SHELTER MONITORING COMMITTEE

2nd Quarter Report

October 1, 2017 through December 30, 2017



2nd Quarter Facts and Figures

SITE VISITS

Completed 19 of 21 site visits, 90% of mandated total

Sites with o infractions



Compass | Mission Neighborhood Resource Center

Site with most infractions:

First Friendship

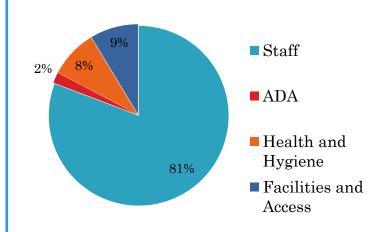
5 total infractions

(3 resolved, 2 ongoing)

CLIENT COMPLAINTS

44 total complaints filed by 29 unduplicated clients

Client Complaint Categories



Top 5 Site Visit Infractions

Insufficient hygiene supplies



ADA access



Insufficient linens and bedding



No professional translation services



Staff not wearing ID badges

HELLO HELLO

Status of Complaints

10 Satisfied

22 No Contact

9 Not Satisfied

2 Pending

3 Open

INTRODUCTION

Who We Are

The Shelter Monitoring Committee (The Committee) is a governmental agency established by the Board of Supervisors to document the conditions and operations of shelters that are publicly funded. Established by Board of Supervisor's Ordinance 283-04, the Committee is composed of thirteen voluntary members drawn from a wide spectrum of stakeholders including shelter providers, formerly homeless individuals, shelter employees and representatives of DHSH, and the Mayor's office. The Committee is supported by two full-time staff from the Department of Public Health.

What We Do

The Committee is responsible for documenting the conditions of San Francisco shelters and resource centers with the aim of providing the Mayor, the Board of Supervisors, the Local Homeless Coordinating Board, the public and other appropriate agencies with accurate, comprehensive information about the conditions and operations of shelters. The Committee reviews San Francisco's city policies that have an impact on shelter clients or affect shelter operations to recommend changes and/or best practices in the provision of shelter service. Additionally, the Committee monitors shelters to ensure they are complying with the Standards of Care (The Standards), a set of 32 shelter operating standards adopted by the Board of Supervisors in 2008.

How We Do It

Unannounced and Announced Site Visits

The Committee conducts four unannounced visits per shelter and/or resource centers (sites) per year to verify compliance with the Standards of Care. During a site visit, Committee teams note and submit Standard of Care infractions to shelter management who are given 7 days to investigate and resolve the infractions. The Committee also makes two announced site visits each year to conduct shelter surveys and provide shelter clients an opportunity to discuss shelter conditions with the Committee.

Investigation of Client complaints

The Committee investigates all Standards of Care violations in the shelters and/or resource center. Clients can submit shelter complaints to Committee staff by email, phone or in person. Committee staff submit client complaints to shelter management, who have 7 days to investigate the allegations and respond to the client's complaint in writing. Clients not satisfied with the site's response can request an independent investigation by Committee staff. Staff investigate the client's allegations and determines if the site follows the Standards of Care. Committee staff then submit their findings the client, the site and the Department of Homelessness and Supportive Housing along with any recommendations for corrective action.

Shelter Trainings

The Committee conducts Standard of Care trainings for shelter staff which provide an overview of the Standards of Care as well as how the Committee monitors shelter programs for compliance with the Standards through site visits and client complaints.

Policy Subcommittee Update

The Policy Subcommittee is responsible for monitoring any City policies that impact shelter clients and shelter operations as well as formulating policy recommendations that are then sent to the full Committee for approval. In the 1st Quarter of this fiscal year, Director Jeff Kositksy (HSH) proposed the establishment of a working group to determine how to apply the Standards of Care and Shelter Monitoring Committee oversight in the Navigation Centers. During the 2nd Quarter, the Policy Subcommittee identified the Standards of Care that they believed would apply to the unique program models of the Navigation Centers. These recommended Standards were approved by the full Committee on November 15th, 2017 and will be presented to the Navigation Center workgroup for discussion.

2nd QUARTER REPORT

I. SITE VISITS

The Committee completed 19 out of 21 total unannounced site visits during the 2nd Quarter of this fiscal year, 90% of the mandated total for the reporting period. There were two visits where no Standards of Care infractions were noted by Committee teams. These visits were to Compass Family Shelter and the Mission Neighborhood Resource Center.

The five Standards that shelters had the most difficulty meeting this quarter were:

Standard 31 (Health and Hygiene)

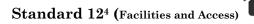
5 sites: A Woman's Place Shelter, Bethel AME, First Friendship, Providence, United Council



4 sites: A Woman's Place Shelter, Jazzie's Place, Santa Ana, Santa Marta/Maria

Standard 8³ (Facilities and Access)

3 sites: A Woman's Place Shelter, A Woman's Place Drop In, Sanctuary



3 sites: First Friendship, Lark Inn, Providence

Standard 21⁵ (Facilities and Access)

3 sites: First Friendship, Providence, United Council

The Committee also surveyed shelter clients at eight different shelter programs during the 2nd Quarter: A Woman's Place Drop In, Bethel AME, First Friendship, Hamilton Emergency Shelter, Hamilton Family Shelter, Jazzie's Place, Next Door, Santa Marta/Maria and St. Joseph's. The client survey responses can be found on Appendix B on pages 3-5 of the Appendices section at the end of this report.

¹Standard 3: Provide liquid soap with a dispenser permanently mounted on the wall in the restrooms; small individual packets of liquid soap, or small bar soap for use by one individual only, paper/hand towels, hand sanitizers, at least one bath-size (24"x48") towel to shelter clients and staff in each bathroom; if hand-dryers are currently installed they shall be maintained in proper working condition; in addition, shelters shall provide toilet paper in each bathroom stall and hire janitorial staff clean shelters on daily basis

² Standard 25: Require all staff to wear a badge that identifies the staff person by name and position

³ Standard 8: Provide shelter services in compliance with the Americans with Disabilities Act...

⁴ Standard 12: Provide shelter clients with one clean blanket, two clean sheets, and one pillow enclosed in a plastic or vinyl sleeve with a clean pillowcase; sheets shall be cleaned at least once per week and upon client turnover

⁵ Standard 21: Communicate with each client in the client's primary language or provide professional translation services...

II. CLIENT COMPLAINTS

The Committee received 44 Standard of Care complaints filed by 29 unduplicated clients in the 2nd Quarter. This represents a 4.4% decrease in the number of complaints and a 6.5% decrease in the number of unduplicated clients submitting complaints when compared to the previous quarter.⁶ The Standards that came up in the most client complaints this quarter were Standards 1, 2, 3 and 15.

Client Complaints - Top 4 Allegedly Violated Standards

Standard of Care	Category	# of complaints alleging violations of this Standard	# of unduplicated complainants submitting complaints	# sites receiving complaints about this Standard
Standard 1: Treat clients equally, with respect and dignity, including in the application of shelter policies and grievance process	Staff	31	21	10
Standard 2: Provide shelter services in an environment that is safe and free from physical violence	Staff	13	11	5
Standard 3: Provide liquid soappaper/hand towelshand sanitizertoilet paper in each bathroom stall and hire janitorial staff to clean shelters on a daily basis	Health and Hygiene	6	5	3
Standard 15: Provide shelter clients with pest-free, secure property storage inside each shelter.	Facility	5	4	4

Please note that each complaint can include alleged violations of more than one Standard or multiple alleged violations of the same Standard.

⁶ Quarter 1 FY17-18: 46 total complaints submitted by 31 unduplicated clients

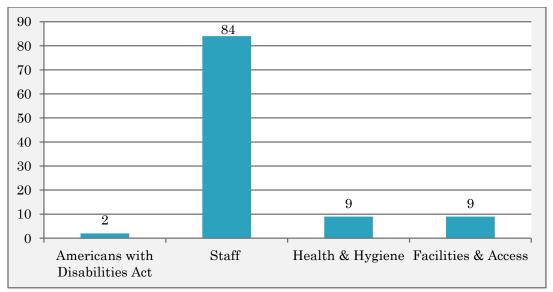
The table below provides a breakdown of the number of complaints per site and the status of the complaints themselves. A complaint can include allegations of non-compliance for one Standard or multiple Standards. The Standards of Care complaints fall into five status categories?: Open, Closed, Not Satisfied, Pending or No Contact.

Standard of Care Complaints Tally 2nd Quarter FY2017-2018

Site	Site Capacity	# of Complainants	# of Complaints filed	Status of Complaints	Investigations
A Woman's Place Drop In	63 chairs	1	1	Not Satisfied (1)	Completed (1)
Bethel AME	30 mats	5	6	No Contact (4) Not Satisfied (1) Satisfied (1)	Pending (1)
First Friendship	50 mats	1	1	Open (1)	None
Interfaith Winter Shelter – St. Mary's	100 mats	1	1	Open (1)	None
MSC South Drop In	70 chairs	1	1	Not Satisfied (1)	Completed (1)
MSC South Shelter	340 beds	5	6	No Contact (3) Not Satisfied (2) Pending (1)	Completed (2)
Next Door	334 beds	9	13	No Contact (10) Not satisfied (2) Satisfied (1)	Completed (1) Pending (1)
Providence	110 mats	1	1	Open (1)	None
Sanctuary	200 beds	9	12	No Contact (6) Not Satisfied (2) Satisfied (4)	Completed (1) Pending (1)
Santa Ana	28 beds	1	1	Pending (1)	None
United Council	48 chairs	1	1	No Contact (1)	None
Totals		35 (Unduplicated clients: 29)	44	No Contact (22) Open (3) Pending (2) Not Satisfied (10) Satisfied (7)	Pending (3) Completed (6)

⁷ Complaint Status Categories: Open - Site has not responded to the complaint filed by the client; Satisfied: Client who filed the complaint is satisfied with the response; Not Satisfied – Client did not agree with the site response and has requested an investigation; Pending – Site had responded to the complaint and the Committee is waiting for the client to review the response; No Contact – Complaint closed because client has not reviewed the site's response within 45 days

Standard of Care Complaint Allegations Breakdown, 2nd Quarter, 2017-2018



Total allegations: 104

The Standard of Care Complaint Allegations Breakdown, 2nd Quarter 2017-2018, provides an overview of the types of complaints that were filed with the Committee. There are four Standard of Care complaint categories:



Staff

The staff category refers to four Standards [1, 2, 25 & 31] that focus on how the client is treated at the site. This category includes complaints alleging staff being unprofessional, not maintaining a safe shelter environment or not receiving required trainings.

Americans with Disabilities Act (ADA)



The ADA category refers to Standard 8 and the majority of complaints in this category focus on either a lack of or a denial of access through an accommodation request or a facility problem.

Health & Hygiene



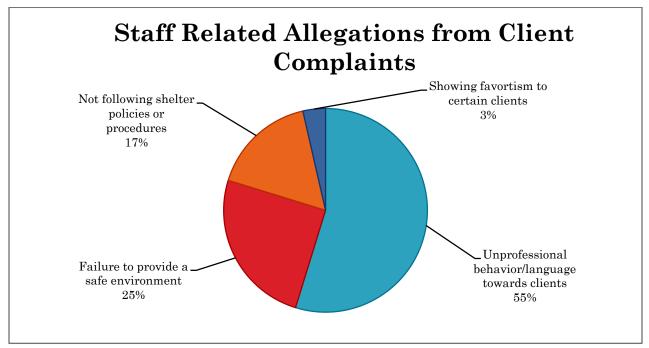
This category refers to 11 Standards focusing on meals, access to toiletries, shelter cleanliness and stocked first aid kits. The 11 Standards include Standards 3, 4, 5, 6, 7, 9, 10, 11, 13, 19, and 30.

Facility & Access



The sixteen Standards in this category focus on whether shelter facilities are accessible and providing clients with items and services such as property storage, bedding and transportation. The Standards that make up this area are 12, 14, 15, 16, 17, 18, 20, 21, 22, 23, 24, 26, 27, 28, 29, and 32.

Breakdown of Staff-related allegations from client complaints



Total number of Staff-related allegations: 84

Out of the four Standards of Care categories, the Staff category consistently receives the most client complaints and allegations. Chart II breaks down the Staff-related allegations in client complaints into more specific categories.

With 46 allegations this quarter, the most common allegation of staff misconduct listed in client complaints are allegations of unprofessional or disrespectful behavior or language towards shelter clients. This category contains allegations of staff speaking to clients using disrespectful language, sleeping while on duty or other unprofessional behavior.

The second most common allegation of staff misconduct is related allegations of staff failing to provide a safe environment for shelter clients. These include allegations of not properly addressing instances of verbal threats or physical violence taking place inside shelters. The Committee received 21 allegations of this type during the reporting period.

The third most common allegation of staff misconduct this quarter were allegations of staff not following shelter policies or procedures. Examples include allegations of staff not providing reasonable accommodations, late passes, laundry vouchers or MUNI tokens to eligible clients. The Committee received 14 allegations of this type this quarter.

The category with the fewest allegations of staff misconduct this quarter were complaints about staff showing favoritism towards or discriminating against clients. The Committee received 3 allegations of this type during the 2^{nd} Quarter.

Client Complaint Investigations

Clients who receive unsatisfactory responses to complaints can request a Committee investigation. Committee staff completed six investigations this quarter: Five for complaints from the 2nd Quarter FY17-18 and one for a complaint from the previous quarter. The following table provides an overview of the investigations that were conducted this quarter, including any findings and recommendations:

Site	Alleged Standard Violation	Category	Findings	Recommendations
A Woman's Place Drop In	Standard 2 ⁸	Staff	Inconclusive	N/A
MSC South	Standard 159	Facility & Access	Inconclusive	N/A
MSC South	Standard 15	Facility & Access	Out of Compliance	Committee staff to monitor client complaints to see if there are ongoing issues related to property storage at this site.
MSC South Drop In	Standard 1 ¹⁰ and Standard 2	Staff	Inconclusive	N/A
Next Door	Standard 1	Staff	Inconclusive	N/A
Sanctuary	Standard 3 ¹¹	Health and Hygiene	In Compliance	N/A

⁸ Provide shelter services in an environment that is safe and free from physical violence...

⁹ Provide shelter clients with...secure property storage inside each shelter...

Treat clients equally, with respect and dignity, including in the application of shelter policies and grievance process ...and hire janitorial staff to clean shelters on a daily basis...

IV. MEMBERSHIP

2017-2018 Shelter Monitoring Committee



Mwangi Mukami Chair LHCB Seat #3 Appointed July 11, 2016



Loretta Gaines BOS Seat #2 Appointed January 24, 2016



Gavin James LHCB Seat #2 Appointed July 11, 2016



Gary McCoy Vice Chair Mayor's Seat #1 Appointed January 4, 2017



Lauren Kahn BOS Seat #4 Appointed January 24, 2017



Stephen Irwin LHCB Seat #4 Appointed July 11, 2016



Charlie Morimoto Mayor's Seat #3 Appointed December 21, 2016



Patrina Hall Secretary BOS Seat #1 Appointed January 24, 2017



Traci Watson BOS Seat #6 Appointed July 24, 2016



Cindy Ward Mayor's Seat #2 Appointed December 21, 2016

APPENDICES



The Standards of Care

1. Treat clients equally, with respect and dignity, including in the application of shelter policies and grievance process	STAFF
2. Provide shelter services in an environment that is safe and free of physical violence; by ensuring safety protocols are in place that include training to shelter staff regarding de-escalation techniques	STAFF
3. Provide, liquid soap with a dispenser permanently mounted on the wall in the restrooms; small individual packets of liquid soap, or small bar soap for use by one individual only, paper/hand towels, hand sanitizers, at least one bath-size (24"x48") towel to shelter clients and staff in each bathroom; if hand-dryers are currently installed they shall be maintained in proper working condition; in addition, shelters shall provide toilet paper in each bathroom stall and hire janitorial staff clean shelters on daily basis	HEALTH
4. Provide feminine hygiene and incontinence supplies	HEALTH
5. Comply with current City policy set forth in the San Francisco Environment Code, including the requirements set forth in Chapter 3 (the Integrated Pest Management Code) and Chapter 2 (the Environmentally Preferable Purchasing Ordinance) to ensure that shelter operators use products that are least harmful to shelter clients, staff, and the environment	HEALTH
6. Ensure that first aid kits, CPR masks, and disposable gloves are available to staff at all times and make Automatic External Defibrillators (AED) available to staff in compliance with all regulatory requirements of state and local law relating to the use and maintenance of AEDs.	HEALTH
7. Supply shelter clients with fresh cold or room temperature drinking water at all times during normal operating hours	HEALTH
8. Provide shelter services in compliance with the Americans with Disabilities Act (ADA), including but not limited to: (i) appropriate and secure storage of medication, (ii) the provision of accessible sleeping, bathing and toileting facilities in previously designated as accessible shall comply with federal and state law requiring a minimum of 36 inches between sleeping units and sleeping surface height between 17-19 inches above the finished floor. In consultation with the contracting City department, and based on a history of previous usage, shelter operators shall designate an adequate number of accessible sleeping units to meet the needs of shelter clients requiring such facilities due to a mobility disability; and (iii) reasonable modifications to shelter policies, practices, and procedures; (iv) In addition, shelters shall provide orientation to new shelter clients that includes information on shelter rules and how to access case management services, and shall ensure case management services go to those shelter clients most in need of case management services. This information shall be made accessible to shelter clients with disabilities through the use of appropriate auxiliary aid and/or services, such as large print for clients with visual impairments or ASL interpreting for Deaf clients. The City shall provide equal access to shelter clients with disabilities without regard to whether they accept auxiliary aids.	ADA
9. Engage a nutritionist, who shall develop all meal plans, including meal plans for children and pregnant women; and post menus on a daily basis.	HEALTH
10. Make dietary modifications to accommodate request from clients based on religious beliefs and practices; health or disability reasons	HEALTH
11. Comply with Article 19F of the San Francisco Health Code that prohibits smoking in homeless shelters.	HEALTH
12. Provide shelter clients with one clean blanket, two clean sheets, and one pillow enclosed in a plastic or vinyl sleeve with a clean pillowcase; sheets shall be cleaned at least once per week and upon client turnover	FACILITY
13. Make the shelter facility available to shelter clients for sleeping at least 8 hours per night	HEALTH
14. Provide daytime access to beds in all 24-hour shelters	FACILITY
15. Provide shelter clients with pest-free, secure property storage inside each shelter. Shelter staff shall provide closable bags to clients for storage purposes. If storage inside a shelter is unavailable, the shelter operator may provide free, pest-free storage off-site as long as the off-site storage is available to the shelter client up until the time of evening bed check	FACILITY

16. Provide shelter clients with access to electricity for charging cell phones; and other durable medical equipment for clients with disabilities 17. Note in writing and post in a common areas in the shelter when a maintenance problem will be repaired and note the status of the repairs 18. Provide access to free local calls during non-sleeping hours; including TTY access and amplified phones for clients who are deaf and hearing-impaired 19. Provide a minimum of 22 inches between the sides of sleeping units, excluding the designated ADA-accessible sleeping units and sleeping units separated by a wall 20. Provide all printed materials produced by the City and shelters in English and Spanish and other languages upon and endure that all written communications are provided to clients with sensory disabilities in alternate formats such as large print. Braille, etc., upon request 21. Communicate with each client in the client's primary language or provide professional translation services; including but not limited to American Sign Language interpretation; however, children or other clients may be asked to translate in emergency situations. 22. Provide at least one front line staff at each site that is bilingual in English and Spanish 23. Ensure that each shelter has an emergency disaster plan that requires drills on a monthly basis and that, in consultation with the Mayor's Office on Disability, includes specific evacuation devices and procedures for people with disabilities 24. Locate alternate sleeping unit for a client who has been immediately denies services after 5:00 PM, unless the denial was for acts or threats of violence 25. Require all staff to wear a badge that identifies the staff person by name and position badges 26. Ensure all clients receive appropriate and ADA-compliant transportation to attend medical, permanent housing, substance abuse treatment, job-search, job interview, mental health, shelter services (etc) 27. Provide public notification at least 24 hours in advance of on-site, comm		
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31. Maximize the space for sleeping in the shelter to the fullest extent possible. FACILITY		
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Announced Site Visit Client Survey Results

A Woman's Place Drop In **Site visit date: 10/17/17** Clients surveyed: 14

Survey Question	Yes	No
Do staff treat you with respect?	11	3
Do you feel discriminated against because of your age, disability, gender, race, religion, sexual orientation or transgender status?	10	4
Do you feel safe at this shelter?	12	2
Does staff de-escalate arguments and help to break up verbal fights between clients?	11	1

Bethel AME

Site visit date: 11/13/17 Clients surveyed: 17

Survey Question	Yes	No
Do staff treat you with respect?	15	2
Do you feel discriminated against because of your age, disability, gender, race, religion, sexual orientation or transgender status?	5	11
Do you feel safe at this shelter?	14	3
Does staff de-escalate arguments and help to break up verbal fights between clients?	12	4
Is the sleeping area quiet at night?	13	4

First Friendship Site visit date: 12/28/17 Clients surveyed: 15

Survey Question	Yes	No
Do staff treat you with respect?	10	5
Do you feel discriminated against because of your age, disability, gender, race, religion, sexual orientation or transgender status?	3	12
Do you feel safe at this shelter?	11	4
Does staff de-escalate arguments and help to break up verbal fights between clients?	12	3
Is the sleeping area quiet at night?	9	6

Hamilton Emergency and Family Shelters Site visit date: 10/5/17 Clients surveyed: 15

Survey Question	Yes	No
Do staff treat you with respect?	14	1
Do you feel discriminated against because of your age, disability, gender, race, religion, sexual orientation or transgender status?	1	14
Do you feel safe at this shelter?	11	4
Does staff de-escalate arguments and help to break up verbal fights between clients?	9	4
Is the sleeping area quiet at night?	9	6

Next Door

Site visit date: 11/6/17 Clients surveyed: 49

Survey Question	Yes	No
Do staff treat you with respect?	36	13
Do you feel discriminated against because of your age, disability, gender, race, religion, sexual orientation or transgender status?	11	38
Do you feel safe at this shelter?	33	16
Does staff de-escalate arguments and help to break up verbal fights between clients?	36	10
Is the sleeping area quiet at night?	29	20

Santa Marta/Maria/Jazzie's Place Site visit date: 11/28/17

Clients surveyed: 15

Survey Question	Yes	No
Do staff treat you with respect?	15	0
Do you feel discriminated against because of your age, disability, gender, race, religion, sexual orientation or transgender status?	0	15
Do you feel safe at this shelter?	15	0
Does staff de-escalate arguments and help to break up verbal fights between clients?	13	1
Is the sleeping area quiet at night?	12	3

St. Joseph's Site visit date: 11/8/17 Clients surveyed: 6

Survey Question	Yes	No
Do staff treat you with respect?	5	1
Do you feel discriminated against because of your age, disability, gender, race, religion, sexual orientation or transgender status?	1	5
Do you feel safe at this shelter?	6	0
Does staff de-escalate arguments and help to break up verbal fights between clients?	6	0
Is the sleeping area quiet at night?	6	0

Client Complaint Process Flowchart

- Committee staff screens complaint, and if valid, complaint is written up and emailed to site director and site manager
- Copy of the complaint given to client

Note: HSH is immediately notified of all allegations involving staff or incidents of violence, fraud, and/or assault



- Sites have 48 hours to acknowledge receipt of complaint
- Sites investigate complaints/allegations and are required to send a formal response to the Committee along with its findings 7 days after complaint is submitted to site



When the Committee receives site's response, the client is notified and is provided with a copy of the site's response for their review





If the client is satisfied with the site's response, the process stops here.

If the client is not satisfied with the site's response, the complaint is investigated by Committee staff. Clients must inform staff that they are not satisfied with the complaint within 45 days of receiving the site's response otherwise the complaint is closed.



Committee staff will investigate the client's allegations at the site and determine whether or not site is in compliance with the Standards of Care.

- If Committee staff are able to verify the client's allegations, then the site is not in compliance
- If Committee staff are unable to verify the client's allegations, then the site is in compliance

Committee staff will compile their findings in an Investigation Report (which includes any recommendations for corrective actions) which will be sent to the client, site management and HSH

Site Visit Infraction Process Flowchart

The Committee notes any Standards of Care infractions during site visits and submits them to shelter management

Note: HSH is immediately notified for all incidents of violence, fraud, and/or assault that take place during a site visit



- Sites have 48 hours to acknowledge receipt of the infractions
- Sites investigate infractions and are required to send a formal response to the Committee along with its findings and corrective actions 7 days after they are submitted to the site



When the Committee receives site's response, Committee staff will review site's response and check for completion of corrective actions



If Committee staff are satisfied with the site's response, the process stops



If Committee staff are not satisfied with the site's response, the infractions will be investigated by Committee staff



Committee staff will conduct an investigation at the site and determine whether or not the site has addressed the infractions.

- If the site has addressed the infractions, the site is now in compliance
- If the site has not addressed the infractions, the site is not in compliance

Committee staff will compile their findings in an Investigation Report (which includes any recommendations for corrective actions) which will be sent to site management and HSH