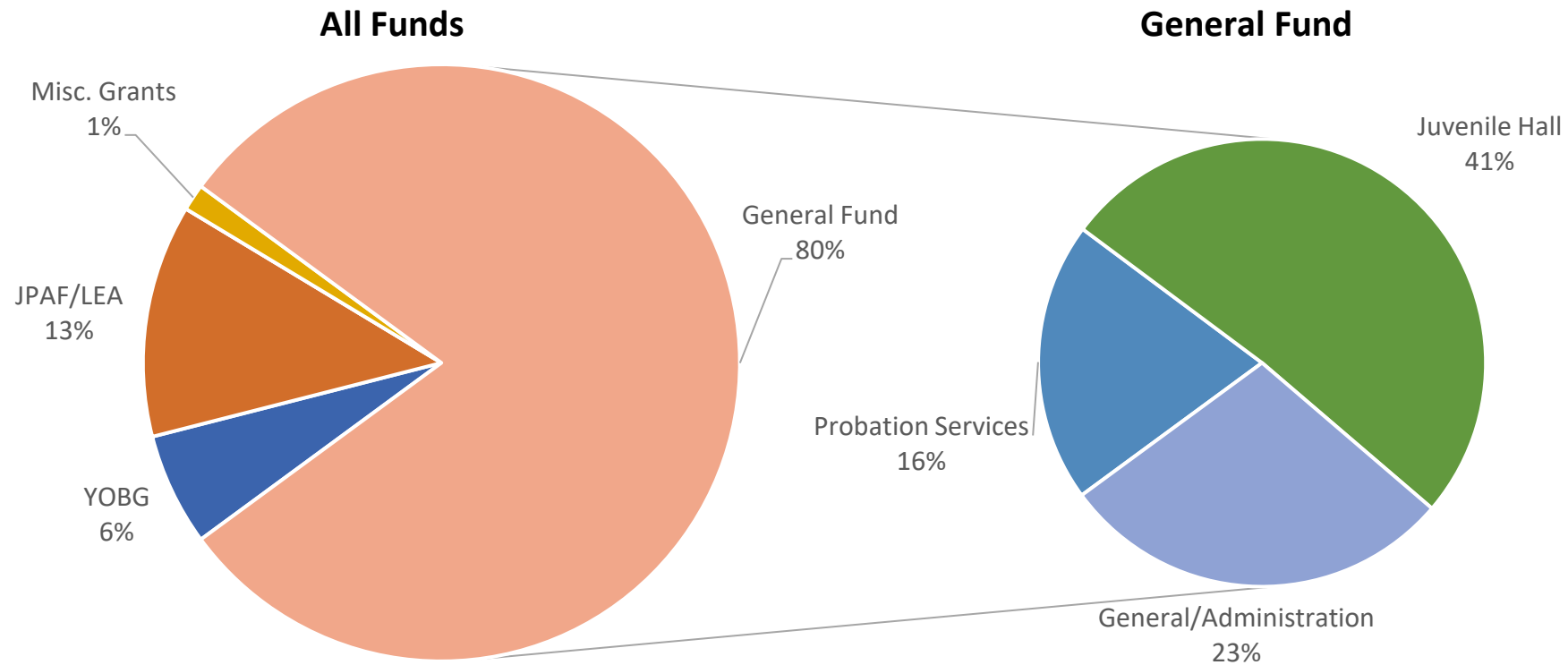
# Juvenile Probation Base Budget, FY 21-22

All Funds: \$41,530,000  
General Fund: \$32,110,000 (78% of total)



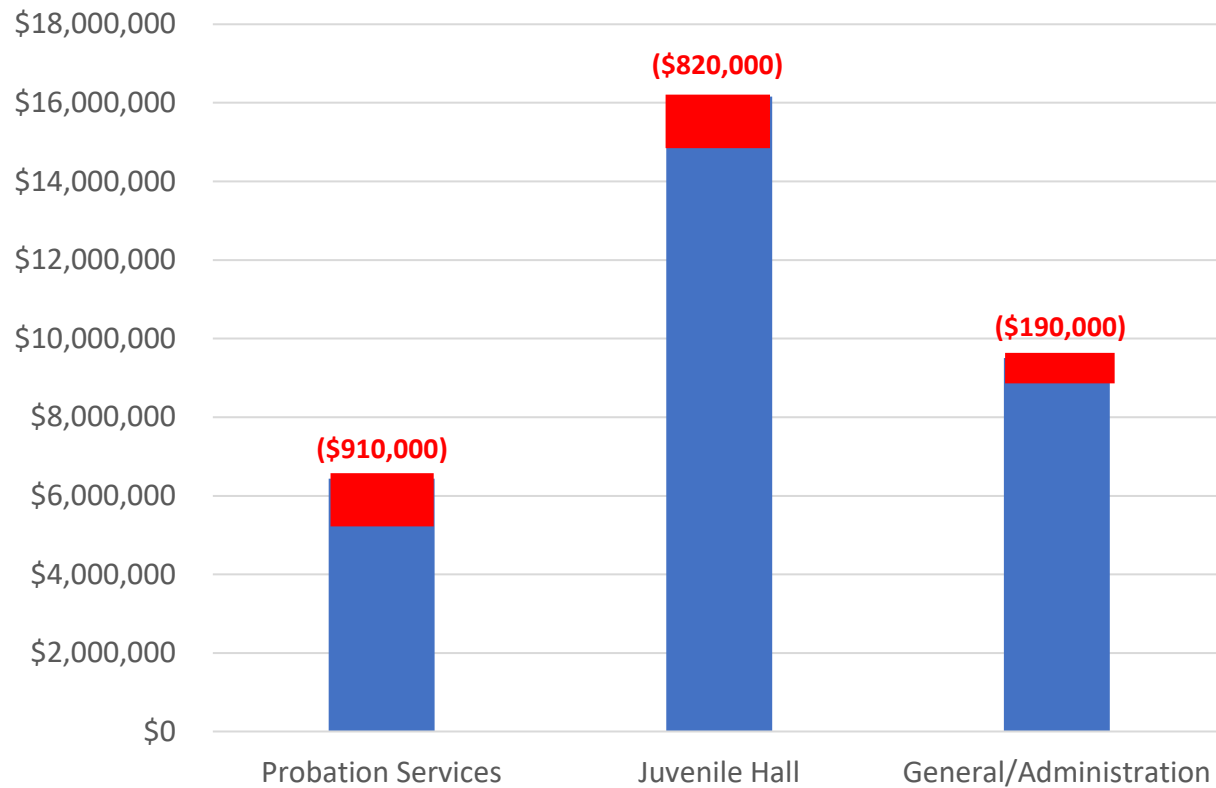
# Juvenile Probation Base Budget, FY 22-23

All Funds: \$40,830,000  
General Fund: \$32,600,000 (80% of total)



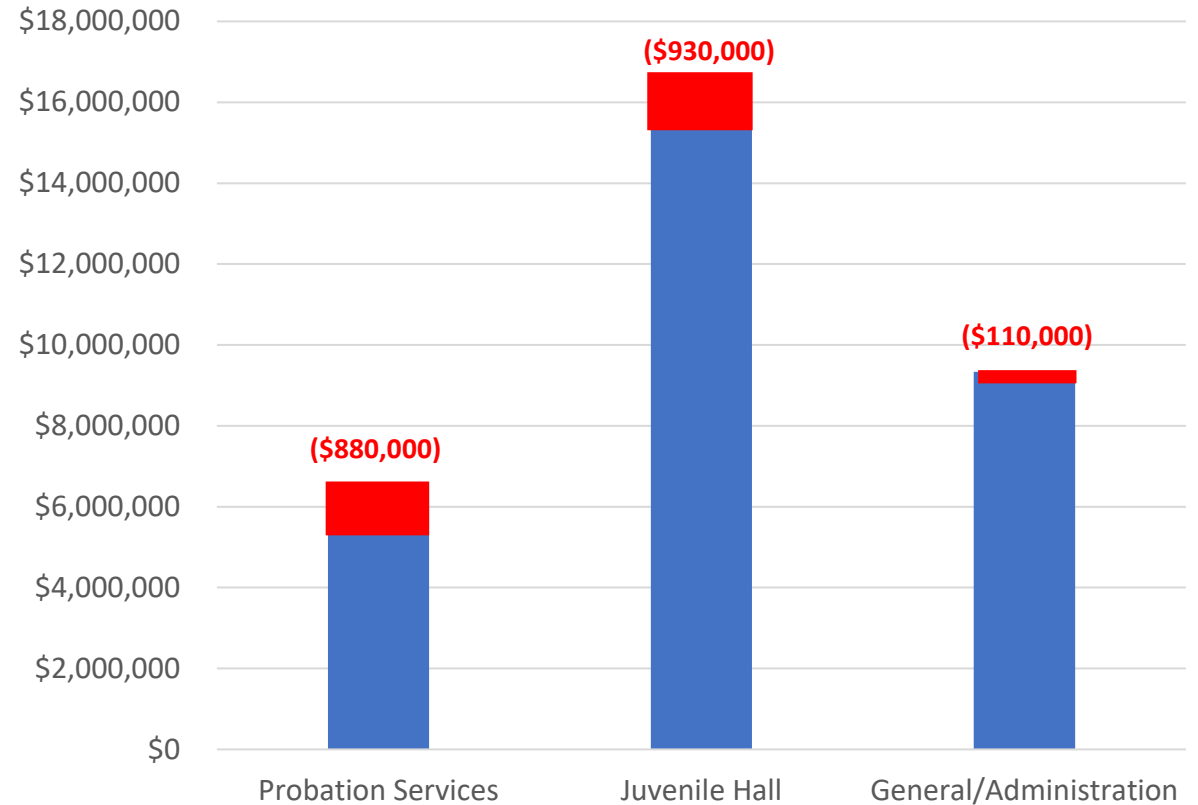
# General Fund Reduction Target = (\$1,924,906)

## FY 2021-22



1/26/2021

## FY 2022-23



# Departmental Balancing Plan - Personnel

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- Position Eliminations
  - Vacant = (8.00) FTE
    - 1444 Secretary I (1.00)
    - 1824 Principal Administrative Analyst (1.00)
    - 2620 Food Service Manager Administrator (1.00)
    - 2654 Cook (1.00)
    - 8444 Deputy Probation Officers (2.00)
    - 8530 Deputy Probation Officers (2.00)
  - Filled = (8.00) FTE across the three divisions
- Funding Eliminations
  - Filled = (1.00) FTE

# Departmental Balancing Plan – Non-Personnel

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## General Fund

- Reduce Administration Professional Services = **(\$300,000)**
- Reduce Attrition = **\$370,000**

## Special Revenue Funds

- YOBG
  - Continue Log Cabin Ranch security contract = **+\$550,000**
  - Eliminate drug testing work order with DPH = **(\$110,000)**
- Balance Other Funds to Expected Allocation
  - Camp Funds: no allocation expected **(\$220,000)**
  - STC: reduce budget = **(\$20,000)**
  - Re-Entry: increase budget = **+\$70,000**
  - Juv Probation Activities:
    - FY 22 = **+\$90,000**
    - FY 23 = **(\$55,000)**



# General Fund Contingency Reduction Target = (\$641,635)

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- Personnel
  - Transfer 1.00 FTE 8320 Counselor to YOBG = (\$138,390) & (\$156,246)
- Non-Personnel
  - Reduce Administrative Professional Services budget = (\$393,000) each year
  - Reduce Juvenile Hall food budget = (\$110,245) & (\$92,389)



## New State Funding Source: Juvenile Justice Realignment Block Grant

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- SB 823, which legislates the closure of the Division of Juvenile Justice (DJJ), establishes a funding formula and process for receiving these funds.
- Every county to create a subcommittee within its Juvenile Justice Coordinating Council as a requirement to receive funding via block grant
- Subcommittee must develop a detailed plan for BOS on how to serve realigned youth and spend county allocation.
  - *We are not required to submit plan in first year but must develop one as BOS must consider it when making allocations in FY 2021-22.*

### Projected San Francisco allocations, FY 21-22 through FY 23-24:

<u>2021-22:</u>	<u>2022-23:</u>	<u>2023-24:</u>
<b>\$794,598</b>	<b>\$2,353,800</b>	<b>\$3,899,536</b>

# Questions and Discussion

