San Francisco Youth Commission
Agenda
Monday, February 3rd, 2020
5:00 pm-8:00 pm
City Hall, Room 416
1. Dr. Carlton B. Goodlett Pl.
San Francisco, CA 94102

There will be public comment on each item.

Sarah Cheung, Valentina Alioto-Pier, Maggie Dong, Josephine Cureton, Calvin Quick, Khatab Alameri, Crystal Chan, JoJo Ty, Ariana Arana, Rome Jones, Amara Santos, Arianna Nassiri, Nora Hylton, Stephen “Rocky” Versace, Arsema Asfaw, Alexander Hirji, Sarah Ginsburg

1. Call to Order and Roll Call for Attendance (Discussion and Possible Action)

2. Approval of Agenda (Action Item)

3. Approval of Minutes (Action Item)
   A. January 19, 2020
      (Document A)

4. Public Comment on Items not on Agenda (2 minutes per public comment)

5. Legislation Referred from the Board of Supervisors (All Items to Follow Discussion and Possible Action)
      Sponsors: Supervisors Haney, Ronen, Mar, and Walton
      Presenter: Courtney McDonald, Legislative Aide, Supervisor Haney
      (Document B)

6. Presentations (All Items to Follow Discussion and Possible Action)
   A. [Inform + Decision] SFUSD Equity Task Force
      Presenter: Jenny Lam, Education Advisor to Mayor Breed & Commissioner Alison Collins, Board of Education

   B. [Inform + Input] Transitional Aged Youth System of Care Advisory Committee Presenter:
      Kali Cheung, Associate Director, SF Department of Public Health
      (Document C)
C. [Inform + Decision] South of Market Community Action Network’s (SOMCAN) Transit Justice Campaign: #FREEMUNI4ALLSF
Presenter: Ramon Bonifacio, Community Services Worker, SOMCAN

7. Youth Commission Business (All Items to Follow Discussion and Possible Action)

A. [Inform + Input] [First Reading] HLU/TJ Resolution on youth still getting fined on Muni even with Free Muni for Youth
Sponsors: Commissioners Santos, Ty, and Asfaw
Document: (D)

B. [Inform + Decision] DCYF OAC Youth Seat 2 Recommendation
Sponsor: Executive Committee

C. [Inform + Decision] Youth Seat Recommendations Across Government Bodies
Presenter: Austin Truong, Youth Commission Staff

8. Committee Reports (Discussion Only)

a. Executive Committee
   a. LAO
   b. Comms
   c. General Committee Updates
b. Civic Engagement
c. Housing and Land Use
d. Transformative Justice
e. OCOF

9. Staff Report (Discussion Only)

10. Announcements (This Includes Community Events)

11. Adjournment

Any materials distributed to the members of the Youth Commission within 72 hours of the meeting or after the agenda packet has been delivered to the members are available for inspection—along with minutes of previous Youth Commission meetings and all supplementary information—at the Youth Commission office during regular office hours (9am to 6pm, Monday—Friday). The Youth Commission office is at:

City Hall, Room 345
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102
Phone: (415) 554-6446, Fax: (415) 554-6140
Email: youthcom@sfgov.org
www.sfgov.org/yc

KNOW YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE (Chapter 67 of the San Francisco Administrative Code) Government’s duty is to serve the public, reaching its decisions in full view of the public. Commissions, boards, councils and other agencies of the City and County exist to conduct the
people’s business. This ordinance assures that deliberations are conducted before the people and that City operations are open to the people’s review. FOR MORE INFORMATION ON YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE OR TO REPORT A VIOLATION OF THE ORDINANCE, CONTACT THE SUNSHINE ORDINANCE TASK FORCE, please contact: Sunshine Ordinance Task Force City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689 Phone: (415) 554-7724, Fax: (415) 554-5784 Email: sotf@sfgov.org Copies of the Sunshine Ordinance can be obtained from the Clerk of the Sunshine Ordinance Task Force, at the San Francisco Public Library, and on the City’s website at http://www.sfgov.org.

The nearest accessible BART station is Civic Center (Market/Hyde Streets). Accessible MUNI Metro lines are the F, J, K, L, M, N, T (exit at Civic Center for Van Ness Stations). MUNI bus lines also serving the area are the 5, 5R, 6, 7, 7R, 7X, 9, 9R, 19, 21, 47, and 49. For more information about MUNI accessible services, call (415) 701-4485.

The ringing and use of cell phones, pagers, and similar sound-producing electronic devices are prohibited at this meeting. The Chair may order the removal from the meeting room of any person responsible for the ringing or use of a cell phone, pager, or other similar sound-producing electronic device.

In order to assist the City’s efforts to accommodate persons with severe allergies, environmental illnesses, multiple chemical sensitivity, or related disabilities, attendees at public meetings are reminded that other attendees may be sensitive to various chemical-based products. Please help the City accommodate these individuals.

To obtain a disability-related modification or accommodation, including auxiliary aids or services to participate in the meeting, please contact Kiely Hosmon, Youth Commission Director [phone: 415-554 6464; email: Kiely.hosmon@sfgov.org] at least 48 hours before the meeting, except for Monday meetings, for which the deadline is 4:00 p.m. the previous Friday. Full Commission Meetings are held in Room 416 at City Hall, 1 Dr. Carlton B. Goodlett Place in San Francisco. City Hall is accessible to persons using wheelchairs and other assistive mobility devices. Ramps are available at the Grove, Van Ness and McAllister entrances.

LANGUAGE INTERPRETERS: Requests must be received at least 48 hours in advance of the meeting to help ensure availability. Contact Peggy Nevin at (415) 554-5184.

AVISO EN ESPAÑOL: La solicitud para un traductor debe recibirse antes de mediodía de el viernes anterior a la reunion. Llame a Derek Evans (415) 554-7702.

San Francisco Youth Commission
Mid-Year Retreat Agenda ~ *Special Off-Site*
Minutes ~ Draft
Sunday, January 19th, 2020
9:00 AM - 5:00 PM
Chinese for Affirmative Action
17 Walter U Lum Pl, San Francisco, CA 94108

There will be public comment on each item.

Sarah Cheung, Valentina Alioto-Pier, Maggie Dong, Josephine Cureton, Calvin Quick, Khatab Alameri, Crystal Chan, JoJo Ty, Ariana Arana, Rome Jones, Amara Santos, Arianna Nassiri, Nora Hylton, Stephen “Rocky” Versace, Arsema Asfaw, Alexander Hirji, Sarah Ginsburg

1. Call to Order and Roll Call for Attendance (Discussion and Possible Action)

Commissioner Cureton called the meeting to order at 9:58 am. Commissioner Ty is recovering from surgery. Commissioner Nassiri and Versace are both enduring medical complications. Commissioner Quick is experiencing a family emergency. Commissioner Alioto-Pier is out for an event.

There is no public comment. Commissioner Hylton, seconded by Commissioner Hirji motion to excuse all 5 absences.

Motion passes by a vote of acclamation, with 1 naye from Commissioner Santos.

2. Approval of Agenda (Action Item)

There is no public comment. Motion to approve agenda by Commission Alameri, seconded by Commissioner Cheung.

3. Approval of Minutes (Action Item)

   A. January 18th, 2020
   
   (Document A)

   There is no public comment. Motion to approve the minutes by Commissioner Hijri, seconded by Commissioner Ginsburg. The vote passes by a vote of acclamation.

4. Public Comment on Items not on Agenda (2 minutes per public comment)
There is no public comment.

5. Youth Commission Business (All Items to Follow Discussion and Possible Action)

   A. [Input + Decision] [Third Reading] YC File No.1920-AL-02 [Omnibus Resolution 2020]
      Presenter: Calvin Quick
      (Document B)

      Commissioner Cureton is filling in for Commissioner Quick. Commissioner Cureton
      proceeds to read the amendments that were made yesterday:

      FURTHER RESOLVED, That, following the recommendation of its Tranformative Justice
      Committee, the Youth Commission urges the Public Defender's Office to increase funding in its
      budget for FY 2020-2021 and FY 2021-2022 for immigration relief programs, bail reform
      initiatives, services for children of incarcerated parents, and case management for reentry
      programs; and, be it

      FURTHER RESOLVED, That, following the recommendation of its Housing and Land Use
      Committee, the Youth Commission urges SFMTA to increase funding in its budget for FY
      2020-2021 and FY 2021-2022 for the 29-Sunset Improvements Project with the view of
      developing a rapid bus service along the aforementioned line; and be it

      There is no public comment. Motion to adopt the Omnibus resolution with its amendments by
      Commissioner Alameri, seconded by Commissioner Arana.

6. Presentations (All Items to Follow Discussion and Possible Action)

   A. Youth Commission Budget and Policy Review Part 2
      Presenters: Youth Commission
      Staff

      Staff led Commissioners in a day long retreat that focused on budget and legislative advocacy.
      Commissioner Quick walked in at 12:40 PM. Commissioner Nassiri walked in at 2:25 PM. There
      was no public comment.

7. Adjournment

   The meeting was adjourned at 4:49 PM.

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ETHICS REQUIREMENTS: Individuals and entities that influence or attempt to influence local legislative or administrative action may be required by the San Francisco Lobbyist Ordinance [SF Campaign & Governmental Conduct Code, Section 2.100] to register and report lobbying activity. For more information about the Lobbyist Ordinance, please contact the San Francisco Ethics Commission at 25 Van Ness Avenue, Suite 220, San Francisco, CA 94102; telephone (415) 252-3100; fax (415) 252-3112; web site http://www.sfgov.org/ethics.

Under Campaign and Governmental Conduct Code, Section 1.127, no person or entity with a financial interest in a land use matter pending before the Board of Appeals, Board of Supervisors, Building Inspection Commission, Commission on Community Investment and Infrastructure, Historic Preservation Commission, Planning Commission, Port Commission, or the Treasure Island Development Authority Board of Directors, may make a campaign contribution to a member of the Board of Supervisors, the Mayor, the City Attorney, or a candidate for any of those offices, from the date the land use matter commenced until 12 months after the board or commission has made a final decision, or any appeal to another City agency from that decision has been resolved. For more information about this restriction, visit sfethics.org.

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To: Youth Commissioners (x17)  
Cc: Youth Commission Staff

FROM: YC Housing and Land Use Committee

RE: BOS File No. 190418 - Navigation Centers (Haney) - Recommendation

DATE: January 30, 2020

To whom it may concern:  

January 30, 2020

On January 30, 2020, the Housing and Land Use Committee of the San Francisco Youth Commission reviewed BOS File No. 190418, concerning Navigation Centers, which is referred to the Youth Commission for comment and is scheduled to be heard at the full commission meeting of February 3, 2020.

As a policy committee of the Youth Commission, the Housing and Land Use Committee advocates for housing and supportive services for youth; while holding the City and County accountable to its commitments to resolving youth homelessness; and for creating equitable transportation options for young people in San Francisco.

As this legislation deals with the policy jurisdiction of the committee, we felt it incumbent on us to communicate our collective position on this legislation, particularly relating to how it affects our advocacy for a navigation center for transitional age youth (TAY). This memorandum reflects our collective recommendation to the full Youth Commission as to what position it should take relative to this consequential legislation.

We recommend the Youth Commission oppose this legislation unless amended to reinstate the existing mandate for a TAY Navigation Center. While we fully support the general intent of the legislation to expand navigation centers to all neighborhoods in the City, we have multiple concerns with the language of the legislation and its side-effects.

First, we are not convinced that even the base level requirement that the Department of Homelessness and Supportive Housing (HSH) open two new navigation centers within six months, and a navigation center in every district within 30 months is a goal that the City can set itself in good faith, for several reasons:

- The TAY navigation center requirement was added in 2016 by Ordinance No. 117-16: we are well past the many deadlines set for it to be opened, and yet still, only recently has a project even been announced and started to make its way through the planning and approval process. Why should we believe then that just because there is a legal requirement to open these centers, they will actually be opened? The sloth-like pace of the City to even get to a community engagement process on this particular navigation center belies the ability of the City to efficiently execute its promises to completion.
Further, experience has told us that cooperation of Supervisors is needed to get what seem to be controversial projects going in their district. We have no reason to believe that this is guaranteed. And while we support a robust community engagement process in advance of any navigation center project moving forward, as this legislation requires, the six-month deadline to open two new navigation centers makes this seemingly impossible.

Finally, there is no sort of penalty, consequence, punishment, or reprimand if HSH does not meet the deadlines for opening new Navigation Centers as specified in this legislation (see pages 7-9 of the legislation as of January 30, 2020). Given these deadlines have no weight, and we feel uncomfortable with the City making a promise that we have confidence we will meet.

Second, and more importantly, this legislation removes the requirement that a TAY Navigation Center be opened, as follows:

- **Existing section 106.2(c), proposed to be removed:** At least one Navigation Center shall focus on the needs of homeless persons, aged 18-29, who have experienced street homelessness. (emphasis added);

- **New section 106.3-1(c)(2) proposed to replace the former section:** At least one Navigation Center may focus on the needs of homeless persons between the ages of 18 and 29 (transitional-aged youth), inclusive, who have experienced street homelessness. (emphasis added).

Though we recognize that this change is in the context of adding "may" clauses for other specific groups with specific needs, we have seen by our experience with the TAY Navigation Center that, unless there is an actual requirement to open one, navigation centers for specific populations may very well never be opened at all. We do not think having a lot of suggested navigation centers is good policy. Rather, the City should focus on the priorities it has already set itself regarding the homelessness crisis.

Furthermore, navigation centers do not always remain open indefinitely. Of the eight navigation centers opened so far in the City, two have closed. While one navigation center has been proposed for TAY, even if it opens it may close again in a few years to make way for another use at the site. By removing the legal requirement that at least one navigation center be set aside for TAY, we could end up a few years down the line again without a TAY navigation center, and on no sound legal basis to demand one.

For all these reasons, we oppose this legislation as written, and urge the full Youth Commission to motion to oppose this legislation unless amended to reinstate existing Section 106.2(c) of the Administrative Code, which the legislation sponsor is proposing to remove.

We thank you for your consideration.

**Housing and Land Use Committee**

*San Francisco Youth Commission*

Memorandum adopted unanimously January 30, 2020

(Commissioners Dong, Alameri, Quick, Ty and Hirji present)
MEMORANDUM

TO: Kiely Hosmon, Director
    Youth Commission

FROM: John Carroll, Assistant Clerk,
      Government Audit and Oversight Committee

DATE: December 20, 2019

SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS

The Board of Supervisors has received the following proposed legislation which is being referred to the Youth Commission as per Charter, Section 4.124 for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 190418

Ordinance amending the Administrative Code to require the Department of Homelessness and Supportive Housing (HSH) to open a Navigation Center within six months in each of two supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each supervisorial district where no Navigation Center currently exists; to revise the operational standards for Navigation Centers by, among other things, allowing Navigation Centers to serve up to 130 residents, specifying that each Navigation Center must allow residents to reside at the Center for at least 90 days, and to continue in residence so long as they are participating in assigned services; to require each Navigation Center to develop a “Good Neighbor Policy” and a plan to conduct outreach to people experiencing homelessness in the neighborhood surrounding the Center; to require HSH to develop “Fair Share Sitting Criteria” to inform the selection of sites for Navigation Centers; to provide that the Shelter Monitoring Committee shall have the power and duty to visit and monitor conditions at Navigation Centers, in addition to shelters; and affirming the Planning Department’s determination under the California Environmental Quality Act.

Please return this cover sheet with the Commission’s response to John Carroll, Assistant Clerk, Government Audit and Oversight Committee.

******************************************************************************

RESPONSE FROM YOUTH COMMISSION Date: ______________________

____ No Comment

____ Recommendation Attached

________________________________
Chairperson, Youth Commission
Ordinance amending the Administrative Code to require the Department of Homelessness and Supportive Housing (HSH) to open a Navigation Center within six months in each of two supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each supervisorial district where no Navigation Center currently exists; to revise the operational standards for Navigation Centers by, among other things, allowing Navigation Centers to serve up to 130 residents, specifying that each Navigation Center must allow residents to reside at the Center for at least 90 days, and to continue in residence so long as they are participating in assigned services; to require each Navigation Center to develop a “Good Neighbor Policy" and a plan to conduct outreach to people experiencing homelessness in the neighborhood surrounding the Center; to require HSH to develop “Fair Share Siting Criteria" to inform the selection of sites for Navigation Centers; to provide that the Shelter Monitoring Committee shall have the power and duty to visit and monitor conditions at Navigation Centers, in addition to shelters; and affirming the Planning Department's determination under the California Environmental Quality Act.

NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in single-underline italics Times New Roman font. Deletions to Codes are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font. Asterisks (* * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:
Section 1. Environmental Findings.

The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. ______ and is incorporated herein by reference. The Board affirms this determination.

Section 2. Findings.

(a) San Francisco faces a significant challenge in its efforts to assist people who are experiencing unsheltered homelessness. The 2019 San Francisco Point-in-Time Count estimated 9,784 individuals experiencing homelessness, with approximately 5,180 of those individuals living unsheltered, on any given night. The length of the City’s shelter waitlist has grown steadily since 2014, and consistently there have been more than 1,000 people waiting to access a 90-day bed.

(b) The Navigation Center model was first piloted in March 2015 to provide a low-barrier, service-rich alternative to traditional homeless shelters, with the goal of transitioning people off the streets and into longer-term solutions. Since then, the Department of Homelessness and Supportive Housing ("HSH") has opened eight Navigation Centers, six of which are still in operation as of April 2019. According to HSH, 46% of clients who access a Navigation Center "exit" homelessness, which is defined as obtaining permanent housing, securing temporary housing, or being reunified with family or friends through the Homeward Bound program. Between March 2015 and February 2019, 3,606 different individuals were served by a Navigation Center.

(c) Navigation Centers have been opened in only three of the eleven supervisorial districts, even though 1) the Board of Supervisors has declared there to be a "shelter crisis" in
the City, 2) the Navigation Center model has proven to be successful, and 3) a significant number of people experience homelessness in every supervisorial district.

(d) Mayors Ed Lee and London Breed have expressed support for having Navigation Centers in every supervisorial district. In 2017, Mayor Lee asked every Supervisor to identify a site in their district for a Navigation Center, and in 2019, Mayor Breed declared in her State of the City address that, “every part of our city, every neighborhood must be open to being part of the solution.”

(e) The San Francisco Chamber of Commerce’s 2017 Dignity Health CityBeat Poll found that 60% of respondents identified homelessness and street behavior as a major issue facing San Francisco, 90% of respondents said they support Navigation Centers, 77% of respondents said they support having Navigation Centers in their neighborhoods, and 79% said they support giving budget priority to creating enough shelter beds.

(f) Los Angeles and Washington, D.C., which both have significant numbers of people experiencing homelessness, have mandated that at least one shelter be opened in every Council District and Ward, respectively. Similarly, New York City has adopted “Fair Share Criteria” that require the city to consider fair and equitable geographic distribution when siting homeless shelters and services. San Francisco currently has no such policy requiring geographic equity when siting shelters or Navigation Centers.

(g) Mayor London Breed announced in October 2018 that she plans to open 1,000 new shelter beds by 2020 to clear the City’s nightly waitlist for shelter.

(h) Homelessness is a public health issue that impacts the entire City of San Francisco, not just select parts of the City. The current distribution of shelters and Navigation Centers is densely concentrated and does not provide geographic equity, preventing San Francisco from providing resources on a city-wide scale.
Section 3. Chapter 106 of the Administrative Code is hereby amended by revising Section 106.2 and adding Section 106.3-1, to read as follows:

SEC. 106.2. OPERATIONAL REQUIREMENTS FOR NAVIGATION CENTERS.

(a) Each Navigation Center shall perform a comprehensive assessment of a resident's needs within 72 hours of the resident's admission to the Navigation Center. After completing the assessment, the Navigation Center shall prepare an individualized plan ("Care Plan") that will list the services and programs that are necessary to support and stabilize the resident, and identify the providers of those services and programs if located off-site. Such services and programs may include, but are not limited to: medical services, behavioral health services, educational programs, public benefit programs, job readiness programs, intensive case management, substance use and addiction treatment, and housing programs. The Care Plan shall establish a timeline for the resident's participation in and/or use of the programs and services that are listed.

(ab) Each Navigation Center shall offer the following services:

(1) Beds for no fewer than 40 and no more than 100 residents at a time, including, to the extent feasible, flexible housing arrangements whereby groups, families, and couples may stay together, provided that the 100-resident cap may be exceeded at a specific Navigation Center or Centers upon a written finding by the City Administrator that exceeding the cap is necessary and appropriate, and the reason or reasons therefor, and that it would not compromise the objectives of this Chapter 106 or the operations of the affected Navigation Center or Centers. Beds provided under this subsection (b)(1) must consist of a mattress that is elevated from the ground by a frame or other structure;

(2) Adequate showers and bathroom facilities;

(3) Adequate and secure storage for residents' personal property;
(4) In-and-out privileges allowing residents to leave and re-enter the facility, provided that the City Administrator has discretion to impose reasonable restrictions on in-and-out privileges at all Navigation Centers, and the City Administrator or City Administrator's designee has discretion to impose such restrictions at a specific Navigation Center;

(5) Daily access to on-site health services, including mental health services, drug and alcohol treatment, and harm reduction interventions conforming to the Department of Public Health's Policy on Harm Reduction, as that policy may be amended from time to time;

(6) Intensive one-on-one case management to help connect people to housing and support their participation in their Care Plan;

(7) Integration of low-threshold access to City services, including benefits screening and eligibility, transportation of belongings, and other services that will effectively reduce barriers to housing and treatment;

(8) To the maximum extent feasible, a site that is at least 10,000 square feet in size, including outdoor space located within the boundaries of the Navigation Center site where residents may congregate, and that includes sufficient on-site office space where residents can meet with staff in a private setting; and

(9) Three meals per day;

(10) Access to laundry facilities;

(11) Transportation to appointments that a resident must attend as a condition of the resident's Care Plan; and

(12) Daily activities that provide residents the opportunity to build new skills and improve their emotional and physical health.

(bc) Each Navigation Center shall allow residents to keep their pets with them.

(e) At least one Navigation Center shall focus on the needs of homeless persons, aged 18-29, who have experienced street homelessness.
(d) The City Administrator shall explore the feasibility of operating one Navigation Center as a managed-alcohol shelter that would allow residents to consume alcohol within the facility, and would provide those residents with alcohol treatment and supportive shelter services.

(d) Upon a resident's admission, and every two weeks thereafter, each Navigation Center shall conduct a Wellness Check consisting of an assessment of the resident's immediate physical and mental health needs.

(e) Each Navigation Center shall ensure that there is at least one staff person on-site at all times who is responsible for addressing resident concerns and responding to emergencies.

(f) Each Navigation Center shall allow residents to reside at the Navigation Center for a continuous stay of not less than 90 days. A Navigation Center shall allow a resident to reside at the Navigation Center beyond the initial 90-day stay so long as the resident is participating in the programs and/or services identified in the resident's Care Plan. Nothing in this subsection (f) is intended to limit the closing of a Navigation Center, as permitted under Section 106.3.

(g) For each resident whose residence at a Navigation Center ends, each Navigation Center shall use its best efforts to:

(1) Conduct an exit interview with the resident and develop a plan for the resident's continued access to programs and services; and

(2) Maintain contact with the resident for not less than 60 days to support the resident's continued access to and participation in programs and services.

(h) Each Navigation Center shall accept referral of residents from the Department of Public Health, the Department of Public Works, the Police Department, the Department of Homelessness and Supportive Housing ("HSH"), and any nonprofit partners that have been funded by HSH to coordinate such referrals. The City shall provide transportation to an individual who is referred to a Navigation Center for initial admission, where such individual is unable to get to the Navigation Center without assistance.
Each Navigation Center shall establish a written grievance policy that describes the manner in which residents may file complaints and contest decisions made by the Navigation Center, including but not limited to, decisions to terminate a resident's stay based on a finding that the resident is not participating in the programs and/or services identified in the resident's Care Plan.

SEC. 106.3-1. REQUIREMENT TO OPEN NEW NAVIGATION CENTERS.

(a) Definitions.

"Navigation Center" shall mean a shelter meeting the definition in Section 106.1, and all the operational requirements of subsections 106.2(a)-(i).

(b) Requirement to Open New Navigation Centers.

(1) By no later than six months after the effective date of the ordinance enacting this Section 106.3-1 in Board File No. 190418, HSH, with the assistance of all other appropriate City departments, shall open Navigation Centers in at least two supervisorial districts in which no Navigation Center was operating on April 16, 2019.

(2) By no later than 30 months after the effective date of the ordinance enacting this Section 106.3-1 in Board File No. 190418, HSH, with the assistance of all other appropriate City departments, shall open at least one Navigation Center in each supervisorial district in which no Navigation Center was operating on April 16, 2019. Navigation Centers opened under subsection (b)(1) shall count toward the requirement imposed by this subsection (b)(2).

(3) If HSH opens any Navigation Centers between the introduction of the aforementioned ordinance and its effective date, such Navigation Centers may count toward the requirements imposed by subsections (b)(1) and (b)(2).

(4) After selecting a site where a Navigation Center may be located, but before approving the opening of a Navigation Center on that site, the Director of HSH, in consultation with the member of the Board of Supervisors who represents the district in which the identified site is
located, shall conduct a thorough community outreach process with neighboring residents and businesses, neighborhood associations, and merchant associations regarding the site selection. The community outreach process shall consist of no fewer than three community meetings. For purposes of this subsection (b)(4), “approving” shall have the meaning set forth in Section 79.2(a) of the Administrative Code.

(5) To support productive and communicative relationships between a Navigation Center and its neighbors, each Navigation Center shall develop a Good Neighbor Policy. The Good Neighbor Policy shall, at a minimum:

(A) Identify a dedicated telephone hotline number for neighbors to use to communicate concerns about the Navigation Center;

(B) Identify strategies that the Navigation Center will employ to limit noise from within the facility and discourage loitering in the area surrounding or nearby the facility; and

(C) Identify services that will be employed to maintain the cleanliness of the area surrounding or nearby the facility.

(6) Upon opening a Navigation Center, the Director of HSH shall identify Dedicated Outreach Zones in areas surrounding or nearby the Navigation Center, and shall develop an outreach plan in consultation with the Supervisor of the district in which the Navigation Center is located. During the operation of the Navigation Center, HSH’s Homeless Outreach Team (“HOT Team”) shall engage in outreach efforts to people experiencing homelessness in the Dedicated Outreach Zones, and shall provide a weekly report to the Director relaying the number people to whom the HOT Team offered services, and of those persons, the number who accepted services, the number who declined services, and the reasons for such declines.

(c) Navigation Centers Supporting Specific Populations. HSH may operate any of the Navigation Centers opened during the 30-month period referenced in subsection (b)(2) to meet the needs of one or more of the specific populations as described in subsections (c)(1)-(c)(6) below.
1. At least one Navigation Center may be operated as a managed alcohol shelter that allows residents to consume alcohol within the facility, and that provides residents with alcohol treatment and supportive services.

2. At least one Navigation Center may focus on the needs of homeless persons between the ages of 18 and 29 (transitional-aged youth), inclusive, who have experienced street homelessness.

3. At least one Navigation Center may focus on serving transgender and gender non-conforming individuals who may be experiencing homelessness.

4. At least one Navigation Center may focus on providing safe space and on-site services to individuals who live in cars and recreational vehicles.

5. At least one Navigation Center may focus on the needs of another specific population experiencing homelessness, as determined by HSH, in consultation with the member of the Board of Supervisors who represents the district in which the identified site is located.

6. At least one Navigation Center may focus on serving homeless persons aged 62 and above.

(d) **Fair Share Siting Criteria.** By no later than 60 days after the effective date of the ordinance enacting this Section 106.3-1 in Board File No. 190418, HSH, in consultation with other City departments as HSH deems appropriate, shall adopt Fair Share Siting Criteria to inform the selection of sites for Navigation Centers that consider the fair geographic distribution of Navigation Centers among communities, as well as communities’ needs for services, the efficacy of service delivery, and the social and economic impact of Navigation Centers on their surrounding areas. Criteria shall include, but are not limited to: the size of the facility and the lot on which it is located, proximity to public transportation, a preference for publicly-owned land, proximity to persons who have a need for social services, and ease of making capital improvements.
Section 4. Article XII of Chapter 20 of the Administrative Code shall be amended by revising Sections 20.300 and 20.301, to read as follows:

SEC. 20.300. FINDINGS.

The Board of Supervisors finds and declares the following:

(a) The City and County of San Francisco funds shelters, navigation centers, and resource centers that serve homeless people; and

(b) There is a significant public interest in determining that the homeless shelters and navigation centers that the City funds are safe and sanitary, that the shelters' and navigation centers' policies and procedures are fair and meet the needs of the clients accessing shelter and navigation center services; that operators receiving City funds are complying with their contractual obligations to the City, and that shelter and navigation center clients benefit from the expenditure of public funds; and

(c) The Mayor, the Board of Supervisors, the Local Homeless Coordinating Board, any future advisory body created by the City and County of San Francisco, and the public, among others, need to be able to access accurate and comprehensive information regarding shelters and navigation centers.

SEC. 20.301. DEFINITIONS.

For purposes of this Article XII only, the following terms have the following meanings:

"Navigation Center" shall mean a facility meeting the definition in Section 106.1 of Chapter 106 of this Code.

"Shelter" shall include shelters, navigation centers, and resource centers that have a primary goal of serving homeless people and that are funded in whole or in part by the City.
Section 5. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 6. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, letters, punctuation marks, charts, diagrams, or any other constituent parts of the Administrative Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 7. Undertaking for the General Welfare. In enacting and implementing this ordinance, the City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.

APPROVED AS TO FORM:

DENNIS J. HERRERA, City Attorney

By ANNE PEARSON
Deputy City Attorney

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Supervisors Haney: Ronen, Mar, Walton, Preston
BOARD OF SUPERVISORS
Revision Legislative Digest
(Revised, 12/17/2019)

[Administrative Code - Navigation Centers for the Homeless]

Ordinance amending the Administrative Code to require the Department of Homelessness and Supportive Housing (HSH) to open a Navigation Center within six months in each of two supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each supervisorial district where no Navigation Center currently exists; to revise the operational standards for Navigation Centers by, among other things, allowing Navigation Centers to serve up to 130 residents, and specifying that each Navigation Center must allow residents to reside at the Center for at least 90 days, and to continue in residence so long as they are participating in assigned services; to require each Navigation Center to develop a “Good Neighbor Policy” and a plan to conduct outreach to people experiencing homelessness in the neighborhood surrounding the Center; to require HSH to develop “Fair Share Siting Criteria” to inform the selection of sites for Navigation Centers; to provide that the Shelter Monitoring Committee shall have the power and duty to visit and monitor conditions at Navigation Centers, in addition to shelters; and affirming the Planning Department’s determination under the California Environmental Quality Act.

Existing Law

Local law requires the City and County of San Francisco (the “City”) to open and operate no fewer than eight Navigation Centers, which are temporary, low-barrier-to-entry shelters that, through case management and social service programs, aid in moving homeless people off the streets and into permanent housing or transitional or stable supportive housing that eventually leads to permanent housing.

Navigation Centers must comply with a variety of operational requirements. Among other things, they must: serve no more than 100 clients at a time, offer showers, bathrooms, and places to store client’s belongings, allow clients to keep their pets with them, provide access to health services, including mental health services, drug and alcohol treatment, and harm reduction interventions, and offer intensive case management to help connect people to housing.

Local law requires the City to locate Navigation Centers in areas accessible to homeless people, and when selecting a site for a Navigation Center, to give first priority to unused or vacant sites owned or controlled by the City, second priority to sites owned or controlled by the City that are being used for other purposes but could feasibly be converted to Navigation Centers, and third priority to private property or property owned by other, non-City public
agencies, that could be leased or acquired by the City. Local law does not otherwise impose any limits or requirements with respect to the location of Navigation Centers. Local law establishes the Shelter Monitoring Committee, which has the power and duty to conduct site visits of City shelters and prepare reports on the conditions of those shelters for submission to the Mayor, the Board of Supervisors, the Local Homeless Coordinating Board, and relevant City departments.

Amendments to Current Law

The proposed ordinance would require the Department of Homelessness and Supportive Housing ("HSH") to open a Navigation Center within six months in each of two Supervisorial districts where no Navigation Center currently exists, and to open at least one Navigation Center within 30 months in each Supervisorial district where no Navigation Center currently exists.

The proposed ordinance would revise the operational standards for Navigation Centers by, among other things: requiring navigation centers to prepare a "Care Plan" for each resident that lists the services and programs that are necessary to support their stabilization; allowing Navigation Centers to have up to 130 beds; requiring that Navigation Centers conduct regular wellness checks of residents, and provide access to laundry facilities, transportation to programs and services required by a resident's Care Plan; requiring Navigation Centers to allow residents to stay for an initial stay of not less than 90 days, and to remain at the Navigation Center so long as they are in compliance with their Care Plan; and requiring Navigation Centers to establish written grievance policies.

After selecting a site where a Navigation Center may be located, but before approving the opening of a Navigation Center on that site, the Director of HSH, in consultation with the member of the Board of Supervisors who represents the district in which the identified site is located, would be required to conduct a thorough community outreach process with neighboring residents and businesses, neighborhood associations, and merchant associations on the site selection. The community outreach process must consist of no fewer than three community meetings. The ordinance would also require each Navigation Center to adopt a Good Neighbor Policy and an outreach plan designed to reach people experiencing homelessness in the area surrounding the Navigation Center.

The ordinance would allow the City to operate at least one Navigation Center to meet the needs of each of the following populations: persons with alcohol dependency; homeless persons between the ages of 18 and 29 (transitional-aged youth) who have experienced street homelessness; transgender and gender non-conforming individuals who may be experiencing homelessness; individuals who live in cars and recreational vehicles; and senior citizens.

The ordinance would also require HSH to adopt Fair Share Siting Criteria to inform the selection of sites for Navigation Centers that consider the fair geographic distribution of
Navigation Centers among communities as well as communities' needs for services, the efficacy of service delivery, and the social and economic impact of Navigation Centers on their surrounding areas.

The ordinance would also authorize the Shelter Monitoring Committee to visit and survey conditions at Navigation Centers, in addition to City shelters.

Background Information

San Francisco faces a significant challenge in its efforts to assist people who are experiencing unsheltered homelessness. The 2019 San Francisco Point-in-Time Count estimated 9,784 individuals experiencing homelessness, with approximately 5,180 of those individuals living unsheltered, on any given night. The length of the City's shelter waitlist has grown steadily since 2014, and consistently there have been more than 1,000 people waiting to access a 90-day bed.

The Navigation Center model was first piloted in March 2015 to provide a low-barrier, service-rich alternative to traditional homeless shelters, with the goal of transitioning people off the streets and into longer-term solutions. Since then, HSH has opened eight Navigation Centers, six of which are still in operation as of April 2019. According to HSH, 46% of clients who access a Navigation Center "exit" homelessness, which is defined as obtaining permanent housing, securing temporary housing, or being reunified with family or friends through the Homeward Bound program. Between March 2015 and February 2019, 3,606 different individuals were served by a Navigation Center.

Navigation Centers have been opened in only three out of the eleven Supervisorial Districts, even though 1) the Board of Supervisors has declared there to be a "shelter crisis" in the City and County of San Francisco, 2) the Navigation Center model has proven to be successful, and 3) there is a significant number of people experiencing homelessness in every Supervisorial District.

Los Angeles and Washington, D.C., which both have significant levels of people experiencing homelessness, have mandated that at least one shelter be opened in every Council District and Ward, respectively. Similarly, New York City has adopted "Fair Share Criteria" that require the city to consider fair and equitable geographic distribution when siting homeless shelters and services. San Francisco currently has no such policy requiring geographic equity when siting shelters or Navigation Centers.

Homelessness is a public health issue that impacts the entire City of San Francisco, not just select parts of the City. The current distribution of shelters and Navigation Centers is densely concentrated and does not provide geographic equity, preventing San Francisco from providing resources on a city-wide scale.
Behavioral Health System of Care for Transition Age Youth (TAY SOC)

~ Monday, February 3rd, 2020 ~

Kali Cheung, MPH and Heather Weisbrod, LCSW
Associate Directors, BHS TAY System of Care
Where TAY SOC sits within SFDPH

*BHS definition: Transition Age Youth, Ages 16-24 years old. No longer TAY on 25th birthday
BH TAY SOC Planning
Needs – Gaps – Priorities

Needs Findings
- Built upon previous decade+ of TAY planning and Mayor's office's TAY taskforce
- 60+ key informant interviews and group convening's across 20+ agencies and programs (2016)
- Survey mapping of service capacity
- Review of DPH Behavioral Health Services data

2016-2017 Key Findings
- Behavioral Health (BH) is a high priority across systems
- Staff/systems feel unequipped to address BH issues and where to refer
- TAY have difficulty accessing BH services
- TAY fall through the cracks transitioning from system to system
- Communication is a challenge
- More focus on families is needed

2017-2018 RFQ → TAY SOC Launch!
BH TAY SOC Goals & Strategies

The BHS TAY System of Care works to ensure that TAY have access to and receive culturally and developmentally relevant behavioral health services. We achieve this goal through multi-level strategies:

For **TAY**: Expand and Innovate TAY Services; Engage TAY to access services; Nurture TAY Leadership

For **Providers**: Build Provider Capacity and Support Workforce Development

For **Systems**: Cross-systems and Levels Coordination Using Collective Impact

Our TAY SOC Values

- Relationships first
- Racially, culturally & developmentally responsive services
- TAY in leadership roles
- Collaboration and coordination b/w city agencies & community organizations
- Trauma informed practice
TAY SOC Behavioral Health Treatment Service Continuum

- Behavioral Health Services for TAY Experiencing Homelessness
- Community-Focused Engagement & Treatment Programs
- Early Psychosis Intervention Services
- Intensive Case Management Services
- Residential Treatment Services

Lower Threshold for Entry into Services
- Flexible treatment models
- Flexible levels of service intensity depending on program

Higher Threshold for Entry into Services
- Services specifically designed to be higher intensity
- Services designed to serve TAY with high acuity needs

- Harm Reduction Therapy Center: Come As You Are Program
- Larkin Street Youth Services: Behavioral Health Team
- 3rd Street Youth Clinic
- Community Youth Center (CYC)
- Horizons Unlimited
- Huckleberry Youth Programs
- Instituto Familiar de la Raza
- SF LGBT Center
- Felton Institute: BEAM UP program & (re)MIND program
- DPH-BHS: TAY FSP
- Felton: TAY FSP
- Seneca: TAY FSP
- Felton: TAY Acute Linkage

Progress Foundation: TAY Triage & Support
Progress Foundation: TAY Supportive Living Program
TAY Behavioral Health Linkage Collaborative

*TAY Linkage has served over 400 TAY since 2017*

To make a referral, ask for support or access behavioral health services with TAY Linkage, call 415-642-4525
TAY SOC Providers

Adolescent Health Workina Group
San Francisco Health Network
Asian & Pacific Islander Wellness Center
City College of San Francisco
Cyc
Motivating Youth to Succeed
Felton Institute
Harm Reduction Therapy Center
Homeless Alliance
Horizons
Huckleberry Programs
Instituto Familiar De La Raza, Inc.
Larkin Street Youth Services
MHAOSF
Progress Foundation
Rams
SCDC
The SF LGBT Center
3rd Street Youth Center & Clinic
Vietnamese Youth Development Center
Seneca Family of Agencies
TAY Provider Development & TAY Leadership

TAY SOC Network Development & Capacity Building
Shared foundational trainings, skill building and networking across systems for providers and TAY Point People

- Cross-Systems Collaborations
- Cross-Training
- Mental Health Academies (Dr. Sal Núñez)
- TAY Clinicians Academy (Felton)

TAY LEADERSHIP & WELLNESS PROMOTION:
Includes social and cultural connections, housing, employment, education, skill-building, advocacy, wellness & recreation activities

- TAY Leaders Peer Certificate Program (RAMS)
- RAMS TAY Leaders Internship Program (RAMS)
- TAY Speakers Bureau (MHA SF)
- TAY SOC Advisory Platform
- Cross-Systems Collaborations
• Paid P/T (to F/T) TAY Coordinator, TAY SOC TAY Advisory Body
  • Inform Behavioral Health TAY SOC development
  • Shape TAY MH & SU services
  • Advocate on policies about MH issues impacting TAY

• RAMS program, Youth to Youth recruitment for 4\textsuperscript{th} cohort!
  • Peer counseling skill development to internship placement

• \textit{TAY Residential Tx focus group}
To learn more about or partner with TAY SOC, please contact:

Kali.cheung@sfdph.org

Or

Heather.weisbrod@sfdph.org
1 [The Youth Commission urging for more inclusivity and accessibility in the MUNI Youth Lifeline Discount Fast Pass Program]

2 Resolution urging the San Francisco Municipal Transportation Agency to adopt changes to the Youth Lifeline Discount Fast Pass Program for qualified low-income youth including Transitional Age Youth.

3 WHEREAS, Although Free Muni has benefited many people in San Francisco,

4 Transitional Age Youth are not included in this program; and

5 WHEREAS, Everyone in San Francisco deserves access to equitable, reliable low cost fare, particularly marginalized low income communities such as

6 WHEREAS, A City and County of San Francisco survey shows as of 2018 10% of San Francisco residents were considered to be in poverty and

7 WHEREAS, A City and County of San Francisco survey shows Black or African American residents experiencing more poverty at 3x the average rate

8 WHEREAS, A majority of San Francisco's public school students depend on MUNI to travel between their homes and schools; and

9 WHEREAS, The Fall 2008 YouthVote Student Survey found that, of the 8,256 San
14 Francisco Unified School District (SFUSD) high school students surveyed, nearly seventy percent (69.3%) use some form of public transportation to get to school, and over forty percent (44.2%) of respondents took more than one train or bus to get to school; and

17 WHEREAS, A significant portion of San Francisco’s public school students are low-income; and

19 WHEREAS, In the 2008-2009 school year, 21,951 students or 39.7% of the student population qualified for free lunch and 8,059 students or 14.6% of the student population qualified for reduced lunch; and

22 WHEREAS, Students living in households with incomes at or below 130% of the poverty line ($28,665 a year for a family of four) qualify for free lunch; and

24 WHEREAS, The Board of Supervisors unanimously passed File No.100408 on April 6, 2010 urging the SFMTA to create a Youth Lifeline Discount Fast Pass Program for qualified low-income youth, and that the SFMTA worked in conjunction with the San Francisco Unified School District (SFUSD) to implement the program; and

28 WHEREAS, As of September 2019, SFMTA has approved a total of 155,217 applications to become apart of the Free Muni Program; and

30 WHEREAS, However, despite having 62,129 applications approved only 26,782 Muni
cards are registered for Free Muni; and

WHEREAS, SFUSD has faced several challenges to implementing the distribution of these passes, including making sales of the discounted pass accessible to students across the city, ensuring that cash payments can be made in a secure manner, and identifying adequate staffing to administer the program; and

WHEREAS, Providing the Youth Lifeline Pass free-of-charge to qualifying youth would allow SFUSD to distribute the passes just once through existing distribution channels; and WHEREAS, The cost of public transportation continues to be a major concern for youth in San Francisco; and

WHEREAS, The number of students qualifying for free and reduced lunch increased to 61% or 32,350 students of 53,033 in the 2010-2011 school year; and WHEREAS, The U.S. Bureau of Labor Statistics found that the unemployment rate in San Francisco increased from 2.7 percent in July 2019, when the fare price increased from $2.50 to $3.00, to 2.9 in August 2019, and

RESOLVED, the San Francisco Youth Commission urges the SFMTA Board of Directors to support the use of $1.4 million in previously approved funds for Fiscal Year 2020-2021

WHEREAS, everyone deserves to have access to equitable, low cost transportation particularly in a city that has seventh largest transportation in the country, and

WHEREAS, youth, specifically low-income youth of color, deserve the right to be
WHEREAS, fare evasion is a non-violent act, it is unnecessary for SFPD officers to give fare evasion citations and SFPD officer’s time can be better spent elsewhere and;
WHEREAS, Div 1 10.2.101 and Div 1 10.2.102 states fare evasion and passenger misconduct as separate offenses with no specific guidelines as to what differentiates the two thus leading to discrimination against marginalized youth such as youth of color
RESOLVED, THAT the San Francisco Youth Commission urges the SFMTA Board of Directors to support the use of $1.4 million in previously approved funds for Fiscal Year 2020-2021
FURTHER RESOLVED, THE SFMTA must make clear guidelines for what qualifies a passenger ticket, and must hold all SFMTA officer accountable for all citations given,
FURTHER RESOLVED, THE San Francisco Youth Commission directs Youth Commission staff to forward this resolution to the SFMTA Board of Directors.
FURTHER RESOLVED, THE SFMTA must make clear guidelines for what qualifies a passenger ticket, and must hold all SFMTA officer accountable for all citations given,
FURTHER RESOLVED, CITATIONS should be solely given through SFMTA officers as their main concern is transportation and they are the most qualified to do so; and be it,
FURTHER RESOLVED, SFMTA should improve their MUNI app by creating an online application process available in different languages to improve accessibility; and be it,
FURTHER RESOLVED, WHEN SFMTA officers encounter a youth fare evader instead of handing out a ticket, SFMTA officers must give a flyer that includes information about the Free Muni for Youth program; and be it,
FURTHER RESOLVED, the Board of Education shall implement free MUNI program for all SFUSD kids who qualify for free/reduced lunch program.

FURTHER RESOLVED, Department of Homelessness and Supportive Housing shall discuss with existing TAY homeless organizations on how to implement applications in an accessible and equitable manner.