File No	11097	SOTF Item No. 12
		CAC Item No.

SUNSHINE ORDINANCE TASK FORCE

AGENDA PACKET CONTENTS LIST

Sunshine C	ordinance Task Force	Date: <u>April 4, 2012</u>
Compliance	e and Amendments Committee	Date:
	F Memorandum Order of Determination Complaint and supporting docui	nents
OTHER		
Completed Completed		Date <u>March 27, 2012</u> Date

^{*}An asterisked item represents the cover sheet to a document that exceeds 25 pages.

The complete document is in the file.

CITY AND COUNTY OF SAN FRANCISCO



DENNIS J. HERRERA City Attorney

OFFICE OF THE CITY ATTORNEY

MICHAEL R. KARNS Deputy City Attorney

Direct Dial:

(415) 554-3970

Email:

michael.karns@sfgov.org

MEMORANDUM

TO:

Sunshine Ordinance Task Force

FROM:

Michael Karns

Deputy City Attorney

DATE:

March 2, 2012

RE:

Complaint 11097 - Pitts v. SFPD

BACKGROUND

Complainant Charles Pitts ("Complainant") alleges that the San Francisco Police Department ("SFPD") failed to provide documents responsive to his December 1, 2011 public records request.

COMPLAINT

On December 14, 2011, Complainant filed this complaint against SFPD, without specifying which provision of the Ordinance he believed had been violated.

JURISDICTION

SFPD is a charter department under the Ordinance and therefore the Task Force generally has jurisdiction to hear an alleged violation of public records or public meetings laws.

APPLICABLE STATUTORY SECTION(S):

Section 67 of the San Francisco Administrative Code:

- Section 67.20(b) defines "public information".
- Section 67.21 governs responses to a public records request.
- Section 67.25 governs immediacy of response.
- Section 67.26 governs withholding of records.
- Section 67.27 governs written justification for withholding of records.

Section 6250 et seq. of the Cal. Gov't Code

- Section 6252(e) defines "public record".
- Section 6253 governs the release of public records and the timing of responses.

APPLICABLE CASE LAW:

None.

ISSUES TO BE DETERMINED

Uncontested/Contested Facts

On December 1, 2011, Complainant hand-delivered an Immediate Disclosure Request ("IDR") to the Office of the Chief of Staff, San Francisco Police Department, at 850 Bryant Street in San Francisco. The IDR requested copies of three police reports, CAD numbers 111590398, 111843484, and 110660286. The request included the Complainant's name and email address, but no mailing address, phone number, or other identifying information.

MEMORANDUM

TO:

Sunshine Ordinance Task Force

DATE:

March 2, 2012

PAGE:

RE:

Complaint 11097 – Pitts v. SFPD

While Complainant was dropping off his IDR, Sergeant Tadao Yamaguchi (Star #1973) repeatedly explained to Complainant that requests for police reports must be delivered to Room 475 at the Hall of Justice, 850 Bryant Street, San Francisco. Sergeant Yamaguchi also explained to Complainant at that time that requests for police reports must be accompanied by SFPD "Request for Police Report/CAD Transcripts" request, which is also available in Room 475 at the Hall of Justice, 850 Bryant Street, San Francisco.

On December 1, 2011, Sergeant Yamaguchi sent an email to Complainant to inform him that his request for records could not be fulfilled by the Office of the Chief of Staff. The text of this email is quoted here:

Dear Mr. Charles Pitts,

You and your friend came to the Chief's Office on the afternoon of Thursday, December 1, 2011 and dropped off a two page request for three police reports. As I stated to you multiple times the Chief's Office can not give you police reports. You must obtain all police report from Room 475, 4th floor west wing at the Hall of Justice, 850 Bryant Street, the same building you were in. With the limited information and no return address on your papers, which you left on my desk, I can not even fill out a request for police report on your behalf. I urge you to fill out the attached form or follow the instruction on the SFPD 105 form you have to obtain reports.

On December 14, 2011, Complainant filed this complaint with the Task Force.

OUESTIONS THAT MIGHT ASSIST IN DETERMINING FACTS:

- Did SFPD direct Complainant to the proper office of staff person for his request?
- Did Complainant visit Room 475 at the Hall of Justice, San Francisco, to complete the Request for Police Report/CAD Transcripts form, as instructed by SFPD?

LEGAL ISSUES/LEGAL DETERMINATIONS:

Did SFPD's instructions to Complainant regarding the procedure for requesting police reports satisfy SFPD's obligation under §67.21(c) of the Ordinance, which reads in part that "A custodian of any public record, when not in possession of the record requested, shall assist a requester in directing a request to the proper office or staff person ?

CONCLUSION

THE TASK FORCE FINDS THE FOLLOWING FACTS TO BE TRUE:

THE TASK FORCE FINDS THE ALLEGED VIOLATIONS TO BE TRUE OR NOT TRUE.



2011 DEC 14 AM 11: 18

SUNSHINE ORDINANCE TASK FORCE 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco CA 94102 Tel. (415) 554-7724; Fax (415) 554-7854 http://www.sfgov.org/sunshine SUNSHINE ORDINANCE COMPLAINT

Complaint against which Department or Commission SF Police Chit
Name of individual contacted at Department or Commission Harlan Thomas quet I
Alleged violation public records access Alleged violation of public meeting. Date of meeting
Sunshine Ordinance Section (If known, please cite specific provision(s) being violated)
Please describe alleged violation. Use additional paper if needed. Please attach any relevant. documentation supporting your complaint.
METINSES to privile in Fornation
ENough in Fondion so I could recove the intopation
Do you want a public hearing before the Sunshine Ordinance Task Force?
(Optional) Name Charks Pitts Address
Telephone No E-Mail Address
Date Signature I request confidentiality of my personal information. yes □ no
¹ NOTICE: PERSONAL INFORMATION THAT YOU PROVIDE MAY BE SUBJECT TO DISCLOSURE UNDER THE CALIFORNIA PUBLIC RECORDS ACT AND THE SUNSHINE ORDINANCE, EXCEPT WHEN CONFIDENTIALITY IS SPECIFICALLY REQUESTED. YOU MAY LIST YOUR BUSINESS/OFFICE ADDRESS, TELEPHONE NUMBER AND E-MAIL ADDRESS IN LIEU OF YOUR HOME ADDRESS OR OTHER PERSONAL CONTACT INFORMATION. Complainants can be anonymous as long as the complainant provides a reliable means of contact with the SOTF (Phone number, fax number, or e-mail

Re: Sunshine Complaint Received: #11097_Charles Pitts v Police Department

Tadao Yamaguchi

to: SOTF

01/18/2012 11:45 AM

Cc

Chief Suhr, Lyn Tomioka, Greg McEachern, Robert Yick

Show Details

Dear Mr. Chris Rustom - Sunshine Ordinance Task Force

In response to your email sent 17, January 2012. I am a Sergeant of Police, currently assigned to the Office of the Chief of Staff, 850 Bryant Street Room 525, Hall of Justice, San Francisco Police Department. I am not assigned to nor work at the SFPD Records Room, 850 Bryant Street Room 475.

I regard to this matter; an unidentified African American male come to the SFPD Office of the Chief of Staff and demanded, in a very uncooperative manner, a police report. I directed this man to the police records room, Room 475, and informed him that he will need to fill out a report request form with his signature. The man refused, left his papers on the front counter and walked out of the office, saying out loud "you've been reserved". I followed the man to the 5th floor elevators and tried to direct him to room 475 again and return this papers. The man refused his papers and took the down elevator. I examined the papers and after finding an email address I emailed him with a report request form as well as asking the man to contact the records room.

In accordance with SFPD Department General Order 3.16 II C (order attached) I, in my current position, can not release ANY police reports. SFPD police reports can requested by completing "Request for Police Report" form (attached) which must be sign by the person requesting the report, with a "I declare this statement to be true and correct" clause attached.

Please forward the attached SFPD Report Request Form to anyone who wants a SFPD incident report and return it to San Francisco Police Department, Thomas J. Cahill Hall of Justice, Report Management Section, 850 Bryant Street Room 475, San Francisco, CA. 94103-4603. Please note that the person requesting the report will have to sign the form.

Please provide me with your direction in this matter so that I can notify my chain of command and comply with their orders.

I am very sorry that I could not immediately comply with your order.

Sincerely
Sergeant Tadao Yamaguchi #1973
San Francisco Police Department
Office of the Chief of Staff
850 Bryant Street
San Francisco, CA. 94103
(415) 553-1551 Work
(415) 734-3613 Desk
tadao.yamaguchi@sfqov.org

CC: Chief of Police, Chief of Staff, Legal Division, Internal Affairs Division

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the sender and destroy all copies of the communication immediately.

----SOTF/SOTF/SFGOV wrote: -----

To: SFPDLEGAL/SFPD/SFGOV@SFGOV, SFPD.Commission@sfgov.org,

Tadao Yamaguchi/SFPD/SFGOV@SFGOV

From: SOTF/SOTF/SFGOV Date: 01/17/2012 01:25PM

Cc: Jerry Threet/CTYATT@CTYATT

Subject: Sunshine Complaint Received: #11097_Charles Pitts v Police Department

This e-mail is to confirm that the attached complaint and support documents have been received. The Department is required to submit a response to the alleged charges to the Task Force within five business days on receipt of this notice. Please refer to complaint number #11097 when submitting any information and/or supporting documents pertaining to this complaint.

No hearing date is currently available. You will be notified of the place, date and time of the hearing at a later date.

Attached is the Sunshine Ordinance Task Force's complaint procedures.

(See attached file: 11097_Complaint.pdf) (See attached file: 1_Complaint Procedures_4-28-09 _Final.pdf)

Chris Rustom
Sunshine Ordinance Task Force
1 Dr. Carlton B. Goodlett Place
City Hall, Room 244
San Francisco, CA 94102-4689

OFC: (415) 554-7724 FAX: (415) 554-7854 SOTF@sfgov.org

[attachment "1_Complaint Procedures_4-28-09 _Final.pdf" removed by Tadao Yamaguchi/SFPD/SFGOV]
[attachment "11097_Complaint.pdf" removed by Tadao Yamaguchi/SFPD/SFGOV]

09/21/94

RELEASE OF POLICE REPORTS

I. POLICY

This order is drafted to comply with the Public Records Act, California Government Code Section 6254, et seq., the San Francisco Sunshine Ordinance, Administrative Code, Chapter 67, and other applicable state and local laws. These statutes embody a policy of releasing information unless release would endanger citizens, law enforcement personnel or a law enforcement investigation, or constitute an unnecessary invasion of privacy. This means that arrest, accident and incident reports must be released unless the disclosure would cause the dangers mentioned in the law. In all cases, the burden is on the Department to justify nondisclosure.

II. PROCEDURES

- A. INFORMATION WHICH MAY BE WITHHELD. The Department may withhold nos. 1 8 below, except that release shall occur where, upon weighing the public interest for and against disclosure, the public interest favors disclosure. If documents are withheld, the Department must explain in factual terms how the public interest would be harmed. [S.F. Admin. Code § 67.27 (a)]. The information in nos. 9 12 shall not be released.
 - 1. Information that would endanger the safety of a person involved in an investigation. (Cal. Gov. Code 6254 (f))
 - 2. Information that would endanger law enforcement personnel. (S.F. Admin. Code, § 67.24 (d))
 - 3. Information that would endanger the successful completion of an investigation, but only when the prospect of enforcement proceedings is concrete and definite. (Cal. Gov. Code 6254 (f))
 - Secret investigative techniques or procedures where, on the facts of the case, the public interest in nondisclosure clearly outweighs the public interest served by disclosure.
 (S.F. Admin. Code, § 67.24 (d); Cal. Gov. Code § 6255)

- 5. Information regarding the identity of confidential informants. (Cal. Gov. Code 6254 (f), 6255; S.F. Admin. Code, § 67.24 (d))
- 6. The name of any victim of a sexual assault who specifically requests that it not be disclosed. (Cal. Gov. Code 6254 (f) (2)), DGO 6.16, Sexual Assaults)
- 7. Medical or other information constituting an unwarranted invasion of privacy. (Cal. Gov. Code 6254 (c); S.F. Admin. Code, § 67.25 (d))
- 8. The name and address of any person detained pursuant to Welfare and Institutions Code Section 5150 where disclosure would constitute an unwarranted invasion of privacy. (Cal. Gov. Code 6254 (c))
- 9. The name or address of a juvenile who is a suspect or who has been arrested or detained, or any information which might lead to the identity of a juvenile who is a suspect or who has been arrested or detained may not be released without a court order. (TNG v. Superior Court (1971) 4 C.3d 767).
- Vehicle collision reports involving death or personal injury except as provided by California Vehicle Code Section 20012 (see DGO 9.02, Vehicle Accidents).
- 11. Any report regarding child abuse made confidential by Penal Code Sections 11167 and 11167.5, or any report regarding assaultive or abusive conduct made confidential by Penal Code Section 11163.2 (b).
- 12. The address of any victim of a sexual assault. (Cal. Gov. Code 6254 (f) (2))

B. INFORMATION THAT MUST BE RELEASED

- DURING THE PENDENCY OF AN INVESTIGATION OR PROSECUTION. The
 Department retains the discretion to withhold incident reports and other
 documents during the pendency of an investigation. The following
 information, however, must be released, so long as release is not
 prohibited in Section A above.
 - a. Information that must be released to the public
 - (1) Individual arrested, including name, address, occupation, physical description.
 - (2) Facts surrounding arrest, including, but not limited to, time and date of arrest and booking, location of the arrest, amount of bail, location of arrestee or time and manner of release.
 - (3) Charges brought, including outstanding warrants and parole or probation holds.
 - (4) Time, substance and location of all complaints or requests for assistance and time and nature or response thereto, including, where an incident report has been made, the time, date and location of occurrence, and the time and date of the report.
 - (5) Victim's name, age and address, except if victim or victim's address cannot be disclosed as detailed in Section A above.
 - (6) Factual circumstances surrounding the crime or incident and a general description of any injuries, property or weapons involved.
 - b. Additional information that must be released to victims, their authorized representatives, and their insurance carriers:
 - (1) Names and addresses of all persons involved in or witnesses other than confidential informants.
 - (2) Description of any property involved; date, time and location of incident.

- (3) Diagrams, statements or the parties involved, statements of all witnesses other than confidential informants.
- 2. AFTER THE CASE IS CLOSED. When the prospect of an enforcement action has been terminated, the Sunshine Ordinance requires complete disclosure, except that it still permits the Department to withhold the following [S.F. Adm. Code, § 67.24 (d)]:
 - a. Witnesses names and addresses (alphabetical letters should be substituted), except that state law requires release when this information is requested by a victim, the victim's representative or an insurance carrier that might be liable. (Cal. Gov. Code 6254 (f))
 - b. Personal and otherwise private information unrelated to the law enforcement action.
 - c. Identity of a confidential source.
 - d. Secret investigative technique or procedure.
 - e. Information that would endanger law enforcement personnel.
- C. PERSONS WHO MAY AUTHORIZE RELEASE. The following persons may authorize the release of police reports but must consult with the Department Legal Division in cases that are not routine:
 - 1. The investigator or the officer-in-charge of the unit assigned the case.
 - 2. The Officer-in-Charge of the Records Section or the officer designated to release reports when the case is not assigned to an investigative unit.
 - 3. The Public Affairs Officer, after consultation with the assigned investigator (when possible).
 - 4. The Operations Center (during non-business hours) after consultation with the assigned investigator or the Public Affairs Officer (when possible).

D. TIMES OF RELEASE

- 1. GENERAL PUBLIC. The general public may request in writing the release of a report during normal business hours 0800 to 1600 hrs. Monday through Friday, holidays excluded or through the mail.
- 2. NEWS MEDIA. The news media may request reports in the same manner as the general public or through the Public Affairs Office. If the Public Affairs Office is closed, the media should make the request at the Operations Center. The release will be made consistent with the ability of the Department to do so without undue disruption of normal procedures.
- E. RELEASE AUTHORIZATION. The person who authorizes the release of a report to the public or the news media is responsible for insuring that the items listed in this order are excluded from the report or are not discernible.
- F. MEDIA INTERVIEWS. Nothing in this order restricts an officer from providing the public or the news media orally with information on a case in which he/she is involved consistent with this order and DGO 8.09, Media Relations Policy.
- G. COMPUTER DATA. See DGO 10.08, Use of Computers.

-REQUEST FOR POLICE REPORT

TT IS MANDATORY TO HAVE A <u>SELF ADDRESSED LEGAL SIZE STAMPED</u> ENVELOPE FOR YOUR REPORT TO BE PROCESSED.

San Francisco Police Department Report Management Section 850 Bryant Street, Room 475.

Mail Request To: ..

San Francisco, CA 94103-4603 Name: Address: City, State, Zip: Contact Phone: SF Police Report#: Name of Party Listed in Report: Date of Birth: Month Your Interest In This Incident: Type of Incident: Date/Time of Occurrence: Location of Occurrence: Vehicle Involved: (License Plate Number / State) I declare this statement to be true and correct: Date Signature Note: VEHICLE ACCIDENT REPORTS ARE ONLY PREPARED FOR HIT & RUN, DRUNK DRIVING AND PERSONAL INTURY CASES. All request for copies of police reports will be handled in the order they are received and will be delivered to requester by return mail ONLY. Some reports are restricted and/or inaccessible. RMS Signof Requestor ID/DL: Date:

Re: Sunshine Complaint Received: #11097_Charles Pitts v Police Department Tadao Yamaguchi

to:

SOTF

01/18/2012 11:55 AM

Cc

Chief Suhr, Lyn Tomioka, Greg McEachern, Robert Yick Show Details

History: This message has been replied to.

2 Attachments





report request form.pdf DGO 3.16 PD Reports.pdf

Dear Chris Rustom - Sunshine Ordinance Task Force I apologize my reply email to you did not have the attachments I referred to.

Sincerely
Sergeant Tadao Yamaguchi #1973
San Francisco Police Department
Office of the Chief of Staff
850 Bryant Street
San Francisco, CA. 94103
(415) 553-1551 Work
(415) 734-3613 Desk
tadao.yamaguchi@sfgov.org

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----SOTF/SOTF/SFGOV wrote: -----

To: SFPDLEGAL/SFPD/SFGOV@SFGOV, SFPD.Commission@sfgov.org,

Tadao Yamaguchi/SFPD/SFGOV@SFGOV

From: SOTF/SOTF/SFGOV Date: 01/17/2012 01:25PM

Cc: Jerry Threet/CTYATT@CTYATT

Subject: Sunshine Complaint Received: #11097_Charles Pitts v Police Department

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No hearing date is currently available. You will be notified of the place, date and time of the hearing at a later date.

Attached is the Sunshine Ordinance Task Force's complaint procedures.

(See attached file: 11097_Complaint.pdf) (See attached file: 1_Complaint Procedures_4-28-09 _Final.pdf)

Chrls Rustom Sunshine Ordinance Task Force 1 Dr. Carlton B. Goodlett Place City Hall, Room 244 San Francisco, CA 94102-4689 OFC: (415) 554-7724 FAX: (415) 554-7854 SOTF@sfgov.org

[attachment "1_Complaint Procedures_4-28-09 _Final.pdf" removed by Tadao Yamaguchi/SFPD/SFGOV] [attachment "11097_Complaint.pdf" removed by Tadao Yamaguchi/SFPD/SFGOV] Sunshine Complaint 11097
Tadao Yamaguchi
to:
SOTF
02/01/2012 09:39 AM
Cc:
Greg McEachern, Robert Yick, Chief Suhr, Lyn Tomioka
Show Details

History: This message has been replied to.
Sunshine Ordinance Task Force
City Hall, Rm. 244, San Francisco, CA 94102
sotf@sfgov.org, (415) 554-7724, fax: (415) 554-7854
Dear Mr. Rustom,

Any more information or update on my Sunshine complaint #11097? Will I still be needed to testify, if so I must officially notify my legal division and the City Attorney, for representation.

Sincerely
Tad
cc:
SFPD Legal
SFPD IAD
Chief
Chief of Staff

Sergeant Tadao Yamaguchi #1973 San Francisco Police Department Office of the Chief of Staff 850 Bryant Street San Francisco, CA. 94103 (415) 553-1551 Work (415) 734-3613 Desk tadao.yamaguchi@sfgov.org

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Re: #11097_Charles Pitts v Police Department CHARLES PITTS

to: sotf 01/18/2012 08:50 PM Show Details

with the chp complaint believe the complaint is i did not get a response i believe gail will not show up to the hearing i don't want any other violations other then me not getting a response

the complaint with the police department is it asked for information and the officer refuses to give me the 3 police reports it asked for

--- On Wed, 1/18/12, sotf@sfgov.org <sotf@sfgov.org> wrote:

From: sotf@sfgov.org <sotf@sfgov.org>

Subject: #11097_Charles Pitts v Police Department

To:

Date: Wednesday, January 18, 2012, 4:12 PM

Mr. Charles Pitts,

Chair Johnson wants you to provide the Task Force with the section of the Ordinance you believe has been violated.

Chris Rustom
Sunshine Ordinance Task Force
City Hall, Rm. 244, San Francisco, CA 94102
sotf@sfgov.org, (415) 554-7724, fax: (415) 554-7854

Hi, CHARLES

Sian Out

Print

Get Y! on My Phone

Search

Mail Contacts Cal	endar Notepad	What's New? Mobile Mail Options
Check Mail New		Get the newest Yahoo! Mai
Public Arrest Records: Online	Previous Next Back to Messages Delete Reply Forward Spam	Mark as Unread Prin
Folders Inbox (15471)	SFPD From: "Tad Yamaguchl@sfgov.org" <tad.yamag< td=""><td>Thursday, December 1, 2011 10:00 PM guchi@sfgov.org></td></tad.yamag<>	Thursday, December 1, 2011 10:00 PM guchi@sfgov.org>
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My Photos My Attachments	report reque pitts charles	
Chat & Mobile Text I am Offline	Dear Mr. Charles Pitts, You and your friend came to the Chief's December 1, 2011 and dropped off a to	s Office on the afternoon of Thursday,

Newest version of Y! Mail Help

Sincerely Tadao Yamaguchi Sergeant Tadao Yamaguchi #1973 San Francisco Police Department Office of the Chief of Staff 850 Bryant Street San Francisco, CA. 94103 (415) 553-1551 Work

have to obtain reports.

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the Hall of Justice, 850 Bryant Street, the same building you were in. With the limited information and no return address on your papers, which you left on my desk, I can not even fill out a request for police report on your behalf. I urge you to fill out the attached form or follow the instructions on the SFPD 105 form you

67.25.a Immediate disclosure request

San Francisco police chief

I am requesting a copy of the following 3 police reports
Cad numbers
111590398
111843484 please note second page

110660286

Charles pitts

Community hous partners Complete this form to responses, and general of Your Name Date of Incident: 3/0 Incident Narrative (Case Nu Case num on facts IN on facts report Cor ierati Cor Cor Cor Cor Cor Cor Cor Cor	m Francisco Ponce B REPORTEE FOLLO Imber: 1/8 4/1 Imbers are assigned to an obtained during the initial Impany A (Central) Impany B (Southern) Impany C (Bayview) Impany D (Mission) Impany E (Northern) Impany G (Richmond) Impany H (Ingleside)	3 4/5 4/ Investigator based Investigation. 315-2400 553-1373 671-2300 558-5400 614-3400 242-3000 666-8000 404-4000	Company G (Richmond) Company H (Ingleside) Company I (Taraval) Company I (Taraval) Company J (Tenderioln) Company K (Traffic Div.) Anonymous Tip Line Criminal Investigations Unit Domestic Violence Unit Economic Crimes Unit Gang Task Force Unit Hit and Run Unit Homicide/Anonymous Tip Line Homicide Unit Juvenile Missing Persons Unit Narcotics Division Sexual Assault Unit Special Investigations Text-a-Tip Vice Crimes Detail	666-8000 404-4000 759-3100 345-7300 553-1245 643-6233 553-1201 553-9225 553-1521 553-1401 553-1641 575-4444 553-1145 558-5500 558-5508 553-1426 553-133 847411 Type SFPE 553-1427
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614-3400