

San Francisco Youth Commission Housing & Land Use Committee Agenda

Thursday, January 16th, 2020 5:00 PM - 7:00 PM

City Hall, Room 278
1. Dr. Carlton B. Goodlett Pl.
San Francisco, CA 94102

There will be public comment on each item.

Members: Maggie Dong (Chair), Khatab Alameri (Vice Chair), Sasha Alexander Hirji, Calvin Quick, Jose Ty

- 1) Call to Order and Roll Call
- 2) Approval of Agenda (Action Item)
- Approval of Minutes (Action Item)
 A. December 12, 2019
 (Document A)
- 4) Public Comment on Items not on Agenda (2 minutes per public comment)
- 5) Business (All Items to Follow Discussion and Possible Action)
 - A. Check In Question
 Presenter: Commissioner Dong
 - B. [Input + Discussion] YFYI Grant Update (Document B)
 - C. [Discussion] BOS File No.190418 [Administrative Code Navigation Centers for the Homeless]
 Sponsors: Supervisors Haney, Ronen, Mar, and Walton (Document C)
 - D. Work Group Updates & Work Time
 - i) YFYI Community Workshop Calendar/Schedule
 - ii) BPP's & Next Steps
 - E. Appreciations
- 6) Staff Report (Discussion Only)
- 7) Announcements



A. Community Events

8) Adjournment

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City Hall, Room 345 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Phone: (415) 554-6446, Fax: (415) 554-6140

Email: youthcom@sfgov.org

www.sfgov.org/yc

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TASK FORCE, please contact: Sunshine Ordinance Task Force

City Hall, Room 244

1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Phone: (415) 554-7724, Fax: (415) 554-5784

Email: sotf@sfgov.org

Copies of the Sunshine Ordinance can be obtained from the Clerk of the Sunshine Ordinance Task Force, at the San Francisco Public Library, and on the City's website at http://www.sfgov.org.

The nearest accessible BART station is Civic Center (Market/Hyde Streets). Accessible MUNI Metro lines are the F, J, K, L, M, N, T (exit at Civic Center for Van Ness Stations). MUNI bus lines also serving the area are the 5, 5R, 6, 7, 7R, 7X, 9, 9R, 19, 21, 47, and 49. For more information about MUNI accessible services, call (415) 701-4485.

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LANGUAGE INTERPRETERS: Requests must be received at least 48 hours in advance of the meeting to help ensure availability. Contact Peggy Nevin at (415) 554-5184.

AVISO EN ESPAÑOL: La solicitud para un traductor debe recibirse antes de mediodía de el viernes anterior a la reunion. Llame a Derek Evans (415) 554-7702.

Paunawa: Ang mga kahilingan ay kailangang matanggap sa loob ng 48 oras bago mag miting upang matiyak na matutugunan ang mga hiling. Mangyaring tumawag kay Joy Lamug sa (415) 554-7712.

翻譯 必須在會議前最少四十八小時提出要求

請電 (415) 554-7719



San Francisco Youth Commission Housing & Land Use Committee Minutes ~ Draft

Thursday, December 12, 2019 5:00 PM - 7:00 PM

City Hall, Room 278
1. Dr. Carlton B. Goodlett Pl.
San Francisco, CA 94102

There will be public comment on each item.

Members: Maggie Dong (Chair), Khatab Alameri (Vice Chair), Sasha Alexander Hirji, Calvin Quick, Jose Ty

1) Call to Order and Roll Call

The meeting was called at 5:08pm. All Commissioners were present. Staff present: Itzel. Quorum was met.

2) Approval of Agenda (Action Item)

Commissioner Alameri, seconded by Commissioner Hirji, moved to approve the agenda. There was no public comment. The motion was approved by a vote of acclamation.

3) Approval of Minutes (Action Item)

A. November 7, 2019 (Document A)

Commissioner Alameri, seconded by Commissioner Hirji, motioned to approve the minutes. There was no public comment.

The motion was approved by a vote of acclamation.

4) Public Comment on Items not on Agenda (Discussion Only)

No public comment

5) Business (All Items to Follow Discussion and Possible Action)

A. Check In Question Presenter: Commissioner Dong

Commissioners engaged in a check-in question.

B. [Input + Discussion] YFYI Grant Update + Next Steps

HLU and Grand Challenge got awarded \$7,500!



What kind of involvement and what can you commit to?

Jojo can *maybe* do a monthly community workshop a month w/ Lyric - gift cards and food - focus session - in conjunction with RODT - willing to be the point person with Larkin

- monthly meetings?
- quarterly meetings?
- February November

Concerns

- updates in general
- next steps
- goals with the money

everyone is willing to participate, just need clarity. Jojo will lead, and others will support with facilitation

There was no public comment.

C. [Discussion] Report Back on Last Month's Events + Next Steps

29R Presentation

Glad it came together and people showed up. 1 million dollars to support a bus. Where is Prop C money? MTA does not receive general funds. Free fare for all? or just for youth?

Amara and Jojo working with D9 Leg Aide, Paul to challenge that TAY youth need free transportation on the Free Muni For Youth resolution.

Next Steps:

- Sasha will follow-up with the project at SFMTA.
 - o short-term: get a meeting with the new director
 - o can they send anymore information on the 29 bus route
 - attend monthly meetings
- Peer Resources at Lowell is sending a survey, may approach the YC for support

Connect SF

Think it went well. Lots of people. The food was good. Overwhelming to have so many adults. Interesting conversations. Talk about a boat for transportation.

How can we bring this back to HLU's goals?

- keep holding SFMTA accountable
- follow up with ConnectSF in a month, Calvin
- D. Local Updates

Mental Health Resolution in SF passed on Tuesday - mayor will veto any emergency funding -

Muni's new Director starts on Monday 12/16

SFSU is trying to expand homeless resources. Expanding cots and laundromats.



E. Work Group Updates & Work Time

i) Review timeline

Omnibus resolution is on hold, we're waiting for other Committees Statistics on youth homelessness Dome Tour in 2020 Pita w/ hummus and carrots - Holiday Celebration

ii) New Year's Resolution (goal setting)

Goal for 2020: TAY NAV center + calling a hearing regarding PSH (permanent supportive housing) - the state of PSH??? Supervisor: Ronen, Peskin, Haney, Mandelman Ask staff at HSH on what they're doing and updates.

F. Appreciations

Thank you all for doing this work!

6) Staff Report (Discussion Only)

- YWFC Town Hall 12/14 at Excelsior Works, 12:30-3:30pm
- Holiday Celebration 12/16 in room 345
 - o brown bison
 - o pizza and italian food

7) Announcements

A. Community Events

No community events were shared.

8) Adjournment

Meeting was adjourned at 6:28pm

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Want to make a change in your community? Apply for a youth grant today!

YOUTH FUNDING YOUTH IDEAS

You can receive up to \$10,000!

Application is due April 1, 2019 by 8pm





Application due October 31, 2019 by 8pm

Grant Requirements

Please write clearly in blue or black ink if your application is handwritten. If you need access to a computer you may schedule a time to use our computer lab. You can also submit your application by emailing it to yfyiinfo@chalk.org.

5 Easy Steps to Apply

- 1. Choose a topic or an issue that is important to you! Take a look at our new funding categories on page 8.
- **2.** Create a core group of youth leaders that are 14-17 years old. They will be the main youth in charge of communicating with YFYI youth staff.
- **3.** Find a supportive adult ally. This person needs to be 18 years old or older and should not take lead of the project but is there for guidance and support.

- **4.** Find a fiscal sponsor which is a fancy term for a non-profit organization that will financially sponsor your project. If you can't find one, we can help!
- 5. Fill out the application and submit by October 31, 2019 by 8pm!

Helpful Tips from the Youth Funders

- Be passionate about your project
- Make sure to double check your budget
- Make sure the application is legible if it is handwritten
- We don't look for a perfect application, but it needs to be written by youth!
- Remember you can reach out to us for support, we love answering questions.

Contact Information

Primary Youth Leader

Name	Khatab Alameri
Date of Birth	08/13/2002
Zip Code	94102
Ethnicity	Yemeni
Language(s) Spoken	English, arabic
Gender Pronouns	He/ Him
Phone Number	415-583-3332
Email Address	khatab.alameri@es-cat.org
School	City Arts and Technology High School
Grade Level	12th

Secondary Youth Leader

Name Alexander Hirji

Date of Birth	6/21/2004
Zip Code	94110
Ethnicity	Multiracial
Language(s) Spoken	English, Spanish
Gender Pronouns	He/Him
Phone Number	415-535-9991
Email Address	sasha.hirji@gmail.com
School	The College Preparatory School
Grade Level	10th

Contact Information

Third Youth Leader

Name	Josephine Cureton
Date of Birth	5/7/2002
Zip Code	94116
Ethnicity	White, Latinx (Mexican origin)
Language(s) Spoken	English
Gender Pronouns	She/Her
Phone Number	(415) 900 - 9560
Email Address	josephinecureton@gmail.com
School	Lowell High School
Grade Level	12th

Fourth Youth Leader

Name	Sarah Cheung
Date of Birth	03/13/03
Zip Code	94121
Ethnicity	Chinese
Language(s) Spoken	English, Chinese
Gender Pronouns	She/Her
Phone Number	(415) 341-7534
Email Address	sarahscheung@gmail.com
School	San Francisco University High School
Grade Level	11th
	·

Adult Support

Adult Ally

Adult ally must be 18+

Name	Itzel Estrada
Organization Affiliation and Title	Youth Development Specialist - San Francisco Youth Commission
Gender Pronouns	she/her
Phone Number	(415) 554-7112
Email Address	itzel.estrada@sfgov.org

Relationship to Youth Leaders	Youth Development Specialist for the Youth Commission

Fiscal Sponsor Information

Keep in mind that this has to be a 501C3 Non-Profit

Name of Non-Profit Organization	LYRIC
Address	127 Collingwood St
Executive Director Name	Jodi Schwartz
Phone Number	(415) 703-6150 x119
Email Address	jodi@lyric.org

Demographic Information

YFYI uses this form to gain an understanding of your community and who you will serve. If you are not sure please provide estimates. The information included below will not affect our funding decisions.

What ages will be participating in the project? Check all that apply.

- 10 13
- 14 17
- <u>18 − 24</u>

What is the gender of the participants? Check all that apply.

- Female
- <u>Male</u>
- Non-conforming/Third Gender
- Transgender/Two Spirit
- Prefer to self-describe: ______

What is the ethnic breakdown of your community?

- Asian 3% population
- Black/African American 29% population
- Latinx/Hispanic 27% population
- Native American 2% population
- Pacific Islander 2% population
- White 23% population
- Multiethnic/Multiracial 41% population

Demographic Information

Are you serving any of the communities listed below? Check all that apply.

- LGBTQ+
- Youth with disabilities
- Homeless/Transitional Housing
- ESL
- Undocumented
- Foster Care
- System-touched/On-probation

What is the average income of your community? Check one only.

- 0 \$24,999
- \$25,000 \$49,999
- \$50,000 **-** \$99,999

• \$100,000+

What neighborhood is your project targeting? Check all that apply.

- Richmond (District 1)
- Marina (District 2)
- North Beach/Chinatown (District 3)
- Sunset (District 4)
- Haight/Western Addition (District 5)
- SOMA/Embarcadero/Tenderloin (District 6)
- Park Merced (District 7)
- Noe Valley/Castro (District 8)
- Mission/Bernal Heights (District 9)
- Bayview Hunters Point/Vis Valley/Potrero Hill (District 10)
- Excelsior/Ocean View/Ingleside (District 11)

Project Details

What is your project's focus? Choose only one category.

Examples are included under each category.

- Economic Empowerment
 - Entrepreneurship
 - Seed funding for social enterprise
- Health & Wellness
 - Ancestral Medicine
 - Self-care
 - Food Justice
- Earth Care
 - Animal Rights

- Policy, Advocacy, and Research
 - Justice Campaigns
 - Organizing
- EDLIB (Education for Liberation
 - Alternative Education
 - Ethnic Studies
 - School-to-Prison Pipeline
- Youth Rights
 - Undocu Rights
 - LGBTQ Rights
 - Homelessness Advocacy
 - Black Lives Matter
 - Know Youth Rights

- Environmental Justice
- Aquaponics farming

Artivism and Culture

- Community beautification
- Mural making
- Forum theater
- Music
- Dance classes
- Please briefly describe why you think your project fits into this category:
- A Way Home America's (AWHA) "The Grand Challenge," a problem-solving initiative to end homelessness for LGBTQ+ and youth of color.

Project Summary

The max amount you can request is \$10,000

Guiding Questions (your answer does not have to in this order):

1. Project Focus

- a. What is the issue you are addressing or what solution are you creating?
- According to the Department of Homelessness and Supportive Housing's (HSH) 2019 Point in Time Count, there is currently over 1,100 youth experiencing homelessness in San Francisco. In a city where 88% of youth experiencing homelessness identify as youth of color and/or LGBTQ+, it is imperative that we acknowledge, confront, and disrupt the individual, institutional, and structural racism, homophobia, and transphobia impacting our system of care in order to make youth homelessness rare, brief, and one-time. San Francisco has both an opportunity and an obligation to step up as a leader in solving homelessness for youth of color and LGBTQ+ youth. We live in a pervasive and persistent white supremacist society, decision-making still rests in large part in the hands of white leaders in San Francisco. When adult leaders share the same white, cisgender identity, they are less likely to recognize and account for inequities that impact others, and the result is a system that perpetuates inequities for those who are

not at the table making decisions. We acknowledge that there is a lack of transparency around decision-making, and that youth of color and LGBTQ+ youth (and especially trans youth) experience the system differently than their straight, cis-, white counterparts. We hope to address San Francisco's challenges with "white supremacy" by centering the voices of youth of color and LGBTQ+ youth in addition to partnering institutions that directly serve our underrepresented communities.

2. Community Need

a. Why is your project important?

- This project is important because San Francisco has a high homeless population and it's time we address this issue head-on as a city while focusing on the marginalized community within the homeless population, i.e. POC and LGBTQ+
- Grand Challenge Video: youth testimonies on being homeless in San Francisco.

b. Providing data to support your proposal is highly encouraged (data can include personal experience, statistics, interviews, etc.)

- Larkin Street Communications (January 30th, 2018). Youth and Young Adult
 Homelessness in San Francisco: 2018 Report on Incidence and Needs. Retrieved May 24,
 2019, from Larkin Street Youth Services website:
- KrAy LiT
 - Age: 21
 - Pronouns: It & He/Him/His
 - KrAy LiT is a youth who lives in San Francisco. It has had to make sacrifices between healthcare and food. KrAy has also experienced homelessness in San Francisco, having to learn how to navigate homelessness and finding resources for itself while simultaneously advocating for itself and community stating "there was a lot of self-navigation and advocating for myself... deciding on putting healthcare over food or food over healthcare, trying to figure where I was gonna lay my head for the next few days. Going from couch to couch, from porch to porch, and park to park. It was a lot." Furthermore, according to KrAy, it has noticed that many people working for organizations that provides resources to people facing homeless make assumptions about a person's background and circumstances pushing people trying to find services away. KrAy stated "A lot of people just assume what a person is instead of asking and that would immediately draw a person away from wanting to getting services from that place. They're probably not gonna want to come back or get any more services from there on." KrAy LiT furthermore states its experiences about safety for queer and trans youth and the importance of that safety. "Safety for queer and trans youth matters to me because I know what it feels like to not be safe. I wouldn't want somebody to go through what I did and relate to my experience of harm." Lastly, KrAy ends the interview stating the need for youth to have a voice that encompasses issues of multiple generations and minorities. "Youth need a voice that speaks for more than just one generation, or for one minority, or for one kind of youth."
- <u>From Larkin Street's 2019 Report</u>, California has the highest number of youth experiencing homelessness in the country.

On January 24, 2019, the City and County of San Francisco conducted its biennial Point in Time Count. An additional survey was conducted for 184 youth respondents who were experiencing homelessness. 83% of individuals between the ages of 18-24 were unsheltered. 76% of individuals under 18 were unsheltered. The top four self-reported health conditions included psychiatric/emotional conditions (48%), post-traumatic stress disorder (43%), alcohol & drug use (31%), and physical disabilities (21%). 58% percent of the respondents were either attending school or employed. 48% of the respondents were living in San Francisco prior to being homeless.

3. Describe Your Project

- a. What is the project about?
- The Grand Challenge is a problem-solving initiative grounded in several critical approaches: youth collaboration, LGBTQ+ and racial equity, and quality improvement. The Grand Challenge builds on strategies which have already resulted in significant reductions in veteran and chronic homelessness throughout the United States. A Way Home America (AWHA) adds an unflinching focus on, and partnership with, the young people most impacted by youth homelessness.

b. What will you be doing?

- AWHA will select 10 communities through a competitive application process. These 10 communities will agree to work with AWHA to figure out what it actually takes to end youth homelessness and to hold themselves accountable as they reach the goal of the Grand Challenge within two years. During the Grand Challenge the participating communities will:
 - Convene with AWHA three times a year to receive focused coaching, training and support at in-person strategy sessions.
 - Track and use a uniform set of data each month system measures which will indicate if the communities are making progress toward the Grand Challenge goal and inform changes in practice and/or system improvements.
 - Receive support around equity and youth collaboration during onboarding to the Grand Challenge, as well as through on-going training at subsequent in-person strategy gatherings;
 - Create meaningful and authentic collaboration with young people with lived experience.
 - Create a powerful, energized network of leaders doing critically difficult and essential work.
 - Commit to refining/building a comprehensive, equity-based By-Name List

4. Think About Impact

a. What kind of change do you hope to create?

"The Grand Challenge is grounded in the theory that if we meet the needs of those young people most impacted by youth homelessness -- LGBTQ+ and youth of color— we create a system that effectively meets the needs of all young people. This known as targeted universalism."

- We will end youth homelessness
- A better solution to ending youth homelessness
- A more effective way to prevent youth from becoming homeless/at-risk of it.
- Shut down stereotypes/stigma/criminalization homeless youth face about all of them being drug addicts and dropouts.

- We want to create safe communities where children can go out into the neighborhood without fear from their parents because of stereotypes against homeless youth.

b. How will your project positively impact the community?

- We will have significantly less homeless youth who identify as LGBTQ and/or youth of color.
- Parents and children will be more reluctant to go out and walk in their neighborhood with their family and/or friends.
- We want to make sure that everyone has the opportunity to live and work comfortably in the city they love without being afraid of who they are
- Our project will hopefully change the way people look at and interact with homeless youth.

Project Name: The Grand Challenge

Total Amount Requested: \$10,000

Project Summary:

- A Way Home America (AWHA) has launched "The Grand Challenge," a problem-solving initiative grounded in several critical approaches: youth collaboration, LGBTQ+ and racial equity, and quality improvement. The Grand Challenge builds on strategies which have already resulted in significant reductions in veteran and chronic homelessness throughout the United States. AWHA adds an unflinching focus on, and partnership with, the young people most impacted by youth homelessness.

According to AWHA, "The Grand Challenge is grounded in the theory that if we meet the needs of those young people most impacted by youth homelessness - LGBTQ+ and youth of color - we create a system that effectively meets the needs of all young people. This is known as targeted universalism."

The challenge allows for every participating community to have a team of 5 to 8 members, while providing funding for only 5 (4 adults, 1 youth) to travel, and Larkin Street Youth Services sponsored 1 additional young person. The goal of our project is to use this grant to fund two more additional youth seats the opportunity to travel to the Grand Challenge convenings in addition to providing *all* youth members with compensation for supporting the mobilization of the work. The Grand Challenge does not provide funding for youth leaders to be compensated for their work and we firmly believe that the youth's time and labor are valuable. From the monthly youth-focused meetings to the national Grand Challenge convenings, youth are the ones leading and taking initiative in creating positive social change for their community.

Timeline

Project Duration • 6 Months • 9 Months • 12 Months

Please describe and share with us the general timeline of your project. What will you be doing? Keep in mind that if you're funded, it may take up to 2 months after our decision to receive your project money.

Month Project Activities (i.e. meetings, workshops, events, performances, etc.)

	-,,,
Nov 2019	2x "Ride or Die" Bi-Weekly Monthly Meeting 2x Bi-Weekly Youth-focused team Monthly Meeting
	2x bi-weekly foutil-locused tealli Monthly Meeting
	1x Monthly Youth-Led Community Workshop
Dec 2019	2x "Ride or Die" Bi-Weekly Monthly Meeting
	2x Bi-Weekly Youth-focused team Monthly Meeting
	1x Monthly Youth-Led Community Workshop
Jan 2020	2x "Ride or Die" Bi-Weekly Monthly Meeting
	2x Bi-Weekly Youth-focused team Monthly Meeting
	1x Monthly Youth-Led Community Workshop
Feb 2020	2x "Ride or Die" Bi-Weekly Monthly Meeting
	2x Bi-Weekly Youth-focused team Monthly Meeting
	Travel to Grand Challenge Convening in Miami, FL
	1x Monthly Youth-Led Community Workshop
March 2020	2x "Ride or Die" Bi-Weekly Monthly Meeting
	2x Bi-Weekly Youth-focused team Monthly Meeting
	1x Monthly Youth-Led Community Workshop
April 2020	2x "Ride or Die" Bi-Weekly Monthly Meeting
	2x Bi-Weekly Youth-focused team Monthly Meeting
	1x Monthly Youth-Led Community Workshop

Budget

In this section you tell us how much money you need to make your project come to life. You can apply for a total of \$10,000 for this grant. Remember that the project travel and transportation expenses cannot exceed 20% of the overall budget. We also do not fund adult staff wages/salaries. Please provide a detailed breakdown of the project expenses.

List all items needed for your project			
Description	Quantity	Cost	Total
 Travel Costs - Youth Members Airfare/Transportation to Grand Challenge February 2020 Convening Hotel Costs to Grand Challenge February 2020 Convening Meals 	2x Youth @ \$1,000 each	\$2,000	\$2,000
Youth Stipends ■ Rate of \$18.00/hr per meeting, at approx. 24 total meetings	4x Youth Total @ \$432 p/person	\$432.00	\$1728.00
Monthly Community Engagement Workshops/Meetings (Nov 2019-Feb 2020)	3x	\$250.00	\$1500.00
 Youth Participation Gift Cards Gift card amount ranges from \$30-\$100 each The goal is to purchase approx. 23 to 76 gift cards for participants over the course of 6 months 	23-76x	\$2,272.00	\$2,272.00
		TOTAL	\$7,500.00

Almost Done!

How did you hear about our YFYI's grant?

•	CHALK or YFYI Staff. Please include name of	person
	or in the control of	person

- <u>Email</u>
- Flyer
- Family/Friend
- Social Media
- School
- Community Organization _______
- Other:

Make sure you have checked off this list before submitting your application:

- Your project is located in San Francisco and serves San Franciscans
- It is youth-led
- There is at least one adult ally
- You have a non-profit organization to acting as a fiscal sponsor
- You have reviewed your application
- You made sure all contact info is correct and up-to-date

Ways to submit your application:

- Drop the application to our office Monday Friday before 6pm.
 271 Austin Street San Francisco, CA 94109
- 2) Email it to yfyiinfo@chalk.org. Make sure to call us at (415) 977-6949 to ensure we received it.
- 3) Fax it to (415) 755-2230. Make sure to call us at (415) 977-6949 to ensure we received it.
- 4) You can also submit a separate online application through Salesforce. If interested, you will need to send an email to yfyiinfo@chalk.org for access.

YFYI is made possible with the support of DCYF and YEF.





BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
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TDD/TTY No. 554-5227

MEMORANDUM

TO: Kiely Hosmon, Director

Youth Commission

FROM: John Carroll, Assistant Clerk,

Government Audit and Oversight Committee

DATE: December 20, 2019

SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS

The Board of Supervisors has received the following proposed legislation which is being referred to the Youth Commission as per Charter, Section 4.124 for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 190418

Ordinance amending the Administrative Code to require the Department of Homelessness and Supportive Housing (HSH) to open a Navigation Center within six months in each of two supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each supervisorial district where no Navigation Center currently exists; to revise the operational standards for Navigation Centers by, among other things, allowing Navigation Centers to serve up to 130 residents, specifying that each Navigation Center must allow residents to reside at the Center for at least 90 days, and to continue in residence so long as they are participating in assigned services; to require each Navigation Center to develop a "Good Neighbor Policy" and a plan to conduct outreach to people experiencing homelessness in the neighborhood surrounding the Center; to require HSH to develop "Fair Share Siting Criteria" to inform the selection of sites for Navigation Centers; to provide that the Shelter Monitoring Committee shall have the power and duty to visit and monitor conditions at Navigation Centers, in addition to shelters; and affirming the Planning Department's determination under the California Environmental Quality Act.

Assistant Clerk, Government Audit and Overs	ight Committee.
****************	************
RESPONSE FROM YOUTH COMMISSION	Date:
No Comment	
Recommendation Attached	
	Chairperson, Youth Commission

Please return this cover sheet with the Commission's response to John Carroll.

[Administrative Code - Navigation Centers for the Homeless]

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Ordinance amending the Administrative Code to require the Department of Homelessness and Supportive Housing (HSH) to open a Navigation Center within six months in each of two supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each supervisorial district where no Navigation Center currently exists; to revise the operational standards for Navigation Centers by, among other things, allowing Navigation Centers to serve up to 130 residents, specifying that each Navigation Center must allow residents to reside at the Center for at least 90 days, and to continue in residence so long as they are participating in assigned services; to require each Navigation Center to develop a "Good Neighbor Policy" and a plan to conduct outreach to people experiencing homelessness in the neighborhood surrounding the Center; to require HSH to develop "Fair Share Siting Criteria" to inform the selection of sites for Navigation Centers; to provide that the Shelter Monitoring Committee shall have the power and duty to visit and monitor conditions at Navigation Centers, in addition to shelters; and affirming the Planning Department's determination under the California **Environmental Quality Act.**

NOTE: Unchanged Code text and uncodified text are in plain Arial font.
Additions to Codes are in single-underline italics Times New Roman font.
Deletions to Codes are in strikethrough italics Times New Roman font.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in strikethrough Arial font.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Environmental Findings.

The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. _____ and is incorporated herein by reference. The Board affirms this determination.

Section 2. Findings.

- (a) San Francisco faces a significant challenge in its efforts to assist people who are experiencing unsheltered homelessness. The 2019 San Francisco Point-in-Time Count estimated 9,784 individuals experiencing homelessness, with approximately 5,180 of those individuals living unsheltered, on any given night. The length of the City's shelter waitlist has grown steadily since 2014, and consistently there have been more than 1,000 people waiting to access a 90-day bed.
- (b) The Navigation Center model was first piloted in March 2015 to provide a low-barrier, service-rich alternative to traditional homeless shelters, with the goal of transitioning people off the streets and into longer-term solutions. Since then, the Department of Homelessness and Supportive Housing ("HSH") has opened eight Navigation Centers, six of which are still in operation as of April 2019. According to HSH, 46% of clients who access a Navigation Center "exit" homelessness, which is defined as obtaining permanent housing, securing temporary housing, or being reunified with family or friends through the Homeward Bound program. Between March 2015 and February 2019, 3,606 different individuals were served by a Navigation Center.
- (c) Navigation Centers have been opened in only three of the eleven supervisorial districts, even though 1) the Board of Supervisors has declared there to be a "shelter crisis" in

the City, 2) the Navigation Center model has proven to be successful, and 3) a significant number of people experience homelessness in every supervisorial district.

- (d) Mayors Ed Lee and London Breed have expressed support for having Navigation Centers in every supervisorial district. In 2017, Mayor Lee asked every Supervisor to identify a site in their district for a Navigation Center, and in 2019, Mayor Breed declared in her State of the City address that, "every part of our city, every neighborhood must be open to being part of the solution."
- (e) The San Francisco Chamber of Commerce's 2017 Dignity Health CityBeat Poll found that 60% of respondents identified homelessness and street behavior as a major issue facing San Francisco, 90% of respondents said they support Navigation Centers, 77% of respondents said they support having Navigation Centers in their neighborhoods, and 79% said they support giving budget priority to creating enough shelter beds.
- (f) Los Angeles and Washington, D.C., which both have significant numbers of people experiencing homelessness, have mandated that at least one shelter be opened in every Council District and Ward, respectively. Similarly, New York City has adopted "Fair Share Criteria" that require the city to consider fair and equitable geographic distribution when siting homeless shelters and services. San Francisco currently has no such policy requiring geographic equity when siting shelters or Navigation Centers.
- (g) Mayor London Breed announced in October 2018 that she plans to open 1,000 new shelter beds by 2020 to clear the City's nightly waitlist for shelter.
- (h) Homelessness is a public health issue that impacts the entire City of San Francisco, not just select parts of the City. The current distribution of shelters and Navigation Centers is densely concentrated and does not provide geographic equity, preventing San Francisco from providing resources on a city-wide scale.

Section 3. Chapter 106 of the Administrative Code is hereby amended by revising Section 106.2 and adding Section 106.3-1, to read as follows:

SEC. 106.2. OPERATIONAL REQUIREMENTS FOR NAVIGATION CENTERS.

- (a) Each Navigation Center shall perform a comprehensive assessment of a resident's needs within 72 hours of the resident's admission to the Navigation Center. After completing the assessment, the Navigation Center shall prepare an individualized plan ("Care Plan") that will list the services and programs that are necessary to support and stabilize the resident, and identify the providers of those services and programs if located off-site. Such services and programs may include, but are not limited to: medical services, behavioral health services, educational programs, public benefit programs, job readiness programs, intensive case management, substance use and addiction treatment, and housing programs. The Care Plan shall establish a timeline for the resident's participation in and/or use of the programs and services that are listed.
 - (ab) Each Navigation Center shall offer the following services:
- (1) Beds for no fewer than 40 and no more than $1\theta\theta\underline{30}$ residents at a time, including, to the extent feasible, flexible housing arrangements whereby groups, families, and couples may stay together, provided that the $1\theta\theta\underline{30}$ -resident cap may be exceeded at a specific Navigation Center or Centers upon a written finding by the City Administrator that exceeding the cap <u>is necessary and appropriate</u>, <u>and the reason or reasons therefor</u>, <u>and that it</u> would not compromise the objectives of this Chapter 106 or the operations of the affected Navigation Center or Centers. <u>Beds provided under this subsection (b)(1) must consist of a mattress that is elevated from the ground by a frame or other structure;</u>
 - (2) Adequate showers and bathroom facilities;
 - (3) Adequate <u>and secure</u> storage for residents' personal property;

- (4) In-and-out privileges allowing residents to leave and re-enter the facility, provided that the City Administrator has discretion to impose reasonable restrictions on in-and-out privileges at all Navigation Centers, and the City Administrator or City Administrator's designee has discretion to impose such restrictions at a specific Navigation Center;
- (5) <u>Daily Aa</u>ccess to <u>on-site</u> health services, including mental health services, drug and alcohol treatment, and harm reduction interventions conforming to the Department of Public Health's Policy on Harm Reduction, as that policy may be amended from time to time;
- (6) Intensive <u>one-on-one</u> case management to help connect people to housing <u>and support their participation in their Care Plan;</u>
- (7) Integration of low-threshold access to City services, including benefits screening and eligibility, transportation of belongings, and other services that will effectively reduce barriers to housing *and treatment*;
- (8) To the maximum extent feasible, a site that is at least 10,000 square feet in size, including outdoor space located within the boundaries of the Navigation Center site where residents may congregate, and that includes sufficient on-site office space where residents can meet with staff in a private setting; and
 - (9) Three meals per day-:
 - (10) Access to laundry facilities;
- (11) Transportation to appointments that a resident must attend as a condition of the resident's Care Plan; and
- (12) Daily activities that provide residents the opportunity to build new skills and improve their emotional and physical health.
 - (bc) Each Navigation Center shall allow residents to keep their pets with them.
- (c) At least one Navigation Center shall focus on the needs of homeless persons, aged 18-29, who have experienced street homelessness.

- (d) The City Administrator shall explore the feasibility of operating one Navigation Center as a managed alcohol shelter that would allow residents to consume alcohol within the facility, and would provide those residents with alcohol treatment and supportive shelter services.
- (d) Upon a resident's admission, and every two weeks thereafter, each Navigation Center shall conduct a Wellness Check consisting of an assessment of the resident's immediate physical and mental health needs.
- (e) Each Navigation Center shall ensure that there is at least one staff person on-site at all times who is responsible for addressing resident concerns and responding to emergencies.
- (f) Each Navigation Center shall allow residents to reside at the Navigation Center for a continuous stay of not less than 90 days. A Navigation Center shall allow a resident to reside at the Navigation Center beyond the initial 90-day stay so long as the resident is participating in the programs and/or services identified in the resident's Care Plan. Nothing in this subsection (f) is intended to limit the closing of a Navigation Center, as permitted under Section 106.3.
- (g) For each resident whose residence at a Navigation Center ends, each Navigation Center shall use its best efforts to:
- (1) Conduct an exit interview with the resident and develop a plan for the resident's continued access to programs and services; and
- (2) Maintain contact with the resident for not less than 60 days to support the resident's continued access to and participation in programs and services.
- (h) Each Navigation Center shall accept referral of residents from the Department of Public Health, the Department of Public Works, the Police Department, the Department of Homelessness and Supportive Housing ("HSH"), and any nonprofit partners that have been funded by HSH to coordinate such referrals. The City shall provide transportation to an individual who is referred to a Navigation Center for initial admission, where such individual is unable to get to the Navigation Center without assistance.

(i) Each Navigation Center shall establish a written grievance policy that describes the manner in which residents may file complaints and contest decisions made by the Navigation Center, including but not limited to, decisions to terminate a resident's stay based on a finding that the resident is not participating in the programs and/or services identified in the resident's Care Plan.

SEC. 106.3-1. REQUIREMENT TO OPEN NEW NAVIGATION CENTERS.

(a) **Definitions.**

"Navigation Center" shall mean a shelter meeting the definition in Section 106.1, and all the operational requirements of subsections 106.2(a)-(i).

(b) Requirement to Open New Navigation Centers.

- (1) By no later than six months after the effective date of the ordinance enacting this Section 106.3-1 in Board File No. 190418, HSH, with the assistance of all other appropriate City departments, shall open Navigation Centers in at least two supervisorial districts in which no Navigation Center was operating on April 16, 2019.
- (2) By no later than 30 months after the effective date of the ordinance enacting this Section 106.3-1 in Board File No. 190418, HSH, with the assistance of all other appropriate City departments, shall open at least one Navigation Center in each supervisorial district in which no Navigation Center was operating on April 16, 2019. Navigation Centers opened under subsection (b)(1) shall count toward the requirement imposed by this subsection (b)(2).
- (3) If HSH opens any Navigation Centers between the introduction of the aforementioned ordinance and its effective date, such Navigation Centers may count toward the requirements imposed by subsections (b)(1) and (b)(2).
- (4) After selecting a site where a Navigation Center may be located, but before approving the opening of a Navigation Center on that site, the Director of HSH, in consultation with the member of the Board of Supervisors who represents the district in which the identified site is

located, shall conduct a thorough community outreach process with neighboring residents and businesses, neighborhood associations, and merchant associations regarding the site selection. The community outreach process shall consist of no fewer than three community meetings. For purposes of this subsection (b)(4), "approving" shall have the meaning set forth in Section 79.2(a) of the Administrative Code.

- (5) To support productive and communicative relationships between a Navigation

 Center and its neighbors, each Navigation Center shall develop a Good Neighbor Policy. The Good

 Neighbor Policy shall, at a minimum:
- (A) Identify a dedicated telephone hotline number for neighbors to use to communicate concerns about the Navigation Center;
- (B) Identify strategies that the Navigation Center will employ to limit noise from within the facility and discourage loitering in the area surrounding or nearby the facility; and

 (C) Identify services that will be employed to maintain the cleanliness of the area surrounding or nearby the facility.
- (6) Upon opening a Navigation Center, the Director of HSH shall identify Dedicated Outreach Zones in areas surrounding or nearby the Navigation Center, and shall develop an outreach plan in consultation with the Supervisor of the district in which the Navigation Center is located.

 During the operation of the Navigation Center, HSH's Homeless Outreach Team ("HOT Team") shall engage in outreach efforts to people experiencing homelessness in the Dedicated Outreach Zones, and shall provide a weekly report to the Director relaying the number people to whom the HOT Team offered services, and of those persons, the number who accepted services, the number who declined services, and the reasons for such declines.
- (c) Navigation Centers Supporting Specific Populations. HSH may operate any of the Navigation Centers opened during the 30-month period referenced in subsection (b)(2) to meet the needs of one or more of the specific populations as described in subsections (c)(1)-(c)(6) below.

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that allows	s residents	to consume	alcohol with	hin the facil	ity, and tha	t provides	residents	with alcoho
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- (2) At least one Navigation Center may focus on the needs of homeless persons

 between the ages of 18 and 29 (transitional-aged youth), inclusive, who have experienced street

 homelessness.
- (3) At least one Navigation Center may focus on serving transgender and gender non-conforming individuals who may be experiencing homelessness.
- (4) At least one Navigation Center may focus on providing safe space and on-site services to individuals who live in cars and recreational vehicles.
- (5) At least one Navigation Center may focus on the needs of another specific population experiencing homelessness, as determined by HSH, in consultation with the member of the Board of Supervisors who represents the district in which the identified site is located.
- (6) At least one Navigation Center may focus on serving homeless persons aged 62 and above.
- (d) Fair Share Siting Criteria. By no later than 60 days after the effective date of the ordinance enacting this Section 106.3-1 in Board File No. 190418, HSH, in consultation with other City departments as HSH deems appropriate, shall adopt Fair Share Siting Criteria to inform the selection of sites for Navigation Centers that consider the fair geographic distribution of Navigation Centers among communities, as well as communities' needs for services, the efficacy of service delivery, and the social and economic impact of Navigation Centers on their surrounding areas.

 Criteria shall include, but are not limited to: the size of the facility and the lot on which it is located, proximity to public transportation, a preference for publicly-owned land, proximity to persons who have a need for social services, and ease of making capital improvements.

Section 4. Article XII of Chapter 20 of the Administrative Code shall be amended by revising Sections 20.300 and 20.301, to read as follows:

SEC. 20.300. FINDINGS.

The Board of Supervisors finds and declares the following:

- (a) The City *and County of San Francisco* funds shelters, *navigation centers*, and resource centers that serve homeless people; and
- (b) There is a significant public interest in determining that the homeless shelters and navigation centers that the City funds are safe and sanitary, that the shelters' and navigation centers' policies and procedures are fair and meet the needs of the clients accessing shelter and navigation center services; that operators receiving City funds are complying with their contractual obligations to the City, and that shelter and navigation center clients benefit from the expenditure of public funds; and
- (c) The Mayor, the Board of Supervisors, the Local Homeless Coordinating Board, any future advisory body created by the City *and County of San Francisco*, and the public, among others, need to be able to access accurate and comprehensive information regarding shelters *and navigation centers*.

SEC. 20.301. DEFINITIONS.

For purposes of this Article <u>XII</u> only, <u>the following terms have the following meanings:</u>

"Navigation Center" shall mean a facility meeting the definition in Section 106.1 of Chapter

106 of this Code.

"sShelter" shall include shelters, *navigation centers*, and resource centers that have a primary goal of serving homeless people and that are funded in whole or in part by the City.

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Section 5. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 6. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, letters, punctuation marks, charts, diagrams, or any other constituent parts of the Administrative Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 7. Undertaking for the General Welfare. In enacting and implementing this ordinance, the City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.

APPRQVED AS TO FQRM:

DENNIS J. HERRERA, City Attorney

Deputy City Attorney

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REVISED LEGISLATIVE DIGEST

(Substituted, 12/17/2019)

[Administrative Code - Navigation Centers for the Homeless]

Ordinance amending the Administrative Code to require the Department of Homelessness and Supportive Housing (HSH) to open a Navigation Center within six months in each of two supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each supervisorial district where no Navigation Center currently exists; to revise the operational standards for Navigation Centers by, among other things, allowing Navigation Centers to serve up to 130 residents, and specifying that each Navigation Center must allow residents to reside at the Center for at least 90 days, and to continue in residence so long as they are participating in assigned services; to require each Navigation Center to develop a "Good Neighbor Policy" and a plan to conduct outreach to people experiencing homelessness in the neighborhood surrounding the Center; to require HSH to develop "Fair Share Siting Criteria" to inform the selection of sites for Navigation Centers; to provide that the Shelter Monitoring Committee shall have the power and duty to visit and monitor conditions at Navigation Centers, in addition to shelters; and affirming the Planning Department's determination under the California **Environmental Quality Act.**

Existing Law

Local law requires the City and County of San Francisco (the "City") to open and operate no fewer than eight Navigation Centers, which are temporary, low-barrier-to-entry shelters that, through case management and social service programs, aid in moving homeless people off the streets and into permanent housing or transitional or stable supportive housing that eventually leads to permanent housing.

Navigation Centers must comply with a variety of operational requirements. Among other things, they must: serve no more than 100 clients at a time, offer showers, bathrooms, and places to store client's belongings, allow clients to keep their pets with them, provide access to health services, including mental health services, drug and alcohol treatment, and harm reduction interventions, and offer intensive case management to help connect people to housing.

Local law requires the City to locate Navigation Centers in areas accessible to homeless people, and when selecting a site for a Navigation Center, to give first priority to unused or vacant sites owned or controlled by the City, second priority to sites owned or controlled by the City that are being used for other purposes but could feasibly be converted to Navigation Centers, and third priority to private property or property owned by other, non-City public

agencies, that could be leased or acquired by the City. Local law does not otherwise impose any limits or requirements with respect to the location of Navigation Centers. Local law establishes the Shelter Monitoring Committee, which has the power and duty to conduct site visits of City shelters and prepare reports on the conditions of those shelters for submission to the Mayor, the Board of Supervisors, the Local Homeless Coordinating Board, and relevant City departments.

Amendments to Current Law

The proposed ordinance would require the Department of Homelessness and Supportive Housing ("HSH") to open a Navigation Center within six months in each of two Supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each Supervisorial district where no Navigation Center currently exists.

The proposed ordinance would revise the operational standards for Navigation Centers by, among other things: requiring navigation centers to prepare a "Care Plan" for each resident that lists the services and programs that are necessary to support their stabilization; allowing Navigation Centers to have up to 130 beds; requiring that Navigation Centers conduct regular wellness checks of residents, and provide access to laundry facilities, transportation to programs and services required by a resident's Care Plan; requiring Navigation Centers to allow residents to stay for an initial stay of not less than 90 days, and to remain at the Navigation Center so long as they are in compliance with their Care Plan; and requiring Navigation Centers to establish written grievance policies.

After selecting a site where a Navigation Center may be located, but before approving the opening of a Navigation Center on that site, the Director of HSH, in consultation with the member of the Board of Supervisors who represents the district in which the identified site is located, would be required to conduct a thorough community outreach process with neighboring residents and businesses, neighborhood associations, and merchant associations on the site selection. The community outreach process must consist of no fewer than three community meetings. The ordinance would also require each Navigation Center to adopt a Good Neighbor Policy and an outreach plan designed to reach people experiencing homelessness in the area surrounding the Navigation Center.

The ordinance would allow the City to operate at least one Navigation Center to meet the needs of each of the following populations: persons with alcohol dependency; homeless persons between the ages of 18 and 29 (transitional-aged youth) who have experienced street homelessness; transgender and gender non-conforming individuals who may be experiencing homelessness; individuals who live in cars and recreational vehicles; and senior citizens.

The ordinance would also require HSH to adopt Fair Share Siting Criteria to inform the selection of sites for Navigation Centers that consider the fair geographic distribution of

Navigation Centers among communities as well as communities' needs for services, the efficacy of service delivery, and the social and economic impact of Navigation Centers on their surrounding areas.

The ordinance would also authorize the Shelter Monitoring Committee to visit and survey conditions at Navigation Centers, in addition to City shelters.

Background Information

San Francisco faces a significant challenge in its efforts to assist people who are experiencing unsheltered homelessness. The 2019 San Francisco Point-in-Time Count estimated 9,784 individuals experiencing homelessness, with approximately 5,180 of those individuals living unsheltered, on any given night. The length of the City's shelter waitlist has grown steadily since 2014, and consistently there have been more than 1,000 people waiting to access a 90-day bed.

The Navigation Center model was first piloted in March 2015 to provide a low-barrier, service-rich alternative to traditional homeless shelters, with the goal of transitioning people off the streets and into longer-term solutions. Since then, HSH has opened eight Navigation Centers, six of which are still in operation as of April 2019. According to HSH, 46% of clients who access a Navigation Center "exit" homelessness, which is defined as obtaining permanent housing, securing temporary housing, or being reunified with family or friends through the Homeward Bound program. Between March 2015 and February 2019, 3,606 different individuals were served by a Navigation Center.

Navigation Centers have been opened in only three out of the eleven Supervisorial Districts, even though 1) the Board of Supervisors has declared there to be a "shelter crisis" in the City and County of San Francisco, 2) the Navigation Center model has proven to be successful, and 3) there is a significant number of people experiencing homelessness in every Supervisorial District.

Los Angeles and Washington, D.C., which both have significant levels of people experiencing homelessness, have mandated that at least one shelter be opened in every Council District and Ward, respectively. Similarly, New York City has adopted "Fair Share Criteria" that require the city to consider fair and equitable geographic distribution when siting homeless shelters and services. San Francisco currently has no such policy requiring geographic equity when siting shelters or Navigation Centers.

Homelessness is a public health issue that impacts the entire City of San Francisco, not just select parts of the City. The current distribution of shelters and Navigation Centers is densely concentrated and does not provide geographic equity, preventing San Francisco from providing resources on a city-wide scale.

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