



San Francisco Youth Commission Agenda

Monday, January 6th, 2020

5:00 pm-8:00 pm

City Hall, Room 416

1. Dr. Carlton B. Goodlett Pl.

San Francisco, CA 94102

There will be public comment on each item.

Sarah Cheung, Valentina Alioto-Pier, Maggie Dong, Josephine Cureton, Calvin Quick, Khatab Alameri, Crystal Chan, JoJo Ty, Ariana Arana, Rome Jones, Amara Santos, Arianna Nassiri, Nora Hylton, Stephen "Rocky" Versace, Arsema Asfaw, Alexander Hirji, Sarah Ginsburg

- 1. Call to Order and Roll Call for Attendance (Discussion and Possible Action)**
- 2. Approval of Agenda (Action Item)**
- 3. Approval of Minutes (Action Item)**
 - A. December 16, 2019
[\(Document A\)](#)
- 4. Public Comment on Items not on Agenda (2 minutes per public comment)**
- 5. Legislation Referred from the Board of Supervisors (All Items to Follow Discussion and Possible Action)**
 - A. [Input + Decision] BOS File No.191284 [Health Code - Sugar-Sweetened Beverage Warning for Advertisements]
Sponsor: Supervisor Walton
Presenter: Natalie Gee, Legislative Aide for Supervisor Walton
(Document B)
 - B. [Input + Decision] BOS File No.191305 [Hearing - Impacts of Class Cuts at City College of San Francisco to Low-Income and Communities of Color, and High School Students]
Sponsors: Supervisors Walton & Mar
Presenter: Natalie Gee, Legislative Aide for Supervisor Walton
(Document C)
 - C. [Input + Decision] BOS File No.190418 [Administrative Code - Navigation Centers for the Homeless]
Sponsors: Supervisors Haney, Ronen, Mar, and Walton
Presenter: Youth Commission Staff
(Document D)



6. Presentations (All Items to Follow Discussion and Possible Action)

- A. [Inform + Decision] 2020 Census Initiatives
Presenters: Pau Crego, Deputy Director – Policy and Programs, Office of Transgender Initiatives, and Robert Clinton, Office of Civic Engagement and Immigrant Affairs
- B. [Inform + Decision] SFUSD’s Ethnic Studies Task Force
Presenter: Jenny Lam, Education Advisor, Office of the Mayor

7. Youth Commission Business (All Items to Follow Discussion and Possible Action)

8. Committee Reports (Discussion Only)

- a. Executive Committee
 - a. LAO
 - b. Comms
- b. Civic Engagement
- c. Housing and Land Use
- d. Transformative Justice
- e. OCOF

9. Staff Report (Discussion Only)

10. Announcements (This Includes Community Events)

11. Adjournment

Any materials distributed to the members of the Youth Commission within 72 hours of the meeting or after the agenda packet has been delivered to the members are available for inspection—along with minutes of previous Youth Commission meetings and all supplementary information—at the Youth Commission office during regular office hours (9am to 6pm, Monday—Friday). The Youth Commission office is at:

City Hall, Room 345
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102
Phone: (415) 554-6446, Fax: (415) 554-6140
Email: youthcom@sfgov.org
www.sfgov.org/yc

KNOW YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE: (Chapter 67 of the San Francisco Administrative Code) Government’s duty is to serve the public, reaching its decisions in full view of the public. Commissions, boards, councils and other agencies of the City and County exist to conduct the people’s business. This ordinance assures that deliberations are conducted before the people and that City operations are open to the people’s review.

FOR MORE INFORMATION ON YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE OR TO REPORT A VIOLATION OF THE ORDINANCE, CONTACT THE SUNSHINE ORDINANCE TASK FORCE, please contact:
Sunshine Ordinance Task Force
City Hall, Room 244



1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689
Phone: (415) 554-7724, Fax: (415) 554-5784
Email: soft@sfgov.org

Copies of the Sunshine Ordinance can be obtained from the Clerk of the Sunshine Ordinance Task Force, at the San Francisco Public Library, and on the City's website at <http://www.sfgov.org>.

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Under Campaign and Governmental Conduct Code, Section 1.127, no person or entity with a financial interest in a land use matter pending before the Board of Appeals, Board of Supervisors, Building Inspection Commission, Commission on Community Investment and Infrastructure, Historic Preservation Commission, Planning Commission, Port Commission, or the Treasure Island Development Authority Board of Directors, may make a campaign contribution to a member of the Board of Supervisors, the Mayor, the City Attorney, or a candidate for any of those offices, from the date the land use matter commenced until 12 months after the board or commission has made a final decision, or any appeal to another City agency from that decision has been resolved. For more information about this restriction, visit sfethics.org.

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The ringing and use of cell phones, pagers, and similar sound-producing electronic devices are prohibited at this meeting. The Chair may order the removal from the meeting room of any person responsible for the ringing or use of a cell phone, pager, or other similar sound-producing electronic device.

In order to assist the City's efforts to accommodate persons with severe allergies, environmental illnesses, multiple chemical sensitivity, or related disabilities, attendees at public meetings are reminded that other attendees may be sensitive to various chemical-based products. Please help the City accommodate these individuals.

To obtain a disability-related modification or accommodation, including auxiliary aids or services to participate in the meeting, please contact Kiely Hosmon, Youth Commission Director [phone: 415-554-6464; email: Kiely.hosmon@sfgov.org] at least 48 hours before the meeting, except for Monday meetings, for which the deadline is 4:00 p.m. the previous Friday. Full Commission Meetings are held in Room 416 at City Hall, 1 Dr. Carlton B. Goodlett Place in San Francisco. City Hall is accessible to persons using wheelchairs and other assistive mobility devices. Ramps are available at the Grove, Van Ness and McAllister entrances.

LANGUAGE INTERPRETERS: Requests must be received at least 48 hours in advance of the meeting to help ensure availability. Contact the Clerk's Office Receptionist at (415) 554-5184.

AVISO EN ESPAÑOL: La solicitud para un traductor debe recibirse antes de mediodía de el viernes anterior a la reunion. Llame a Derek Evans (415) 554-7702.

Paunawa: Ang mga kahilingan ay kailangang matanggap sa loob ng 48 oras bago mag miting upang matiyak na matutugunan ang mga hiling. Mangyaring tumawag kay Joy Lamug sa (415) 554-7712.



翻譯 必須在會議前最少四十八小時提出要求
請電 (415) 554-7719



Doc A

San Francisco Youth Commission

Minutes ~ Draft

Monday, December 16th, 2019

5:00 pm-8:00 pm

City Hall, Room 416

1. Dr. Carlton B. Goodlett Pl.

San Francisco, CA 94102

There will be public comment on each item.

Sarah Cheung, Valentina Alioto-Pier, Maggie Dong, Josephine Cureton, Calvin Quick, Khatab Alameri, Crystal Chan, JoJo Ty, Ariana Arana, Rome Jones, Amara Santos, Arianna Nassiri, Nora Hylton, Stephen “Rocky” Versace, Arsema Asfaw, Alexander Hirji, Sarah Ginsburg

1. **Call to Order and Roll Call for Attendance (Discussion and Possible Action)**

Commissioner Cureton called the meeting to order at 5:00 PM. Commissioner Cheung, Jones, Arana, Hylton, Ginsburg, and Hirji miss roll call. Commissioner Hylton is tardy. Commissioner Hirji and Jones have given notice to staff within the deadline.

There is no public comment. Commissioner Quick motions to excuse Commissioner Hirji and Jones, seconded by Commissioner Alameri. The motion passes by a vote of acclamation.

2. **Approval of Agenda (Action Item)**

There is no public comment. Commissioner Asfaw motioned to approve the agenda, seconded by Commissioner Santos. The motion passes by a vote of acclamation.

3. **Approval of Minutes (Action Item)**

A. December 2, 2019

[\(Document A\)](#)

There is no public comment. Commissioner Alameri motioned to approve of the December 2nd, 2019 minutes, seconded by Commissioner Alioto-Pier. The motion passes by a vote of acclamation.

4. **Public Comment on Items not on Agenda (2 minutes per public comment)**

There is no public comment.



5. Youth Commission Business (All Items to Follow Discussion and Possible Action)

A. [Inform + Input] Vote16 2020 Campaign Presentation Presenter: Civic Engagement Committee

Commissioner Nassiri opens the presentation with Commissioner Chan, Versace, and Alioto-Pier.

The origin of Vote16, came in 2015 was introduced by Generation Citizen.

Early 2016: Vote16 Youth Empowerment Academy which was created in association with generation citizen to allow other youth outside of the youth commission

May 2016 - held a joint yc bos meeting that garnered other supervisor support due to the community and youth turn out.

2016 - 2017

- Young and future voter forums were created to start dialogue and learn about resources on fighting back and resisting against the Trump administration
- The election was in 2016, Prop F was lost by 2.8%, communities that were low-income left out of stakeholder meetings and mobilization efforts

2017 - 2018

- CEC got a bling grant to preregister young people

2018 - 2019

- CEC rewrote resolution and got bos support - President Yee
- commenced community outreach and stakeholder meetings

2019 - 2020

- main goal
 - to get legislation on ballot -> garner community support -> run a successful campaign
- 8-9 supervisors have stated they are willing to vote
- focuses have been on getting endorsements with the ready2vote cards
- still in the process of organizing a walk out
- currently lobbying bos
- stakeholder meetings hope to have 2 more before it gets on the allot
- town halls are to get youth support in april
- they hope to have a more organized campaign to be more efficient

Questions:

- Commissioner Hylton: stakeholder and organizations present?
 - Commissioner Nassiri: sfpl, yli, coleman advocates, power california, gen up, sac, and the
- Commissioner Santos: who is protected under vote16, what does voting mean for incarcerated folks and undocumented folks



- Commissioner Versace: premise is to maintain the same barriers for entry to voting, but lowering the age requirements - it doesn't change who can't vote just the age groups
- Commissioner Nassiri: the point of right now keeping it current with city charter, those young voters are more likely to vote progressively and expand voting access to folks who don't have voting rights, and easier to pass this now than later in the future, to expand the electorate under a progressive agenda
- Commissioner Santos: outreach and to get input from stakeholders
 - Commissioner Nassiri: we are reaching out, in stakeholder meeting is because my community was left out, having more stakeholder meetings is to make sure as many communities are heard as possible, every stakeholder meeting we send a survey to invite and get other folks involved, list has doubled since 2016
- Commissioner Nassiri: if nothing else, I will pass out the pledge cards
 - Commissioner Cureton: it's helpful to have these updates and to know what is going on.

6. Committee Reports (Discussion Only)

a. Executive Committee

a. LAO

- i. bos introduced a city college ordinance to appropriate gen funds reserved 2.7

- 1. to take a stance on the youth commission - you can do a general motion, youth commission to have yearly support without a whole resolution about it

- 2. a resolution would be a good follow up

- ii. a resolution introduced to congress to expand family support visa

b. Comms

- i. we are continuing to interview and post commissioner highlights

b. Civic Engagement

- a. stakeholder meeting last monday and 25 people and 6 organizations show up and discussed strategies, we received \$5500 from the YFYI grant

c. Housing and Land Use

- a. checked in about connectsf and sfmta, wrapped up some goals for 2020, \$7500 yfyi grant

d. Transformative Justice

- a. last meeting we checked in with chief scott, reviewed timeline and budget, on saturday we attended the youth situation townhall with tons of people there and what neighborhoods need and how we can keep things in community and aware about programs

e. OCOF

- a. nothing to report

7. Staff Report (Discussion Only)

Reminder about Implicit Bias training - please submit before the December 24th.

On the 17th, SFPD will hold a town hall at cesar chavez regarding Jamaica Hampton shooting.



YC staff will be on retreat doing strategic planning on the 17th and 18th, the office will be closed.

On Thursday, there is the D10 holiday party on Thursday, BOS bakeoff, and Trans Ball which Commissioner Ty was on the planning committee for.

Reminder about the midyear retreat taking place during MLK weekend 9 - 5pm.

There will be full attendance jan 6th for fyc, with Commissioner Ty as a tentative.

Executive committee may meet on the 2nd pending Commissioner Chan and Santos' schedule.

Staff leave will occur, please note: 12/24 - 1/1 Estrada, 12/23 - 27 Hosmon, 12/30 - 1/3 Truong.

8. Announcements (This Includes Community Events)

There is nothing to report.

9. Adjournment

Commissioner Cureton adjourned the meeting at 5:28 PM.

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO: Kiely Hosmon, Director, Youth Commission

FROM: John Carroll, Assistant Clerk,
Public Safety and Neighborhood Services Committee

DATE: December 20, 2019

SUBJECT: LEGISLATIVE MATTER INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following hearing, introduced by Supervisor Walton on December 17, 2019. This item is being referred for comment and recommendation.

File No. 191284

Ordinance amending the Health Code by amending the Sugar-Sweetened Beverage (SSB) Warning Ordinance to 1) update the statement of findings and purpose; 2) revise the definition of Advertiser; 3) reduce the required warning size; 4) modify the required warning text; 5) require use of a translated version of the warning text on certain SSB advertisements in languages other than English; 6) remove exemptions for certain types of SSB advertisements; and 7) revise the enforcement provisions.

Please note that this ordinance replaces a version introduced and referred in September, in Board File No. 190929. The Youth Commission responded to the previously-referred version of this ordinance on September 23, 2019. The previously-introduced and referred ordinance will be filed.

Please return this cover sheet with the Commission's response to John Carroll, Assistant Clerk, Public Safety and Neighborhood Services Committee.

RESPONSE FROM YOUTH COMMISSION Date: _____

_____ No Comment
_____ Recommendation Attached

Chairperson, Youth Commission

LEGISLATIVE DIGEST

[Health Code - Sugar-Sweetened Beverage Warning for Advertisements]

Ordinance amending the Health Code by amending the Sugar-Sweetened Beverage Warning Ordinance to 1) update the statement of findings and purpose; 2) revise the definition of Advertiser; 3) reduce the required warning size; 4) modify the required warning text; 5) require use of a translated version of the warning text on certain SSB advertisements in languages other than English; 6) remove exemptions for certain types of SSB advertisements; and 7) revise the enforcement provisions.

Existing Law

The City's Sugar-Sweetened Beverage Warning Ordinance was enacted in 2015 in Article 42 of the Health Code. It mandated that "advertisers" who post, or cause others to post, ads in San Francisco for sugar-sweetened beverages ("SSBs") include on the ads a 20% size warning about the health effects of sugar consumption. The required text of the health warning was as follows: "WARNING: Drinking beverages with added sugar(s) contributes to obesity, diabetes, and tooth decay. This is a message from the City and County of San Francisco."

It defined "advertisers" to include persons or entities, as well as their agents or contractors, that are in the business of manufacturing, distributing, or selling sugar-sweetened beverages, or in the business of placing or installing ads, or providing space for ads. The requirement applied to ads on paper, poster, billboards, or in or on transit shelters, stadiums, or other structures, buses, trains, cars, or other vehicles, or on walls or other surfaces or materials, but not print, television, or electronic media ads. It provided for a 2016 operative date.

Litigation regarding the ordinance prevented it from becoming operative. Shortly after the ordinance's enactment in 2015, the American Beverage Association, California Retailers Association, and California State Outdoor Advertising Association (collectively, "the plaintiffs") filed a lawsuit in federal court alleging that the ordinance presented a misleading, and an unjustified or unduly burdensome, disclosure requirement that offends the First Amendment by chilling protected commercial speech. Supreme Court precedent set forth in *Zauderer v. Office of Disciplinary Counsel of Supreme Court*, 471 U.S. 626 (1985), requires that government-mandated warnings in connection with commercial speech be purely factual and uncontroversial, not unduly burdensome, and reasonably related to a substantial government interest. The plaintiffs moved for a preliminary injunction to halt enforcement of the ordinance. While the District Court ruled for the City and denied the preliminary injunction, it enjoined enforcement of the ordinance while the plaintiffs sought an appeal. First a three-judge appellate panel of the Ninth Circuit, and then an 11-judge panel that reheard the appeal en banc, reversed the District Court's decision and found in the plaintiffs' favor. See *American Beverage, et al. v. City and County of San Francisco*, 916 F.3d 749 (9th Cir. 2019). The en

banc court concluded only that the City had not carried its burden to justify the requirement that the required health warning occupy 20% of the advertisement. The District Court recently entered a preliminary injunction pursuant to the Ninth Circuit's decision.

Amendments to Current Law

The proposed ordinance would amend the Sugar-Sweetened Beverage Advertising Warning Ordinance in several ways. First, it updates the ordinance's statement of findings and purpose with more recent information about the U.S. Department of Agriculture's Dietary Guidelines and patterns of consumption. Second, it amends the definition of "advertiser" to include persons in the business of manufacturing, selling, or promoting SSBs or their agents or contractors, but to exclude persons generally in the business of placing, installing, or providing space for display of advertisements. Third, it reduces the size of the required warning from 20% to 10% of the total area of the ad.

Fourth, it modifies the text of the required warning to: "SAN FRANCISCO GOVERNMENT WARNING: Drinking beverages with added sugar(s) can cause weight gain, which increases the risk of obesity and type 2 diabetes."

Fifth, it requires the Director of the Department of Public Health to adopt official translations of the required warning message into certain languages prior to the ordinance's operative date, and permits the Director to adopt official translations in additional languages. An advertiser who displays, or causes display, of a SSB ad containing text predominantly in a language other than English for which the Director has adopted an official translation, must use the Director's official translation of the warning in that language, to comply with the warning requirement. Sixth, it eliminates certain exemptions from the warning requirement for specific types of SSB ads.

And seventh, it revises the ordinance's enforcement provisions, charging the Director of the Department of Public Health with issuing administrative notices, conducting hearings, and ordering administrative penalties. The revised enforcement provisions would also permit the City Attorney's Office to pursue civil enforcement.

Except as otherwise noted, these proposed amendments would become operative one year from the ordinance's effective date.

Background Information

This legislative digest accompanies a substitute ordinance introduced at the December 17, 2019 Board of Supervisors' meeting. The initial ordinance was introduced at the Board's September 10, 2019 meeting. As compared with the initial ordinance, the substitute ordinance further revises the ordinance's findings and the proposed text of the required warning message, adds the requirement for adoption and use of a translated version of the warning message on certain SSB ads in languages other than English, and eliminates certain exemptions for specific types of SSB ads.

BOARD of SUPERVISORS



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MEMORANDUM

TO: Youth Commission
FROM: Angela Calvillo, Clerk of the Board
DATE: December 20, 2019
SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS

The Board of Supervisors has received the following, which at the request of the Youth Commission is being referred as per Charter Section 4.124 for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 191305

Hearing on how the cuts of over 300 classes impact low-income and communities of color, high school students who take City College of San Francisco (CCSF) classes to meet college entry requirements, and any proposed cuts need to be heard by the students and communities most impacted; and requesting the CCSF Chancellor, CCSF Administration, and CCSF Board of Trustees to report.

Please return this cover sheet with the Commission's response to Erica Major, Assistant Clerk, Land Use and Transportation Committee at Erica.Major@sfgov.org.

RESPONSE FROM YOUTH COMMISSION Date: _____

- No Comment
Recommendation Attached

Chairperson, Youth Commission

BOARD of SUPERVISORS



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MEMORANDUM

TO: Kiely Hosmon, Director
Youth Commission
FROM: John Carroll, Assistant Clerk,
Government Audit and Oversight Committee
DATE: December 20, 2019
SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS

The Board of Supervisors has received the following proposed legislation which is being referred to the Youth Commission as per Charter, Section 4.124 for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 190418

Ordinance amending the Administrative Code to require the Department of Homelessness and Supportive Housing (HSH) to open a Navigation Center within six months in each of two supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each supervisorial district where no Navigation Center currently exists; to revise the operational standards for Navigation Centers by, among other things, allowing Navigation Centers to serve up to 130 residents, specifying that each Navigation Center must allow residents to reside at the Center for at least 90 days, and to continue in residence so long as they are participating in assigned services; to require each Navigation Center to develop a "Good Neighbor Policy" and a plan to conduct outreach to people experiencing homelessness in the neighborhood surrounding the Center; to require HSH to develop "Fair Share Siting Criteria" to inform the selection of sites for Navigation Centers; to provide that the Shelter Monitoring Committee shall have the power and duty to visit and monitor conditions at Navigation Centers, in addition to shelters; and affirming the Planning Department's determination under the California Environmental Quality Act.

Please return this cover sheet with the Commission's response to John Carroll, Assistant Clerk, Government Audit and Oversight Committee.

RESPONSE FROM YOUTH COMMISSION Date: _____

___ No Comment

___ Recommendation Attached

Chairperson, Youth Commission

1 [Administrative Code - Navigation Centers for the Homeless]
2

3 **Ordinance amending the Administrative Code to require the Department of**
4 **Homelessness and Supportive Housing (HSH) to open a Navigation Center within six**
5 **months in each of two supervisorial districts where no Navigation Center currently**
6 **exists, and to open at least one Navigation Center within 30 months in each**
7 **supervisorial district where no Navigation Center currently exists; to revise the**
8 **operational standards for Navigation Centers by, among other things, allowing**
9 **Navigation Centers to serve up to 130 residents, specifying that each Navigation Center**
10 **must allow residents to reside at the Center for at least 90 days, and to continue in**
11 **residence so long as they are participating in assigned services; to require each**
12 **Navigation Center to develop a “Good Neighbor Policy” and a plan to conduct outreach**
13 **to people experiencing homelessness in the neighborhood surrounding the Center; to**
14 **require HSH to develop “Fair Share Siting Criteria” to inform the selection of sites for**
15 **Navigation Centers; to provide that the Shelter Monitoring Committee shall have the**
16 **power and duty to visit and monitor conditions at Navigation Centers, in addition to**
17 **shelters; and affirming the Planning Department’s determination under the California**
18 **Environmental Quality Act.**

19 **NOTE:** **Unchanged Code text and uncodified text** are in plain Arial font.
20 **Additions to Codes** are in *single-underline italics Times New Roman font*.
21 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.
22 **Board amendment additions** are in double-underlined Arial font.
23 **Board amendment deletions** are in ~~strikethrough Arial font~~.
24 **Asterisks (* * * *)** indicate the omission of unchanged Code
25 subsections or parts of tables.

24 Be it ordained by the People of the City and County of San Francisco:
25

1 Section 1. Environmental Findings.

2 The Planning Department has determined that the actions contemplated in this
3 ordinance comply with the California Environmental Quality Act (California Public Resources
4 Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
5 Supervisors in File No. _____ and is incorporated herein by reference. The Board affirms
6 this determination.

7
8 Section 2. Findings.

9 (a) San Francisco faces a significant challenge in its efforts to assist people who are
10 experiencing unsheltered homelessness. The 2019 San Francisco Point-in-Time Count
11 estimated 9,784 individuals experiencing homelessness, with approximately 5,180 of those
12 individuals living unsheltered, on any given night. The length of the City's shelter waitlist has
13 grown steadily since 2014, and consistently there have been more than 1,000 people waiting
14 to access a 90-day bed.

15 (b) The Navigation Center model was first piloted in March 2015 to provide a low-
16 barrier, service-rich alternative to traditional homeless shelters, with the goal of transitioning
17 people off the streets and into longer-term solutions. Since then, the Department of
18 Homelessness and Supportive Housing ("HSH") has opened eight Navigation Centers, six of
19 which are still in operation as of April 2019. According to HSH, 46% of clients who access a
20 Navigation Center "exit" homelessness, which is defined as obtaining permanent housing,
21 securing temporary housing, or being reunified with family or friends through the Homeward
22 Bound program. Between March 2015 and February 2019, 3,606 different individuals were
23 served by a Navigation Center.

24 (c) Navigation Centers have been opened in only three of the eleven supervisorial
25 districts, even though 1) the Board of Supervisors has declared there to be a "shelter crisis" in

1 the City, 2) the Navigation Center model has proven to be successful, and 3) a significant
2 number of people experience homelessness in every supervisorial district.

3 (d) Mayors Ed Lee and London Breed have expressed support for having
4 Navigation Centers in every supervisorial district. In 2017, Mayor Lee asked every Supervisor
5 to identify a site in their district for a Navigation Center, and in 2019, Mayor Breed declared in
6 her State of the City address that, "every part of our city, every neighborhood must be open to
7 being part of the solution."

8 (e) The San Francisco Chamber of Commerce's 2017 Dignity Health CityBeat Poll
9 found that 60% of respondents identified homelessness and street behavior as a major issue
10 facing San Francisco, 90% of respondents said they support Navigation Centers, 77% of
11 respondents said they support having Navigation Centers in their neighborhoods, and 79%
12 said they support giving budget priority to creating enough shelter beds.

13 (f) Los Angeles and Washington, D.C., which both have significant numbers of
14 people experiencing homelessness, have mandated that at least one shelter be opened in
15 every Council District and Ward, respectively. Similarly, New York City has adopted "Fair
16 Share Criteria" that require the city to consider fair and equitable geographic distribution when
17 siting homeless shelters and services. San Francisco currently has no such policy requiring
18 geographic equity when siting shelters or Navigation Centers.

19 (g) Mayor London Breed announced in October 2018 that she plans to open 1,000
20 new shelter beds by 2020 to clear the City's nightly waitlist for shelter.

21 (h) Homelessness is a public health issue that impacts the entire City of San
22 Francisco, not just select parts of the City. The current distribution of shelters and Navigation
23 Centers is densely concentrated and does not provide geographic equity, preventing San
24 Francisco from providing resources on a city-wide scale.

1 Section 3. Chapter 106 of the Administrative Code is hereby amended by revising
2 Section 106.2 and adding Section 106.3-1, to read as follows:

3
4 **SEC. 106.2. OPERATIONAL REQUIREMENTS FOR NAVIGATION CENTERS.**

5 (a) Each Navigation Center shall perform a comprehensive assessment of a resident's needs
6 within 72 hours of the resident's admission to the Navigation Center. After completing the assessment,
7 the Navigation Center shall prepare an individualized plan ("Care Plan") that will list the services and
8 programs that are necessary to support and stabilize the resident, and identify the providers of those
9 services and programs if located off-site. Such services and programs may include, but are not limited
10 to: medical services, behavioral health services, educational programs, public benefit programs, job
11 readiness programs, intensive case management, substance use and addiction treatment, and housing
12 programs. The Care Plan shall establish a timeline for the resident's participation in and/or use of the
13 programs and services that are listed.

14 (ab) Each Navigation Center shall offer the following services:

15 (1) Beds for no fewer than 40 and no more than ~~100~~30 residents at a time,
16 including, to the extent feasible, flexible housing arrangements whereby groups, families, and
17 couples may stay together, provided that the ~~100~~30-resident cap may be exceeded at a
18 specific Navigation Center or Centers upon a written finding by the City Administrator that
19 exceeding the cap is necessary and appropriate, and the reason or reasons therefor, and that it
20 would not compromise the objectives of this Chapter 106 or the operations of the affected
21 Navigation Center or Centers. Beds provided under this subsection (b)(1) must consist of a mattress
22 that is elevated from the ground by a frame or other structure;

23 (2) Adequate showers and bathroom facilities;

24 (3) Adequate and secure storage for residents' personal property;

1 (4) In-and-out privileges allowing residents to leave and re-enter the facility,
2 provided that the City Administrator has discretion to impose reasonable restrictions on in-
3 and-out privileges at all Navigation Centers, and the City Administrator or City Administrator's
4 designee has discretion to impose such restrictions at a specific Navigation Center;

5 (5) Daily ~~A~~access to on-site health services, including mental health services,
6 drug and alcohol treatment, and harm reduction interventions conforming to the Department of
7 Public Health's Policy on Harm Reduction, as that policy may be amended from time to time;

8 (6) Intensive one-on-one case management to help connect people to housing
9 and support their participation in their Care Plan;

10 (7) Integration of low-threshold access to City services, including benefits
11 screening and eligibility, transportation of belongings, and other services that will effectively
12 reduce barriers to housing and treatment;

13 (8) To the maximum extent feasible, a site that is at least 10,000 square feet
14 in size, including outdoor space located within the boundaries of the Navigation Center site
15 where residents may congregate, and that includes sufficient on-site office space where residents
16 can meet with staff in a private setting; and

17 (9) Three meals per day;

18 (10) Access to laundry facilities;

19 (11) Transportation to appointments that a resident must attend as a condition of the
20 resident's Care Plan; and

21 (12) Daily activities that provide residents the opportunity to build new skills and
22 improve their emotional and physical health.

23 (bc) Each Navigation Center shall allow residents to keep their pets with them.

24 (e) ~~At least one Navigation Center shall focus on the needs of homeless persons, aged 18-~~
25 ~~29, who have experienced street homelessness.~~

1 ~~(d) The City Administrator shall explore the feasibility of operating one Navigation Center~~
2 ~~as a managed alcohol shelter that would allow residents to consume alcohol within the facility, and~~
3 ~~would provide those residents with alcohol treatment and supportive shelter services.~~

4 (d) Upon a resident's admission, and every two weeks thereafter, each Navigation Center
5 shall conduct a Wellness Check consisting of an assessment of the resident's immediate physical and
6 mental health needs.

7 (e) Each Navigation Center shall ensure that there is at least one staff person on-site at all
8 times who is responsible for addressing resident concerns and responding to emergencies.

9 (f) Each Navigation Center shall allow residents to reside at the Navigation Center for a
10 continuous stay of not less than 90 days. A Navigation Center shall allow a resident to reside at the
11 Navigation Center beyond the initial 90-day stay so long as the resident is participating in the
12 programs and/or services identified in the resident's Care Plan. Nothing in this subsection (f) is
13 intended to limit the closing of a Navigation Center, as permitted under Section 106.3.

14 (g) For each resident whose residence at a Navigation Center ends, each Navigation Center
15 shall use its best efforts to:

16 (1) Conduct an exit interview with the resident and develop a plan for the resident's
17 continued access to programs and services; and

18 (2) Maintain contact with the resident for not less than 60 days to support the
19 resident's continued access to and participation in programs and services.

20 (h) Each Navigation Center shall accept referral of residents from the Department of Public
21 Health, the Department of Public Works, the Police Department, the Department of Homelessness and
22 Supportive Housing ("HSH"), and any nonprofit partners that have been funded by HSH to coordinate
23 such referrals. The City shall provide transportation to an individual who is referred to a Navigation
24 Center for initial admission, where such individual is unable to get to the Navigation Center without
25 assistance.

1 (i) Each Navigation Center shall establish a written grievance policy that describes the
2 manner in which residents may file complaints and contest decisions made by the Navigation Center,
3 including but not limited to, decisions to terminate a resident's stay based on a finding that the resident
4 is not participating in the programs and/or services identified in the resident's Care Plan.

5
6 **SEC. 106.3-1. REQUIREMENT TO OPEN NEW NAVIGATION CENTERS.**

7 **(a) Definitions.**

8 "Navigation Center" shall mean a shelter meeting the definition in Section 106.1, and all the
9 operational requirements of subsections 106.2(a)-(i).

10 **(b) Requirement to Open New Navigation Centers.**

11 (1) By no later than six months after the effective date of the ordinance enacting this
12 Section 106.3-1 in Board File No. 190418, HSH, with the assistance of all other appropriate City
13 departments, shall open Navigation Centers in at least two supervisorial districts in which no
14 Navigation Center was operating on April 16, 2019.

15 (2) By no later than 30 months after the effective date of the ordinance enacting this
16 Section 106.3-1 in Board File No. 190418, HSH, with the assistance of all other appropriate City
17 departments, shall open at least one Navigation Center in each supervisorial district in which no
18 Navigation Center was operating on April 16, 2019. Navigation Centers opened under subsection
19 (b)(1) shall count toward the requirement imposed by this subsection (b)(2).

20 (3) If HSH opens any Navigation Centers between the introduction of the
21 aforementioned ordinance and its effective date, such Navigation Centers may count toward the
22 requirements imposed by subsections (b)(1) and (b)(2).

23 (4) After selecting a site where a Navigation Center may be located, but before
24 approving the opening of a Navigation Center on that site, the Director of HSH, in consultation with
25 the member of the Board of Supervisors who represents the district in which the identified site is

1 located, shall conduct a thorough community outreach process with neighboring residents and
2 businesses, neighborhood associations, and merchant associations regarding the site selection. The
3 community outreach process shall consist of no fewer than three community meetings. For purposes of
4 this subsection (b)(4), "approving" shall have the meaning set forth in Section 79.2(a) of the
5 Administrative Code.

6 (5) To support productive and communicative relationships between a Navigation
7 Center and its neighbors, each Navigation Center shall develop a Good Neighbor Policy. The Good
8 Neighbor Policy shall, at a minimum:

9 (A) Identify a dedicated telephone hotline number for neighbors to use to
10 communicate concerns about the Navigation Center;

11 (B) Identify strategies that the Navigation Center will employ to limit noise
12 from within the facility and discourage loitering in the area surrounding or nearby the facility; and

13 (C) Identify services that will be employed to maintain the cleanliness of the
14 area surrounding or nearby the facility.

15 (6) Upon opening a Navigation Center, the Director of HSH shall identify Dedicated
16 Outreach Zones in areas surrounding or nearby the Navigation Center, and shall develop an outreach
17 plan in consultation with the Supervisor of the district in which the Navigation Center is located.

18 During the operation of the Navigation Center, HSH's Homeless Outreach Team ("HOT Team") shall
19 engage in outreach efforts to people experiencing homelessness in the Dedicated Outreach Zones, and
20 shall provide a weekly report to the Director relaying the number people to whom the HOT Team
21 offered services, and of those persons, the number who accepted services, the number who declined
22 services, and the reasons for such declines.

23 (c) Navigation Centers Supporting Specific Populations. HSH may operate any of the
24 Navigation Centers opened during the 30-month period referenced in subsection (b)(2) to meet the
25 needs of one or more of the specific populations as described in subsections (c)(1)-(c)(6) below.

1 (1) At least one Navigation Center may be operated as a managed alcohol shelter
2 that allows residents to consume alcohol within the facility, and that provides residents with alcohol
3 treatment and supportive services.

4 (2) At least one Navigation Center may focus on the needs of homeless persons
5 between the ages of 18 and 29 (transitional-aged youth), inclusive, who have experienced street
6 homelessness.

7 (3) At least one Navigation Center may focus on serving transgender and gender
8 non-conforming individuals who may be experiencing homelessness.

9 (4) At least one Navigation Center may focus on providing safe space and on-site
10 services to individuals who live in cars and recreational vehicles.

11 (5) At least one Navigation Center may focus on the needs of another specific
12 population experiencing homelessness, as determined by HSH, in consultation with the member of the
13 Board of Supervisors who represents the district in which the identified site is located.

14 (6) At least one Navigation Center may focus on serving homeless persons aged 62
15 and above.

16 (d) **Fair Share Siting Criteria.** By no later than 60 days after the effective date of the
17 ordinance enacting this Section 106.3-1 in Board File No. 190418, HSH, in consultation with other
18 City departments as HSH deems appropriate, shall adopt Fair Share Siting Criteria to inform the
19 selection of sites for Navigation Centers that consider the fair geographic distribution of Navigation
20 Centers among communities, as well as communities' needs for services, the efficacy of service
21 delivery, and the social and economic impact of Navigation Centers on their surrounding areas.
22 Criteria shall include, but are not limited to: the size of the facility and the lot on which it is located,
23 proximity to public transportation, a preference for publicly-owned land, proximity to persons who
24 have a need for social services, and ease of making capital improvements.

1 Section 4. Article XII of Chapter 20 of the Administrative Code shall be amended by
2 revising Sections 20.300 and 20.301, to read as follows:
3

4 **SEC. 20.300. FINDINGS.**

5 The Board of Supervisors finds and declares the following:

6 (a) The City ~~and County of San Francisco~~ funds shelters, navigation centers, and
7 resource centers that serve homeless people; and

8 (b) There is a significant public interest in determining that the homeless shelters
9 and navigation centers that the City funds are safe and sanitary, that the shelters' and navigation
10 centers' policies and procedures are fair and meet the needs of the clients accessing shelter
11 and navigation center services; that operators receiving City funds are complying with their
12 contractual obligations to the City, and that shelter and navigation center clients benefit from the
13 expenditure of public funds; and

14 (c) The Mayor, the Board of Supervisors, the Local Homeless Coordinating Board,
15 any future advisory body created by the City ~~and County of San Francisco~~, and the public,
16 among others, need to be able to access accurate and comprehensive information regarding
17 shelters and navigation centers.

18
19 **SEC. 20.301. DEFINITIONS.**

20 For purposes of this Article XII only, the following terms have the following meanings:

21 "Navigation Center" shall mean a facility meeting the definition in Section 106.1 of Chapter
22 106 of this Code.

23 "Shelter" shall include shelters, navigation centers, and resource centers that have a
24 primary goal of serving homeless people and that are funded in whole or in part by the City.
25

1 Section 5. Effective Date. This ordinance shall become effective 30 days after
2 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
3 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
4 of Supervisors overrides the Mayor's veto of the ordinance.

5
6 Section 6. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
7 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
8 numbers, letters, punctuation marks, charts, diagrams, or any other constituent parts of the
9 Administrative Code that are explicitly shown in this ordinance as additions, deletions, Board
10 amendment additions, and Board amendment deletions in accordance with the "Note" that
11 appears under the official title of the ordinance.

12
13 Section 7. Undertaking for the General Welfare. In enacting and implementing this
14 ordinance, the City is assuming an undertaking only to promote the general welfare. It is not
15 assuming, nor is it imposing on its officers and employees, an obligation for breach of which it
16 is liable in money damages to any person who claims that such breach proximately caused
17 injury.

18
19 APPROVED AS TO FORM:
20 DENNIS J. HERRERA, City Attorney

21 By: 

22 ANNE PEARSON
23 Deputy City Attorney

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REVISED LEGISLATIVE DIGEST
(Substituted, 12/17/2019)

[Administrative Code - Navigation Centers for the Homeless]

Ordinance amending the Administrative Code to require the Department of Homelessness and Supportive Housing (HSH) to open a Navigation Center within six months in each of two supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each supervisorial district where no Navigation Center currently exists; to revise the operational standards for Navigation Centers by, among other things, allowing Navigation Centers to serve up to 130 residents, and specifying that each Navigation Center must allow residents to reside at the Center for at least 90 days, and to continue in residence so long as they are participating in assigned services; to require each Navigation Center to develop a “Good Neighbor Policy” and a plan to conduct outreach to people experiencing homelessness in the neighborhood surrounding the Center; to require HSH to develop “Fair Share Siting Criteria” to inform the selection of sites for Navigation Centers; to provide that the Shelter Monitoring Committee shall have the power and duty to visit and monitor conditions at Navigation Centers, in addition to shelters; and affirming the Planning Department’s determination under the California Environmental Quality Act.

Existing Law

Local law requires the City and County of San Francisco (the “City”) to open and operate no fewer than eight Navigation Centers, which are temporary, low-barrier-to-entry shelters that, through case management and social service programs, aid in moving homeless people off the streets and into permanent housing or transitional or stable supportive housing that eventually leads to permanent housing.

Navigation Centers must comply with a variety of operational requirements. Among other things, they must: serve no more than 100 clients at a time, offer showers, bathrooms, and places to store client’s belongings, allow clients to keep their pets with them, provide access to health services, including mental health services, drug and alcohol treatment, and harm reduction interventions, and offer intensive case management to help connect people to housing.

Local law requires the City to locate Navigation Centers in areas accessible to homeless people, and when selecting a site for a Navigation Center, to give first priority to unused or vacant sites owned or controlled by the City, second priority to sites owned or controlled by the City that are being used for other purposes but could feasibly be converted to Navigation Centers, and third priority to private property or property owned by other, non-City public

agencies, that could be leased or acquired by the City. Local law does not otherwise impose any limits or requirements with respect to the location of Navigation Centers.

Local law establishes the Shelter Monitoring Committee, which has the power and duty to conduct site visits of City shelters and prepare reports on the conditions of those shelters for submission to the Mayor, the Board of Supervisors, the Local Homeless Coordinating Board, and relevant City departments.

Amendments to Current Law

The proposed ordinance would require the Department of Homelessness and Supportive Housing (“HSH”) to open a Navigation Center within six months in each of two Supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each Supervisorial district where no Navigation Center currently exists.

The proposed ordinance would revise the operational standards for Navigation Centers by, among other things: requiring navigation centers to prepare a “Care Plan” for each resident that lists the services and programs that are necessary to support their stabilization; allowing Navigation Centers to have up to 130 beds; requiring that Navigation Centers conduct regular wellness checks of residents, and provide access to laundry facilities, transportation to programs and services required by a resident’s Care Plan; requiring Navigation Centers to allow residents to stay for an initial stay of not less than 90 days, and to remain at the Navigation Center so long as they are in compliance with their Care Plan; and requiring Navigation Centers to establish written grievance policies.

After selecting a site where a Navigation Center may be located, but before approving the opening of a Navigation Center on that site, the Director of HSH, in consultation with the member of the Board of Supervisors who represents the district in which the identified site is located, would be required to conduct a thorough community outreach process with neighboring residents and businesses, neighborhood associations, and merchant associations on the site selection. The community outreach process must consist of no fewer than three community meetings. The ordinance would also require each Navigation Center to adopt a Good Neighbor Policy and an outreach plan designed to reach people experiencing homelessness in the area surrounding the Navigation Center.

The ordinance would allow the City to operate at least one Navigation Center to meet the needs of each of the following populations: persons with alcohol dependency; homeless persons between the ages of 18 and 29 (transitional-aged youth) who have experienced street homelessness; transgender and gender non-conforming individuals who may be experiencing homelessness; individuals who live in cars and recreational vehicles; and senior citizens.

The ordinance would also require HSH to adopt Fair Share Siting Criteria to inform the selection of sites for Navigation Centers that consider the fair geographic distribution of

Navigation Centers among communities as well as communities' needs for services, the efficacy of service delivery, and the social and economic impact of Navigation Centers on their surrounding areas.

The ordinance would also authorize the Shelter Monitoring Committee to visit and survey conditions at Navigation Centers, in addition to City shelters.

Background Information

San Francisco faces a significant challenge in its efforts to assist people who are experiencing unsheltered homelessness. The 2019 San Francisco Point-in-Time Count estimated 9,784 individuals experiencing homelessness, with approximately 5,180 of those individuals living unsheltered, on any given night. The length of the City's shelter waitlist has grown steadily since 2014, and consistently there have been more than 1,000 people waiting to access a 90-day bed.

The Navigation Center model was first piloted in March 2015 to provide a low-barrier, service-rich alternative to traditional homeless shelters, with the goal of transitioning people off the streets and into longer-term solutions. Since then, HSH has opened eight Navigation Centers, six of which are still in operation as of April 2019. According to HSH, 46% of clients who access a Navigation Center "exit" homelessness, which is defined as obtaining permanent housing, securing temporary housing, or being reunified with family or friends through the Homeward Bound program. Between March 2015 and February 2019, 3,606 different individuals were served by a Navigation Center.

Navigation Centers have been opened in only three out of the eleven Supervisorial Districts, even though 1) the Board of Supervisors has declared there to be a "shelter crisis" in the City and County of San Francisco, 2) the Navigation Center model has proven to be successful, and 3) there is a significant number of people experiencing homelessness in every Supervisorial District.

Los Angeles and Washington, D.C., which both have significant levels of people experiencing homelessness, have mandated that at least one shelter be opened in every Council District and Ward, respectively. Similarly, New York City has adopted "Fair Share Criteria" that require the city to consider fair and equitable geographic distribution when siting homeless shelters and services. San Francisco currently has no such policy requiring geographic equity when siting shelters or Navigation Centers.

Homelessness is a public health issue that impacts the entire City of San Francisco, not just select parts of the City. The current distribution of shelters and Navigation Centers is densely concentrated and does not provide geographic equity, preventing San Francisco from providing resources on a city-wide scale.